



IMPACT OF THE COMPACTS OF FREE ASSOCIATION ON GUAM FY 2004 to FY 2018



**Office of the Governor
Government of Guam**

May 2021



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OF FREE ASSOCIATION ON GUAM**

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Overview

Since 1947, the United Nations Trusteeship was entered between the United States and the district islands in the Pacific administered by the Department of the Navy and then by the Department of the Interior. Formerly known as the Trust Territory of the Pacific Islands, the district islands developed into three sovereign nations, the Federated States of Micronesia (FSM), the Republic of the Marshall Islands (RMI), and the Republic of Palau (Palau). These nations entered into a relationship known as the Compact of Free Association with the United States to be given financial assistance and commitments in exchange for international defense authority.

The Compact of Free Association Act of 1985 (P.L.99-239), implemented in 1986, establishes the relationship between the United States, FSM and RMI. The Compact of Free Association Act of 1985 (P.L.99-658), implemented in November 1994, establishes the relationship between the United States and the Republic of Palau. The Compact of Free Association Amendments Act of 2003 (P.L.108-188) renewed the original Compact of Free Association (P.L. 99-239) between the United States, FSM and RMI. Compact immigration provisions authorize unrestricted immigration into the United States, its territories and possessions, enabling citizens of these nations to enter into, lawfully engage in occupations, and establish residence as non-immigrant aliens.

In recognition of the possible adverse impact to Guam's economy of providing health care, education, job training and public assistance to the peoples of foreign nations not domiciled on Guam, Congress promised to appropriate sums to cover costs incurred by Guam resulting from any increased demands placed on educational and social services by immigrants from FSM, RMI, and Palau (collectively known as the Freely Associated States, or FAS). Pursuant to Public Law 106-504, annual reports are to be submitted to the Secretary of the Department of the Interior who "shall review and forward any such reports to the Congress with the comments of the Administration." Guam has been providing annual reports to the Department of Interior since 1987.

A provision in Public Law 108-188 authorized the President of the United States, at the request of the Governors of Guam and the Commonwealth of the Northern Mariana Islands (CNMI), to release, reduce, or waive, in whole or in part, any amounts owed to the United States Government as an offset for past un-reimbursed Compact impact costs by their respective governments. Guam's Compact Impact Reconciliation Report and the verification by an independent accounting firm were submitted to the Department of the Interior on April 13, 2004. The un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed costs include \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. Guam's request for \$200 million in debt-

relief was declined.

This report also examines the amount of assistance provided to citizens of the Freely Associated States by Guam for the period FY 2004 through FY 2018 and provides an update to the Compact Impact Reconciliation Report. The Government of Guam finds that the currently identified locally funded cost incurred for providing educational and social services to citizens of the Freely Associated States was \$33.2 million in FY 2004, \$33.6 million in FY 2005, \$43.3 million in FY 2006, \$46.5 million in FY 2007, \$56.0 in FY 2008, \$64.0 million in FY 2009, \$71.8 million in FY 2010, \$99.6 million in FY 2011, \$99.6 million in FY 2012, \$115.5 million in FY 2013, \$130 million in FY 2014, \$136.8 in FY 2015, \$135.9 million in FY 2016, \$145.3 in FY 2017, and \$153.2 million in FY 2018 for a total of **\$1.4 billion** (unaudited) for the past fifteen fiscal years. Refer to Table 1.

Pursuant to the Compact Impact reimbursement provisions of the Compact of Free Association Act of 2003, Compact Impact Assistance Grants awarded to Guam for FY 2004 to FY 2018 totaled \$229.2 million. In addition to appropriated compact impact funds, discretionary Compact Impact funding is also distributed to “offset educational service and infrastructure costs incurred by the affected jurisdictions” for services to the regional migrants. Since 2012, Guam received Compact Impact supplemental discretionary funds. From 2012 to 2013, the Guam Department of Education (GDOE) received \$2.8 million annually in compact impact supplemental discretionary funds. Supplemental discretionary funds to the Guam Department of Education dropped 11 percent from \$1.7 million in 2014 to \$1.5 million in 2015. Funding under the Compact Impact Discretionary further declined from \$1.49 million in 2016 to \$1.48 million in 2017. The government of Guam also coordinated with local government agencies to identify federal assistance extended to regional migrants and their children. In FY 2017, federal assistance extended to the FAS migrants and their children living on Guam totaled \$85.6 million. In FY 2018, federal assistance extended to the FAS persons and their children living on Guam totaled \$75.6 million. Refer to Table 26.

The Government of Guam continues to work towards providing a comprehensive report on compact impact. This report does not include taxpayer information as the island’s Revenue and Taxation does not collect data on ethnicity or other information that could be used to identify Earned Income Tax Credit (EITC) paid to FAS citizens. According to the November 2011 *Compacts of Free Association Improvements Needed to Assess and Address Growing Migration* report, GAO-12-64, estimates showed that “compact migrant workers paid \$971 less (68 percent less) per capita in taxes than other workers in 2009¹.” The report further stated that “compact migrant workers are much less likely to be employed in Guam’s higher paying public sector. The remaining difference results from the higher number of exemptions that compact migrant workers could claim, on average, for family members when filing taxes.” According to the Guam Office of Public Accountability’s audit of the Government of Guam’s finances for FY 2014, EITC claimed by taxpayers has substantially increased since 2000². In tax year 2000, EITC payments represented 11 percent of total tax refunds paid. In tax year 2013, 46 percent of tax refunds were EITC payments. In tax year 2014, \$56.8 million dollars, or 43 percent of all tax reimbursements, were EITC payments. In tax year 2015, \$58.8 million dollars, or 45 percent of

¹ United States Government Accountability Office, *Compacts of Free Association: Improvements Needed to Assess and Address Growing Migration*, (November 2011), 33-34.

² Deloitte and Touche, LLP, *Government of Guam: Basic Financial Statements, Additional Information and Government of Guam, Basic Financial Statements, Additional Information and Independent Auditors’ Report*, (Year Ended September 30, 2016), 13.

all tax reimbursements, were EITC payments. In tax year 2016, \$55.2M, or 41 percent of all tax reimbursements, were EITC payments. In tax year 2017, \$50.6M, or 41 percent of all tax reimbursements, were EITC payments. EITC is an unfunded federal mandate which requires the Government of Guam to pay for the tax reimbursements without reimbursement to the General Fund. Currently, the Government of Guam mirrors the federal tax code.

The government continues to extend various services to FAS citizens who migrate to the island and continues to service FAS citizens who have made Guam their home. The GAO-16-550T report indicates that “the FSM and RMI have faced a number of critical challenges that could affect their ability to achieve the compacts’ long-term development goals”³. The report further stated in 2011, the DOI reported to Congress that due to the lack of economic prospects in the FSM and RMI and a decline in U.S. grant assistance could lead to a decline in living standards or migration to the United States. With the compact impact grant funding scheduled to end in 2023, Guam anticipates continued migration of FAS citizens.

In accordance with the COFA Amendments Act of 2003 (Public Law 108-188), the U.S. Department of Interior signed an Interagency Agreement (IAA) with the U.S. Census Bureau to produce estimates of COFA migrants for 2018. Similar to prior COFA enumerations, the BSP partnered with the University of Guam to implement the 2018 COFA Survey. The enumeration process began with the listing phase in August with the enumeration phase following ending in December 2018. The final 2018 estimates of COFA migrants will be reported in the FY 2019 Guam Compact Impact Report.

While the Bureau of Statistics and Plans requested for local and federal compact impact costs from various government of Guam agencies on October 16, 2018, the final report was not submitted to the Department of Interior (DOI) under the new administration of Governor Lourdes Leon Guerrero and Lt. Governor Joshua Tenorio. The administration recognized that prior compact impact reports did not address the critiques of the methodology as reported by the GAO’s 2013 report. Furthermore, because the Leon Guerrero/Tenorio administration just took office, there was insufficient time to address the GAO critiques in time for the February 1, 2019 submission to DOI. Instead, the administration submitted a report on partial costs for education incurred as a direct impact of the COFA stating that the GDOE report complies with the GAO methodology concerns except that it does not cover capital costs and only covers the period of FY 2004 to FY 2018. Thus, the compact impact costs identified understate actual education costs. The administration further noted to submit a more comprehensive report at a later date that takes into account federal methodology concerns.

This FY 2018 report is being generated to provide estimates of local expenditure impacts in preparation for future discussions with Congress about Compact Impact negotiations.

³ United States Government Accountability Office, *Compacts of Free Association: Issues Associated with Implementation in Palau, Micronesia, and the Marshall Islands*, GAO-16-550T, 15-17, (April 5, 2016).

UNAUDITED

Table 1. Compact Impact Costs, Guam (Unaudited): FY 2004 to FY 2018

	Total	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Cost for Services to FAS Citizens *	\$ 1,364,309,309	\$ 153,194,770	\$ 145,327,836	\$ 135,878,563	\$ 136,816,135	\$ 129,961,346	\$ 115,532,695	\$ 99,608,469	\$ 99,581,169	\$ 71,819,329	\$ 63,996,319	\$ 55,988,218	\$ 46,478,199	\$ 43,296,355	\$ 33,583,713	\$ 33,246,193
Education	\$ 717,439,813	\$ 79,986,003	\$ 72,249,439	\$ 66,241,875	\$ 67,427,593	\$ 62,253,166	\$ 59,898,378	\$ 53,316,002	\$ 43,997,149	\$ 34,498,886	\$ 37,246,076	\$ 35,233,498	\$ 29,728,782	\$ 28,385,903	\$ 26,266,954	\$ 20,710,109
Department of Education /a	\$ 648,356,481	\$ 74,243,948	\$ 66,532,509	\$ 61,118,400	\$ 61,888,284	\$ 56,617,673	\$ 54,579,991	\$ 47,993,169	\$ 39,429,474	\$ 30,590,698	\$ 33,827,829	\$ 31,190,331	\$ 25,774,777	\$ 24,628,875	\$ 22,715,647	\$ 17,224,876
Department of Public Works - Bus Operations	\$ 17,004,742	\$ 1,597,125	\$ 1,728,832	\$ 1,933,212	\$ 1,676,321	\$ 1,250,932	\$ 1,388,460	\$ 1,055,051	\$ 1,033,674	\$ 820,377	\$ 848,768	\$ 948,053	\$ 734,770	\$ 773,077	\$ 599,527	\$ 616,563
Guam Community College	\$ 29,444,372	\$ 2,823,600	\$ 2,397,919	\$ 1,911,054	\$ 2,331,396	\$ 1,789,345	\$ 1,835,398	\$ 2,117,568	\$ 1,971,125	\$ 1,855,659	\$ 1,517,669	\$ 1,950,074	\$ 1,881,016	\$ 1,628,164	\$ 1,896,882	\$ 1,537,503
University of Guam	\$ 22,634,218	\$ 1,321,330	\$ 1,590,179	\$ 1,279,209	\$ 1,531,592	\$ 2,595,216	\$ 2,094,529	\$ 2,150,214	\$ 1,562,876	\$ 1,232,152	\$ 1,051,810	\$ 1,145,040	\$ 1,338,219	\$ 1,355,787	\$ 1,054,898	\$ 1,331,167
Public Safety	\$ 277,398,994	\$ 32,513,540	\$ 35,277,651	\$ 33,219,389	\$ 32,231,155	\$ 27,377,765	\$ 19,399,392	\$ 16,224,647	\$ 25,530,078	\$ 15,865,724	\$ 7,191,553	\$ 6,657,924	\$ 7,683,774	\$ 6,977,913	\$ 5,920,136	\$ 5,328,352
Department of Corrections	\$ 69,267,117	\$ 5,900,756	\$ 6,830,900	\$ 8,217,466	\$ 8,385,646	\$ 7,584,924	\$ 6,483,755	\$ 5,381,964	\$ 14,723,716	\$ 5,757,990	---	---	---	---	---	---
Office of the Attorney General	\$ 17,849,891	\$ 3,310,438	\$ 3,392,665	\$ 2,196,882	\$ 2,510,700	\$ 2,620,152	---	---	---	---	---	---	\$ 1,549,430	\$ 998,116	\$ 517,533	\$ 753,975
Department of Youth Affairs	\$ 31,049,406	\$ 4,204,184	\$ 3,593,133	\$ 3,118,789	\$ 2,916,862	\$ 2,907,541	\$ 2,581,288	\$ 1,781,509	\$ 2,006,461	\$ 1,624,964	\$ 1,492,547	\$ 1,079,337	\$ 1,330,834	\$ 1,004,601	\$ 817,115	\$ 590,241
Department of Military Affairs, Office of Civil Defense /b	\$ 297,464	\$ 1,587	\$ 0	\$ 0	\$ 220,343	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 33,022	\$ 31,421	\$ 2,432	\$ 8,659
Guam Fire Department	\$ 44,090,688	\$ 4,736,877	\$ 4,454,716	\$ 4,430,977	\$ 4,276,026	\$ 3,950,432	\$ 3,289,997	\$ 3,059,850	\$ 2,914,771	\$ 2,521,192	\$ 2,037,617	\$ 2,028,699	\$ 1,883,952	\$ 1,711,719	\$ 1,494,096	\$ 1,299,767
Guam Police Department	\$ 55,988,538	\$ 7,273,441	\$ 9,174,842	\$ 7,363,780	\$ 7,213,850	\$ 3,629,974	\$ 3,192,024	\$ 2,763,880	\$ 2,626,306	\$ 2,173,712	\$ 2,159,702	\$ 2,023,200	\$ 1,630,995	\$ 1,668,399	\$ 1,795,103	\$ 1,299,530
Department of Agriculture	\$ 29,116	\$ 1,838	\$ 4,469	\$ 2,426	\$ 2,663	\$ 2,762	\$ 9,731	\$ 5,227	---	---	---	---	---	---	---	---
Public Defender Services Corporation	\$ 13,369,802	\$ 1,032,277	\$ 1,177,943	\$ 1,061,137	\$ 1,366,274	\$ 992,403	\$ 928,826	\$ 947,818	\$ 919,654	\$ 1,559,478	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Judiciary of Guam	\$ 45,456,971	\$ 6,052,142	\$ 6,649,183	\$ 6,827,932	\$ 5,338,791	\$ 5,689,577	\$ 2,913,771	\$ 2,284,399	\$ 2,339,170	\$ 2,228,388	\$ 775,679	\$ 972,017	\$ 726,148	\$ 982,906	\$ 785,589	\$ 891,279
Transportation	\$ 4,461,188	\$ 974,209	\$ 901,161	\$ 429,608	\$ 474,618.90	\$ 428,095.74	\$ 454,001.70	\$ 397,254.60	\$ 402,239.58	---	---	---	---	---	---	---
Guam Regional Transit Authority	\$ 4,461,188	\$ 974,209	\$ 901,161	\$ 429,608	\$ 474,619	\$ 428,096	\$ 454,002	\$ 397,255	\$ 402,240	---	---	---	---	---	---	---
Health and Welfare	\$ 364,925,308	\$ 39,695,140	\$ 36,883,827	\$ 35,967,670	\$ 36,689,057	\$ 39,893,681	\$ 35,780,923	\$ 29,670,566	\$ 29,651,702	\$ 21,454,719	\$ 19,558,690	\$ 14,096,796	\$ 9,065,643	\$ 7,932,539	\$ 1,396,623	\$ 7,207,732
Department of Public Health and Social Services	\$ 202,071,211	\$ 21,766,737	\$ 19,614,087	\$ 17,358,199	\$ 13,099,028	\$ 19,882,755	\$ 18,524,755	\$ 15,020,374	\$ 12,809,836	\$ 14,706,107	\$ 14,232,328	\$ 10,988,531	\$ 8,776,809	\$ 7,592,845	\$ 491,088	\$ 7,207,732
Division of Public Health	\$ 19,232,733	\$ 1,715,626	\$ 3,459,542	\$ 2,907,316	\$ 2,126,138	\$ 942,305	\$ 1,017,390	\$ 987,413	\$ 1,364,760	\$ 569,460	\$ 1,519,245	\$ 1,222,950	\$ 246,447	\$ 778,561	\$ 263,418	\$ 112,162
Chief Public Health Office	\$ 581,133	\$ 119,633	\$ 49,494	\$ 116,597	\$ 97,233	\$ 92,859	\$ 105,317	---	---	---	---	---	---	---	---	---
Bureau of Community Health Services	\$ 26,202	---	---	\$ 3,810	---	---	---	---	---	---	---	---	---	---	---	---
Bureau of Communicable Disease Control	\$ 4,237,522	\$ 322,442	\$ 472,946	\$ 222,586	\$ 34,945	\$ 38,871	\$ 42,425	\$ 206,035	\$ 614,744	\$ 991	\$ 1,089,599	\$ 841,510	---	\$ 350,428	---	---
Bureau of Family Health and Nursing Services	\$ 4,613,944	\$ 477,010	\$ 1,047,943	\$ 991,163	\$ 663,304	\$ 256,655	\$ 289,700	\$ 313,198	\$ 356,826	---	---	---	---	\$ 218,145	---	---
Bureau of Primary Care Services	\$ 9,643,435	\$ 796,541	\$ 1,889,159	\$ 1,573,160	\$ 1,330,656	\$ 553,920	\$ 579,948	\$ 468,180	\$ 393,190	\$ 437,972	\$ 429,646	\$ 381,440	\$ 246,447	\$ 187,596	\$ 263,418	\$ 112,162
Bureau of Professional Support Services	\$ 130,497	---	---	---	---	---	---	---	---	\$ 130,497	---	---	---	---	---	---
Division of Public Welfare	\$ 177,559,405	\$ 19,599,018	\$ 15,598,108	\$ 13,926,515	\$ 10,501,058	\$ 18,372,523	\$ 17,140,520	\$ 13,812,463	\$ 11,130,203	\$ 13,839,134	\$ 12,469,050	\$ 9,463,242	\$ 8,242,550	\$ 6,571,256	---	\$ 6,893,765
Bureau of Economic Security	\$ 5,098,425	\$ 440,080	\$ 364,225	\$ 354,871	\$ 370,908	\$ 320,564	\$ 320,477	\$ 262,823	\$ 237,106	\$ 237,209	\$ 1,266,776	\$ 923,386	---	---	---	---
SNAP ("Food Stamps")	\$ 4,479,114	\$ 384,436	\$ 309,906	\$ 292,636	\$ 294,898	\$ 265,892	\$ 235,652	\$ 215,473	\$ 210,106	\$ 237,209	\$ 1,179,704	\$ 853,202	---	---	---	---
Cash Assistance Program (CAP)	\$ 533,437	\$ 47,629	\$ 44,952	\$ 45,723	\$ 58,431	\$ 45,752	\$ 66,946	\$ 39,748	\$ 27,000	---	\$ 87,072	\$ 70,184	---	---	---	---
Temporary Assistance for Needy Families	\$ 85,875	\$ 8,015	\$ 9,367	\$ 16,512	\$ 17,580	\$ 8,920	\$ 17,879	\$ 7,602	---	---	---	---	---	---	---	---
Bureau of Health Care Financing	\$ 164,863,568	\$ 18,228,925	\$ 14,445,604	\$ 12,930,978	\$ 9,788,669	\$ 17,506,996	\$ 16,304,470	\$ 13,316,390	\$ 9,632,179	\$ 12,656,014	\$ 10,759,739	\$ 8,005,287	\$ 8,242,550	\$ 6,152,002	---	\$ 6,893,765
Medically Indigent Program (MIP) **	\$ 88,995,592	\$ 10,127,029	\$ 6,679,544	\$ 10,493,183	\$ 5,958,026	\$ 9,113,764	\$ 3,697,315	\$ 3,373,484	\$ 5,053,155	\$ 7,983,657	\$ 7,251,469	\$ 4,898,458	\$ 5,071,088	\$ 4,458,407	---	\$ 4,837,013
Medicaid (MAP) **	\$ 75,867,975	\$ 8,101,896	\$ 7,766,060	\$ 2,437,795	\$ 3,830,642	\$ 8,393,232	\$ 12,607,155	\$ 9,942,906	\$ 4,579,024	\$ 4,672,357	\$ 3,508,270	\$ 3,106,829	\$ 3,171,462	\$ 1,693,595	---	\$ 2,056,752
Bureau of Social Services Administration	\$ 7,597,412	\$ 930,013	\$ 788,279	\$ 640,666	\$ 341,481	\$ 544,963	\$ 515,573	\$ 233,250	\$ 1,260,918	\$ 945,911	\$ 442,535	\$ 534,569	---	\$ 419,254	---	---
Division of Senior Citizens	\$ 5,279,073	\$ 452,093	\$ 556,437	\$ 524,368	\$ 471,832	\$ 567,927	\$ 366,845	\$ 220,498	\$ 314,873	\$ 297,513	\$ 244,033	\$ 302,339	\$ 287,812	\$ 243,028	\$ 227,670	\$ 201,805
Division of Environmental Health ***	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
Guam Memorial Hospital Authority ****	\$ 136,623,304	\$ 13,268,665	\$ 13,813,245	\$ 15,152,900	\$ 19,759,127	\$ 17,679,224	\$ 14,966,221	\$ 13,870,749	\$ 15,213,098	\$ 4,699,001	\$ 5,326,362	\$ 2,874,712	---	---	---	---
Dept of Integrated Services for Ind with Disabilities	\$ 82,175	\$ 16,863	\$ 7,919	\$ 23,249	\$ 8,688	\$ 12,194	\$ 13,262	---	---	---	---	---	---	---	---	---
Guam Behavioral Health and Wellness Center	\$ 26,148,618	\$ 4,642,875	\$ 3,448,576	\$ 3,433,322	\$ 3,802,214	\$ 2,319,508	\$ 2,276,685	\$ 779,443	\$ 1,628,768	\$ 2,049,611	---	\$ 233,553	\$ 288,834	\$ 339,694	\$ 905,535	---
Housing	\$ 72,306	\$ 14,178	\$ 15,758	\$ 20,021	\$ 13,711.00	\$ 8,638.00	---	---	---	---	---	---	---	---	---	---
Guam Housing Corporation	\$ 72,306	\$ 14,178	\$ 15,758	\$ 20,021	\$ 13,711	\$ 8,638	---	---	---	---	---	---	---	---	---	---
Labor	\$ 11,700	\$ 11,700	---	---	---	---	---	---	---	---	---	---	---	---	---	---
Guam Department of Labor	\$ 11,700	\$ 11,700	---	---	---	---	---	---	---	---	---	---	---	---	---	---

Note: Sums may not total due to rounding.

* Costs for which reimbursement is requested

** Gross charges as reported by Guam Memorial Hospital Authority (FY 2004)

*** Net cost for Division of Environmental Health is zero, as cost of service is recouped from health certificate fee

**** Total arrears as reported by Guam Memorial Hospital Authority

a/ Estimated local expenditure for FY 2014

b/ P.L. 24-298 consolidated Office of Civil Defense and Office of Veterans Affairs under Department of Military Affairs

c/ Includes MIP and MAP for FY 2004; data shown is Guam Memorial Hospital Authority charges for FY 2004

The above information updates all previous data released by the agencies.

EDUCATION

1. Guam Department of Education

The Guam Department of Education (GDOE), formerly known as the Guam Public School System, provides a comprehensive instructional program and activities in the public schools for students in order to develop physical, social and occupational skills as well as essential guidance to develop the attitudes, values and skill for success in society. The department makes available to all students of Guam the opportunity to benefit from a free public education. GDOE serves roughly 4,000 employees and 30,000 school children. GDOE is a single unified school district consisting of grades pre-kindergarten through 12th grade. The district serves 26 elementary schools, eight middle schools, six high schools and one alternative school. GDOE's mission is to prepare all children for success in the work force, higher education, and society.

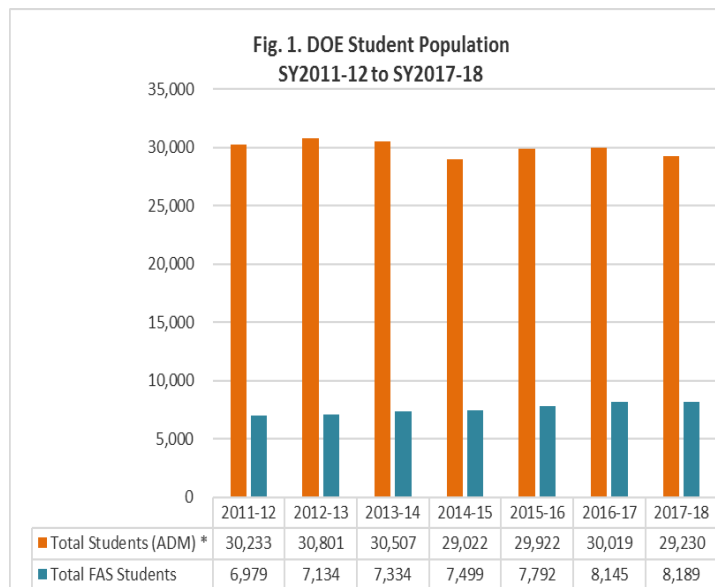
The Compacts of Free Association affords FAS citizens the right to attend school on Guam without special permit. No period of residency is required.

Average Daily Membership

The Guam Department of Education continues to be the largest single agency on impact cost. GDOE average daily membership (ADM) decreased from 31,340 students in FY 2003 to 29,745 students in FY 2004 (SY 2003-2004). FAS student membership increased from 3,735 students in FY 2003 to 4,023 students in FY 2004 (SY 2003-2004). In FY 2005 (SY 2004-2005), the average daily membership rose slightly to 29,881 students. In FY 2005 (SY 2004-2005), the total FAS student count was 4,525 students, accounting for 15.1 percent of GPSS's total student count compared to 13.5 percent in FY 2004 and 12.0 percent in FY 2003. In FY 2006 (SY 2005-2006), the average daily membership was 29,965 students. In FY 2006 (SY 2005-2006), FAS student count was 4,898 students, or 16.3 percent of total students. For FY 2007 (SY 2006-2007), average daily membership increased to 31,724 students. In FY 2007 (SY 2006-2007), FAS student count was 5,149 students, representing 16.2 percent of total students. For FY 2008 (SY 2007-2008), average daily membership decreased to 30,362 students. In FY 2008 (SY 2007-2008), FAS student count was 5,603 students, or 18.5 percent of total students. For FY 2009 (SY 2008-2009), average daily membership was 30,155 students. In FY 2009 (SY 2008-2009), the FAS student count decreased to 5,442 students, or 18.0 percent of the total student count. For FY 2010 (SY 2009-2010), the average daily membership increased slightly to 30,306 students from the previous school year. In FY 2010 (SY 2009-2010), the FAS student count further decreased to 5,073 students, or 16.7 percent of the total student count. For FY 2011 (SY 2010-2011), the average daily membership decreased to 30,240 students. In FY 2011 (SY 2010-2011), FAS student count was 6,559 students, or 21.7 percent of the total enrollment. For FY 2012 (SY 2011-2012), the average daily membership was 30,233 students. In FY 2012 (SY 2011-2012), FAS student count was 6,979 students, or 23.1 percent of the total students. For FY 2013, the average daily membership rose to 30,801 students. In FY 2013 (SY 2012-2013), FAS student count was 7,134 students or 23.2 percent of the total students. In FY

2014 (SY 2013-2014), the average daily membership decreased slightly to 30,507 students. In FY 2014, FAS student count was 7,334 or 24 percent of total students. In FY 2015 (SY 2014-2015), the average daily membership fell to 29,022, showing a 4.9 percent decrease from FY2014. While the average daily membership decreased, the FAS student count rose by 2.2 percent. FAS student count continues to rise showing a 2.2 percent increase from the previous school year. In FY 2015, FAS student enrollment was 7,499 or 25.8 percent of the total student daily membership. While the average daily membership remained the same between FY 2015 and FY 2016, the FAS student count increased by 3.9 percent, from 7,499 FAS students in FY 2015 to 7,792 in FY 2016. For FY 2017, the GDOE reported an average daily membership of 30,017, an increase of less than 1 percent from the previous year. The total FAS student enrollment for FY 2017 was 8,145, a 5 percent increase from FY 2016. In FY 2018, the GDOE reported an average daily membership of 29,230, a 3 percent increase from FY 2017. The Total FAS student enrollment for FY 2018 was 8,189, a 1.0 percent increase from FY 2017.

