



THE BUREAU OF STATISTICS AND PLANS

G o v e r n m e n t o f G u a m

Guåhan 2050 Sustainability Plan

AOPS 2025 8/19/2025

Guåhan 2050 Sustainability Plan Overview and Progress

Section	Section Title	Section Description
I. Introduction	1. Purpose and Vision	Establish the purpose and vision of the Sustainability Plan, aligned with the Guåhan 2050 vision.
	2. Scope and Applicability	Define the scope and applicability of the Sustainability Plan, covering all government agencies and sectors.
	3. Guiding Principles	Identify the guiding principles that will inform the development and implementation of the Sustainability Plan.
	4. Key Objectives	Define the key objectives of the Sustainability Plan, focusing on environmental, social, and economic sustainability.
	5. Stakeholder Engagement	Identify the key stakeholders and establish mechanisms for ongoing engagement and consultation.
	6. Data Collection and Monitoring	Establish a system for data collection and monitoring to track progress and inform decision-making.
	7. Reporting and Transparency	Define the reporting requirements and ensure transparency in the implementation of the Sustainability Plan.
	8. Review and Update	Establish a process for regular review and update of the Sustainability Plan to reflect changing circumstances.
	9. Implementation Framework	Develop a framework for the implementation of the Sustainability Plan, including roles and responsibilities.
	10. Conclusion	Conclude the introduction section and reaffirm the commitment to sustainable development.
II. Environmental Sustainability	11. Air Quality	Assess current air quality, identify sources of pollution, and develop strategies to improve air quality.
	12. Water Resources	Assess water resources, identify areas of concern, and develop strategies to protect and manage water resources.
	13. Land Use	Assess land use patterns, identify areas for conservation, and develop strategies to manage land use.
	14. Biodiversity	Assess biodiversity, identify key species and habitats, and develop strategies to protect and enhance biodiversity.
	15. Climate Change	Assess climate change risks, identify adaptation and mitigation strategies, and develop strategies to address climate change.
	16. Waste Management	Assess waste management practices, identify areas for improvement, and develop strategies to manage waste.
	17. Noise and Vibration	Assess noise and vibration levels, identify sources, and develop strategies to manage noise and vibration.
	18. Air Quality	Assess air quality, identify sources of pollution, and develop strategies to improve air quality.
	19. Water Resources	Assess water resources, identify areas of concern, and develop strategies to protect and manage water resources.
	20. Land Use	Assess land use patterns, identify areas for conservation, and develop strategies to manage land use.
III. Social Sustainability	21. Community Development	Assess community development needs, identify areas for investment, and develop strategies to promote community development.
	22. Education	Assess education levels, identify areas for improvement, and develop strategies to enhance education.
	23. Healthcare	Assess healthcare services, identify areas for improvement, and develop strategies to enhance healthcare.
	24. Culture and Heritage	Assess cultural and heritage resources, identify areas for protection, and develop strategies to preserve and promote culture and heritage.
	25. Social Equality	Assess social equality, identify areas of concern, and develop strategies to promote social equality.
	26. Public Safety	Assess public safety, identify areas of concern, and develop strategies to enhance public safety.
	27. Housing	Assess housing needs, identify areas for investment, and develop strategies to provide affordable housing.
	28. Transportation	Assess transportation systems, identify areas for improvement, and develop strategies to enhance transportation.
	29. Recreation and Leisure	Assess recreation and leisure opportunities, identify areas for investment, and develop strategies to enhance recreation and leisure.
	30. Community Development	Assess community development needs, identify areas for investment, and develop strategies to promote community development.
IV. Economic Sustainability	31. Economic Growth	Assess economic growth, identify areas for investment, and develop strategies to promote economic growth.
	32. Employment	Assess employment levels, identify areas for improvement, and develop strategies to enhance employment.
	33. Innovation and Entrepreneurship	Assess innovation and entrepreneurship, identify areas for investment, and develop strategies to promote innovation and entrepreneurship.
	34. Infrastructure Development	Assess infrastructure development, identify areas for investment, and develop strategies to enhance infrastructure.
	35. Trade and Commerce	Assess trade and commerce, identify areas for investment, and develop strategies to promote trade and commerce.
	36. Investment	Assess investment opportunities, identify areas for investment, and develop strategies to attract investment.
	37. Taxation	Assess taxation policies, identify areas for improvement, and develop strategies to enhance taxation.
	38. Financial Services	Assess financial services, identify areas for improvement, and develop strategies to enhance financial services.
	39. Economic Growth	Assess economic growth, identify areas for investment, and develop strategies to promote economic growth.
	40. Employment	Assess employment levels, identify areas for improvement, and develop strategies to enhance employment.
V. Governance and Implementation	41. Policy Framework	Develop a policy framework for the Sustainability Plan, including roles and responsibilities.
	42. Implementation Plan	Develop an implementation plan for the Sustainability Plan, including timelines and milestones.
	43. Monitoring and Evaluation	Establish a system for monitoring and evaluation to track progress and inform decision-making.
	44. Reporting and Transparency	Define the reporting requirements and ensure transparency in the implementation of the Sustainability Plan.
	45. Review and Update	Establish a process for regular review and update of the Sustainability Plan to reflect changing circumstances.
	46. Stakeholder Engagement	Identify the key stakeholders and establish mechanisms for ongoing engagement and consultation.
	47. Data Collection and Monitoring	Establish a system for data collection and monitoring to track progress and inform decision-making.
	48. Implementation Framework	Develop a framework for the implementation of the Sustainability Plan, including roles and responsibilities.
	49. Conclusion	Conclude the governance and implementation section and reaffirm the commitment to sustainable development.
	50. Conclusion	Conclude the entire Sustainability Plan and reaffirm the commitment to sustainable development.