Figure 1 shows the Guam Department of Education’s average daily membership of Guam student population for the School Years 2011-2012 to 2017-2018. A total student count from the Freely Associated States continues to rise from less than 5,000 students in SY 2003-2004 to 8,189 students in SY 2017-2018. Total FAS student population has risen steadily for the past six years from 23.1 percent in SY 2011-2012 to 28.0 percent of Guam’s public school population in SY2017-2018.



Cost Incurred

For FY 2004 (SY2003-2004) the cost incurred by the GDOE to educate 3,507 FAS students (4,023 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$4,912 per pupil was \$17,224,876. For FY 2005 (SY2004-2005) the cost incurred by GDOE to educate 4,009 FAS students (4,525 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,666 per pupil was \$22,715,647. For FY 2006 (SY2005-2006) the cost incurred by GDOE to educate 4,382 FAS students (4,898 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,620 per pupil was \$24,628,875. For FY 2007 (SY2006-2007) the cost incurred by GDOE to educate 4,633 FAS students (5,149 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$5,563 per pupil was \$25,774,777. For FY 2008 (SY2007-2008) the cost incurred by GDOE to educate 5,087 FAS students (5,603 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,131 per pupil was \$31,190,331. For

FY 2009 (SY2008-2009) the cost incurred by GDOE to educate 4,926 FAS students (5,442 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,867 per pupil was \$33,827,829. For FY 2010 (SY2009-2010) the cost incurred by GDOE to educate 4,557 FAS students (5,073 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,713 per pupil was \$30,590,698. For FY 2011 (SY2010-2011) the cost incurred by GDOE to educate 6,043 FAS students (6,559 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$6,525 per pupil was \$39,429,474. For FY 2012 (SY2011-2012) the cost incurred by GDOE to educate 6,463 FAS students (6,979 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$7,426 per pupil was \$47,993,169. For FY 2013 (SY 2012-2013) the cost incurred by GDOE to educate 6,618 FAS students (7,134 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,247 per pupil was \$54,579,991. For FY 2014 (SY 2013-2014) the cost incurred by GDOE to educate 6,818 FAS students (7,334 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,304 per pupil was \$56,617,673. For FY 2015 (SY 2014-2015) the cost incurred by GDOE to educate 6,983 FAS students (7,499 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,863 per pupil was \$61,888,284. For FY 2016 (SY2015-2016) the cost incurred by GDOE to educate 7,276 FAS students (7,792 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,400 per pupil was \$61,118,400. For FY 2017 (SY2016-2017) the cost incurred by GDOE to educate 7,629 FAS students (8,145 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$8,721 per pupil was \$66,532,509.

For FY 2018 (SY2017-2018) the cost incurred by GDOE to educate 7,673 FAS students (8,189 total FAS enrollment minus 516 FAS student baseline) at an average cost of \$9,676 per pupil was \$74,243,948.

Cumulative Costs

The total cost incurred by the Guam Department of Education was \$648,356,482 for FY 2004 through FY 2018. Refer to Tables 2.1 and 2.2.

2. Department of Public Works

Bus Operations

The mission of the Department of Public Works' (DPW) Bus Operations is to provide, to the people of Guam, a safe, smooth and high-quality roadway system; an efficient, reliable, and safe school bus transportation system; a process that ensures the public's safety through the proficient review and examination; the administration of constructing and maintaining all government buildings and capital projects – all within an efficient and cost effective manner.

For FY 2004, the cost to the Department of Public Works for providing bussing services to FAS students in the public-school system was \$616,563. In FY 2005, the cost for bussing services was \$599,527. In FY 2006, the cost for bussing services was \$773,077. In FY 2007, the cost for bussing services was \$734,770. In FY 2008, the cost for bussing

services was \$948,053. In FY 2009, the cost for bussing services was \$848,768. In FY 2010, the cost for bussing services was \$820,377. In FY 2011, the cost for bussing services was \$1,033,674. In FY 2012, the cost for bussing services was \$1,055,051. In FY 2013, the cost for bussing services was \$1,388,460. In FY 2014, the cost for bussing services was \$1,250,932. Beginning FY 2015, the Department of Public Works began reporting local expenditures for operations of bus services and transportation maintenance. The total cost for bussing services and transportation maintenance was \$1,676,321 for FY 2015. In FY 2016, the total reported expenditures for operations of bus services and transportation maintenance increased to \$1,933,212. For FY 2017, the total expenditures reported for operations of bus services and transportation maintenance decreased to \$1,728,832. For FY 2018, the total expenditures reported for operations of bus services and transportation maintenance decreased to \$1,597,125. This represents an 8 percent decrease in expenditures from FY 2017.

Cumulative Costs

The total cost incurred by the Department of Public Works Bus Operations and Transportation Maintenance was \$17,004,743 for FY 2004 through FY 2018. Refer to Tables 3.1 and 3.2.

Table 2.1: Guam Department of Education

Guam Department of Education								
Department of Education	FY2018	FY2017	FY2016	FY2015	FY2014	FY2013	FY2012	FY2011
	SY2017-2018	SY2016-2017	SY2015-2016	SY2014-2015	SY2013-2014	SY2012-2013	SY2011-2012	SY2010-2011
Total Students (ADM) *	29,230	30,017	29,922	29,022	30,507	30,801	30,233	30,240
Total FAS Students	8,189	8,145	7,792	7,499	7,334	7,134	6,979	6,559
Federated States of Micronesia	7,477	7,413	7,053	6,747	6,556	6,341	6,291	5,758
Chuuk	5,730	5,664	5,388	5,100	4,948	4,799	4,462	4,299
Kosrae	224	1,054	195	197	188	165	224	188
Pohnpei	1,035	206	1,012	1,008	983	945	1,218	863
Yap	488	489	458	442	437	432	387	408
Not Stated	0	0	0	0	0	0	0	0
Marshall Islands	117	119	117	126	138	134	207	141
Republic of Palau	595	613	622	626	640	659	481	660
Percent FAS Students	28.0%	27.1%	26.0%	25.8%	24%	23.2%	23.1%	21.7%
FAS Student Enrollment - Minus Baseline **	7,673	7,629	7,276	6,983	6,818	6,618	6,463	6,043
Total Program Expenditure	\$ 282,839,705	\$ 261,771,312	\$ 251,351,815	\$ 257,213,485	\$ 253,334,609	\$ 254,022,109	\$ 224,505,257	\$ 197,310,492
Per Pupil Cost	\$ 9,676	\$ 8,721	\$ 8,400	\$ 8,863	\$ 8,304	\$ 8,247	\$ 7,426	\$ 6,525
Total FAS Students Expenditures	\$ 74,243,948	\$ 66,532,509	\$ 61,118,400	\$ 61,888,284	\$ 56,617,673	\$ 54,579,991	\$ 47,993,169	\$ 39,429,474

Table 2.2: Guam Department of Education

Guam Department of Education							
Department of Education	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Students (ADM) *	30,306	30,155	30,362	31,724	29,965	29,881	29,745
Total FAS Students	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Federated States of Micronesia	4,413	4,735	4,870	4,379	4,168	3,787	3,273
Chuuk	3,425	3,486	3,535	3,271	3,092	2,800	2,406
Kosrae	143	127	142	136	132	130	112
Pohnpei	381	720	702	608	610	543	485
Yap	377	380	386	364	334	314	270
Not Stated	87	22	105	0	0	0	0
Marshall Islands	118	117	97	99	96	89	100
Republic of Palau	542	590	636	671	634	649	650
Percent FAS Students	16.7%	18.0%	18.5%	16.2%	16.3%	15.1%	13.5%
FAS Student Enrollment - Minus Baseline **	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total Program Expenditure	\$ 203,441,230	\$ 207,080,427	\$ 186,160,966	\$ 176,490,186	\$ 168,417,216	\$ 169,310,615	\$ 146,094,649
Per Pupil Cost	\$ 6,713	\$ 6,867	\$ 6,131	\$ 5,563	\$ 5,620	\$ 5,666	\$ 4,912
Total FAS Students Expenditures	\$ 30,590,698	\$ 33,827,829	\$ 31,190,331	\$ 25,774,777	\$ 24,628,875	\$ 22,715,647	\$ 17,224,876

CUMULATIVE FAS STUDENT LOCAL COST (FY2004 - FY2016) \$ 648,356,481

Note: Sums may not total due to rounding

* Average Daily Membership

** Number of students from the FAS for whom reimbursement is requested

Table 3.1: Department of Public Works Bus Operations

Department of Public Works										
DPW Bus Operations	FY2018		FY2017		FY2016		FY2015		FY 2014	FY 2013
School Year	SY 2017 - 2018		SY 2016-2017		SY 2015-2016		SY 2014-2015		SY 2013-2014	SY 2012-2013
	Transportation		Transportation		Transportation		Transportation			
	Maintenance	Bus Operations	Maintenance	Bus Operations	Maintenance	Bus Operations	Maintenance	Bus Operations		
Total Expenditures	\$ 979,992	\$ 6,874,709	\$ 1,320,570	\$ 7,278,496	\$ 1,944,808	\$ 8,116,872	\$ 1,205,866	\$ 7,969,370	\$ 7,003,971	\$ 8,107,953
Total Students	37,736	37,736	37,946	37,946	37,869	37,869	38,221	38,221	38,174	38,646
Total Private School Enrollment *	7,624	7,624	7,188	7,188	7,048	7,048	7,077	7,077	6,581	6,948
Total GPSS (DOE) Student Enrollment	30,112	30,112	30,758	30,758	30,821	30,821	31,144	31,144	31,593	31,698
Per Pupil Cost of Bus Operations	\$ 25.97	\$ 182.18	\$ 34.80	\$ 191.81	\$ 51	\$ 214	\$ 32	\$ 209	\$ 183	\$ 210
Total Public School FAS Enrollment	8,189	8,189	8,145	8,145	7,792	7,792	7,499	7,499	7,334	7,134
Total FSM/RMI Students	7,594	7,594	7,532	7,532	7,170	7,170	6,873	6,873	6,694	6,475
Total Palau Students	595	595	613	613	622	622	626	626	640	659
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	7,673	7,673	7,629	7,629	7,276	7,276	6,983	6,983	6,818	6,618
Total FAS Student Expenditures	\$ 199,265	\$ 1,397,860	\$ 265,499	\$ 1,463,333	\$ 373,668	\$ 1,559,544	\$ 220,312	\$ 1,456,009	\$ 1,250,932	\$ 1,388,460

Table 3.2: Department of Public Works Bus Operations

Department of Public Works									
DPW Bus Operations	FY 2012	FY 2011	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
School Year	SY 2011-2012	SY 2010-2011	SY 2009-2010	SY 2008-2009	SY 2007-2008	SY 2006-2007	SY 2005-2006	SY 2004-2005	SY 2003-2004
Total Expenditures	\$ 6,266,966	\$ 6,756,429	\$ 6,725,042	\$ 6,647,652	\$ 6,954,315	\$ 6,119,062	\$ 6,536,045	\$ 5,476,344	\$ 6,410,184
Total Students	38,390	39,499	37,356	38,581	37,315	38,583	37,048	36,620	36,461
Total Private School Enrollment *	7,029	8,404	6,587	7,758	6,953	6,859	6,587	6,293	6,286
Total GPSS (DOE) Student Enrollment	31,361	31,095	30,769	30,823	30,362	31,724	30,461	30,327	30,175
Per Pupil Cost of Bus Operations	\$ 163	\$ 171	\$ 180	\$ 172	\$ 186	\$ 159	\$ 176	\$ 150	\$ 176
Total Public School FAS Enrollment	6,979	6,559	5,073	5,442	5,603	5,149	4,898	4,525	4,023
Total FSM/RMI Students	6,498	5,899	4,531	4,852	4,967	4,478	4,264	3,876	3,373
Total Palau Students	481	660	542	590	636	671	634	649	650
Total Public School FSM/RMI Baseline Enrollment **	87	87	87	87	87	87	87	87	87
Total Public School Palau Baseline Enrollment **	429	429	429	429	429	429	429	429	429
Total Public School FAS Enrollment Minus Baseline ***	6,463	6,043	4,557	4,926	5,087	4,633	4,382	4,009	3,507
Total FAS Student Expenditures	\$ 1,055,051	\$ 1,033,674	\$ 820,377	\$ 848,768	\$ 948,053	\$ 734,770	\$ 773,077	\$ 599,527	\$ 616,563

CUMULATIVE FAS STUDENT COST (FY2004 - FY2018) \$ 17,004,743

NOTE: Sums may not add due to rounding

NOTE: FY 2010 FAS student enrollment estimated from total Pacific Islander count

FY 2004 to FY 2014 FAS Expenditures reported for Bus operations only.

* Catholic Schools and independent private schools

** Number of students resident prior to implementation of Compacts

*** Number of students from the FAS for whom reimbursement is requested

3. Guam Community College

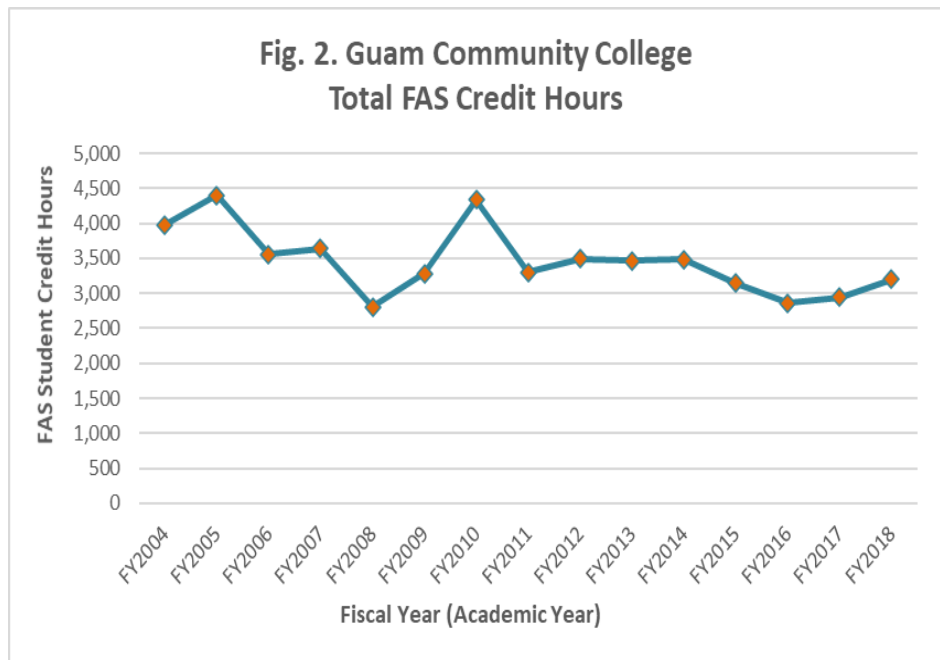
The Guam Community College's (GCC's) is a leader in career and technical workforce development, providing the highest quality, student-centered education and job training for Micronesia. Individuals are offered a variety of secondary and postsecondary programs, courses and services throughout their educational journey at GCC. This includes 16 certificate programs, 20 Associate of Science and 3 Associate of Arts degree programs, 58 apprenticeship trades programs, and 7 nationally and internationally recognized industry certificates. In addition to these offerings, as Guam's State Agency for the Adult Education and Literacy (Workforce Innovation and Opportunity Act, Title II) GCC offers adult literacy programs to prepare individuals, without a high school diploma, for entry into the Adult High School program or to take the high school equivalency exam (e.g., GED® or HiSET®). Literacy programs consist of the Adult Basic Education and English as a Second Language (ESL). GCC is accredited by the Accrediting Commission for Community and Junior Colleges (ACCJC), Western Association of Colleges (WASC). GSS is also a member of the Pacific Postsecondary Education Council, which is a consortium of presidents and chancellors of higher education in instructions in the U.S. and U.S. affiliated Pacific Islands.

Credit Hours of Instruction

Students from the Freely Associated States (FAS) completed 3,978 credit hours during Academic Year (AY) 2003-2004 (FY 2004). The locally funded cost to GCC in FY 2004 for providing educational services to FAS students was \$1,537,503. FAS students completed 4,401 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to GCC in FY 2005 for providing educational services to FAS students was \$1,896,882. FAS students completed 3,555 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to GCC in FY 2006 for providing educational services to FAS students was \$1,628,164. FAS students completed 3,638 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to GCC in FY 2007 for providing educational services to FAS students was \$1,881,016. FAS students completed 2,808 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to GCC in FY 2008 for providing educational services to FAS students was \$1,950,074. FAS students completed 3,286 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to GCC in FY 2009 for providing educational services to FAS students was \$1,517,669. FAS students completed 4,341 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to GCC in FY 2010 for providing educational services to FAS students was \$1,855,659. FAS students completed 3,303 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to GCC in FY 2011 for providing educational services to FAS students was \$1,971,125. FAS students completed 3,495 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to GCC in FY 2012 for providing educational services to FAS students was \$2,117,568. FAS students completed 3,465 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to GCC in FY 2013 for providing educational services to FAS students was \$1,835,398. FAS students completed 3,485 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to GCC in FY 2014 for providing educational services to FAS students was \$1,789,345. This amount represents a 2.5 percent decline when compared to FY 2013. FAS students completed

3,145 credit hours during AY 2014-2015 (FY 2015). The locally funded cost to GCC in FY 2015 for providing educational services to FAS students was \$2,331,396. This amount represents a 30.3 percent increase when compared to FY 2014 and may primarily be attributed to increases in expenses related to personnel and administrative costs, contract service, and other related expenses. In FY 2016, the locally funded cost to GCC for providing educational services to FAS students was \$1,911,054. This amount represents an 18.0 percent decrease in expenses related to personnel and administrative costs, contract service, and other related expenses. The locally funded cost to GCC for providing educational services to FAS students rose 25.5 percent from \$1,911,054 in FY 2016 to \$2,397,919 in FY 2017. In FY 2018, the total cost to provide educational services to FAS students rose 17.8 percent, or \$2,823,600, from FY 2017.

Figure 2 shows the Guam Community College's completed credit hours for FAS students from Fiscal Years 2004 to 2018. While the total FY 2015 credit hours of instruction for all post-secondary students revealed a



decrease of 19.1 percent, from 35,172 total credit hours in FY 2014 to 28,464 total credit hours in FY 2015, the overall credit hours of instruction for Compact persons decreased by 9.8 percent during the same period, from 3,485 credit hours in FY 2014 to 3,145 credit hours in FY 2015. In FY 2016, the total post-secondary credit hours increased by 7.2 percent, from 28,464 in FY 2015 to 30,518 in FY 2016. However, the total credit hours of instruction for FAS persons decreased by 8.9 percent, from 3,145 credit hours in FY 2015 to 2,865 credit hours in FY 2016. In FY 2017, the overall credit hours of instruction for FAS persons bounced back after experiencing a decrease for three consecutive years. FAS student credit hours of instruction increased by 2.8 percent, from 2,865 in FY 2016 to 2,944 in FY 2017. In FY 2017, the total post-secondary credit hours increased by 4.0 percent, from 30,518 in FY 2016 to 31,734 in FY 2017. FAS credit hours of instruction increased by 8.9 percent, from 2,944 in FY 2017 and to 3,205 in FY 2018. In FY 2018, the total post-secondary credit hours decreased by 5.5 percent, from 31,734 in FY 2017 to 29,992 in FY 2018.

Cumulative Costs

The total locally funded cost to the Guam Community College for providing educational services to FAS students was \$29,444,372 for academic years 2004 to 2018. Refer to Tables 4.1 and 4.2.

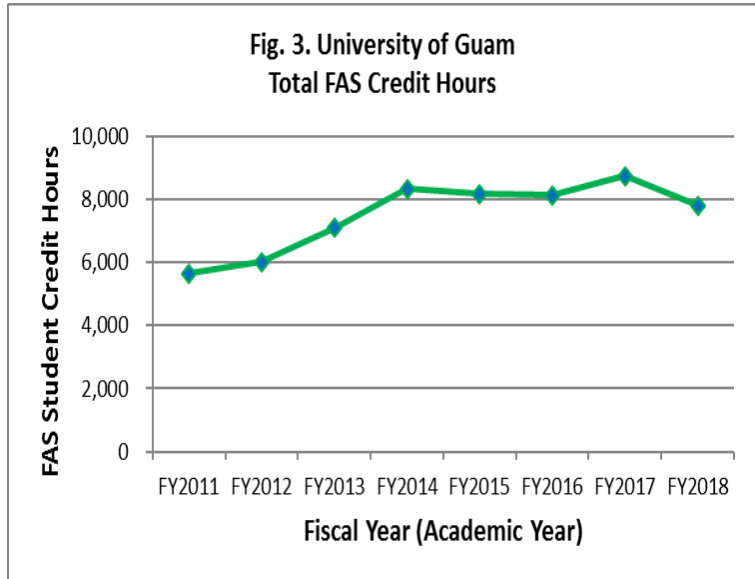
4. University of Guam

The University of Guam (UOG) was established by the Higher Education Act of 1976 as a non-membership, non-profit, public corporation under the control of a Board of Regents appointed by the Governor of Guam with the advice of the Guam Legislature. UOG is a U.S. land-grant institution that is accredited by the WASC Senior College and University Commission (WSCUC) and offers associate, baccalaureate, and master's degrees.

Credit Hours of Instruction

Students from the Freely Associated States completed 3,746 credit hours during AY 2003-2004 (FY 2004). The locally funded cost to UOG in FY 2004 for providing educational services to FAS students was \$1,331,167. Students from the FAS completed 2,649 credit hours during AY 2004-2005 (FY 2005). The locally funded cost to UOG in FY 2005 for providing educational services to FAS students was \$1,054,898. Students from the FAS completed 3,859 credit hours during AY 2005-2006 (FY 2006). The locally funded cost to UOG in FY 2006 for providing educational services to FAS students was \$1,355,787. Students from the FAS completed 4,509 credit hours during AY 2006-2007 (FY 2007). The locally funded cost to UOG in FY 2007 for providing educational services to FAS students was \$1,388,219. Students from the FAS completed 3,731 credit hours during AY 2007-2008 (FY 2008). The locally funded cost to UOG in FY 2008 for providing educational services to FAS students was \$1,145,040. Students from the FAS completed 3,607 credit hours during AY 2008-2009 (FY 2009). The locally funded cost to UOG in FY 2009 for providing educational services to FAS students was \$1,051,810. Students from the FAS completed 5,009 credit hours during AY 2009-2010 (FY 2010). The locally funded cost to UOG in FY 2010 for providing educational services to FAS students was \$1,232,152. Students from the FAS completed 5,651 credit hours during AY 2010-2011 (FY 2011). The locally funded cost to UOG in FY 2011 for providing educational services to FAS students was \$1,562,876. Students from the FAS completed 6,016 credit hours during AY 2011-2012 (FY 2012). The locally funded cost to UOG in FY 2012 for providing educational services to FAS students was \$2,150,214. Students from the FAS completed 7,100 credit hours during AY 2012-2013 (FY 2013). The locally funded cost to UOG in FY 2013 for providing educational services to FAS students was \$2,094,529. Students from the FAS completed 8,325 credit hours during AY 2013-2014 (FY 2014). The locally funded cost to UOG in FY 2014 for providing educational services to FAS students was \$2,595,216. Students from the FAS completed 8,159 credit hours during AY 2014-2015 (FY 2015). The locally funded cost to UOG in FY 2015 for providing educational services to FAS students was 1,531,592. Students from the FAS completed 8,122 credit hours during AY 2015-2016 (FY 2016). In FY 2016 the total cost for providing educational services to FAS students was \$1,279,209. In FY 2017, students from the FAS completed 8,046 credit hours during AY 2016-2017, a 0.9 percent decrease. The locally funded cost to provide educational services to FAS was \$1,590,179. In FY 2018, students from the FAS completed 7,807 credit hours during AY 2017-2018, a 3.0 percent decrease. The locally funded cost to provide educational services to FAS was \$1,321,330.

Figure 3 shows the University of Guam's completed credit hours for FAS students for fiscal years 2004 to 2018. Between 2004 to 2009, FAS credit hours were reported between 3,500 to 4,500 hours with a slight dip in FY 2005 at 2,649 credit hours completed by FAS students. In FY 2010, FAS completed credit hours rose to 5,009 hours and continued to increase in subsequent years to about 8,000 credit hours from fiscal years 2014 to 2018.



Cumulative Costs

The total locally funded cost to the University of Guam for providing educational services to FAS students was \$22,634,218 for academic years 2004 to 2018. Refer to Tables 5.1 and 5.2.

Table 5.1: University of Guam

University of Guam								
University of Guam	FY2018	FY2017	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
	AY 2017-2018	AY 2016-2017	AY 2015-2016	AY 2014-2015	AY 2013-2014	AY 2012-2013	AY 2011-2012	AY 2010-2011
Enrollment								
Fall UOG	3,917	3,875	3,991	3,958	3,836	3,702	3,721	3,639
Spring UOG	3,547	3,674	3,679	3,750	3,628	3,513	3,530	3,536
Fall FSM, MI, PW	363	347	352	352	360	304	240	229
Spring FSM, MI, PW	319	334	365	340	338	299	261	239
Credit Hour Production								
Fall, UOG	46,833	46,241	46,971	46,917	45,599	43,686	43,686	42,977
Spring,UOG	42,746	44,311	43,758	44,396	43,253	41,166	41,498	41,063
Fall FAS (FSM, MI, and PW)	4,149	4,041	4,232	4,113	4,294	3,583	2,917	2,694
Spring FAS (FSM, MI, and PW)	3,658	4,005	3,890	4,046	4,031	3,517	3,099	2,957
Allowable Cost Per Credit Hour	\$ 169	\$ 197	\$ 265	\$ 188	\$ 312	\$ 295	\$ 357	\$ 277
Total FAS Student Local Expenditures	\$ 1,321,330	\$ 1,590,179	\$ 1,279,209	\$ 1,531,592	\$ 2,595,216	\$ 2,094,529	\$ 2,150,214	\$ 1,562,876

Table 5.2: University of Guam

University of Guam							
University of Guam	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
	AY 2009-2010	AY 2008-2009	AY 2007-2008	AY 2006-2007	AY 2005-2006	AY 2004-2005	AY 2003-2004
Enrollment							
Fall UOG	3,550	3,387	3,282	3,176	3,034	2,923	2,988
Spring UOG	3,424	3,297	3,040	3,049	2,839	1,547	2,817
Fall FSM, MI, PW	224	160	173	204	186	164	182
Spring FSM, MI, PW	213	151	143	186	171	65	148
Credit Hour Production							
Fall, UOG	41,883	39,034	38,007	36,408	35,187	33,678	34,612
Spring,UOG	39,433	38,406	34,929	34,853	32,248	18,607	32,392
Fall FAS (FSM, MI, and PW)	2,552	1,809	2,034	2,314	1,874	1,874	1,980
Spring FAS (FSM, MI, and PW)	2,457	1,798	1,697	2,195	1,985	775	1,766
Allowable Cost Per Credit Hour	\$ 246	\$ 292	\$ 307	\$ 297	\$ 351	\$ 398	\$ 355
Total FAS Student Local Expenditures	\$ 1,232,152	\$ 1,051,810	\$ 1,145,040	\$ 1,338,219	\$ 1,355,787	\$ 1,054,898	\$ 1,331,167

CUMULATIVE FAS STUDENT COST (FY2004 - FY2017) \$ 22,634,218

NOTE: Sums may not total due to rounding

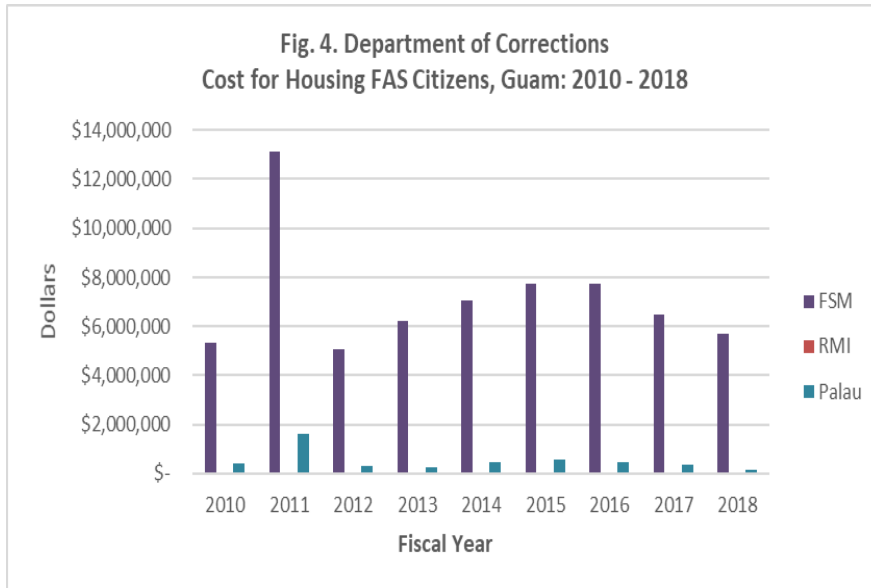
PUBLIC SAFETY

1. Department of Corrections

Public Law 9-208 established the Department of Corrections (DOC) within the executive branch of the Government of Guam. Enacted by Governor Manuel F.L. Guerrero, Executive Order 68-23 transferred the Guam Penitentiary from the Department of Public Safety to the DOC. The Department of Corrections protects the public from the destructive action of law offenders through control and rehabilitation. DOC provides staff services for the judiciary, the Parole Board, probation officers, and interested agencies of the Executive Branch. The DOC comprises of the following divisions: Prison Security, Diagnostic Treatment Services Division, and Parole Services Division. The mission of the Prison Security Division is to protect the public by maintaining custody and control of adjudicated adult law offenders. The division is also responsible for the corrections officer and guard personnel structure who conduct security checks, inspections, and various operations related to safeguarding the public from inmates and detainees. The Diagnostic Treatment Services Division is responsible for working with prisoners to change their criminal attitudes through counseling and programming services; links prisoners to maintain relationships with their families and the community; performs diagnostic and treatment of mentally deficient inmates through the Forensic Unit; and provides for the care and control of emotionally and mentally disturbed inmates to prevent suicide, homicide, and other prison disorder.

For FY 2010, the Department of Corrections identified 873 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 58,755 client-days. The Department has determined that it costs \$98.00 per day to house an individual person. For FY 2010, the Department of Corrections expended a total of \$5,757,990 for the housing of FAS clients. For FY 2011, the Department of Corrections expended a total of \$14,723,716 for the housing of FAS clients. For FY 2012, the Department of Corrections expended a total of \$5,381,964 for the housing of FAS clients. In FY 2013, the Department of Corrections identified 1,130 intakes of citizens of the Freely Associated States (FAS) who were incarcerated a total of 54,706 client-days. The Department has determined that it costs \$118.52 per day to house an individual person. For FY 2013, the Department of Corrections expended a total of \$6,483,755 for the housing of FAS clients.

Figure 4 illustrates the Department of Corrections' cost to house individuals from the Freely Associated States for fiscal years 2010 to 2017. Fiscal year 2011 saw the largest expense by the department for housing the FAS individuals at a cost of \$14.7 million. Total expenditures for FAS clients showed a steady increase from \$5.4 million in FY 2012 to \$8.4 million in FY 2015. For FY 2016, expenditures totaled \$8.2 million to serve FAS clients, a 2.0 percent decrease from reported expenditures in FY 2015. For FY 2017, the total expenditures for housing FAS individuals decreased by 16.9 percent, from \$8.2 million in FY 2016 to \$6.8 million in FY 2017. For FY 2018, the total expenditures for housing FAS individuals decreased by 13.6 percent, from \$6.8 million in FY 2017 to \$5.9 million in FY 2018.



In FY 2014, client intakes of FAS citizens to the Department of Corrections decreased from 1,130 intakes in 2013 to 1,036 intakes in 2014. While the number of FAS clients housed at DOC decreased 8 percent between 2013 and 2014, total client days at

DOC increased 17 percent, from 54,706 client days in FY 2013 to 63,997 client days in FY 2014. The Department of Corrections expended a total of \$7,584,924 to house the FAS citizens in FY 2014. In FY 2015, client intakes of FAS citizens to the Department of Corrections increased slightly to 1,119 intakes. Client intakes of FAS citizens to DOC totaled 1,148 in FY 2016, a 2.6 percent increase from FY 2015. Total client days for FAS citizens increased 11 percent between FY 2014 to FY 2015, from 63,997 client days in FY 2014 to 70,753 client days in FY 2015. Despite a 2.6 percent increase in total FAS client intakes between FY 2015 and FY 2016, total client days decreased by 2.0 percent from 70,753 client days in FY 2015 to 69,334 client days in FY 2016. Client intakes of FAS citizens continued to increase from 1,148 intakes in FY 2016 to 1,244 in FY 2017. Although the total client days experienced a slight increase, the total client days decreased by 16.9 percent, from 69,334 in FY 2016 to 57,635 in FY 2017. While client intakes of FAS individuals reduced by 3.2 percent from 1,244 in FY 2017 to 1,204 in FY 2018, the total client days decreased by 13.6 percent from 57,635 in FY 2017 to 49,787 in FY 2018. Costs for services include initial medical screening, medical treatment, and follow-ups; room and board, which include three meals a day; transportation to all court hearings, medical appointments, and other activities authorized by law; and the provision of administrative services and materials related to the proper housing and safe keeping of all persons confined to a jail/correctional institution.

Cumulative Costs

The Department of Corrections expended a total of \$69,267,116 for the housing of FAS clients the past nine fiscal years. Refer to Table 6.1 and 6.2.

2. Office of the Attorney General of Guam

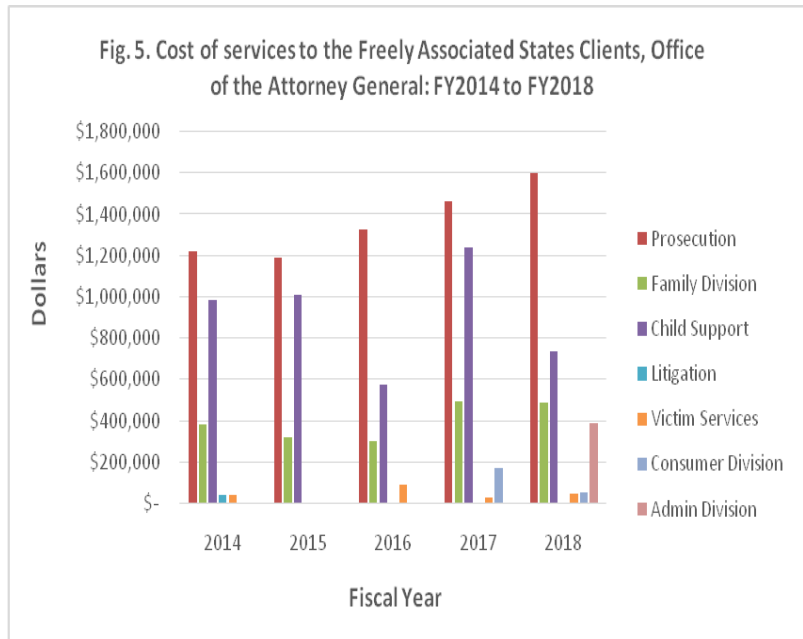
The Office of the Attorney General of Guam (OAGG) represents the Government of Guam, and in criminal matters, represents the collective People of Guam. The OAGG comprises of eight divisions: Administration, Child Support, Consumer Protection, Family, General Counsel, Litigation, Prosecution and Solicitor. These divisions work

together to ensure the mission of the OAGG is upheld and individually functions and works to guarantee that their clients are afforded due process and legal representation.

For FY 2004, the cost to the Office of the Attorney General of Guam for cases involving Freely Associated States (FAS) clients was \$753,975. For FY 2005, the cost for cases involving FAS clients was \$517,533. For FY 2006, the cost for cases involving FAS citizens was \$988,116. For FY 2007, the cost for cases involving FAS clients was \$1,549,430. No reports were prepared by the Office of the Attorney General of Guam for fiscal year FY 2008 to FY 2013. For FY 2014, the cost for cases involving FAS clients was \$2,620,152. For FY 2015, the cost for cases involving FAS clients was \$2,510,700. For FY 2016 the cost for cases involving FAS clients was \$2,196,882. For FY 2017, the cost for cases involving FAS clients was \$3,392,665. For FY 2018, the cost for cases involving FAS clients was \$3,310,438.

Figure 5 illustrates the cost for cases involving FAS clients as reported by the Office of the Attorney General. In FY 2015, the cost for cases involving FAS clients totaled \$2.5 million, a drop of 5.5 percent from the previous year. In FY 2016, the cost for cases involving FAS clients totaled \$3.9 million, an increase of 56.3 percent from FY 2015. In FY 2017, the cost for FAS client cases totaled \$3.4 million, a decrease of 13.5 percent from FY 2016. In FY 2018, the cost for FAS client cases totaled \$3.3 million, a decrease of 2.4 percent from FY 2017.

Between FY 2014 and FY 2015, the Child Support Division reported a 2.5 percent increase in cost of services involving FAS cases from \$982,615 in FY 2014 to \$1,007,084 in FY 2015. The Prosecution Division continued to report the largest expense of the Attorney General’s Office from FY 2014 to FY 2018. For FY 2017, the Child Support Division reported a 117.3 percent increase in expenditures from \$571,630 in FY 2016 to \$1.2 million in FY 2017. For FY 2018, the Child Support Division reported a 40.7 percent decrease in expenditures from \$1.2 million in FY 2017 to \$737,280 in FY 2018. The Family Division (Juvenile) showed a decrease in cost of services involving FAS cases from \$377,919 in FY 2014 to \$316,503 in FY 2015 followed by \$300,975 in FY 2016. In FY 2017, the Family Division (Juvenile) increased by 62.8 percent from \$300,975 in FY 2016 to \$490,072. In FY 2018, the Family Division (Juvenile) decreased by 0.8 percent from \$490,072 in FY 2017 to \$486,191. In FY 2018, the Prosecution



Division reported the largest expense involving FAS cases of the Attorney General's Office at \$1,603,081 followed by the Child Support Division at \$737,280. In FY 2017, the Office of the Attorney General began reporting expenditures under the Consumer Division (Restitution). The Consumer Division reported a 68.6 percent decrease from \$168,190 in cost of services involving 22 FAS cases in FY 2017 to \$52,743 in cost of services involving 50 FAS cases in FY 2018. Lastly, in FY 2018, the Office of the Attorney General began reporting expenditures under the Administrative Division. The Administrative Division is the central intake for the entire Office of Attorney General. For FY 2018, the Administrative Division reported \$387,199 of intake services for a total of 809 FAS participants.

Cumulative Costs

The total cost incurred by the Office of the Attorney General of Guam to provide services to FAS clients was \$17,849,891 for FY 2004 through FY 2018. Refer to Table 7.1 and 7.2.

Table 6.1: Department of Corrections

Department of Corrections					
Department of Corrections	FY2018	FY2017	FY 2016	FY 2015	FY 2014
Total FAS Clients	1,204	1,244	1,148	1,119	1,036
Federated States of Micronesia	1,123	1,163	1,087	1,052	966
Chuuk	957	987	952	903	842
Kosrae	98	23	20	15	9
Pohnpei	53	107	70	78	74
Yap	15	46	45	56	41
Marshall Islands	11	8	10	11	5
Republic of Palau	70	73	51	56	65
Total FAS Client-days	49,787	57,635	69,334	70,753	63,997
Federated States of Micronesia	48,182	54,517	65,160	65,435	59,724
Chuuk	41,118	46,344	56,609	57,469	51,852
Kosrae	4,313	644	1,122	278	428
Pohnpei	2,120	4,577	2,911	3,451	3,665
Yap	631	2,952	4,518	4,237	3,779
Marshall Islands	194	222	144	613	275
Republic of Palau	1,411	2,896	4,030	4,705	3,998
Cost per Client-day	\$ 118.52	\$ 118.52	\$ 118.52	\$ 118.52	\$ 118.52
Federated States of Micronesia	\$ 5,710,531	\$ 6,461,355	\$ 7,722,763	\$ 7,755,356	\$ 7,078,488
Chuuk	\$ 4,873,305	\$ 5,492,691	\$ 6,709,299	\$ 6,811,226	\$ 6,145,499
Kosrae	\$ 511,177	\$ 76,327	\$ 132,979	\$ 32,949	\$ 50,727
Pohnpei	\$ 251,262	\$ 542,466	\$ 345,012	\$ 409,013	\$ 434,376
Yap	\$ 74,786	\$ 349,871	\$ 535,473	\$ 502,169	\$ 447,887
Marshall Islands	\$ 22,993	\$ 26,311	\$ 17,067	\$ 72,653	\$ 32,593
Republic of Palau	\$ 167,232	\$ 343,234	\$ 477,636	\$ 557,637	\$ 473,843
Total FAS Expenditures	\$ 5,900,755	\$ 6,830,900	\$ 8,217,466	\$ 8,385,646	\$ 7,584,924

Table 6.2: Department of Corrections

Department of Corrections				
Department of Corrections	FY 2013	FY 2012	FY 2011	FY 2010
Total FAS Clients	1,130	1,132	1,004	873
Federated States of Micronesia	1,073	1,043	926	816
Chuuk	908	873	782	714
Kosrae	15	19	18	11
Pohnpei	100	94	74	57
Yap	50	57	52	34
Marshall Islands	11	11	9	6
Republic of Palau	46	78	69	51
Total FAS Client-days	54,706	54,918	150,242	58,755
Federated States of Micronesia	52,429	51,813	133,696	54,190
Chuuk	45,020	43,665	115,441	47,780
Kosrae	650	892	1,200	558
Pohnpei	4,115	4,185	8,905	3,938
Yap	2,644	3,071	8,150	1,914
Marshall Islands	40	149	251	260
Republic of Palau	2,237	2,956	16,295	4,305
Cost per Client-day	\$ 118.52	\$ 98.00	\$ 98.00	\$ 98.00
Federated States of Micronesia	\$ 6,213,885	\$ 5,077,674	\$ 13,102,208	\$ 5,310,620
Chuuk	\$ 5,335,770	\$ 4,279,170	\$ 11,313,218	\$ 4,682,440
Kosrae	\$ 77,038	\$ 87,416	\$ 117,600	\$ 54,684
Pohnpei	\$ 487,710	\$ 410,130	\$ 872,690	\$ 385,924
Yap	\$ 313,367	\$ 300,958	\$ 798,700	\$ 187,572
Marshall Islands	\$ 4,741	\$ 14,602	\$ 24,598	\$ 25,480
Republic of Palau	\$ 265,129	\$ 289,688	\$ 1,596,910	\$ 421,890
Total FAS Expenditures	\$ 6,483,755	\$ 5,381,964	\$ 14,723,716	\$ 5,757,990
CUMULATIVE COST FOR FAS CLIENTS	\$ 69,267,116			

Note: Sums may not add due to rounding

Table 7.1: Office of the Attorney General of Guam

Office of the Attorney General of Guam							
Office of the Attorney General	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012
Prosecution Division							
Total expenditures	\$ 4,245,455	\$ 3,807,924	\$ 4,497,053	\$ 3,763,588	\$ 3,875,446	---	---
Total caseload participants	2,741	3,199	3,440	3,424	2,959	---	---
FAS caseload participants	1,035	1,232	1,013	1,080	934	---	---
Percent of total caseload	38%	39%	29%	32%	32%	---	---
Cost of services involving FAS cases	\$ 1,603,081	\$ 1,466,509	\$ 1,324,278	\$ 1,187,113	\$ 1,223,274	---	---
Family Division (Juvenile)							
Total expenditures	\$ 851,347	\$ 838,094	\$ 777,085	\$ 815,748	\$ 741,487	---	---
Total caseload participants	415	590	599	433	465	---	---
FAS caseload participants	237	345	232	168	237	---	---
Percent of total caseload	57%	58%	39%	39%	51%	---	---
Cost of services involving FAS cases	\$ 486,191	\$ 490,072	\$ 300,974	\$ 316,503	\$ 377,919	---	---
Child Support Enforcement Division							
Total expenditures	\$ 2,842,609	\$ 4,848,267	\$ 2,450,792	\$ 3,597,485	\$ 3,751,699	---	---
Total caseload participants	6,512	6,662	6,654	6,805	6,674	---	---
FAS caseload participants	1,689	1,707	1,552	1,905	1,748	---	---
Percent of total caseload	26%	26%	23%	28%	26%	---	---
Cost of services involving FAS cases	\$ 737,280	\$ 1,242,268	\$ 571,630	\$ 1,007,084	\$ 982,615	---	---
Litigation Division							
Total expenditures	\$ 1,745,181	\$ 1,421,605	\$ 1,883,761	\$ -	\$ 2,396,455	---	---
Total caseload participants	96	157	137	0	1,055	---	---
FAS caseload participants	0	0	0	0	16	---	---
Percent of total caseload	0%	0%	0%	0%	2%	---	---
Cost of services involving FAS cases	\$ -	\$ -	\$ -	\$ -	\$ 36,344	---	---
Victims Services Center							
Total expenditures	\$ 220,945	\$ 110,682	---	\$ -	---	---	---
Total caseload participants	1,443	1,339	---	0	---	---	---
FAS caseload participants	287	310	---	0	---	---	---
Percent of total caseload	20%	23%	---	0%	---	---	---
Cost of services involving FAS cases	\$ 43,944	\$ 25,625	---	\$ -	---	---	---
Consumer Division (Restitution)							
Total expenditures	\$ 603,379	\$ 619,246	---	---	---	---	---
Total caseload participants	572	81	---	---	---	---	---
FAS caseload participants	50	22	---	---	---	---	---
Percent of total caseload	9%	27%	---	---	---	---	---
Cost of services involving FAS cases	\$ 52,743	\$ 168,190	---	---	---	---	---
Administrative Division							
Total expenditures	\$ 3,328,762	---	---	---	---	---	---
Total caseload participants	6,955	---	---	---	---	---	---
FAS caseload participants	809	---	---	---	---	---	---
Percent of total caseload	12%	---	---	---	---	---	---
Cost of services involving FAS cases	\$ 387,199	---	---	---	---	---	---
Expenditures for FAS Cases	\$ 3,310,438	\$ 3,392,665	\$ 2,196,882	\$ 2,510,700	\$ 2,620,152	\$ -	-

Table 7.2: Office of the Attorney General (continued)

Office of the Attorney General							
Office of the Attorney General	FY 2011	FY 2010	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Prosecution Division							
Total expenditures	---	---	---	\$ 2,985,371	\$ 2,124,756	\$ 698,335	\$ 920,128
Total caseload participants	---	---	---	1,410	1,608	1,425	1,424
FAS caseload participants	---	---	---	331	217	217	217
Percent of total caseload	---	---	---	23%	13%	15%	15%
Cost of services involving FAS cases	---	---	---	\$ 700,821	\$ 286,736	\$ 106,343	\$ 140,216
Family Division (Juvenile)							
Total expenditures	---	---	---	\$ 995,124	\$ 708,252	\$ 232,778	\$ 306,709
Total caseload participants	---	---	---	584	601	480	626
FAS caseload participants	---	---	---	161	148	74	117
Percent of total caseload	---	---	---	28%	25%	15%	19%
Cost of services involving FAS cases	---	---	---	\$ 274,341	\$ 174,411	\$ 35,887	\$ 57,324
Child Support Enforcement Division							
Total expenditures	---	---	---	\$ 4,391,463	\$ 4,482,515	\$ 3,823,400	\$ 4,550,565
Total caseload participants	---	---	---	650	576	489	597
FAS caseload participants	---	---	---	85	69	48	73
Percent of total caseload	---	---	---	13%	12%	10%	12%
Cost of services involving FAS cases	---	---	---	\$ 574,268	\$ 536,968	\$ 375,303	\$ 556,434
Litigation Division							
Total expenditures	---	---	---	---	---	---	---
Total caseload participants	---	---	---	---	---	---	---
FAS caseload participants	---	---	---	---	---	---	---
Percent of total caseload	---	---	---	---	---	---	---
Cost of services involving FAS cases	---	---	---	---	---	---	---
Victims Services Center							
Total expenditures	---	---	---	---	---	---	---
Total caseload participants	---	---	---	---	---	---	---
FAS caseload participants	---	---	---	---	---	---	---
Percent of total caseload	---	---	---	---	---	---	---
Cost of services involving FAS cases	---	---	---	---	---	---	---
Consumer Division (Restitution)							
Total expenditures	---	---	---	---	---	---	---
Total caseload participants	---	---	---	---	---	---	---
FAS caseload participants	---	---	---	---	---	---	---
Percent of total caseload	---	---	---	---	---	---	---
Cost of services involving FAS cases	---	---	---	---	---	---	---
Expenditures for FAS Cases	\$ -	\$ -	\$ -	\$ 1,549,430	\$ 998,116	\$ 517,533	\$ 753,975

CUMULATIVE LOCAL COST FOR FAS CASES \$ 17,849,891

NOTE: Sums may not add due to rounding

3. Department of Youth Affairs

The Department of Youth Affairs (DYA) mission is to improve the quality of life on Guam for all people by the development and implementation of programs and services that promote youth development, decrease juvenile delinquency and status offenses, strengthen the family unit, protect the public from juvenile delinquents, ensure that offenders are held accountable for their actions and are provided with appropriate treatment, and provide restitution to the victims. Per Public Law 14-110, the purpose of DYA is to plan, coordinate and/or implement programs, services and activities geared toward youth development, rehabilitation and involvement in the community. The Department of Youth Affairs has three service divisions: Division of Special Services (Youth Corrections and Cottage Homes), Division of Youth Development, and the Division of Vocational Rehabilitation and Support Services.

Youth Corrections

The Department of Youth Affairs reported a total of 263 Compact of Free Association clients confined to Youth Correctional Facility and Cottage Homes for Fiscal Year 2017, about the same number of FAS clients confined to the facility from the previous year.

The Youth Corrections Division has found that the cost of providing services to 76 clients from the Freely Associated States was \$339,487 for FY 2004. For FY 2005, the cost was \$301,997 for 58 FAS clients. For FY 2006, the cost was \$691,183 for 174 FAS clients. For FY 2007, the cost was \$965,710 for 248 FAS clients. For FY 2008, the cost was \$827,711 for 199 FAS clients. For FY 2009, the cost was \$1,228,005 for 190 clients. For FY 2010, the cost was \$908,806 for 182 FAS clients. For FY 2011, the cost was \$1,366,646 for 303 FAS clients. For FY 2012, the cost was \$1,142,363 for 143 FAS clients. For FY 2013, the cost was \$1,723,546 for 176 FAS clients. For FY 2014, the cost was \$2,008,838 for 245 FAS clients. For FY 2015, the cost was \$1,865,574 for 200 FAS clients. For FY 2016, the total cost for 264 FAS clients was \$2,244,665. In FY 2017, the total cost to service 263 FAS clients was \$2,497,899. Although the total FAS clients decreased in FY2017 by less than 1.0 percent, the total client days to service FAS persons increased by 60.4 percent, from 6,544 client days in FY 2016 to 10,502 in FY 2017. For FY 2017, the estimated cost per day for Youth Corrections was \$237.85. For FY 2018, the estimated cost per day for Youth Corrections was \$348.14.

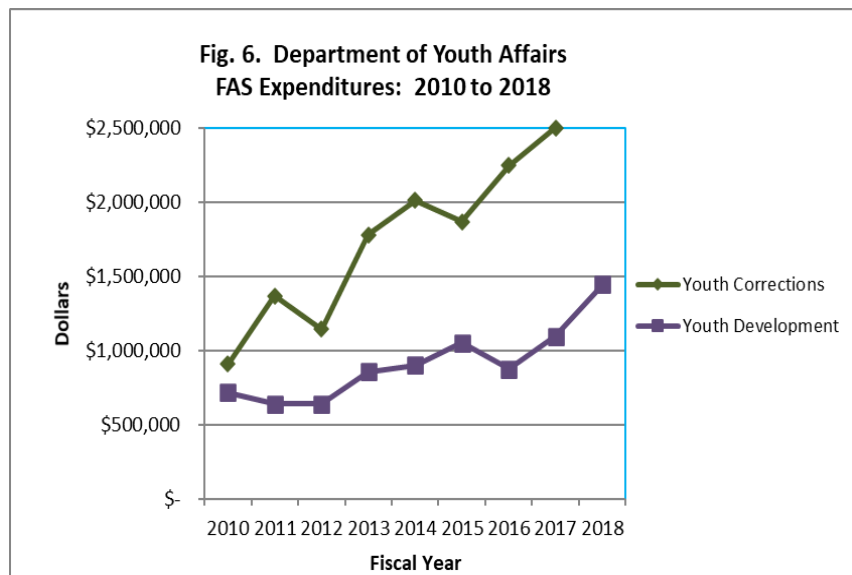
Youth Development

The Department of Youth Affairs reported a total of 50 Compact of Free Association clients under the Aftercare and Jumpstart Programs of the Youth Development Division for Fiscal Year 2015. The 50 Compact clients account for 50 percent of the total program clients in 2015. The estimated cost per day for clients served under the Aftercare and Jumpstart Programs in FY 2015 was \$99.93. For FY 2016, DYA serviced a total of 34 FAS clients under the Aftercare and Jumpstart Programs of the Youth Development Division. FAS clients accounted for 48 percent of the 71 total clients serviced during FY 2016. The estimated cost per day for clients served under the Aftercare and Jumpstart Programs in FY 2016 was \$148.89. For FY 2017, DYA serviced 41 FAS clients under

the Aftercare and Jumpstart Programs of the Youth Development Division, making up close to 60 percent of the 71 total clients served during that same year. The estimated cost per day under the Youth Development Division was \$170.57 for FY 2017. The estimated cost per day under the Youth Development Division was \$111.41 for FY 2018. Services provided under the Aftercare and Jumpstart Programs include meals/snacks, transportation, operational and personnel expenses. Services provided also include intensive home and school monitoring, 24-hour crisis intervention, individual and family counseling, peer support group, sports/recreation, computer literacy, community service, educational fieldtrips, life skills presentations, arts and crafts, homework assistance, beautification projects, and mentoring activities.

The Youth Development Division has found that the cost of providing services to 35 clients from the Freely Associated States was \$250,754 for FY 2004. For FY 2005, the cost was \$515,117 for 49 FAS clients. For FY 2006, the cost was \$313,419 for 26 FAS clients. For FY 2007, the cost was \$365,124 for 23 FAS clients. For FY 2008, the cost was \$251,626 for 27 FAS clients. For FY 2009, the cost was \$264,541 for 43 clients. For FY 2010, the cost was \$716,158 for 54 FAS clients. For FY 2011, the cost was \$639,816 for 73 FAS clients. For FY 2012, the cost was \$639,146 for 77 FAS clients. For FY 2013, the cost was \$857,742 for 66 FAS clients. For FY 2014, the cost was \$898,704 for 57 FAS clients. For FY 2015, the cost was \$1,051,288 for 50 FAS clients. For FY 2016, the cost was \$874,124 for 34 FAS clients. The cost of providing services under the Youth Development Division increased 25.3 percent, from \$874,124 in FY 2016 to \$1,095,234 in FY 2017. The cost of providing services under the Youth Development Division increased by 31.9 percent, from \$1,095,234 in FY 2017 to \$1,444,805 in FY 2018.

The Department of Youth Affairs has seen a rise in cost of services provided to Compact of Free Association clients (Fig. 6). The total cost of services for the FAS clients rose from \$1.6 million in FY 2010 to \$4.2 million in FY 2018. Between FY 2014 and FY 2018, the cost of services under the Youth



Corrections Division increased from \$2.1 million in 2014 to \$2.6 million, or a 37.4 percent increase in the past three years. The Youth Corrections Division continues to account for the majority of expenses for the department at \$2.6 million in FY 2018, or 65.6 percent of total expenditures to FAS clients during the period. The Youth Development Division of DYA reported a 17 percent decrease in FAS expenditures from

\$1,051,288 in FY 2015 to \$874,124 in FY 2016. For FY 2017, DYA's Youth Development Division reported a 25.3 percent increase from \$874,124 in FY2016 to \$1,095,234 in FY 2017. In FY 2018, DYA's Youth Development Division reported a 31.9 percent increase from \$1,095,234 in FY 2017 to \$1,444,805 in FY 2018.

The Department of Youth Affairs (DYA) has found that the cost of providing services to clients from the Freely Associated States was \$590,241 for FY 2004. For FY 2005, the cost was \$817,115. For FY 2006, the cost was \$1,004,601. For FY 2007, the cost was \$1,330,834. For FY 2008, the cost was \$1,079,337. For FY 2009, the cost was \$1,492,547. For FY 2010, the cost was \$1,624,964. For FY 2011, the cost was \$2,006,461. For FY 2012, the cost was \$1,781,509. For FY 2013, the cost was \$2,581,288 and \$2,907,541 for FY 2014. For FY 2015, the cost was \$2,916,862. For FY 2016, the cost was \$3,118,789. The cost for providing services to FAS clients in FY 2017 was \$3,593,133. For FY 2018, the cost for providing services to FAS clients in FY 2018 was \$4,204,184.

Cumulative Costs

The total cost to the Department of Youth Affairs was \$31,049,405 for the past fifteen fiscal years. Refer to Tables 8.1 and 8.2.

Table 8.1: Department of Youth Affairs

Department of Youth Affairs								
DYA Division	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Youth Corrections								
Total Program Clients	317	410	473	412	459	315	322	585
Total FAS Clients	207	263	264	200	245	176	143	303
Total Program Client-days	10,525	14,649	10,150	12,994	15,147	8,283	23,262	14,458
Total FAS Client-days	7,926	10,502	6,544	6,408	9,268	5,073	10,492	7,512
Total Program Expenditures	\$ 3,664,202	\$ 3,484,262	\$ 3,481,563	\$ 3,782,970	\$ 3,283,110	\$ 2,814,140	\$ 2,532,753	\$ 2,630,320
Average Expenditure per Client-day	\$ 348.14	\$ 237.85	\$343.01	\$ 291.13	\$ 216.75	\$ 339.75	\$ 108.88	\$ 181.93
Total FAS Expenditures	\$ 2,759,379	\$ 2,497,899	\$2,244,665	\$ 1,865,574	\$ 2,008,838	\$ 1,723,546	\$ 1,142,363	\$ 1,366,646
Youth Development								
Total Program Clients	90	71	71	101	113	112	176	172
Total FAS Clients	57	41	34	50	57	66	77	73
Total Program Client-days	19,057	12,317	12,903	19,681	20,959	21,251	31,702	33,279
Total FAS Client-days	12,968	6,421	5,871	10,520	10,609	11,340	14,293	13,934
Total Program Expenditures	\$ 2,123,200	\$ 2,100,917	\$ 1,921,108	\$ 1,966,767	\$ 1,775,467	\$ 1,607,396	\$ 1,417,631	\$ 1,528,092
Average Expenditure per Client-day	\$ 111.41	\$ 171	\$ 148.89	\$ 99.93	\$ 84.71	\$ 75.64	\$ 44.72	\$ 45.92
Total FAS Expenditures	\$ 1,444,805	\$ 1,095,234	\$ 874,124	\$ 1,051,288	\$ 898,704	\$ 857,742	\$ 639,146	\$ 639,816
Total Local Expenditures for FAS Clients	\$ 4,204,184	\$ 3,593,133	\$ 3,118,789	\$ 2,916,862	\$ 2,907,541	\$ 2,581,288	\$ 1,781,509	\$ 2,006,461

Table 8.2: Department of Youth Affairs

Department of Youth Affairs							
DYA Division	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Youth Corrections							
Total Program Clients	500	520	676	846	669	441	428
Total FAS Clients	182	190	199	248	174	58	76
Total Program Client-days	17,284	21,574	21,199	17,342	16,354	15,197	17,097
Total FAS Client-days	5,344	8,245	7,555	5,591	4,035	1,864	2,869
Total Program Expenditures	\$ 2,939,334	\$ 3,213,218	\$ 2,322,521	\$ 2,995,411	\$ 2,801,389	\$ 2,462,154	\$ 2,023,080
Average Expenditure per Client-day	\$ 170.06	\$ 148.94	\$ 109.56	\$ 172.73	\$ 171.30	\$ 162.02	\$ 118.33
Total FAS Expenditures	\$ 908,806	\$ 1,228,005	\$ 827,711	\$ 965,710	\$ 691,183	\$ 301,997	\$ 339,487
Youth Development							
Total Program Clients	161	165	165	121	180	276	235
Total FAS Clients	54	43	27	23	26	49	35
Total Program Client-days	31,127	29,013	26,825	21,926	25,514	32,008	35,373
Total FAS Client-days	10,994	6,680	4,379	4,126	3,437	7,529	5,168
Total Program Expenditures	\$ 2,027,637	\$ 1,148,973	\$ 1,541,415	\$ 1,940,307	\$ 2,326,611	\$ 2,189,916	\$ 1,716,313
Average Expenditure per Client-day	\$ 65.14	\$ 39.60	\$ 57.46	\$ 88.49	\$ 91.19	\$ 68.42	\$ 48.52
Total FAS Expenditures	\$ 716,158	\$ 264,541	\$ 251,626	\$ 365,124	\$ 313,419	\$ 515,117	\$ 250,754
Total Local Expenditures for FAS Clients	\$ 1,624,964	\$ 1,492,547	\$ 1,079,337	\$ 1,330,834	\$ 1,004,601	\$ 817,115	\$ 590,241

CUMULATIVE LOCAL COST FOR FAS CLIENTS

\$ 31,049,405

Note: Sums may not add due to rounding

4. Department of Military Affairs, Office of Civil Defense

Guam Public Law 24-298 consolidated the Office of Veterans Affairs and Office of Civil Defense with the Department of Military Affairs (DMA). The DMA provides personnel for administrative, construction, environmental, engineering, logistical, long-term planning, maintenance, and security to support approximately 1,600 Soldiers and Airmen of the Guam National Guard. The DMA plays a vital role in managing resources to support and improve the Guam National Guard's capabilities to answer the call of the President for combat and peace-time missions and the call of the Governor for island affairs and domestic emergencies. The Department now includes responsibilities for the administration of veterans programs and services for citizens who served in the Armed Forces. The Department is also tasked with planning and development of programs that provide for the safety and protection of life and property in the event of natural disasters such as typhoons, earthquakes, floods and seismic waves as well as Homeland Security.

The Guam Homeland Security/Office of Civil Defense (GHS/OCD) is responsible for managing and coordinating the island's response to all natural and man-made emergencies/disasters and to facilitate all Government of Guam, Military, and Federal Liaison Response Agencies and their resources in mitigating, preparing, responding and recovering from any and all types of emergencies in order to protect the lives, environment, and property of the island of Guam.

The cost of providing services by the Office of Civil Defense (OCD) to Guam's FAS population was calculated by dividing OCD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for OCD protective services for FAS citizens was \$8,659. For FY 2005, the cost of OCD protective services for FAS citizens was \$2,432. For FY 2006, the cost for OCD protective services for FAS citizens was \$31,421. For FY 2007, the cost for OCD protective services for FAS citizens was \$33,022. For FY 2008 through FY 2014, OCD expended no local funds. GHS/OCD has purview over locally declared disasters with costs associated with providing services to the Freely Associated States citizens for FY 2015. Funds were used to cover operations, equipment, supplies (sandbags, meals, water, tents, cots, receptacles, etc.) and contractual services in support and recovery from disaster-related events. For FY 2015, the cost for services for disaster related events to the FAS citizens was \$220,343. For FY 2016 and FY 2017 the OCD reported that no local or federal funds were expended to provide direct services to FAS citizens. For FY 2018, the OCD declared costs incurred in relation to its oversight responsibility of funds authorized by Governor Eddie Calvo's Executive Order during the island's preparations and response operations to Tropical Storm Cimaron flooding in August 2018. The OCD reported \$1,586.84 of local funds was spent to provide disaster related services to FAS persons in the aftermath of Tropical Storm Cimaron.

Cumulative Costs

The total cost of Office of Civil Defense protective services for FAS citizens was \$297,464 for the past fifteen fiscal years.

5. Guam Fire Department

Upon the enactment of Public Law 1-88 in 1952, the Fire Division was created within the Department of Public Safety (DPS). In 1985, Public Law 17-78 separated the Fire Division from DPS and established the Guam Fire Department, a line agency of the Government of Guam. In 1996, Public Law 23-77 tasked the GFD with the responsibility to administer and operate the Emergency 911 telephone communications system; regulated by the EMS Commission. The Guam Fire Department (GFD) is responsible for fire prevention and suppression and related hazards. The Department also provides emergency ambulatory medical and land and sea rescue services, all in the prevention of unnecessary loss of life and property. Guam Fire Department services are provided to all Guam residents, irrespective of citizenship or residency status, including visitors and military personnel and their dependents when they are on civilian lands.

The cost of providing services to Guam's FAS population was calculated by dividing GFD's total FY expenditures by the de facto population of Guam (including visitors), and multiplying the result by the percentage of FAS citizens (with the baseline of 2,413 persons subtracted) residing on Guam. In FY 2004, the cost for GFD protective services for FAS citizens was \$1,299,767. For FY 2005, the cost was \$1,494,096. For FY 2006, the cost was \$1,711,719. For FY 2007, the cost was \$1,883,952. For FY 2008, the cost was \$2,028,699. For FY 2009, the cost was \$2,037,617. For FY 2010, the cost was \$2,521,192. For FY 2011, the cost was \$2,914,771. For FY 2012, the cost was \$3,059,850. For FY 2013, the cost was \$3,289,997. For FY 2014, the cost was \$3,950,432. For FY 2015, the cost was \$4,276,026. For FY 2016, the cost was \$4,430,977, a 3.6 percent increase from FY 2015. For FY 2017, the cost was \$4,454,716, less than 1.0 percent increase from FY 2016. For FY 2018, the cost was \$4,736,877, a 6.3 percent increase from FY 2017.

Cumulative Costs

The total cost to the Guam Fire Department for providing protective services for FAS citizens was \$44,090,686 for the past fifteen fiscal years.

6. Guam Police Department

The first true local policing effort was established in 1905 under the control of the United States Navy. In 1952, the Department of Public Safety (DPS) was established to carryover from the U.S. Government-controlled Guam Insular Guard. In 1985, Public Law 17-78 separated the DPS into two departments – the Guam Police Department (GPD) and the Guam Fire Department. The GPD serves the community by protecting life and property; by preventing crime; by enforcing the laws; and by maintaining order of all citizens. The Department provides island-wide police coverage, and includes investigative services in the areas of criminal, juvenile, traffic, special investigations and crime laboratory. Police protection is provided uniformly to each person on Guam, including visitors and military personnel and dependents while they are on civilian lands.

Expenditures for general police protection services to FAS citizens is determined by apportioning GPD's fiscal year expenditures by the percent of FAS citizens (with the baseline of 2,413 persons subtracted) to the de facto population of Guam. In FY 2004 the cost for police protective services for FAS citizens was \$1,299,530. For FY 2005, the cost was \$1,795,103. For FY 2006, the cost was \$1,668,399. For FY 2007, the cost was \$1,630,995. For FY 2008, the cost was \$2,023,200. For FY 2009, the cost was \$2,159,702. For FY 2010, the cost was \$2,173,712. For FY 2011, the cost was \$2,626,306. For FY 2012, the cost was \$2,763,880. For FY 2013, the cost was \$3,192,024 and \$3,629,974 for FY 2014. In FY 2015, GPD reported expenses for general protective services, law enforcement services (arrests) and emergency disaster assistance at a total cost for services to FAS population at \$7,213,850. In FY 2016, GPD reported expenses for general protective services and law enforcement services (arrests) at a total cost for services to FAS population at \$7,363,780. Since FY 2014, the cost for law enforcement (arrests) for services to the FAS population rose from \$4.8 million in FY 2014 to \$6.9 million in FY 2017. The total cost for services to the FAS population for general protection and arrests increased 25 percent from \$7.4 million in FY 2016 to \$9.2 million in FY 2017. In FY 2017, GPD reported expenses for general protective services and law enforcement services (arrests) to the FAS population at a total cost of \$9,174,642, a 24.6 percent increase from FY 2016. In FY 2018, GPD reported expenses for general protective services and law enforcement services (arrests) to the FAS population at a total cost of \$7,273,441, a 20.7 percent decrease from FY 2017.

Table 9 shows FAS arrested persons and minors taken into custody for FY 2017. There was a total of 2,795 arrested persons of which there were 1,186 FAS arrestees (or 42.4 percent) with the baseline of 38 FAS arrested subtracted from the total FAS arrested in 2017. For information purposes, there were 2,413 FAS population residing in Guam prior to the implementation of the Compacts of Free Association. The 2,413 FAS persons represent the 1.35 percent of the total population in Guam (de facto) in FY 2017. The 38 baseline arrests are calculated by multiplying the 1.35 percent by the total arrests, or 2,795 arrests, in FY 2017. The 38 baseline arrests are reduced from the 1,224 FAS arrested persons in FY 2017 to result in 1,186 FAS arrests. For FY 2018, the 38 baseline arrests are reduced from the 1,310 FAS arrested persons to result in 1,258 FAS arrests. For this fiscal year, the GPD reported that of the 76 arrestees who did not wish to specify which FSM state they were from.

As illustrated in the table, the Chuukese population represents 82 percent of all FAS persons arrested in 2017. About 6 percent of FAS arrested persons are minors taken into custody. Of the \$16,168,763 expended by GPD for law enforcement services to the community, \$6,860,406 was used for services to the FAS in FY 2017. For FY 2018, of the \$14,618,472 expended by GPD for law enforcement services to the community, \$4,783,164 was used for services to the FAS. While the total number of arrests went down from 4,140 arrests in 2016 to 2,795 arrests in 2017, the FAS arrested persons (less baseline) accounted for 42.4 percent of all arrests in 2017 as compared to 30.6 percent in 2016. For FY 2018, the total number of arrests increased from 2,795 in 2017 to 3,846 in 2018. The FAS arrested persons (less baseline) accounted for 34.1 percent of all arrests in 2018.

Table 9: Guam Police Department Arrests and Minors Taken Into Custody: FY 2018

Police Services	Total	Federated States of Micronesia					RMI	Palau
		FSM	Chuuk	Kosrae	Pohnpei	Yap		
FAS Arrested Persons	1,218	76	929	5	74	42	5	87
FAS Minors Taken Into Custody	92	0	82	0	3	4	0	3
Total FAS Arrests	1,310	76	1,011	5	77	46	5	90
Percent of Baseline of Population (1.34% in 2018)	52							
Total FAS Arrests less Baseline	1,258							
Total Arrests	3,846							
Percent of FAS Arrested from Total Arrests	32.72%							
Law Enforcement Expenditures	\$ 14,618,472							
Cost of Law Enforcement Services for FAS Arrests	\$ 4,783,164							

Source: Guam Police Department

NOTE: Sums may not add due to rounding

Table 10: Guam Police Department Arrests and Minors Taken Into Custody: FY 2017

Police Services	Total	Federated States of Micronesia				RMI	Palau
		Chuuk	Kosrae	Pohnpei	Yap		
FAS Arrested Persons	1,147	929	20	75	33	4	86
FAS Minors Taken Into Custody	77	70	1	3	1	1	1
Total FAS Arrests	1,224	999	21	78	34	5	87
Percent of Baseline of Population (1.35% in 2017)	38						
Total FAS Arrests less Baseline	1,186						
Total Arrests	2,795						
Percent of FAS Arrested from Total Arrests	42.43%						
Law Enforcement Expenditures	\$ 16,168,763						
Cost of Law Enforcement Services for FAS Arrests	\$ 6,860,406						

Source: Guam Police Department

NOTE: Sums may not add due to rounding

Cumulative Costs

The total cost to the Guam Police Department for providing protective services to FAS citizens was \$55,988,537 for the past fifteen fiscal years.

7. Guam Department of Agriculture

The Guam Department of Agriculture (DOAG) was established under Public Law 3-103 to protect and promote the agricultural resources and economy of the Territory of Guam by research, quarantine, control and conservation. The Guam Department of Agriculture's Law Enforcement Section is responsible for protecting the island's natural resources from illegal hunting and fishing. The department's Conservation Officers provide island-wide coverage of the protected areas on land and the surrounding waters three miles out to sea.

Arrests

For FY 2012, the Department of Agriculture reported a total of 27 arrests, of which 10, or 37.0 percent, were FAS persons. In FY 2013, the department reported a total of 43 arrests, of which 27, or 62.8 percent, were FAS persons. In FY 2014, the department reported a total of 25 arrests, of which 13, or 52.0 percent, were FAS persons. In FY 2015, the department reported a total of 34 arrests, of which 9, or 26.4 percent were FAS persons. In FY 2016, the department's Law Enforcement Section reported a total of 33 arrests, of which 12, or 36.4 percent, were FAS persons. In FY 2017, the department reported a total of 35 arrests, of which 9, or 25.7 percent, were FAS persons. In FY 2018, the department reported a total of 25 arrests, of which 11, or 44 percent, were FAS persons.

Expenditures

For FY 2012, the Department of Agriculture reported a total of \$523,809 in law enforcement costs, of which \$5,227 were expenditures to service FAS persons. In FY 2013, the department reported a total of \$577,358 in law enforcement expenditures, of which \$9,731 were to service FAS persons. In FY 2014, a total of \$534,321 were expended, of which \$2,762 were to service FAS persons. In FY 2015, the department's cost to provide law enforcement services totaled \$698,730, of which \$2,663 were to provide services to FAS persons. In FY 2016, the department reported a total of \$508,088 in law enforcement services, of which \$2,426 were to service FAS persons. In FY 2017, the department's Law Enforcement Section reported a total of \$485,161 in costs, of which \$4,469 were to service FAS persons. For FY 2018, the Department of Agriculture's Law Enforcement Section reported a total of \$475,873 in costs, of which \$1,838 were to service FAS persons.

Cumulative Costs

For FY 2004 through FY 2018, the four protective service agencies expended a total of \$12,013,742 for protective services to FAS citizens. Refer to Tables 9 to 12.2.

Table 11: Guam Department of Agriculture

Guam Department of Agriculture							
Guam Department of Agriculture	FY2018	FY2017	FY2016	FY2015	FY2014	FY2013	FY2012
Total Expenditures	\$ 3,379,493	\$ 3,336,129	\$ 3,276,291	\$ 3,213,327	\$ 2,668,392	\$ 2,642,524	\$ 2,618,085
Total Law Enforcement Services Expenditures	\$ 475,873	\$ 485,161	\$ 508,088	\$ 698,730	\$ 534,321	\$ 577,358	\$ 523,809
Total Cases	14	18	18	23	12	23	17
Total FAS Cases	5	6	5	6	5	11	8
Total Arrests	25	35	33	34	25	43	27
Total FAS Arrests	11	9	12	9	13	27	10
Total FAS Expenditures	\$ 1,838	\$ 4,469	\$ 2,426	\$ 2,663	\$ 2,762	\$ 9,731	\$ 5,227
Cumulative Total Cost for FAS Arrests	\$ 29,116						

Table 12.1: Protective Services Agencies

Protective Services Agencies									
Protective Services Agencies	FY2018	FY2017	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	
Total expenditures	\$ 67,383,151	\$ 68,256,973	\$ 70,056,560	\$ 75,032,589	\$ 67,258,246	\$ 60,745,482	\$ 57,500,003	\$ 56,955,163	
Guam Fire Department	\$ 34,265,240	\$ 33,964,054	\$ 35,412,648	\$ 35,751,166	\$ 34,772,320	\$ 30,538,772	\$ 29,935,901	\$ 29,960,104	
General Protective Services	\$ 34,265,240	\$ 33,964,054	\$ 35,412,648	\$ 35,719,411	\$ 34,772,320	\$ 30,538,772	\$ 29,935,901	\$ 29,960,104	
Emergency Disaster Assistance /a	\$ -	\$ -	\$ -	\$ 31,755	\$ -	\$ -	\$ -	\$ -	
Guam Police Department	\$ 32,632,439	\$ 33,807,758	\$ 34,135,824	\$ 36,740,441	\$ 31,951,605	\$ 29,629,352	\$ 27,040,293	\$ 26,995,059	
General Protective Services	\$ 18,013,967	\$ 17,638,995	\$ 17,054,719	\$ 20,137,807	\$ 31,951,605	\$ 29,629,352	\$ 27,040,293	\$ 26,995,059	
Law Enforcement Services	\$ 14,618,472	\$ 16,168,763	\$ 17,081,106	\$ 16,586,525	\$ -	\$ -	\$ -	\$ -	
Emergency Disaster Assistance	\$ -	\$ -	\$ -	\$ 16,109	\$ -	\$ -	\$ -	\$ -	
Guam Department of Agriculture	\$ 475,873	\$ 485,161	\$ 508,088	\$ 698,730	\$ 534,321	\$ 577,358	\$ 523,809	\$ -	
Law Enforcement Services	\$ 475,873	\$ 485,161	\$ 508,088	\$ 698,730	\$ 534,321	\$ 577,358	\$ 523,809	\$ -	
Office of Civil Defense /b	\$ 9,599	\$ -	\$ -	\$ 1,842,252	\$ -	\$ -	\$ -	\$ -	
Total population of Guam (de facto)	180,069	179,148	177,240	174,984	173,825	172,948	171,954	170,380	
Resident Population (de jure)	165,177	163,875	162,742	161,785	161,001	160,378	159,914	159,600	
Average Daily Visitors	14,892	15,273	14,498	13,199	12,824	12,570	12,040	10,780	
FAS population on Guam	27,306	25,910	24,590	23,342	22,161	21,045	19,989	18,989	
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	
FSM and RMI baseline /c	637	637	637	637	637	637	637	637	
Palau baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	
FAS population minus baseline /e	24,893	23,497	22,177	20,929	19,748	18,632	17,576	16,576	
Percent of total population	13.82%	13.12%	12.51%	11.96%	11.36%	10.77%	10.22%	9.73%	
Cost of protective services for FAS citizens	\$ 12,013,742	\$ 13,633,827	\$ 11,797,183	\$ 11,712,882	\$ 7,583,168	\$ 6,491,752	\$ 5,828,957	\$ 5,541,077	
Guam Fire Department	\$ 4,736,877	\$ 4,454,716	\$ 4,430,977	\$ 4,276,026	\$ 3,950,432	\$ 3,289,997	\$ 3,059,850	\$ 2,914,771	
General Protective Services	\$ 4,736,877	\$ 4,454,716	\$ 4,430,977	\$ 4,272,228	\$ 3,950,432	\$ 3,289,997	\$ 3,059,850	\$ 2,914,771	
Emergency Disaster Assistance	\$ -	\$ -	\$ -	\$ 3,798	\$ -	\$ -	\$ -	\$ -	
Guam Police Department	\$ 7,273,441	\$ 9,174,642	\$ 7,363,780	\$ 7,213,850	\$ 3,629,974	\$ 3,192,024	\$ 2,763,880	\$ 2,626,306	
General Protective Services	\$ 2,490,277	\$ 2,314,236	\$ 2,133,545	\$ 2,408,587	\$ 3,629,974	\$ 3,192,024	\$ 2,763,880	\$ 2,626,306	
Law Enforcement Services	\$ 4,783,164	\$ 6,860,406	\$ 5,230,235	\$ 4,803,336	\$ -	\$ -	\$ -	\$ -	
Emergency Disaster Assistance	\$ -	\$ -	\$ -	\$ 1,927	\$ -	\$ -	\$ -	\$ -	
Guam Department of Agriculture	\$ 1,838	\$ 4,469	\$ 2,426	\$ 2,663	\$ 2,762	\$ 9,731	\$ 5,227	\$ -	
Office of Civil Defense	\$ 1,587	\$ -	\$ -	\$ 220,343	\$ -	\$ -	\$ -	\$ -	

Table 12.2: Protective Services Agencies (continued)

Protective Services Agencies								
Protective Services Agencies	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004	
Total expenditures	\$ 51,150,152	\$ 48,171,910	\$ 49,636,203	\$ 46,142,843	\$ 46,981,625	\$ 48,063,810	\$ 40,200,075	
Guam Fire Department	\$ 27,467,946	\$ 23,385,380	\$ 24,851,781	\$ 24,501,600	\$ 23,572,744	\$ 21,816,524	\$ 20,035,125	
General Protective Services	\$ 27,467,946	\$ 23,385,380	\$ 24,851,781	\$ 24,501,600	\$ 23,572,444	\$ 21,816,524	\$ 20,035,125	
Emergency Disaster Assistance /a	-	-	-	-	-	-	-	
Guam Police Department	\$ 23,682,206	\$ 24,786,530	\$ 24,784,422	\$ 21,211,777	\$ 22,976,171	\$ 26,211,777	\$ 20,031,470	
General Protective Services	\$ 23,682,206	\$ 24,786,530	\$ 24,784,422	\$ 21,211,777	\$ 22,976,171	\$ 26,211,777	\$ 20,031,470	
Law Enforcement Services	-	-	-	-	-	-	-	
Emergency Disaster Assistance	-	-	-	-	-	-	-	
Guam Department of Agriculture	-	-	-	-	-	-	-	
Law Enforcement Services	-	-	-	-	-	-	-	
Office of Civil Defense /b	-	-	-	\$ 429,466	\$ 432,710	\$ 35,509	\$ 133,480	
Total population of Guam (de facto)	170,297	169,134	170,154	170,228	169,815	169,571	168,541	
Resident Population (de jure)	159,358	159,323	159,169	158,967	158,711	158,398	158,024	
Average Daily Visitors	10,939	9,811	10,985	11,261	11,104	11,173	10,517	
FAS population on Guam	18,044	17,150	16,303	15,502	14,744	14,026	13,347	
FAS baseline population *	2,413	2,413	2,413	2,413	2,413	2,413	2,413	
FSM and RMI baseline /c	637	637	637	637	637	637	637	
Palau baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	
FAS population minus baseline /e	15,631	14,737	13,890	13,089	12,331	11,613	10,934	
Percent of total population	9.18%	8.71%	8.16%	7.69%	7.26%	6.85%	6.49%	
Cost of protective services for FAS citizens	\$ 4,694,904	\$ 4,197,319	\$ 4,051,899	\$ 3,547,969	\$ 3,411,539	\$ 3,291,630	\$ 2,607,957	
Guam Fire Department	\$ 2,521,192	\$ 2,037,617	\$ 2,028,699	\$ 1,883,952	\$ 1,711,719	\$ 1,494,096	\$ 1,299,767	
General Protective Services	\$ 2,521,192	\$ 2,037,617	\$ 2,028,699	\$ 1,883,952	\$ 1,711,719	\$ 1,494,096	\$ 1,299,767	
Emergency Disaster Assistance	-	-	-	-	-	-	-	
Guam Police Department	\$ 2,173,712	\$ 2,159,702	\$ 2,023,200	\$ 1,630,995	\$ 1,668,399	\$ 1,795,103	\$ 1,299,530	
General Protective Services	\$ 2,173,712	\$ 2,159,702	\$ 2,023,200	\$ 1,630,995	\$ 1,668,399	\$ 1,795,103	\$ 1,299,530	
Law Enforcement Services	-	-	-	-	-	-	-	
Emergency Disaster Assistance	-	-	-	-	-	-	-	
Guam Department of Agriculture	-	-	-	-	-	-	-	
Office of Civil Defense	-	-	-	\$ 33,022	\$ 31,421	\$ 2,432	\$ 8,659	

Cumulative Cost of Protective Services By Agency	
Guam Fire Department	\$ 44,090,686
Guam Police Department	\$ 55,988,537
Guam Department of Agriculture	\$ 29,116
Office of Civil Defense	\$ 297,464
Cumulative Total Cost	\$ 100,405,804

NOTE: Sums may not add due to rounding

* FAS population resident prior to implementation of the Compacts

a/ EMT and Ambulance standby services

b/ Office of Civil Defense, Department of Military Affairs; no local funds expended in FY 2008 to FY 2014, FY 2016 to FY 2017 (100% federal funds)

c/ Number of citizens from the Federated States of Micronesia and the Republic of the Marshall Islands resident prior to implementation of Compact in 1986

d/ Number of citizens from the Republic of Palau resident prior to implementation of Compact in 1994

e/ Number of citizens from the FAS for whom reimbursement is requested

8. Public Defender Service Corporation

Created through the Public Defender Service Corporation (PDSC) Act of 1975, the PDSC was established to provide effective legal aid and assistance to those persons in Guam who are unable to afford counsel. It is the duty of the PDSC to defend indigent persons charged with criminal cases before the courts of Guam. The determination of whether a defendant is indigent and whether his case is to be referred to the PDSC shall be at the discretion of the judge before whom such defendant is appearing. The Public Defender Service Corporation (PDSC) is a public corporation affiliated with the judicial branch of Guam. The incorporating statute of the Public Defender Service Corporation provides that the Corporation will handle criminal and civil cases as follows:

Criminal cases: It shall be the duty of the Corporation to defend indigent persons charged in criminal cases before the courts of Guam.

Civil matters: The Corporation shall render legal aid and assistance to those persons in Guam, who, under rules established by the Corporation, are in need of legal assistance and representation and who are unable to afford an attorney in private practice.

The court also has the power to appoint the Public Defender Service Corporation in certain civil and domestic matters such as assigning counsel as guardian ad litem in child or adult abuse cases, child custody situations and guardianships and counsel who may be appointed for persons charged with criminal contempt in civil and domestic matters. These appointments arise out of the inherent powers of the court and are covered by court rules regarding appointment of counsel in non-criminal matters.

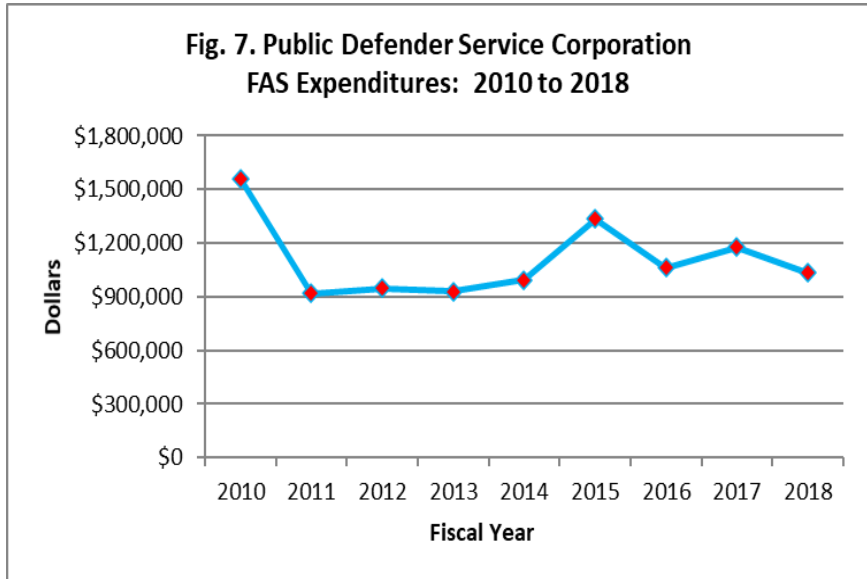
Services provided to indigent persons fall under one of four program areas: Criminal, Civil, Juvenile, and Domestic.

For FY 2004, the PDSC expended \$484,901 on 316 cases involving citizens of the Freely Associated States (FAS) out of a total of 1,527 cases. For FY 2005, the PDSC expended \$508,268 on 333 cases involving FAS citizens out of a total of 1,709 cases. For FY 2006, the PDSC expended \$580,751 on 412 cases involving FAS citizens out of a total of 1,939 cases. For FY 2007, the PDSC expended \$529,393 on 339 cases involving FAS citizens out of a total of 1,731 criminal cases. For FY 2008, the PDSC expended \$554,671 on 369 cases involving FAS citizens out of a total of 1,857 cases. For FY 2009, the PDSC expended \$726,008 on 469 cases involving FAS citizens out of a total of 1,878 cases.

For FY 2010, the PDSC expended \$1,559,478 on 1,144 cases involving FAS citizens out of a total of 2,229 cases. For FY 2011, the PDSC expended \$919,654 on 586 cases involving FAS citizens out of a total of 2,222 cases. For FY 2012, the PDSC expended \$947,818 on 537 cases involving FAS citizens out of a total of 2,108 cases. For FY 2013, the PDSC expended \$928,826 on 558 cases involving FAS citizens out of a total of 2,123 cases. For FY 2014, the PDSC expended \$992,403 on 499 cases involving FAS citizens out of a total of 1,848 cases. For FY 2015, the PDSC expended \$1,366,274 on 569 cases involving FAS citizens out of a total of 1,984 cases. For FY 2016, the PDSC

expended \$1,061,137 on 511 cases involving FAS citizens out of a total of 1,956 cases. For FY 2017, the PDSC expended \$1,177,943 on 494 cases involving FAS citizens out of a total of 1,646 cases. In FY 2018, the PDSC expended \$1,032,277 on 395 FAS cases out of a total of 1,616 cases.

As per Figure 7, the Public Defender Service Corporation reported a 12.4 percent decrease in FAS expenditures from \$1,177,943 in FY 2017 to \$1,032,277 in FY 2018. The Criminal Program continues to account for the largest expenses of all programs administered by PDSC for the last



fifteen years, reporting a total of \$898,996 in program expenses involving 344 FAS cases of the total 1,239 cases for FY 2018.

Cumulative Costs

For FY 2004 through FY 2018, the Public Defender Service Corporation expended a total of \$13,369,803 for services to FAS citizens. Refer to Tables 13.1 and 13.2.

Table 13.1: Public Defender Service Corporation

Public Defender Service Corporation								
PDSC	FY2018	FY2017	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
PSDC Total								
Total program expenditure	\$ 4,223,183	\$ 3,924,886	\$ 4,061,809	\$ 4,763,949	\$ 3,675,272	\$ 3,533,865	\$ 3,720,672	\$ 3,487,152
Total cases	1,616	1,646	1,956	1,984	1,848	2,123	2,108	2,222
Total FAS cases	395	494	511	569	499	558	537	586
FSM Total	370	460	489	531	474	523	489	526
Chuuk	312	397	414	444	406	456	400	426
Kosrae	3	13	12	7	11	3	11	17
Pohnpei	36	34	39	46	35	37	46	46
Yap	19	16	24	34	22	27	32	37
Not Stated	0	0	0	0	0	0	0	0
Marshall Islands	6	6	7	6	5	4	7	5
Republic of Palau	19	28	15	32	20	31	41	55
Unit cost of service	\$ 2,613	\$ 2,385	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 1,032,277	\$ 1,177,943	\$ 1,061,137	\$ 1,366,274	\$ 992,403	\$ 928,826	\$ 947,818	\$ 919,654
Criminal Program								
Total program expenditure	\$ 3,237,948	\$ 3,142,770	\$ 3,098,272	\$ 3,753,051	\$ 2,818,106	\$ 2,726,553	\$ 2,832,864	\$ 2,820,167
Total cases	1,239	1,318	1,492	1,563	1,417	1,638	1,605	1,797
Total FAS cases	344	413	474	527	473	521	505	548
FSM Total	321	383	453	489	449	488	460	493
Chuuk	266	325	381	407	385	422	375	398
Kosrae	3	12	12	7	10	3	10	16
Pohnpei	33	31	37	42	35	36	45	45
Yap	19	15	23	33	19	27	30	34
Not Stated	0	0	0	0	0	0	0	0
Marshall Islands	5	4	7	6	5	4	7	3
Republic of Palau	18	26	14	32	19	29	38	52
Unit cost of service	\$ 2,613	\$ 2,385	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 898,996	\$ 984,799	\$ 984,304	\$ 1,265,424	\$ 940,695	\$ 867,237	\$ 891,337	\$ 860,018
Civil Program								
Total program expenditure	\$ 277,016	\$ 255,141	\$ 99,676	\$ 314,555	\$ 218,766	\$ 141,488	\$ 213,568	\$ 155,368
Total cases	106	107	48	131	110	85	121	99
Total FAS cases	36	44	18	23	15	15	16	9
FSM Total	34	40	17	23	14	14	13	9
Chuuk	31	35	15	21	12	14	10	7
Kosrae	0	1	0	0	1	0	0	0
Pohnpei	3	3	1	2	0	0	1	1
Yap	0	1	1	0	1	0	2	1
Not Stated	0	0	0	0	0	0	0	0
Marshall Islands	1	2	0	0	0	0	0	0
Republic of Palau	1	2	1	0	1	1	3	0
Unit cost of service	\$ 2,613	\$ 2,385	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 94,081	\$ 104,918	\$ 37,379	\$ 55,227	\$ 29,832	\$ 24,968	\$ 28,240	\$ 14,124
Juvenile Program								
Total program expenditure	\$ 702,993	\$ 524,590	\$ 778,721	\$ 645,919	\$ 586,691	\$ 609,230	\$ 638,939	\$ 480,229
Total cases	269	220	375	269	295	366	362	306
Total FAS cases	15	36	18	16	10	22	16	28
FSM Total	15	36	18	16	10	21	16	23
Chuuk	15	36	17	16	9	20	15	20
Kosrae	0	0	0	0	0	0	1	1
Pohnpei	0	0	1	0	0	1	0	0
Yap	0	0	0	0	1	0	0	2
Not Stated	0	0	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	2
Republic of Palau	0	0	0	0	0	1	0	3
Unit cost of service	\$ 2,613	\$ 2,385	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ 39,200	\$ 85,842	\$ 37,379	\$ 38,419	\$ 19,888	\$ 36,620	\$ 28,240	\$ 43,943
Domestic Program								
Total program expenditure	\$ 5,227	\$ 2,385	\$ 85,140	\$ 50,425	\$ 51,708	\$ 56,595	\$ 35,300	\$ 31,388
Total cases	2	1	41	21	26	34	20	20
Total FAS cases	0	1	1	3	1	0	0	1
FSM Total	0	1	1	3	1	0	0	1
Chuuk	0	1	1	0	0	0	0	1
Kosrae	0	0	0	0	0	0	0	0
Pohnpei	0	0	0	2	0	0	0	0
Yap	0	0	0	1	1	0	0	0
Not Stated	0	0	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0	0
Republic of Palau	0	0	0	0	0	0	0	0
Unit cost of service	\$ 2,613	\$ 2,385	\$ 2,077	\$ 2,401	\$ 1,989	\$ 1,665	\$ 1,765	\$ 1,569
Total FAS program expenditure	\$ -	\$ 2,385	\$ 2,077	\$ 7,204	\$ 1,989	\$ -	\$ -	\$ 1,569
Total Expenditures by PDSC	\$ 4,223,183	\$ 3,924,886	\$ 4,061,809	\$ 4,763,949	\$ 3,675,272	\$ 3,533,865	\$ 3,720,672	\$ 3,487,152
Total FAS Cases Expenditures	\$ 1,032,277	\$ 1,177,943	\$ 1,061,137	\$ 1,366,274	\$ 992,403	\$ 928,826	\$ 947,818	\$ 919,654

Table 13.2: Public Defender Service Corporation

Public Defender Service Corporation							
PDSC	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
PDSC Total							
Total program expenditure	\$ 3,038,528	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total cases	2,229	1,878	1,857	1,731	1,939	1,709	1,527
Total FAS cases	1,144	469	369	339	412	333	316
FSM Total	1,083	419	342	295	374	292	260
Chuuk	327	351	283	251	311	221	203
Kosrae	55	10	10	3	6	10	2
Pohnpei	55	31	30	26	29	31	30
Yap	22	27	19	15	28	30	25
Not Stated	624	0	0	0	0	0	0
Marshall Islands	6	0	1	0	0	0	2
Republic of Palau	55	50	26	44	38	41	54
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 1,559,478	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901
Criminal Program							
Total program expenditure	\$ 2,449,634	\$ 2,547,995	\$ 2,271,296	\$ 2,145,680	\$ 2,046,724	\$ 1,943,020	\$ 1,781,552
Total cases	1,797	1,646	1,511	1,374	1,452	1,273	1,161
Total FAS cases	878	431	326	298	361	285	279
FSM Total	827	383	300	263	327	248	235
Chuuk	265	319	246	223	268	183	181
Kosrae	45	9	10	3	6	10	2
Pohnpei	45	30	25	22	27	28	28
Yap	21	25	19	15	26	27	24
Not Stated	451	0	0	0	0	0	0
Marshall Islands	5	0	1	0	0	0	2
Republic of Palau	46	48	25	35	34	37	42
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 1,196,872	\$ 667,185	\$ 490,035	\$ 465,366	\$ 508,862	\$ 435,005	\$ 428,125
Civil Program							
Total program expenditure	\$ 185,392	\$ 136,223	\$ 172,865	\$ 167,094	\$ 176,199	\$ 187,739	\$ 138,105
Total cases	136	88	115	107	125	123	90
Total FAS cases	96	10	12	8	9	16	11
FSM Total	89	9	11	6	7	15	10
Chuuk	47	8	10	5	7	15	9
Kosrae	8	0	0	0	0	0	0
Pohnpei	8	1	1	1	0	0	1
Yap	1	0	0	0	0	0	0
Not Stated	25	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0
Republic of Palau	7	1	1	2	2	1	1
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 130,865	\$ 15,480	\$ 18,038	\$ 12,493	\$ 12,686	\$ 24,421	\$ 16,879
Juvenile Program							
Total program expenditure	\$ 374,874	\$ 204,335	\$ 311,157	\$ 331,066	\$ 467,984	\$ 418,215	\$ 379,021
Total cases	275	132	207	212	332	274	247
Total FAS cases	167	25	31	31	41	30	25
FSM Total	164	25	31	24	39	28	14
Chuuk	14	23	27	21	35	22	12
Kosrae	2	1	0	0	0	0	0
Pohnpei	2	0	4	3	2	3	1
Yap	0	1	0	0	2	3	1
Not Stated	146	0	0	0	0	0	0
Marshall Islands	1	0	0	0	0	0	0
Republic of Palau	2	0	0	7	2	2	11
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 227,651	\$ 38,700	\$ 46,598	\$ 48,411	\$ 57,793	\$ 45,790	\$ 38,362
Domestic Program							
Total program expenditure	\$ 28,627	\$ 18,576	\$ 36,076	\$ 59,342	\$ 42,288	\$ 59,527	\$ 44,500
Total cases	21	12	24	38	30	39	29
Total FAS cases	3	3	0	2	1	2	1
FSM Total	3	2	0	2	1	1	1
Chuuk	1	1	0	2	1	1	1
Kosrae	0	0	0	0	0	0	0
Pohnpei	0	0	0	0	0	0	0
Yap	0	1	0	0	0	0	0
Not Stated	2	0	0	0	0	0	0
Marshall Islands	0	0	0	0	0	0	0
Republic of Palau	0	1	0	0	0	1	0
Unit cost of service	\$ 1,363	\$ 1,548	\$ 1,503	\$ 1,562	\$ 1,410	\$ 1,526	\$ 1,534
Total FAS program expenditure	\$ 4,090	\$ 4,644	\$ -	\$ 3,123	\$ 1,410	\$ 3,053	\$ 1,534
Total Expenditures by PDSC	\$ 3,038,528	\$ 2,907,129	\$ 2,791,394	\$ 2,703,182	\$ 2,733,194	\$ 2,608,501	\$ 2,343,178
Total FAS Cases Expenditures	\$ 1,559,478	\$ 726,008	\$ 554,671	\$ 529,393	\$ 580,751	\$ 508,268	\$ 484,901

CUMULATIVE FAS CLIENT LOCAL COST **\$ 13,369,803**

Note: Sums may not add due to rounding.

9. Judiciary of Guam– Superior Court of Guam

The Judiciary of Guam (JOG) is the third branch of the Government of Guam that is charged with interpreting the laws of the U.S. Territory of Guam. The JOG is comprised of the Superior Court of Guam (SCOG) and the Supreme Court of Guam of which both the trial and appellate courts provide for the settlement of disputes between parties and protects the rights of individuals as mandated by the Organic Act of Guam and the Constitution of the United States of America. The Superior Court of Guam (SCOG) is vested with original jurisdiction in all cases arising under the laws of Guam, civil or criminal, in law or equity, regardless of the amount in controversy. Exceptions to the jurisdiction of the Superior Court are causes arising under the Constitution, treaties, laws of the United States, and any matter involving the Guam income tax.

In FY 2004, the Superior Court of Guam expended \$891,279 on 453 cases involving citizens of the Freely Associated States out of a total of 10,553 cases. For FY 2005, the Superior Court of Guam expended \$785,589 on 329 cases involving FAS citizens out of a total of 9,345 cases. For FY 2006, the Superior Court of Guam expended \$982,906 on 447 cases involving FAS citizens out of a total of 10,619 cases. For FY 2007, the Superior Court of Guam expended \$726,148 on 276 cases involving FAS citizens out of a total of 10,021 cases. For FY 2008, the Superior Court of Guam expended \$972,017 on 294 cases involving FAS citizens out of a total of 9,267 cases. For FY 2009, the Superior Court of Guam expended \$775,679 on 230 cases involving FAS citizens out of a total of 9,347 cases. For FY 2010, the Superior Court of Guam expended \$2,228,388 on 640 cases involving FAS citizens out of a total of 9,422 cases. For FY 2011, the Superior Court of Guam expended \$2,339,170 on 647 cases involving FAS citizens out of a total of 9,176 cases. For FY 2012, the Superior Court of Guam expended \$2,284,399 on 531 cases involving FAS citizens out of a total of 8,276 cases. For FY 2013, the Superior Court of Guam expended \$2,913,771 on 750 cases involving FAS citizens out of a total of 8,478 cases. For FY 2014, the Superior Court of Guam expended \$5,689,577 on 1,261 cases involving FAS citizens out of a total of 7,827 cases. For FY 2015, the Superior Court of Guam expended \$5,338,791 on 1,008 FAS cases out of a total of 7,272 cases. For FY 2016, the Superior Court of Guam expended \$6,827,932 on 1,320 FAS cases out of a total of 7,252 cases, or 18 percent of total cases handled by the Judiciary. For FY 2017, the Superior Court of Guam expended \$6,649,183 on 1,251 FAS cases out of a total of 6,834 cases, or 18 percent of total cases serviced by the Judiciary. In FY 2018, the Superior Court of Guam expended \$6,052,142 on 1,022 FAS cases out of a total of 6,135, or 17 percent of total cases serviced by the Judiciary.

Cumulative Costs

The Superior Court of Guam has expended a total of \$45,456,972 for the past fifteen fiscal years for cases involving citizens of the Freely Associated States. Refer to Tables 14.1 and 14.2.

Table 14.1: Judiciary of Guam

Judiciary of Guam								
Judiciary of Guam	FY2018	FY2017	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Total Expenditures	\$ 36,330,619	\$ 36,323,357	\$ 37,512,246	\$ 38,515,563	\$ 35,315,085	\$ 32,937,268	\$ 35,603,929	\$ 34,233,218
Total Cases	6,135	6,834	7,252	7,272	7,827	8,478	8,276	9,176
FAS Cases	1,022	1,251	1,320	1,008	1,261	750	531	647
Local Expenditures for FAS Cases	\$ 6,052,142	\$ 6,649,183	\$ 6,827,932	\$ 5,338,791	\$ 5,689,577	\$ 2,913,771	\$ 2,284,399	\$ 2,339,170

Table 14.2: Judiciary of Guam

Judiciary of Guam							
Judiciary of Guam	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Total Expenditures	\$32,806,045	\$ 31,522,917	\$ 30,638,382	\$ 26,364,946	\$ 23,350,053	\$ 22,314,075	\$ 20,763,059
Total Cases	9,422	9,347	9,267	10,021	10,619	9,345	10,553
FAS Cases	640	230	294	276	447	329	453
Local Expenditures for FAS Cases	\$ 2,228,388	\$ 775,679	\$ 972,017	\$ 726,148	\$ 982,906	\$ 785,589	\$ 891,279

CUMULATIVE FAS CASES COST \$ 45,456,972

Note: Sums may not add due to rounding

TRANSPORTATION

1. Guam Regional Transit Authority (GRTA)

The Guam Regional Transit Authority is a government entity created by Public Law 30-05. The GRTA is responsible for providing reliable, accessible and cost-effective public transportation services to the general public and individuals with disabilities on Guam. GRTA is responsible for providing island-wide public transportation services for Guam's population with fixed route and paratransit services. The existing system operates with five (5) buses serving seven (7) fixed routes and additional six (6) buses for paratransit services for persons with disabilities. The transit buses operate six (6) days a week and closes on Sundays and designated holidays.

GRTA reports that about 50-percent of fixed route ridership is from the FAS population. The total fee per ride is \$9.37 for FY 2011 to FY 2015; however, \$1.00 is paid by passengers. Of the \$8.37, \$4.98 represents the local ridership costs. The calculation cost for FAS ridership expense is obtained by multiplying the fixed ridership by 0.50 and then multiplying the result by \$4.98. For FY 2011, GRTA expended \$402,240 for FAS fixed route ridership. In FY 2012, FAS fixed ridership cost was \$397,255. For FY 2013, GRTA expended \$454,002 for FAS fixed route ridership. GRTA reported an 11 percent increase in expenditures from \$428,096 in FY 2014 to \$474,619 in FY 2015. In FY 2016, the total fee per ride increased from \$8.37 in FY 2015 to \$9.08 in FY 2016, of which \$5.40 represents the local ridership costs. While the local ridership fee per ride increased by 8 percent, the number of total fixed route ridership decreased by 16 percent from FY 2015 to FY 2016. The decrease in ridership resulted in a 9 percent decrease in local expenditures which totaled \$429,608. The GRTA reported an increase in local ridership costs from \$5.40 in FY 2016 to \$9.96 in FY 2017. The total ridership increased 13.7 percent from 159,114 in FY 2016 to 180,955. In FY 2018, the GRTA reported 39 percent decrease in total ridership from FY 2017 to FY 2018. The decrease in ridership resulted in a 30 percent decrease in local expenditures totaling \$639,854 for FY 2018. For FY 2018, the cost per rider increased from \$9.96 in FY 2017 to \$11.67. In FY 2018, the GRTA reported local expenditures for Paratransit services to FAS ridership. The cost per rider for Paratransit services was \$15.04 totaling \$334,354 for FAS Paratransit riders. GRTA reported a total of \$974,209 in Fixed Route and Paratransit services to FAS riders.

The total cumulative cost to the Guam Regional Transit Authority for providing island-wide public transportation for the FAS population is \$4,461,188 for the past eight years. Refer to Table 15.

Table 15: Guam Regional Transit Authority

Guam Regional Transit Authority								
Guam Regional Transit Authority	FY 2018	FY 2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Fixed Route								
Total Fixed Route Ridership	109,658	180,955	159,114	190,610	171,925	182,329	159,539	161,541
FAS Fixed Route Ridership	54,829	90,478	79,557	95,305	85,963	91,165	79,770	80,771
Fixed Route Ridership Expenditures	\$ 1,389,267	\$ 1,802,312	\$ 859,216	\$ 949,238	\$ 856,187	\$ 907,998	\$ 794,504	\$ 804,474
Cost Per Fixed Route Rider (Local)	\$ 11.67	\$ 9.96	\$ 5.40	\$ 4.98	\$ 4.98	\$ 4.98	\$ 4.98	\$ 4.98
Total Cost for FAS Fixed Route Ridership	\$ 639,854							
Paratransit								
Total Paratransit Ridership	44,462							
FAS Paratransit Ridership	22,231							
Paratransit Ridership Expenditures	\$ 676,054							
Cost Per Paratransit Rider (Local)	\$ 15.04							
Total Cost for FAS Paratransit Ridership	\$ 334,354							
Total FAS Fixed Route and Paratransit Expenditures	\$ 974,209	\$ 901,161	\$ 429,608	\$ 474,619	\$ 428,096	\$ 454,002	\$ 397,255	\$ 402,240
CUMULATIVE COST FOR FAS FIXED RIDERSHIP	\$ 4,461,188							

NOTE: Sums may not add due to rounding

HEALTH AND WELFARE

1. Department of Public Health and Social Services

The Department of Public Health and Social Services (DPHSS) is responsible for providing public health and social services programs for the residents of Guam. DPHSS is organized into five divisions: Division of General Administration, Division of Public Health, Division of Environmental Health, Division of Senior Citizens, and Division of Public Welfare. DPHSS has oversight over the Guam Community Health Centers (Northern and Southern Region Community Health Center). DPHSS accomplishes its mission by ensuring the health and safety of the community through education, prevention, promotion and awareness. DPHSS oversees programs and services designed to improve the lives of citizens, seniors and visitors by: encouraging health lifestyles, preventing the transmission of communicable disease, promoting immunizations aimed at preventing and reducing the risk and incidence of vaccine-preventable diseases, providing public assistance benefits through the Supplemental Nutrition Assistance Program, Medicaid, and the Medically Indigent Program, enforcing food safety at health-regulated establishments, and administering elderly programs for the Manamko’.

DPHSS was unable to provide expenditure and service level data for its clients from the Freely Associated States (FAS) for FY 2004 and FY 2005 under the Medically Indigent Program (MIP) and the Medicaid Program (MAP). However, data from the Guam Memorial Hospital Authority (GMHA) indicates that at least \$6,893,764 in costs was incurred by the Medically Indigent Program (MIP) and the Medicaid Program (MAP) under the Bureau of Health Care Financing in FY 2004. The gross charges were \$4,837,013 and \$2,056,752 for MIP and MAP, respectively, according to GMHA.

FY 2004

In FY 2004, the Division of Public Health’s Bureau of Primary Care Services expended \$112,162 for services to FAS citizens. The Division of Public Welfare expended a total of \$6,893,764. The Bureau of Health Care Financing expended \$4,837,013 under the Medically Indigent Program (MIP) and \$2,056,752 under the Medicaid Program (MAP). The Division of Senior Citizens expended \$201,805 for services to FAS citizens. For FY 2004, the Department of Public Health expended a total of \$7,207,732 for services to FAS citizens.

FY 2005

In FY 2005, the Division of Public Health’s Bureau of Primary Care Services expended \$263,418 for services to FAS citizens. The Division of Senior Citizens expended \$227,670 for services to FAS citizens. For FY 2005, the Department of Public Health expended a total of \$491,088 for services to FAS citizens.

FY 2006

In FY 2006, the Division of Public Health expended a total of \$778,561 for services provided to citizens of the Freely Associated States. The Bureau of Community Health Services expended \$22,392 while the Bureau of Communicable Disease Control expended \$350,428. The Bureau of Family Health and Nursing Services expended a total of \$218,145. The Bureau of Primary Health Care Services expended \$187,596. Also in FY 2006, the Division of Public Welfare expended a total of \$6,571,256. The Bureau of Health Care Financing expended \$4,458,407 under the Medically Indigent Program (MIP) and \$1,693,595 under the Medicaid Program (MAP). The Bureau of Social Services Administration expended \$419,254 for services to FAS citizens. The Division of Senior Citizens expended \$243,028 for services to FAS citizens. For FY 2006, the Department of Public Health and Social Services expended a total of \$7,592,845 for services to FAS citizens.

FY 2007

In FY 2007, the Division of Public Health's Bureau of Primary Care Services expended a total of \$246,447 for services provided to citizens of the Freely Associated States (FAS). The Division of Public Welfare's Bureau of Health Care Financing expended \$5,071,088 under the Medically Indigent Program (MIP) and \$3,171,462 under the Medicaid Program (MAP). The Division of Senior Citizens expended \$287,812. For FY 2007, the Department of Public Health and Social Services expended a total of \$8,776,809 for services to FAS citizens.

FY 2008

In FY 2008, the Division of Public Health expended a total of \$1,222,950 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$841,510 while the Bureau of Primary Care Services expended a total of \$381,440. The Division of Public Welfare expended a total of \$9,463,242. The Bureau of Economic Security expended a total of \$923,386 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$853,202 and \$70,184, respectively. The Bureau of Health Care Financing expended \$4,898,458 under the Medically Indigent Program (MIP) and \$3,106,829 under the Medicaid Program (MAP) for a total of \$8,005,287 in FY 2008. The Division of Senior Citizens expended \$302,339. For FY 2008, the Department of Public Health and Social Services expended a total of \$10,988,531 for services to FAS citizens.

FY 2009

In FY 2009, the Division of Public Health expended a total of \$1,519,245 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$1,089,599 while the Bureau of Primary Care Services expended a total of \$429,646. The Division of Public Welfare expended a total of \$12,469,050. The Bureau of Economic Security expended a total of \$1,266,776 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Public Assistance Programs at \$1,179,704 and \$87,072, respectively. The Bureau of

Health Care Financing expended \$7,251,469 under the Medically Indigent Program (MIP) and \$3,508,270 under the Medicaid Program (MAP) for a total of \$10,759,739 in FY 2009. The Division of Senior Citizens expended \$244,033. For FY 2009, the Department of Public Health and Social Services expended a total of \$14,232,328 for services to FAS citizens.

FY 2010

In FY 2010, the Division of Public Health expended a total of \$569,460 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control's Foreign Quarantine/Enteric Disease Program expended a total of \$991 while the Bureau of Primary Care Services expended a total of \$437,972. The Bureau of Professional Support Services expended a total of \$130,497. The Division of Public Welfare expended a total of \$13,601,925. The Bureau of Health Care Financing expended \$7,983,657 under the Medically Indigent Program (MIP) and \$4,672,357 under the Medicaid Program (MAP) for a total of \$12,656,014 in FY 2010. The Bureau of Social Services Administration expended \$945,911. The Division of Senior Citizens expended \$297,513. For FY 2010, the Department of Public Health and Social Services expended a total of \$14,468,898 for services to FAS citizens.

FY 2011

In FY 2011, the Division of Public Health expended a total of \$1,364,760 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$614,744 while the Bureau of Primary Care Services expended a total of \$393,190. The Bureau of Family Health and Nursing Services expended a total of \$356,826. The Division of Public Welfare expended a total of \$11,130,203. The Bureau of Economic Security expended a total of \$237,106 under the Supplemental Nutrition Assistance Program (SNAP, formerly "Food Stamps") and the Cash Assistance Program (CAP) at \$210,106 and \$27,000, respectively. The Bureau of Health Care Financing expended \$5,053,155 under the Medically Indigent Program (MIP) and \$4,579,024 under the Medicaid Program (MAP) for a total of \$9,632,179 in FY 2011. The Bureau of Social Services Administration expended \$1,260,918. The Division of Senior Citizens expended \$314,873. For FY 2011, the Department of Public Health and Social Services expended a total of \$12,809,836 for services to FAS citizens.

FY 2012

In FY 2012, the Division of Public Health expended a total of \$987,413 for services to citizens of the Freely Associated States (FAS). The Bureau of Communicable Disease Control expended a total of \$206,035 while the Bureau of Primary Care Services expended a total of \$468,180. The Bureau of Family Health and Nursing Services expended a total of \$313,198.

The Division of Public Welfare expended a total of \$13,812,463 in FY 2012. The Bureau of Economic Security expended a total of \$253,146. The Supplemental Nutrition Assistance Programs (SNAP) expended \$215,473 (formerly "Food Stamps") and \$39,748

under the Cash Assistance Program (CAP) in FY 2012. The Temporary Assistance for Needy Families incurred \$7,602 in administrative cost for services to FAS clients.

The Bureau of Health Care Financing expended \$3,373,484 under the Medically Indigent Program (MIP) and \$9,942,906 under the Medicaid Program (MAP) for a total of \$13,316,390 in FY 2012. The Bureau of Social Services Administration expended \$233,250. The Division of Senior Citizens expended \$220,498. For FY 2012, the Department of Public Health and Social Services expended a total of \$15,020,374 for services to FAS citizens.

FY 2013

In FY 2013, the Division of Public Health expended a total of \$1,017,390 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$105,317 while the Bureau of Primary Care Services expended a total of \$579,948. The laboratory services under the Bureau of Communicable Disease Control expended a total of \$42,425 while the Bureau of Family Health and Nursing Services expended a total of \$289,700.

The Division of Public Welfare expended a total of \$17,140,520. The Bureau of Economic Security expended a total of \$296,213. The Supplemental Nutrition Assistance Programs (SNAP) expended \$235,652 (formerly “Food Stamps”), the Cash Assistance Program (CAP) expended \$66,946 and the Temporary Assistance for Needy Families expended \$17,879 in administrative cost for services to the FAS clients in FY 2013.

The Bureau of Health Care Financing expended \$3,697,315 under the Medically Indigent Program (MIP) and \$12,607,155 under the Medicaid Program (MAP) for a total of \$16,304,470 in FY 2013. The Bureau of Social Services Administration expended \$515,573. The Division of Senior Citizens expended \$366,845 in FY 2013. For FY 2013, the Department of Public Health and Social Services expended a total of \$18,524,755 for services to FAS citizens.

FY 2014

In FY 2014, the Division of Public Health expended a total of \$942,305 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$92,859 while the Bureau of Primary Care Services expended a total of \$553,920. The laboratory services under the Bureau of Communicable Disease Control expended \$38,871 while the Bureau of Family Health and Nursing Services expended a total of \$256,655.

The Division of Public Welfare expended a total of \$18,372,523. The Bureau of Economic Security expended a total of \$320,564. The Supplemental Nutrition Assistance Programs (SNAP) expended \$265,892 (formerly “Food Stamps”), the Cash Assistance Program (CAP) expended \$45,752 and the Temporary Assistance for Needy Families expended \$8,920 in administrative cost for services to the FAS clients in FY 2014.

The Bureau of Health Care Financing expended \$9,113,764 under the Medically Indigent Program (MIP) and \$8,393,232 under the Medicaid Program (MAP) for a total of \$17,506,996 in FY 2014. The Bureau of Social Services Administration expended \$544,963. The Division of Senior Citizens expended \$567,927 in FY 2014. For FY 2014, the Department of Public Health and Social Services expended a total of \$19,882,755 for services to FAS citizens.

FY 2015

In FY 2015, the Division of Public Health expended a total of \$2,126,138 for services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$97,233 while the Bureau of Primary Care Services expended a total of 1,330,656. The laboratory services under the Bureau of Communicable Disease Control expended a total of \$34,945. The Bureau of Family Health and Nursing Services expended a total of \$663,304.

The Division of Public Welfare expended a total of \$10,501,057. The Bureau of Economic Security expended a total of \$370,909. The Supplemental Nutrition Assistance Programs (SNAP) expended \$294,898 (formerly “Food Stamps”), the Cash Assistance Program (CAP) expended \$58,431 and the Temporary Assistance for Needy Families expended \$17,580 in FY 2015.

The Bureau of Health Care Financing expended \$5,958,026 under the Medically Indigent Program (MIP) and \$3,830,642 under the Medicaid Program (MAP) for a total of \$9,788,669 in FY 2015. The Bureau of Social Services Administration expended \$341,481. The Division of Senior Citizens expended \$471,832 in FY 2015. For FY 2015, the Department of Public Health and Social Services expended a total of \$13,099,028 for services to FAS citizens.

FY 2016

In FY 2016, the Division of Public Health expended a total of \$2,907,316 to provide services to citizens of the Freely Associated States (FAS). The Dental Program of the Chief Public Health Office expended a total of \$116,597, a 20 percent increase from FY 2015. The Bureau of Community Health Services’ Office of Minority Health expended \$3,810 for services to FAS citizens. The Bureau of Communicable Disease Control (BCDC) expended \$222,586, of which \$167,164 was for pharmacy services. In addition to providing pharmaceutical services, BCDC also provided tuberculosis, laboratory, and X-ray services to FAS citizens. The Bureau of Family Health and Nursing Services reported an increase in expenditures, from \$663,304 in FY 2015 to \$991,163 in FY 2016, while the Bureau of Primary Care Services reported a decrease, from \$1,330,656 in FY 2015 to \$1,573,160 in FY 2016.

In FY 2016, the Division of Public Welfare expended \$13,926,514, an increase of 33 percent from FY 2015. The Division of Public Welfare’s Bureau of Economic Security (BES) expended \$354,871 in FY 2016. The Bureau of Economic Security’s SNAP (“Food Stamps”) program reported the highest expenditure with \$292,636, followed by

the Cash Assistance Program (CAP) which reported \$45,723 and the Temporary Assistance for Needy Families (TANF) which reported \$16,512 in expenditures in FY 2016. The Bureau of Health Care Financing (BHCF) reported a 32 percent increase in expenditure, from \$9,788,668 in FY 2015 to \$12,930,978 in FY 2016. Eighty-one percent of the BHCF expenditures were from the Medically Indigent Program (MIP). BHCF reported a significant decrease in their Medicaid (MAP) program. MAP reported a 36 percent decrease from \$3,830,642 in FY 2015 to \$2,437,795 in FY 2016. The Bureau of Social Services Administration (BOSSA) reported an 88 percent increase in expenditures, from \$341,481 in FY 2015 to \$640,666 in FY 2016.

Total FAS costs jumped from \$12.8 million in FY 2011 to \$17.3 million in FY 2016. The Division of Public Welfare account for the largest cost of services provided to the FAS migrants at \$13.9 million in FY 2016 with majority of the funds expended to MIP and Medicaid recipients. Total DPHSS expenditures for FAS migrants rose 31 percent from \$13,099,028 in FY 2015 to \$17,358,199 in FY 2016.

In FY 2016, the Bureau of Senior Citizens reported an 11 percent increase in expenditures, from \$471,832 in FY 2015 to \$524,368 in FY 2016.

FY 2017

In FY 2017, the Division of Public Health expended \$3,459,542 to provide service to FAS citizens. The Dental Program of the Chief Public Health Office expended a total of \$49,494, a 58 percent decrease from FY 2016. The Bureau of Community Health Services' Breast and Cervical Cancer Early Detection Program reported the program is 100 percent federally funded. This fiscal year report amends FY 2016 to reflect no local impact costs. The Office of Minority Health did not report any local expenditures to provide direct services to FAS citizens in FY 2017. The Bureau of Communicable Disease Control (BCDC) expended \$472,946, of which \$431,358 was for pharmacy services. In addition to providing pharmaceutical services, BCDC also provided tuberculosis, laboratory, and X-ray services to FAS citizens. The Bureau of Family Health and Nursing Services reported an increase in expenditures, from \$991,163 in FY 2016 to \$1,047,943 in FY 2017, while the Bureau of Primary Care Services reported an increase, from \$1,573,160 in FY 2016 to \$1,889,159 in FY 2017.

In FY 2017, the Division of Public Welfare expended \$15,598,108, an increase of 12 percent from FY 2016. The Division of Public Welfare's Bureau of Economic Security (BES) expended \$364,225 in FY 2017. The Bureau of Economic Security's SNAP ("Food Stamps") program reported the highest expenditure with \$309,906, followed by the Cash Assistance Program (CAP) which reported \$44,952 and the Temporary Assistance for Needy Families (TANF) which reported \$9,367 in expenditures in FY 2017. The Bureau of Health Care Financing (BHCF) reported a 12 percent increase in expenditures, from \$12,930,978 in FY 2016 to \$14,445,604 in FY 2017. Fifty-four percent of the BHCF expenditures were from Medicaid (MAP). BHCF reported a significant decrease in their Medicaid (MAP) program. According to the DPHSS, the agency was reporting all computable cost inclusive of federal expenditures from FY 2004 to FY 2015. DPHSS amended FY 2015 expenditures for its MAP program and is

currently in the process of amending fiscal years 2004 to 2014. The Bureau of Statistics and Plans continues to work with MAP and MIP personnel to develop consistent and accurate reporting. The Bureau of Social Services Administration (BOSSA) reported a 23 percent increase in expenditures, from \$640,666 in FY 2016 to \$788,279 in FY 2017.

In FY 2017, the Bureau of Senior Citizens reported a 6 percent increase in expenditures, from \$524,368 in FY 2016 to \$556,437 in FY 2017.

For FY 2017, the DPHSS's Division of Public Health, Division of Public Welfare, and the Division of Senior Citizens reported a total of \$19.6 million dollars in expenditures to provide services to FAS citizens.

FY 2018

In FY 2018, the Division of Public Health expended \$1,715,626 to provide service to FAS persons. The Dental Program of the Chief Public Health Office expended a total of \$119,633, a 59 percent increase from FY 2017. The Bureau of Community Health Services' Breast and Cervical Cancer Early Detection Program is 100 percent federally funded. This fiscal year report amends FY 2016 to reflect no local impact costs. The Office of Minority Health did not report any local expenditures to provide direct services to FAS citizens in FY 2018. The Bureau of Communicable Disease Control (BCDC) expended \$322,442 of which \$262,681 was for pharmacy services. In addition to providing pharmaceutical services, BCDC also provided tuberculosis, laboratory, and X-ray services to FAS citizens. The Bureau of Family Health and Nursing Services reported a decrease in expenditures, from \$1,047,943 in FY 2017 to \$477,010 in FY 2018. The Bureau of Primary Care Services also reported a decrease, from \$1,889,159 in FY 2017 to \$796,541 in FY 2018.

In FY 2018, the Division of Public Welfare expended \$19,599,017 an increase of 26 percent from FY 2017. The Division of Public Welfare's Bureau of Economic Security (BES) expended \$440,080 in FY 2018. The Bureau of Economic Security's SNAP ("Food Stamps") program reported the highest expenditure with \$384,436, followed by the Cash Assistance Program (CAP) which reported \$47,629 and the Temporary Assistance for Needy Families (TANF) which reported \$8,015 in expenditures in FY 2018. The Bureau of Health Care Financing (BHCF) reported a 12 percent increase in expenditures, from \$14,445,604 in FY 2017 to \$18,228,925 in FY 2018. Fifty-five percent of the BHCF expenditures were from Medicaid (MAP). BHCF reported a slight increase in their Medicaid (MAP) program. The BSP continues to work with DPHSS officials to address prior reporting as expenditures from FY 2004 to FY 2015 included federal costs. The Bureau of Statistics and Plans continues to work with MAP and MIP personnel to develop consistent and accurate reporting. The Bureau of Social Services Administration (BOSSA) reported an 18 percent increase in expenditures, from \$788,279 in FY 2017 to \$930,013 in FY 2018.

In FY 2018, the Division of Senior Citizens reported a 19 percent decrease in expenditures, from \$556,437 in FY 2017 to \$452,093 in FY 2018.

For FY 2018, the DPHSS's Division of Public Health, Division of Public Welfare, and the Division of Senior Citizens reported a total of \$21.8 million dollars in expenditures to provide services to FAS citizens.

Cumulative Costs

For the period FY 2004 through FY 2018, the Department of Public Health and Social Services has expended a total of \$202,071,210 for services to citizens of the Freely Associated States for which reimbursement is requested. Refer to Tables 16.1 and 16.2.

Table 16.1: Department of Public Health and Social Services

Department of Public Health and Social Services									
DPHSS	FY2018	FY2017	FY2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011	
Division of Public Health	\$ 1,715,626	\$ 3,459,542	\$ 2,907,316	\$ 2,126,138	\$ 942,305	\$ 1,017,390	\$ 987,413	\$ 1,364,760	
Chief Public Health Office	\$ 119,633	\$ 49,494	\$ 116,597	\$ 97,233	\$ 92,859	\$ 105,317	--	--	
Dental Program	\$ 119,633	\$ 49,494	\$ 116,597	\$ 97,233	\$ 92,859	\$ 105,317	--	--	
Bureau of Community Health Services	--	--	\$ 3,810	--	--	--	--	--	
Guam Office of Minority Health	--	--	\$ 3,810	--	--	--	--	--	
Bureau of Communicable Disease Control	\$ 322,442	\$ 472,946	\$ 222,586	\$ 34,945	\$ 38,871	\$ 42,425	\$ 206,035	\$ 614,744	
Immunization	--	\$ -	--	--	--	--	--	\$ 523,169	
FQ & Enteric	--	\$ -	--	--	--	--	--	--	
STD/HIV	--	\$ -	--	--	--	--	\$ 206,035	\$ 91,575	
TB	--	\$ -	\$ 14,495	--	--	--	--	--	
Laboratory Services	\$ 38,820	\$ 20,395	\$ 18,797	\$ 34,945	\$ 38,871	\$ 42,425	--	--	
Pharmacy Services	\$ 262,681	\$ 431,358	\$ 167,164	--	--	--	--	--	
X-Ray Services	\$ 20,941	\$ 21,193	\$ 22,130	--	--	--	--	--	
Bureau of Family Health and Nursing Services	\$ 477,010	\$ 1,047,943	\$ 991,163	\$ 663,304	\$ 256,655	\$ 289,700	\$ 313,198	\$ 356,826	
Bureau of Primary Care Services	\$ 796,541	\$ 1,889,159	\$ 1,573,160	\$ 1,330,656	\$ 553,920	\$ 579,948	\$ 468,180	\$ 393,190	
Bureau of Professional Support Services	--	\$ -	--	--	--	--	--	--	
Division of Public Welfare	\$ 19,599,017	\$ 15,598,108	\$ 13,926,515	\$ 10,501,057	\$ 18,372,523	\$ 17,140,520	\$ 13,812,463	\$ 11,130,203	
Bureau of Economic Security	\$ 440,080	\$ 364,225	\$ 354,871	\$ 370,909	\$ 320,564	\$ 320,477	\$ 262,823	\$ 237,106	
SNAP ("Food Stamps") *	\$ 384,436	\$ 309,906	\$ 292,636	\$ 294,898	\$ 265,892	\$ 235,652	\$ 215,473	\$ 210,106	
Cash Assistance Program (CAP)	\$ 47,629	\$ 44,952	\$ 45,723	\$ 58,431	\$ 45,752	\$ 66,946	\$ 39,748	\$ 27,000	
Temporary Assistance for Needy Families	\$ 8,015	\$ 9,367	\$ 16,512	\$ 17,580	\$ 8,920	\$ 17,879	\$ 7,602	--	
Bureau of Health Care Financing	\$ 18,228,925	\$ 14,445,604	\$ 12,930,978	\$ 9,788,668	\$ 17,506,996	\$ 16,304,470	\$ 13,316,390	\$ 9,632,179	
Medically Indigent Program (MIP)	\$ 10,127,029	\$ 6,679,544	\$ 10,493,183	\$ 5,958,026	\$ 9,113,764	\$ 3,697,315	\$ 3,373,484	\$ 5,053,155	
Medicaid (MAP)	\$ 8,101,896	\$ 7,766,060	\$ 2,437,795	\$ 3,830,642	\$ 8,393,232	\$ 12,607,155	\$ 9,942,906	\$ 4,579,024	
Bureau of Social Services Administration	\$ 930,013	\$ 788,279	\$ 640,666	\$ 341,481	\$ 544,963	\$ 515,573	\$ 233,250	\$ 1,260,918	
Division of Senior Citizens	\$ 452,093	\$ 556,437	\$ 524,368	\$ 471,832	\$ 567,927	\$ 366,845	\$ 220,498	\$ 314,873	
Division of Environmental Health **	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	
Total FAS Costs	\$ 21,766,737	\$ 19,614,087	\$ 17,358,199	\$ 13,099,027	\$ 19,882,755	\$ 18,524,755	\$ 15,020,374	\$ 12,809,836	

Table 16.2: Department of Public Health and Social Services (continued)

Department of Public Health and Social Services							
DPHSS	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Division of Public Health	\$ 569,460	\$ 1,519,245	\$ 1,222,950	\$ 246,447	\$ 778,561	\$ 263,418	\$ 112,162
Chief Public Health Office	---	---	---	---	---	---	---
Dental Program	---	---	---	---	---	---	---
Bureau of Community Health Services	---	---	---	---	\$ 22,392	---	---
Bureau of Communicable Disease Control	\$ 991	\$ 1,089,599	\$ 841,510	---	\$ 350,428	---	---
Immunization	---	\$ 473,652	\$ 168,998	---	---	---	---
FQ & Enteric	\$ 991	\$ 6,465	\$ 28,372	---	---	---	---
STD/HIV	---	\$ 75,618	\$ 171,285	---	---	---	---
TB	---	\$ 533,864	\$ 472,855	---	---	---	---
Laboratory Services	---	---	---	---	---	---	---
Pharmacy Services	---	---	---	---	---	---	---
X-Ray Services	---	---	---	---	---	---	---
Bureau of Family Health and Nursing Services	---	---	---	---	\$ 218,145	---	---
Bureau of Primary Care Services	\$ 437,972	\$ 429,646	\$ 381,440	\$ 246,447	\$ 187,596	\$ 263,418	\$ 112,162
Bureau of Professional Support Services	\$ 130,497	---	---	---	---	---	---
Division of Public Welfare	\$ 13,839,134	\$ 12,469,050	\$ 9,463,242	\$ 8,242,550	\$ 6,571,256	---	\$ 6,893,765
Bureau of Economic Security	\$ 237,209	\$ 1,266,776	\$ 923,386	---	---	---	---
SNAP ("Food Stamps") *	\$ 237,209	\$ 1,179,704	\$ 853,202	---	---	---	---
Cash Assistance Program (CAP)	---	\$ 87,072	\$ 70,184	---	---	---	---
Temporary Assistance for Needy Families	---	---	---	---	---	---	---
Bureau of Health Care Financing	\$ 12,656,014	\$ 10,759,739	\$ 8,005,287	\$ 8,242,550	\$ 6,152,002	---	\$ 6,893,765
Medically Indigent Program (MIP)	\$ 7,983,657	\$ 7,251,469	\$ 4,898,458	\$ 5,071,088	\$ 4,458,407	---	\$ 4,837,013
Medicaid (MAP)	\$ 4,672,357	\$ 3,508,270	\$ 3,106,829	\$ 3,171,462	\$ 1,693,595	---	\$ 2,056,752
Bureau of Social Services Administration	\$ 945,911	\$ 442,535	\$ 534,569	---	\$ 419,254	---	---
Division of Senior Citizens	\$ 297,513	\$ 244,033	\$ 302,339	\$ 287,812	\$ 243,028	\$ 227,670	\$ 201,805
Division of Environmental Health **	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -	\$ -
Total FAS Costs	\$ 14,706,107	\$ 14,232,328	\$ 10,988,531	\$ 8,776,809	\$ 7,592,845	\$ 491,088	\$ 7,207,732

CUMULATIVE TOTAL FAS COSTS \$ 202,071,210

Note: Sums may not add due to rounding

* Supplemental Nutrition Assistance Program (SNAP) or more commonly known as "Food Stamps Program"

** Net cost for Division of Environmental Health is zero, as cost of service is recouped from health certificate fee

NOTE: FY 2004 MIP and MAP data represent charges as reported by Guam Memorial Hospital Authority

2. Guam Memorial Hospital Authority

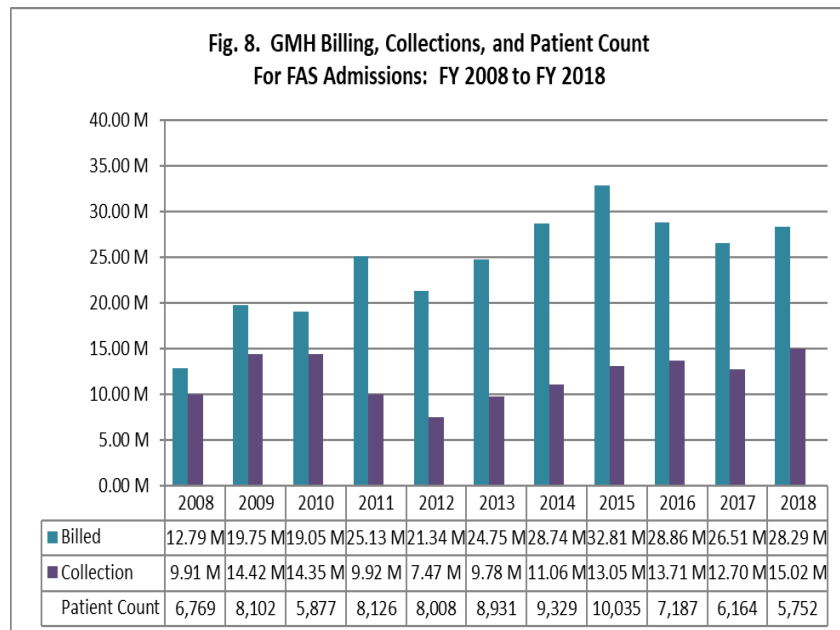
The Guam Memorial Hospital Authority (GMHA) was created in 1977 under Public Law 14-29 as an autonomous agency to provide acute, outpatient, long-term, urgent care, mother and child health, and emergency care treatment to all patients who seek medical services. GMHA serves as a “safety net” hospital for every individual, regardless of one’s coverage or ability to pay. Prior to the Compacts, citizens of what are now the Freely Associated States (FAS) were Trust Territory of the Pacific Islands (TTPI) citizens, and as such, received medical care from Department of Defense at the Naval Regional Medical Center.

Calendar Year 2015 was a Strategic Planning and Implementation year for GMHA. From successfully opening the new Emergency Department and Critical Care Unit/Intensive Care Unit (CCU/ICU) to implementing plans for operating a hospital-based Urgent Care Unit, GMHA made extensive strides towards improvements and meeting its mission “to provide quality patient care in a safe environment.”

For Fiscal Year 2018, GMHA updated its Facility Master Plan; completed the development of its Business Sustainability Plan and on December 27, 2018, the GMHA Board of Trustees (BOT) officially resolved to approve the GMHA Strategic Plan (2018-2022), thereby directing the Hospital Administrator/CEO to fully implement the same. In developing the GMHA Strategic Plan (2018-2022), the BOT Governance, Bylaws, and Strategic Planning Subcommittee completed a comprehensive Environmental Assessment, which then enabled the Subcommittee to recommit itself to GMHA’s Mission, Vision, and Values, as well as keenly reviewing, refocusing and revising GMHA’s Strategic Goals, Objectives and Strategies for Success.

Billing, Collections, Arrears, and Admissions

Figure 8 shows GMH billing and collections for FAS admissions from FY 2008 to FY 2018. For FY 2008, GMHA reported 6,769 FAS admissions. The gross charges incurred were \$12,785,480 of which \$2,874,712 remained in arrears. For FY 2009, GMHA reported 8,102 FAS admissions. The gross charges incurred were \$19,749,042 of which \$5,326,362 remained in arrears. For FY



2010, GMHA reported 5,877 FAS admissions. The gross charges incurred were \$19,053,212 of which \$4,699,001 remained in arrears. For FY 2011, GMHA reported 8,126 FAS admissions. The gross charges incurred were \$25,131,479 of which \$15,213,098 remained in arrears in FY 2011. For FY 2012, GMHA reported 8,008 FAS admissions. The gross charges incurred were \$21,340,493 of which \$13,870,749 remained in arrears.

In FY 2013, GMHA reported 8,931 FAS admissions. The Emergency Room (ER) reported 5,068 FAS admissions at a cost of \$5,108,605. In-patient costs were \$18,795,705 for 2,596 FAS admissions. Out-patient cost was \$842,749 for 1,267 FAS admissions. The total gross charges incurred in FY 2013 were \$24,747,059 of which \$14,966,221 remained in arrears.

In FY 2014, GMHA reported 9,329 FAS admissions. The Emergency Room (ER) reported 5,406 FAS admissions at a cost of \$5,830,173. In-patient costs were reported at \$22,197,709 for 2,836 FAS admissions. Out-patient cost was \$715,235 for 1,087 FAS admissions. The total gross charges incurred in FY 2014 were \$28,743,117 of which \$17,679,224 remained in arrears.

In FY 2015, GMHA reported 10,035 FAS admissions. The Emergency Room (ER) reported 4,852 FAS admissions at a cost of \$5,349,302. In-patient costs were reported at \$24,651,925 for 2,565 FAS admissions. Out-patient cost was \$1,551,047 for 2,572 FAS admissions. Skilled Nursing Unit reported 46 FAS admissions at a cost of \$1,255,065. The total gross charges incurred in FY 2015 were \$32,807,339 of which \$19,759,127 remained in arrears.

In FY 2016, GMHA reported 7,187 FAS admissions. The Emergency Room (ER) continues to report the highest of FAS admissions in 2016, with 3,218 emergency room admissions, or 45 percent of total admissions. ER admissions costs totaled \$4,867,608. In-patient costs remain the highest of GMHA expenditures at \$22,089,949, or 76 percent of total expenditures, for 2,299 FAS admissions. Out-patient cost was \$1,084,370 for 1,637 FAS admissions. Skilled Nursing Unit reported \$822,413 in expenditures for 33 FAS admissions. The total gross charges incurred in FY 2016 were \$28,864,340 of which \$15,152,900 remained in arrears.

For FY 2017, GMHA reported 6,164 FAS admissions. The Emergency Room (ER) reported 2,694 FAS admissions for FY 2017, or 17 percent of the total ER admissions. ER costs to service FAS patients were \$4,409,097. GMHA's in-patient unit serviced 1,819 FAS patients. In-patient costs continue to remain the highest of GMHA's expenditures totaling \$19,758,440. Out-patient cost totaled \$1,311,007 to service 1,615 FAS patients. The Skilled Nursing Unit serviced 36 FAS patients totaling \$1,035,452 for FY 2017. The total gross charges incurred in FY 2017 were \$26,513,997 of which \$13,813,245 remained in arrears for services provided for FAS admissions.

For FY 2018, GMHA reported 5,752 FAS admissions. The ER reported 2,481 FAS admissions for FY 2018, 17 percent of the total ER admissions. ER costs to service FAS patients were \$4,040,081. GMHA's in-patient unit serviced 1,671 FAS patients. In-

patient costs continue to remain the highest of GMHA's expenditures totaling \$22,236,745. Out-patient costs totaled \$1,342,560 to service 1,568 FAS patients. The Skilled Nursing Unit services 32 FAS patients totaling \$666,224 for FY 2018. The total gross charges incurred in FY 2018 were \$28,285,609 of which \$13,268,665 remained in arrears for services provided for FAS admissions.

Arrears

The total arrears for services to citizens of the Freely Associated States by the Guam Memorial Hospital Authority for FY 2008 through FY 2018 was \$136,623,304. Refer to Tables 17 through Table 22.

Table 17. Guam Memorial Hospital Authority, FAS Admissions: FY 2018

Guam Memorial Hospital Authority: FY 2018								
FY 2018	Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	2,481	2,175	1,617	75	286	197	51	255
In-patient	1,671	1,500	1,144	54	172	130	28	143
Out-patient	1,568	1,376	1,022	39	217	98	30	162
Skilled Nursing Unit	32	23	16	1	5	1	0	9
TOTAL	5,752	5,074	3,799	169	680	426	109	569

Table 18. Guam Memorial Hospital Authority, Total FAS Billed Amount: FY 2018

Guam Memorial Hospital Authority: FY 2018								
FY 2018	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 4,040,081	\$ 3,549,913	\$ 2,637,613	\$ 116,568	\$ 473,235	\$ 322,496	\$ 68,514	\$ 421,654
In-patient	\$ 22,236,745	\$ 19,090,690	\$ 14,774,531	\$ 438,821	\$ 2,388,180	\$ 1,489,158	\$ 222,167	\$ 2,923,888
Out-patient	\$ 1,342,560	\$ 1,119,374	\$ 794,409	\$ 45,665	\$ 203,701	\$ 75,599	\$ 24,433	\$ 198,753
Skilled Nursing Unit	\$ 666,224	\$ 475,268	\$ 251,317	\$ 1,980	\$ 112,435	\$ 109,536	\$ -	\$ 190,956
TOTAL	\$ 28,285,609	\$ 24,235,245	\$ 18,457,870	\$ 603,035	\$ 3,177,551	\$ 1,996,789	\$ 315,114	\$ 3,735,251

Note: Sums may not total due to rounding

Table 19. Guam Memorial Hospital Authority, Total FAS Arrears: FY 2018

Guam Memorial Hospital Authority: FY 2018								
FY 2018	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
		Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
Emergency Room	\$ 2,050,904	\$ 1,845,690	\$ 1,385,723	\$ 51,054	\$ 243,565	\$ 165,348	\$ 23,660	\$ 181,555
In-patient	\$ 10,303,513	\$ 8,890,323	\$ 6,361,177	\$ 194,128	\$ 1,554,867	\$ 780,151	\$ 104,124	\$ 1,309,066
Out-patient	\$ 518,283	\$ 437,228	\$ 318,418	\$ 5,016	\$ 81,961	\$ 31,832	\$ 6,603	\$ 74,452
Skilled Nursing Unit	\$ 395,964	\$ 344,102	\$ 175,420	\$ 1,980	\$ 57,911	\$ 108,791	\$ -	\$ 51,862
TOTAL	\$ 13,268,665	\$ 11,173,240	\$ 8,240,738	\$ 252,179	\$ 1,938,303	\$ 1,086,122	\$ 134,387	\$ 1,616,935

Note: Sums may not total due to rounding

Table 20: Guam Memorial Hospital Authority, Admissions: FY 2008 to FY 2018

Guam Memorial Hospital Authority: FY 2008 to FY 2018									
FY	Admissions (All Clients)	Total Admissions (FAS Clients)	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2018	32,212	5,752	5,075	3,799	169	681	426	109	569
2017	34,232	6,164	5,356	4,009	141	804	402	123	685
2016	37,202	7,187	6,367	4,887	165	956	359	100	720
2015	50,538	10,035	8,854	6,864	219	1,228	543	151	1,030
2014	44,874	9,329	8,249	6,402	201	1,178	468	122	958
2013	45,109	8,931	7,823	6,155	195	1,035	438	142	966
2012	41,897	8,008	6,959	5,485	178	912	384	125	924
2011	48,269	8,126	7,055	5,604	135	977	339	159	912
2010	47,366	5,877	5,709	4,496	115	794	304	93	75
2009	49,992	8,102	7,138	5,570	129	1,035	404	95	869
2008	48,979	6,769	6,030	4,721	137	880	292	93	646

Table 21: Guam Memorial Hospital Authority, Total Billed Amount: FY 2008 to FY 2018

Guam Memorial Hospital Authority: FY 2008 to FY 2018									
FY	Total Billed Amount	Total FAS Billed Amount	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2018	n/a	\$ 28,285,609	\$ 24,235,245	\$ 18,457,870	\$ 603,035	\$ 3,177,551	\$ 1,996,789	\$ 315,114	\$ 3,735,251
2017	n/a	\$ 26,513,997	\$ 23,262,799	\$ 17,032,191	\$ 492,187	\$ 3,842,696	\$ 1,895,724	\$ 559,312	\$ 2,691,886
2016	n/a	\$ 28,864,340	\$ 25,646,314	\$ 19,078,786	\$ 597,826	\$ 4,439,970	\$ 1,529,731	\$ 370,388	\$ 2,847,638
2015	n/a	\$ 32,807,339	\$ 28,725,023	\$ 21,477,336	\$ 743,635	\$ 4,888,909	\$ 1,615,143	\$ 478,942	\$ 3,603,374
2014	n/a	\$ 28,743,117	\$ 25,134,718	\$ 19,826,858	\$ 583,150	\$ 3,580,600	\$ 1,144,110	\$ 443,507	\$ 3,164,892
2013	n/a	\$ 24,747,059	\$ 21,316,570	\$ 16,553,869	\$ 781,270	\$ 2,824,420	\$ 1,157,011	\$ 575,751	\$ 2,854,738
2012	n/a	\$ 21,340,493	\$ 18,614,592	\$ 14,510,606	\$ 724,430	\$ 2,329,722	\$ 1,049,835	\$ 265,722	\$ 2,460,179
2011	n/a	\$ 25,131,479	\$ 21,740,006	\$ 17,322,787	\$ 559,342	\$ 2,583,650	\$ 1,274,227	\$ 569,742	\$ 2,821,731
2010	n/a	\$ 19,053,212	\$ 16,230,204	\$ 11,294,250	\$ 414,434	\$ 3,454,207	\$ 1,067,313	\$ 336,344	\$ 2,486,664
2009	n/a	\$ 19,749,042	\$ 17,235,746	\$ 13,207,699	\$ 271,679	\$ 2,710,642	\$ 1,045,726	\$ 131,254	\$ 2,382,042
2008	n/a	\$ 12,785,480	\$ 11,470,619	\$ 9,115,381	\$ 365,940	\$ 1,433,801	\$ 555,497	\$ 285,917	\$ 1,028,944
Total Billing	---	\$268,021,167	\$233,611,836	\$177,877,633	\$6,136,928	\$35,266,168	\$14,331,107	\$4,331,992	\$30,077,339

Note: Sums may not total due to rounding

Table 22: Guam Memorial Hospital Authority, Total Arrears: FY 2008 to FY 2018

Guam Memorial Hospital Authority: FY 2008 to FY 2018									
FY	Total Arrears	Total FAS Arrears	Federated States of Micronesia					Marshall Islands	Republic of Palau
			Total FSM	Chuuk	Kosrae	Pohnpei	Yap		
2018	n/a	\$ 13,268,665	\$ 11,173,240	\$ 8,240,738	\$ 252,179	\$ 1,938,303	\$ 1,086,122	\$ 134,387	\$ 1,616,935
2017	n/a	\$ 13,813,245	\$ 12,453,800	\$ 9,348,795	\$ 221,273	\$ 1,783,997	\$ 1,099,735	\$ 230,044	\$ 1,129,400
2016	n/a	\$ 15,152,900	\$ 13,287,804	\$ 10,651,922	\$ 289,016	\$ 2,330,527	\$ 621,014	\$ 224,121	\$ 1,036,299
2015	n/a	\$ 19,759,127	\$ 17,510,871	\$ 13,414,896	\$ 529,402	\$ 2,530,634	\$ 1,035,939	\$ 265,146	\$ 1,983,110
2014	n/a	\$ 17,679,224	\$ 15,821,175	\$ 12,717,800	\$ 289,628	\$ 2,171,047	\$ 642,700	\$ 195,271	\$ 1,662,778
2013	n/a	\$ 14,966,221	\$ 13,304,926	\$ 10,546,549	\$ 290,259	\$ 1,849,274	\$ 618,843	\$ 365,933	\$ 1,295,363
2012	n/a	\$ 13,870,749	\$ 12,118,634	\$ 9,696,918	\$ 247,887	\$ 1,551,629	\$ 622,201	\$ 204,422	\$ 1,547,693
2011	n/a	\$ 15,213,098	\$ 13,706,352	\$ 10,888,723	\$ 402,686	\$ 1,669,679	\$ 745,264	\$ 277,710	\$ 1,229,036
2010	n/a	\$ 4,699,001	\$ 4,219,605	\$ 2,574,828	\$ 112,316	\$ 1,061,906	\$ 470,555	\$ 113,192	\$ 366,204
2009	n/a	\$ 5,326,362	\$ 4,974,457	\$ 3,682,955	\$ 50,141	\$ 1,003,845	\$ 237,516	\$ 53,394	\$ 298,511
2008	n/a	\$ 2,874,712	\$ 2,658,916	\$ 2,602,074	\$ 845	\$ 7,246	\$ 48,751	\$ 57,717	\$ 158,079
Total Arrears	---	\$ 136,623,304	\$ 121,229,781	\$ 94,366,198	\$ 2,685,632	\$ 17,898,088	\$ 7,228,641	\$ 2,121,337	\$ 12,323,407

Note: Sums may not total due to rounding

3. Department of Integrated Services for Individuals with Disabilities

The Department of Integrated Services for Individuals with Disabilities (DISID) was established under Guam P.L. 24-16 in March 26, 1997 as the designated single point of entry agency that provides, promotes and ensures a full continuum of lifelong programs and services that allows for independence, productivity and inclusion of people with disabilities into the community.

The Division of Vocational Rehabilitation (DVR) is a program that provides services to help individuals with a physical or mental disability, to prepare for, gain, or retain employment. DVR is supported by funds from the state and federal government. VR is committed to helping people with disabilities find meaningful careers.

The Division of Vocational Rehabilitation is funded with 78.7 percent federal funds from the U.S. DOE, Rehabilitation Services Administration with a local cash match of 21.3 percent. Of the 770 program participants under DVR in FY 2013, there were 62 FAS program participants served representing a total of \$13,262 in local expenditures. In FY 2014, there were 532 program participants of which there were 37 FAS program participants served representing a total of \$12,194 in local expenditures. In FY 2015, there were 563 participants in the program of which there were 42 FAS program participants served representing the local compact cost of \$8,688. In FY 2016, DVR serviced 670 participants of which 58 or 9 percent were FAS participants. DVR expended \$23,249 in local expenditures. In FY 2016, DVR reported a 38 percent increase in participants served from the previous fiscal year. DISID's DVR program reported a 66 percent decrease of expenditures from \$23,249 in FY 2016 to \$7,919 in FY 2017. In FY 2017, there were 708 participants in the program of which there were 52 FAS participants served representing a total of \$7,919 in local expenditures. In FY 2018, there were 1,100 participants in the program of which 86 were FAS participants served representing a total of \$16,863 in local expenditures.

Cumulative Costs

Between FY 2013 through FY 2018, the Department of Integrated Services for Individuals with Disabilities expended a total of \$82,176 in vocational rehabilitation services for the 337 FAS participants. Refer to Table 23.

Table 23: Department of Integrated Services for Individuals with Disabilities

Department of Integrated Services for Individuals with Disabilities						
DISID	FY2018	FY2017	FY2016	FY 2015	FY 2014	FY 2013
Total Program Expenditures	\$ 121,908	\$ 127,602	\$ 51,995	\$ 40,789	\$ 57,249	\$ 62,263
Total Program Participants	1,100	708	670	563	532	770
Total FAS Participants	86	52	58	42	37	62
Total FAS Expenditures	\$ 16,863	\$ 7,919	\$ 23,249	\$ 8,688	\$ 12,194	\$ 13,262
CUMULATIVE FAS CASES COST	\$ 82,176					

Note: Sums may not add due to rounding

4. Guam Behavioral Health and Wellness Center

The Guam Behavioral Health and Wellness Center (GBHWC) is the sole agency authorized to provide mental health and substance abuse services to the people of Guam. It is responsible for providing mental health programs and services to children, adolescents, and adults suffering from ailments such as mental disorders, emotional disturbances, behavioral problems, familial dysfunctions and drug and alcohol treatment. The GBHWC also maintains residential and day treatment services, operates an acute psychiatric inpatient facility, and provides emergency consultations.

For FY 2005, GBHWC expended a total of \$905,535 on 530 cases involving citizens of the Freely Associated States. For FY 2006, GBHWC expended a total of \$339,694 on 194 cases involving FAS citizens. For FY 2007, GBHWC expended a total of \$288,834 on 161 cases involving FAS citizens. For FY 2008, GBHWC expended a total of \$233,553 on 127 cases involving FAS citizens. For FY 2010, GBHWC expended a total of \$2,049,611 on 305 cases involving FAS citizens. For FY 2011, GBHWC expended a total of \$1,628,768 on 431 cases involving FAS citizens. For FY 2012, GBHWC expended a total of \$779,443 on 660 cases involving FAS citizens. In FY 2013, GBHWC expended a total of \$2,276,685 on 1,562 cases involving FAS citizens. In FY 2014, GBHWC expended a total of \$2,319,508 on 3,409 cases involving FAS citizens. While the number of FAS cases reduced from 3,409 cases in FY 2014 to 1,170 cases in FY 2015, the total number of FAS services nearly doubled between FY 2015 and FY 2016. In FY 2015, GBHWC expended a total of \$3,802,214 on 1,170 cases involving FAS citizens. This report updates FY 2016, to reflect a total of \$3,433,322 expended to provide services to FAS clients.

For FY 2016, the GBHWC reported the use of a new database system that collects and reports patient demographics and service costs. The GBHWC has been using the Awards database application since June 2015. Earlier reporting prior to June 2015 were compiled manually for all programs within GBHWC. The Awards database allows the agency to customize data fields for different reporting requirements such as the Compact Impact report, Substance Abuse and Mental Health Services Administration (SAMHSA), Client Level Data, Uniform Reporting System, and Mental Health Treatment Episode Diagnosis Set. In FY 2017, the GBHWC reported a total of \$3,448,576 in local expenditures to provide mental health and substance abuse treatment services to 925 FAS clients, a 15 percent increase from FY 2016 total clients served.

In FY 2018, the GBHWC reported a total of \$4,642,875 in local expenditures to provide mental health and substance abuse treatment services to 1,125 FAS clients, a 22 percent increase from FY 2017.

Cumulative Costs

For FY 2004 through FY 2018, the Guam Behavioral Health and Wellness Center expended a total of \$26,148,617 on cases involving FAS citizens. Refer to Tables 24.1 and 24.2.

Table 24.1: Guam Behavioral Health and Wellness Center

Guam Behavioral Health and Wellness Center								
GBHWC	FY2018	FY2017	FY 2016	FY 2015	FY 2014	FY 2013	FY 2012	FY 2011
Fiscal year total expenditures	\$ 18,962,164	\$ 22,488,469	\$ 22,329,453	\$ 17,566,374	\$ 17,025,166	\$16,733,099	\$16,007,516	\$ 13,926,902
Total number of clients	4,595	6,055	5,216	7,480	8,360	3,903	4,174	2,364
Total number of FAS clients	1,125	925	802	1,170	3,409	1,562	660	431
Total number of services to clients	1,275,020	1,016,830	666,978	638,249	526,659	523,024	616,113	545,475
Total services to FAS clients	400,521	231,350	180,010	138,148	71,752	71,162	30,000	63,794
Units cost for services to clients	\$ 14.87	\$ 22.12	\$ 33.48	\$ 27.52	\$ 32.33	\$ 31.99	\$ 25.98	\$ 25.53
Cost per FAS client	---	---	---	---	---	---	---	---
Total cost incurred for FAS clients	\$ 4,642,875	\$ 3,448,576	\$ 3,433,322	\$ 3,802,214	\$ 2,319,508	\$ 2,276,685	\$ 779,443	\$ 1,628,768

Table 24.2: Guam Behavioral Health and Wellness Center

Guam Behavioral Health and Wellness Center							
GBHWC	FY 2010	FY 2009	FY 2008	FY 2007	FY 2006	FY 2005	FY 2004
Fiscal year total expenditures	\$ 11,150,781	---	---	---	---	---	---
Total number of clients	1,759	---	---	---	---	---	---
Total number of FAS clients	305	---	127	161	194	530	---
Total number of services to clients	299,420	---	---	---	---	---	---
Total services to FAS clients	55,036	---	---	---	---	---	---
Units cost for services to clients	\$ 37.24	---	---	---	---	---	---
Cost per FAS client	---	---	\$ 1,839	\$ 1,794	\$ 1,751	\$ 1,709	---
Total cost incurred for FAS clients	\$ 2,049,611	---	\$ 233,553	\$ 288,834	\$ 339,694	\$ 905,535	---

CUMULATIVE TOTAL COST **\$ 26,148,617**

Note: Sums may not add due to rounding

HOUSING

1. Guam Housing Corporation

Founded in 1965, the Guam Housing Corporation (GHC) was established for the purpose of providing mortgage financing for first time homeowners in the low to moderate income range, borrowers whom may otherwise not be able to obtain financing.

In addition to provide mortgage financing, the GHC owns and operates 125 single family homes and 24 apartment units for providing rental opportunities to low to moderate income families.

In 1988, the GHC Board of Directors introduced the establishment of an “Emergency Housing Fund” to provide housing assistance to individuals or families who are victims of disasters, home fires, flooding, or other calamities that have displaced them from their homes. GHC is the designated Government of Guam agency to provide emergency housing for those in need.

In more recent years, GHC has taken several measures to assist the Government of Guam in addressing the increased homeless population on the island. In 2013, GHC formally dedicated five (5) rental units to be used as temporary shelters for homeless individuals and families under their Homeless Housing/Sheltering. GHC works with the Guam Housing & Urban Renewal Authority (GHURA) and non-governmental organizations to provide supportive services and coordinate mainstream services and other available programs.

For FY 2014, GHC provided emergency housing to 8 families, 3 of which were FAS families which comprised of 19 FAS household members. Emergency housing services provided to 3 FAS families totaled \$2,964. In FY 2014, GHC also provided homeless sheltering to a total of 4 families, 2 of which were FAS families which comprised of 13 FAS household members. Homeless sheltering services provided to 2 families totaled \$5,674. The average household size for FAS families served through GHC in FY 2014 was 6.4. In FY 2015, GHC provided emergency housing to 6 families, 3 of which were FAS families which comprised of 23 FAS household members. Emergency housing services provided to 3 families totaled \$2,964 in FY 2015. GHC also provided homeless sheltering services to 19 families in FY 2015, of which 7 were FAS families. The 7 FAS families assisted with Homeless sheltering comprised of 49 household members. Homeless sheltering services to 7 families in FY 2015 totaled \$10,747. The average household size for FAS families served through GHC in FY 2015 was 7.2. For FY 2016, the GHC provided emergency housing to 3 FAS families which comprised of 20 household members. Total cost incurred to provide emergency housing to 3 families was \$3,118. In FY 2016, GHC also provided homeless housing to 5 FAS families which comprised of 22 household members. GHC expended \$16,903 to provide homeless housing assistance to homeless FAS families. These costs include loss of rent, utilities cost, maintenance and repair. The average household size for FAS families served through GHC in FY 2016 was 5.3. In FY 2017, the GHC provided emergency housing

to 2 FAS families which comprised of 10 household members. The total cost to provide emergency housing to the 2 FAS families totaled \$5,080. Homeless housing/sheltering services were also provided to 1 FAS family which comprised of 6 household members. The cost to provide homeless housing/sheltering for just 1 FAS family totaled to \$10,678 in FY 2017. The average household size for FAS families served by GHC’s emergency and homeless housing for FY 2017 was 5.3. In FY 2018, the GHC provided emergency housing to 3 FAS families which comprised of 18 household members. The total cost to provide emergency housing to the 3 FAS families totaled \$6,902. Homeless housing/sheltering services were also provided to 1 FAS family which comprised of 2 household members. The cost to provide homeless housing/sheltering for 1 FAS family totaled \$7,275. The average household size for FAS families served by GHC for FY 2018 was 5. Refer to Table 25.

Cumulative Costs

For FY 2014 through FY 2018, the Guam Housing Corporation services to FAS families totaled \$73,306.

Table 25: Guam Housing Corporation

Guam Housing Corporation					
GHC Programs	FY2018	FY2017	FY2016	FY2015	FY2014
Emergency Housing					
Total Expenditures	\$ 13,805	\$ 6,475	\$ 6,117	\$ 18,126	\$ 7,638
Total Families Housed	6	4	5	6	8
Total FAS Families Housed	3	2	3	3	3
Total FAS Household Members	18	10	20	23	19
Total FAS Expenditures	\$ 6,902	\$ 5,080	\$ 3,118	\$ 2,964	\$ 2,964
Homeless Housing/Sheltering					
Total Expenditures	\$ 29,101	\$ 40,800	\$ 37,841	\$ 63,567	\$ 18,062
Total Families Housed	4	5	10	19	4
Total FAS Families Sheltered	1	1	5	7	2
Total FAS Household Members	2	6	22	49	13
Total FAS Expenditures	\$ 7,275	\$ 10,678	\$ 16,903	\$ 10,747	\$ 5,674
Total Expenditures for FAS Clients	\$ 14,178	\$ 15,758	\$ 20,021	\$ 13,711	\$ 8,638
CUMULATIVE COST FOR FAS CLIENTS	\$ 72,306				

LABOR

1. GUAM DEPARTMENT OF LABOR

The Guam Department of Labor (GDOL) is mandated by Public Law 9-238, Title XLVI Chapter 1, Section 48052, “To foster, promote and develop the welfare of the wage earners of Guam, to improve their working and living conditions and also to advance their opportunities for occupational training and profitable employment.”

GDOL provides the following services to the community:

Employment and Training: The Department provides employment assistance, labor market information, and job training through the administration of the following programs: Adult, Dislocated Worker and Youth Programs; services for targeted populations authorized by the Workforce Innovation and Opportunity Act (WIOA), Employment Services authorized under the Wagner-Peyser Act; Foreign Labor Certification activities authorized by the Immigration and Nationality Act; the Senior Community Service Employment Program authorized by the Older American Act; Apprenticeship programs authorized by the National Apprenticeship Act, Job Corps Services through a Cooperative Agreement with the Hawaii Job Corps Center and Veterans Employment and Training Services through the Jobs for Veterans State Grants. The Workforce Innovation and Opportunity Act (WIOA) presents opportunities to improve job and career options for our nation’s workers and jobseekers through an integrated, job-driven public workforce system that links diverse talent to businesses. WIOA consists of a nationwide system of one-stop centers, which directly provide an array of employment services and connect customers to work-related training and education.

Regulatory and Compliance (Worker Protection): The Department’s mission is to assure that every working man and woman in the workplace has safe and healthful working conditions. Our Division of Occupational Safety and Health (DOSH), the OSHA Onsite Consultation Program (a cooperative agreement with USDOL) and the Workers Compensation division, are to ensure the safety and health of Guam’s workers by setting and enforcing workplace safety and health standards; delivering effective enforcement; providing training, outreach and education; and encouraging continual improvement in workplace safety and health. Through these efforts, our safety division aims to reduce the number of worker illnesses, injuries, and fatalities. The Wage and Hour Division is responsible for administering and enforcing a number of laws that establish the minimum standards for wages and working conditions on the island. The Fair Labor Standards Act (FLSA) minimum wage provisions and the prevailing wage laws provide a floor for the payment of fair wages, while the FLSA over

Statistics: The Bureau of Labor Statistics (BLS) produces relevant statistics reflecting labor market activity and working conditions. Statistics and an Annual Economic Outlook report produced by BLS support the formulation of economic and social policy by providing data for analysis and decision-making.

The GDOL reported the following local compact impact cost for providing fair employment services. The Fair Employment Practice Division (FEDP) is mandated to protect and safeguard the civil rights of all individuals to seek, have access to, obtain and hold employment without discrimination because of race, religious creed, color, national origin, ancestry, physical handicap, medical condition, marital status, sex, and/or age.

In FY 2018, the GDOL provided fair employment services to 65 FAS clients. These services totaled \$11,701 at a \$180 per client cost. The data provided by GDOL captures only the point of registration at the American Job Center.

Table 26: Guam Department of Labor (GDOL)

	FY2018	FY2017	FY2016	FY2015	FY2014
Fair Employment					
Total Expenditures	\$ 77,044	----	----	----	----
Total Clients		----	----	----	----
Total FAS Clients	65	----	----	----	----
Cost Per Visit	\$ 180.00	----	----	----	----
Total FAS Expenditures	\$ 11,700	----	----	----	----

Note: Sums may not add due to rounding

SUPPLEMENTAL DATA

1. Population of Guam

Impact cost calculations requiring the use of the defacto or de jure population of Guam are based on Tables 26.1 – 26.4.

2. FAS Population on Guam

The Freely Associated States (FAS) population estimates based on the 2000 Census of Population and Housing: Guam, the 2003 Census of Micronesians, the 2008 Survey of Compact of Free Association (COFA) Migrants, the 2010 Census of Population and Housing: Guam, and the 2013 Estimates of Compact of Free Association (COFA) Migrants. Refer to Tables 27.1 – 27.3.

3. Compact Impact Assistance Grant Projects (P.L. 108-188)

This table shows all Capital Improvement Grant Projects funded by Compact Impact reimbursement funds for FY 2004 through FY 2017 under U.S. Public Law 108-188.

4. Compact Impact Reconciliation– FY 1987 to FY 2003

Pursuant to U.S. Public Law 108-188, Guam’s Compact Impact Reconciliation Report found that the un-reimbursed Compact Impact cost for the period FY 1987 to FY 2003 totaled \$269 million. The un-reimbursed cost includes \$178 million for education, \$48 million for health, welfare and labor, and \$43 million for public safety. This table shows the un-reimbursed cost as identified by Government of Guam departments and agencies.

5. Compact Impact Supplemental Discretionary Funds: FY 2012 to FY 2018

Discretionary compact impact funds supplement the \$30.0 million permanently appropriated for the affected areas such as Guam, CNMI, Hawaii, and American Samoa. From FY 2012 to FY 2017, discretionary funds have been used to offset educational service and infrastructure costs incurred due to the migration of qualified FAS citizens. Much like the permanent appropriation, discretionary funds are distributed amongst the affected areas based on a ratio allocation to each affected government on the basis of the most recent enumeration. Discretionary compact impact funds totaled \$13,920,245 for the period of FY 2012 to FY 2018.

Population of Guam: 1986 to 2018

Table 27.1. Population on Guam: 1986 to 1993

Fiscal Year	1986	1987	1988	1989	1990	1991	1992	1993
Resident Population*	122,880	125,724	127,545	130,947	133,152	138,159	142,326	143,825
Tourist Arrivals**	393,983	460,631	574,958	638,963	753,015	726,349	888,941	777,283
Average Length of Stay***	3.25	3.25	3.25	3.25	3.25	3.25	3.25	3.25
Daily Average Tourist Population	3,508	4,102	5,119	5,689	6,705	6,467	7,915	6,921
Total Population (de facto)	126,388	129,826	132,664	136,636	139,857	144,626	150,241	150,746

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1986 to 1993 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 27.2. Population on Guam: 1994 to 2001

Fiscal Year	1994	1995	1996	1997	1998	1999	2000	2001
Resident Population*	143,157	144,190	145,324	146,799	149,724	152,590	154,805	156,337
Tourist Arrivals**	1,011,538	1,295,559	1,369,877	1,411,447	1,204,268	1,107,890	1,269,171	1,291,667
Average Length of Stay***	3.25	3.25	3.25	3.19	3.19	3.23	3.29	3.29
Daily Average Tourist Population	9,007	11,536	12,198	12,336	10,525	9,804	11,440	11,643
Total Population (de facto)	152,164	155,726	157,522	159,135	160,249	162,394	166,245	167,980

Source: Office of Vital Statistics and Office of Planning and Evaluation, Department of Public Health and Social Services; Guam Visitors Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights; estimated for 1995 and 1996 based on average of available data from *Japanese Exit Survey* (1991 to 1996).

Table 27.3. Population on Guam: 2002 to 2009

Fiscal Year	2002	2003	2004	2005	2006	2007	2008	2009
Resident Population*	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323
Tourist Arrivals**	1,014,037	856,931	1,156,199	1,210,147	1,217,111	1,223,290	1,179,246	1,053,248
Average Length of Stay***	3.36	3.32	3.32	3.37	3.33	3.36	3.40	3.40
Daily Average Tourist Population	9,335	7,795	10,517	11,173	11,104	11,261	10,985	9,811
Total Population (de facto)	166,396	165,374	168,541	169,571	169,815	170,228	170,154	169,134

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau

* Estimates, except for 1990 and 2000 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights based on civilian air arrivals.

Table 27.4. Population on Guam: 2010 to 2018

Fiscal Year	2010	2011	2012	2013	2014	2015	2016	2017	2018
Resident Population*	159,358	159,600	159,914	160,378	161,001	161,785	162,742	163,875	165,177
Tourist Arrivals**	1,170,857	1,147,134	1,270,161	1,337,665	1,341,171	1,372,531	1,511,065	1,559,390	1,522,615
Average Length of Stay***	3.41	3.43	3.46	3.43	3.49	3.51	3.53	3.59	3.57
Daily Average Tourist Population	10,939	10,780	12,040	12,570	12,824	13,199	14,614	15,338	14,892
Total Population (de facto)	170,297	170,380	171,954	172,948	173,825	174,984	177,356	179,213	180,069

Source: Office of Vital Statistics, Department of Public Health and Social Services; Guam Visitors Bureau; IPC, U.S. Census Bureau

* Estimates, except for 2010 (Census of Population and Housing)

** Fiscal Year (October to September)

*** Number of nights based on civilian air arrivals

Freely Associated States (FAS) Population on Guam: 2000 to 2018

Table 28.1a: Census and Survey Data

FAS Population on Guam	2000	2001	2002	2003*	2004	2005	2006	2007	2008*	2009
Resident Population /a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323
FAS Population	10,971	---	---	10,430	---	---	---	---	20,013	---
Federated States of Micronesia	8,573	---	---	9,014	---	---	---	---	16,941	---
Chuuk	6,229	---	---	---	---	---	---	---	---	---
Kosrae	292	---	---	---	---	---	---	---	---	---
Pohnpei	1,366	---	---	---	---	---	---	---	---	---
Yap	686	---	---	---	---	---	---	---	---	---
Republic of the Marshall Islands	257	---	---	215	---	---	---	---	549	---
Republic of Palau	2,141	---	---	1,201	---	---	---	---	2,523	---

Table 28.1b: Census and Survey Data

FAS Population on Guam	2010	2011	2012 /b	2013*	2014	2015	2016	2017	2018
Resident Population /a	159,358	159,600	159,914	160,378	161,001	161,785	162,742	163,875	165,177
FAS Population	18,044	---	---	17,170	---	---	---	---	---
Federated States of Micronesia	15,166	---	13,588	---	---	---	---	---	---
Chuuk	11,230	---	10,515	---	---	---	---	---	---
Kosrae	425	---	266	---	---	---	---	---	---
Pohnpei	2,248	---	1,956	---	---	---	---	---	---
Yap	1,263	---	477	---	---	---	---	---	---
Republic of the Marshall Islands	315	---	---	---	---	---	---	---	---
Republic of Palau	2,563	---	---	---	---	---	---	---	---

Source: 2000 and 2010 Census of Population and Housing; 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants FUMS; 2012 FSM Migrant Survey; 2013 COFA Enumeration

a Mid-year population estimates (U.S. Census Bureau, International Data Base), except for 2000 and 2010 (Census of Population and Housing)

b 2012 FSM Migrant Survey (funded by the Federated States of Micronesia)

* 2003 Census of Micronesians Migrants; 2008 Survey of Compact of Free Association (COFA) Migrants; 2013 COFA Enumeration (U.S. Department of the Interior, Office of Insular Affairs)

Table 28.2a: Adjusted FAS Population Data

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
Resident Population /a	154,805	156,337	157,061	157,579	158,024	158,398	158,711	158,967	159,169	159,323
FAS Population /b	10,971	11,517	12,094	12,703	13,347	14,026	14,744	15,502	16,303	17,150
Federated States of Micronesia	8,573	9,075	9,607	10,171	10,767	11,399	12,068	12,777	13,528	14,324
Chuuk	6,229	6,607	7,008	7,434	7,885	8,364	8,871	9,410	9,981	10,587
Kosrae	292	303	315	327	339	352	366	380	394	409
Pohnpei	1,366	1,436	1,509	1,586	1,667	1,752	1,842	1,936	2,035	2,139
Yap	686	729	775	824	876	931	989	1,052	1,118	1,188
Republic of the Marshall Islands	257	262	268	273	279	285	290	296	302	309
Republic of Palau	2,141	2,180	2,219	2,260	2,301	2,343	2,385	2,428	2,472	2,517

Table 28.2b: Adjusted FAS Population Data

FAS Population on Guam	2010	2011	2012	2013	2014	2015	2016	2017	2018
Resident Population /a	159,358	159,600	159,914	160,378	161,001	161,785	162,742	163,875	165,177
FAS Population /b	18,044	18,989	19,989	21,045	22,161	23,342	24,590	25,910	27,306
Federated States of Micronesia	15,166	16,058	17,004	18,005	19,065	20,189	21,379	22,640	23,975
Chuuk	11,230	11,912	12,635	13,402	14,216	15,079	15,994	16,965	17,995
Kosrae	425	441	458	476	494	513	532	553	574
Pohnpei	2,248	2,363	2,484	2,610	2,744	2,884	3,031	3,186	3,349
Yap	1,263	1,342	1,427	1,517	1,612	1,714	1,822	1,936	2,058
Republic of the Marshall Islands	315	321	328	335	342	349	356	363	371
Republic of Palau	2,563	2,610	2,657	2,705	2,754	2,804	2,855	2,907	2,960

a Mid-year population estimates (U.S. Census Bureau, International Data Base), except for 2000 and 2010 (Census of Population and Housing)

b FAS population estimates, except for 2000 and 2010 (Census of Population and Housing)

NOTE: Sum may not add due to rounding

Table 28.3a: Additional FAS Population

FAS Population on Guam	2000	2001	2002	2003	2004	2005	2006	2007	2008	2009
FAS Population /a	10,971	11,517	12,094	12,703	13,347	14,026	14,744	15,502	16,303	17,150
Total Baseline Population /b	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 Baseline /c	637	637	637	637	637	637	637	637	637	637
1995 Baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population /e	8,558	9,104	9,681	10,290	10,934	11,613	12,331	13,089	13,890	14,737

Table 28.3b: Additional FAS Population

FAS Population on Guam	2010	2011	2012	2013	2014	2015	2016	2017	2018
FAS Population /a	18,044	18,989	19,989	21,045	22,161	23,342	24,590	25,910	27,306
Total Baseline Population /b	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413	2,413
1980 Baseline /c	637	637	637	637	637	637	637	637	637
1995 Baseline /d	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776	1,776
Additional FAS Population /e	15,631	16,576	17,576	18,632	19,748	20,929	22,177	23,497	24,893

/a Number of citizens from the Freely Associated States (FAS) living on Guam

/b Total adjustment for the number of FAS citizens living on Guam prior to the enactment of the Compacts

/c Adjustment for the number of citizens from the Federated States of Micronesia (FSM) and the Republic of the Marshall Islands (RM) living on Guam prior to the 1986

/d Adjustment for the number of citizens from the Republic of Palau living on Guam prior to the Compact of Free Association in 1994

/e Number of FAS citizens living on Guam who migrated to Guam under provisions of the Compacts of Free Association for whom reimbursement can be claimed (according to the federal government)

COMPACT IMPACT ASSISTANCE GRANTS: FY 2004 TO FY 2008

Compact Impact Assistance Grant Projects (P.L. 108-188)

<u>Grant Year</u>	<u>Agency</u>	<u>Project</u>	<u>Total Grant</u>	
FY 2004	DOC	Fire system	300,000	
	DPHSS	Pharmaceuticals and medical supplies	1,800,000	
	DPHSS	Renovation and equipment	764,238	
	DPW	School buses	3,200,000	
	GMHA	Facilities improvement	1,500,000	
	GMHA	Pharmaceuticals and medical supplies	3,584,010	
	GPD	Facilities improvement and equipment	2,837,000	
	GFD	Equipment	257,074	
			Subtotal	\$14,242,322
		GMHA	Operational and Feasibility Studies [1]	(286,657)
		FY Total	\$13,955,665	
FY 2005	DPW (GMLP)	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Medicine, supplies and imaging equipment	2,211,600	
	GMHA	Pharmaceutical supplies	3,005,000	
	DMHSA	Therapeutic Group Home acquisition	916,000	
	DMHSA	Permanent Injunction / Therapeutic Group Home	412,000	
	DPW	Heavy equipment	509,717	
	GFD	Fire Rescue Pumpers/Fire Rescue Boat	538,005	
	DYA	Renovations, furniture/equip., passenger vans.	350,000	
	GPD	Motorcycle parking shelter and ballistic vests	200,000	
			Subtotal	\$14,242,322
FY 2006	DMHSA	Building Improvement and Equipment	800,000	
	DISID	Permanent Injunction	1,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,629,014	
	GMHA	Medical Personnel and Equipment	2,478,986	
	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Diabetes Program	150,000	
	DPHSS	Pharmaceuticals	400,000	
	DPHSS	Building Upgrade	600,000	
	DMHSA	Psychotropic Medication	200,000	
	AGRI	Stray Animal Enhancement	78,000	
	DMHSA	Permanent Injunction	806,322	
		Subtotal	\$14,242,322	
FY 2007	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Pharmaceutical Supplies and Equipment	6,242,322	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction	500,000	
	DOC	Phase II Fire Alarm/Sprinkler System	500,000	
	DMHSA	Psychotropic Medications	171,000	
	DMHSA	Vendor Payables (Latte Treatment)	229,000	
			Subtotal	\$14,242,322
FY 2008	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000	
	GMHA	Pharmaceutical Supplies and Equipment	5,000,000	
	GMHA	Pharmaceutical Supplies and Equipment	1,992,303	
	DPHSS	Pharmaceutical Supplies and Equipment	500,000	
	DISID	Permanent Injunction	500,000	
	(DOI Reserve)	Census of Micronesians	150,019	
			Subtotal	\$14,242,322

continued =>

COMPACT IMPACT ASSISTANCE GRANTS: FY 2009 TO FY 2013

Compact Impact Assistance Grant Projects (P.L. 108-188)

<u>Grant Year</u>	<u>Agency</u>	<u>Project</u>	<u>Total Grant</u>
FY 2009	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	GMHA	Pharmaceutical Supplies and Equipment	3,142,322
	DPHSS	Pharmaceutical Supplies and Equipment	500,000
	DISID	Permanent Injunction Projects	500,000
	DMHSA	Building Construction Projects	500,000
	DPW	Heavy Equipment (Packer Trucks)	500,000
	GFD	Fire Trucks (including repair) / Rescue Boad	1,000,000
	GPD	Forensic Lab Equipment	1,000,000
		Subtotal	
	GMHA	Operational and Feasibility Studies [1]	286,657
		FY Total	\$14,528,979
FY 2010	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	GMHA	CIP and Equipment Procurement	3,500,000
	GMHA	Pharmaceutical Supplies and Equipment	1,000,000
	DPR/GHURA	Northern Sports Recreation Complex	2,700,000
	GFD	Equipment Procurement (Fire Pumper Trucks)	750,000
	GPD	Equipment Procurement (Patrol Vehicles)	527,026
	DPHSS	Pharmaceutical Supplies	500,000
	DMHSA	Permanent Injunction Projects	500,000
	DYA	Building Renovations / Equipment	250,000
	Subtotal		\$16,827,026
FY 2011	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	UOG	A/E School of Engineering and Student Center	1,400,000
	GMHA	Medical Equipment	2,500,000
	DPHSS	Medical and Pharmaceutical Supplies	750,000
	DOC	Electronic Cell Locking System Upgrade	300,000
	DYA	Facilities Improvement	250,000
	Judiciary	Case Management System	3,777,026
	DOC	Emergency Generators	500,000
	DISID	Permanent Injunction Projects	250,000
	Subtotal		\$16,827,026
FY 2012	DPW	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW	School Leasing Plan - Collateral Equipment	1,000,000
	GMHA	Operations Offset	4,142,026
	DOC	Operations Offset	3,525,000
	MCOG	Facility Renovations & Repairs	500,000
	GFD	Operations Offset	1,560,000
	Subtotal		\$16,827,026
FY 2013	DPW / DOE	Governor's Municipal Leasing Plan (Schools)	6,100,000
	DPW / DOE	School Leasing Plan - Collateral Equipment	1,000,000
	GMHA	Operations Offset - Pharmaceutical and Equipment [2]	8,500,000
	GPD	Operations Offset (Police vehicles)	377,026
	DPW	Bus Satellite Facility Repairs	350,000
	BSP	Centralized Data Center Project	300,000
	DISID	Individualized Budget Program (IBP) Project	200,000
	Subtotal		\$16,827,026

continued =>

COMPACT IMPACT ASSISTANCE GRANTS: FY2014 TO FY 2018

Compact Impact Assistance Grant Projects (P.L. 108-188)

<u>Grant Year</u>	<u>Agency</u>	<u>Project</u>	<u>Total Grant</u>
FY 2014	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
		GMHA Operations Offset (Inclusive of \$2M for Financing)	3,000,000
	DOC	Operations Offset (Corrections Officers & Overtime)	950,000
	DPW	Vehicle Procurement & Road Repairs	1,500,000
	UOG	Operations Offset - Facilities Maintenance & Repair	1,000,000
	GPD	Operations Offset (20 Police Recruits)	800,000
	DPHSS	Operations Offset (Pharmaceuticals & Medicaid Match)	800,000
	DOE	Operations Offset (Computer Procurement)	417,026
	GFD	Operations Offset (Ambulance Procurement)	60,000
	DPR	Paseo Park & Recreation Area Repairs	500,000
	GBHWC	Operations Offset	290,000
	MCOG	Emergency Road Repairs & Flooding	410,000
		Subtotal	\$16,827,026
FY 2015	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
		DPHSS Operations Offset (Foster Home/Medicaid Match/Operations)	4,200,000
	GMHA	Operations Offset (Inclusive of \$2M for Financing)	3,000,000
	DOE / DPW	Operations Offset (Bus Shelters)	606,671
	Subtotal	\$14,906,671	
FY 2016	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	7,100,000
		DOC	Operations Offset (Civil Case: DOC - \$1,974,088 and MOU with GMHA \$3,375,146)
	GMHA	Operations Offset (\$2M Financing and CIPs)	\$2,257,437
	Governor's Office	Operations Offset (GMHA Operations Assessment)	\$200,000
	Subtotal	\$14,906,671	
FY 2017	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	\$6,665,250
		Governor's Office	General Operations Offset
	(DOI Reserve)	Compact of Free Association (COFA) 2018 Census Survey	\$177,390
	Subtotal	\$14,906,671	
FY 2018	DPW / DOE	School Leaseback Program - School Construction & Collateral Equipment	\$6,661,550
		Governor's Office	General Operations Offset
	Subtotal	\$14,906,671	
		GRAND TOTAL GRANT FUNDS	\$229,215,746

Source: Bureau of Budget and Management Research

[1] Re-obligation of funds from closed FY 2004 grant projects (\$286,657)

[2] Inclusive of vendor payables

As of December 2018

Government of Guam

COMPACT IMPACT RECONCILIATION – FY 1987 TO FY 2003

<u>Un-reimbursed Compact Impact Costs</u>	\$269,313,119
EDUCATION	
	\$178,366,947
Department of Education	135,734,890
Department of Public Works - Bus Operations	5,566,881
Guam Community College	20,491,676
University of Guam	16,573,500
PUBLIC SAFETY	
	\$42,984,779
Department of Corrections	1,396,051
Department of Law	1,310,382
Department of Military Affairs, Office of Civil Defense	243,905
Department of Youth Affairs	2,442,022
Guam Fire Department	12,839,584
Guam Police Department	16,075,850
Public Defender Services Corporation	1,730,960
Superior Court of Guam	6,946,025
HEALTH, WELFARE, LABOR	
	\$47,961,393
Department of Public Health and Social Services	38,495,872
Division of Public Health	5,507,141
Chief Public Health Office	723,708
Bureau of Professional Support Services	2,426,694
Bureau of Family Health and Nursing Services	2,356,739
Division of Public Welfare	31,560,010
Bureau of Health Care Financing	
Medically Indigent Program (MIP)	25,412,940
Medicaid (MAP)	6,147,070
Division of Senior Citizens	1,428,721
Department of Mental Health and Substance Abuse	411,713
Department of Integrated Services for Individuals with Disabilities	653,663
Guam Memorial Hospital Authority	8,353,319
Department of Labor	46,826

COMPACT IMPACT SUPPLEMENTAL DISCRETIONARY FUNDS

<u>Grant Year</u>	<u>Department/Project</u>	<u>Amount</u>
2018	Guam Department of Education Operations Offset	\$2,164,545
2017	Guam Department of Education Operations Offset	\$ 1,491,000
2016	Guam Department of Education Operations Offset	\$ 1,491,000
2015	Guam Department of Education Operations Grant	\$ 1,491,000
2014	Guam Department of Education Operations Grant	\$ 1,682,700
2013	Guam Department of Education Operations Grant	\$ 2,800,000
2012	Guam Department of Education Operations Grant	<u>\$ 2,800,000</u>
	TOTAL	\$13,920,245

Federal Assistance Extended to FAS Migrants

Table 26. Federal Assistance Extended to FAS migrants, Guam: FY 2018

Description	FY 2018
TOTAL	\$ 75,566,778
Education	\$ 17,053,156
Department of Education	\$ 15,530,152
Guam Community College	\$ 816,511
University of Guam	\$ 706,493
Public Safety	\$ 5,130,616
Department of Corrections	\$ 2,920,311
Department of Youth Affairs	\$ 42,415
Guam Police Department	\$ 442,145
Office of the Attorney General	\$ 1,547,007
Judiciary of Guam	\$ 178,738
Transportation	\$ 376,371
Guam Regional Transit Authority	\$ 376,371
Health and Welfare	\$ 51,926,648
Department of Public Health and Social Services	\$ 51,091,661
Division of Public Health	\$ 1,994,808
Bureau of Communicable Disease Control	\$ 809,606
Bureau of Community Health Services	\$ 21,948
Bureau of Family Health and Nursing Services	\$ 665,811
Bureau of Primary Care Services	\$ 497,443
Division of Public Welfare	\$ 48,878,943
Bureau of Management Support	\$ 469,376
Bureau of Economic Security	\$ 26,105,131
SNAP Benefits ("Food Stamps")	\$ 25,799,104
Cash Assistance Program (CAP)	\$ 74,880
Temporary Assistance for Needy Families	\$ 231,147
Bureau of Health Care Financing	\$ 21,936,194
Medicaid (MAP)	\$ 21,936,194
Bureau of Social Services Administration	\$ 368,242
Division of Senior Citizens	\$ 217,910
Department of Integrated Services for Individuals with Disabilities	\$ 53,112
Guam Behavioral Health and Wellness Center	\$ 781,875
Housing	\$ 738,472
Guam Housing and Urban Renewal Authority	\$ 738,472
Labor Force	\$ 341,515
Guam Department of Labor	\$ 341,515

Note: Sums may not total due to rounding