PL 35-110 was passed on 12/20/2025. This law amended §§ 1203, 1206, 1209(H), 1210, 1211, And 1214 Of Article 2, Chapter 1, Title 5, Guam Code Annotated. Amendments are relative to renewing the Guam Comprehensive Development Plan to encompass the principles of sustainability. This renewal would be titled the Guåhan 2050 Sustainability Plan.

Prior to the draft of this plan, BSP and it's consultants:

- Assessed agency roles, integration, and capacity. This involved multiple roundtables with Government Agencies and agency interviews (agencies including Autonomous Agencies and Lower and Higher Education institutions on Guam)
- Analyzed local laws, regulations and government plans. This included plans that are in the works and have yet to be adopted e.g. Habitat Conservation Plan
- Created a comprehensive plan and policy map.
- Engaged with the public through 3 public surveys at different stages of this project and 3 public meetings covering the southern, central, and northern areas of Guam.

All of the activities and tasks that have led up to the current draft are documented in the draft. This includes survey results and agency input that helped formulate the contents of this plan.



Guåhan 2050 Sustainability Plan: Next Steps

Nex Steps	Start	End	Days
Agency Review – Agencies will be emailed draft plan for review	8/27/2025	9/26/2025	30
Draft/Public Review – Draft, land use map, and comment form will be available online.	10/10/2025	11/9/2025	30
Island-wide public meeting - virtual meeting, recorded 1	10/11/2025	10/11/2025	1
Island-wide public meeting - virtual meeting, recorded 2	10/30/2025	10/30/2025	1
Submission to Governor and Referral to Guam Legislature	11/14/2025	11/21/2025	7
Public hearing/Presentation to the legislature - early to mid October	Early to Mid Decembember	11/20/2025	1
Final report - December			



Guåhan 2050 Sustainability Plan: Public Review Portal



Guåhan 2050 Sustainability Plan

A roadmap to a prosperous economy, healthy environment, and thriving island culture for present and future generations of Guam.

REVIEW AND SUBMISSION DRAFT PLAN DRAFT LAND USE MAP COMMENTS

Next Steps	Start	End	Days
Agency Review	9/27/2025	9/28/2025	30
Linker Revisions based on Agency Comments	9/28/2025	10/6/2025	13
Linker Revised Draft/Public Review	10/10/2025	10/16/2025	30
Island-wide public meeting - virtual meeting, recorded 1	10/10/2025	10/10/2025	1
Island-wide public meeting - virtual meeting, recorded 2	10/10/2025	10/10/2025	1
Submission to Governor and Referral to Guam Legislature	10/14/2025	10/20/2025	18
Public hearing (Presentation to the legislature) (Suggested)	10/10/2025		1



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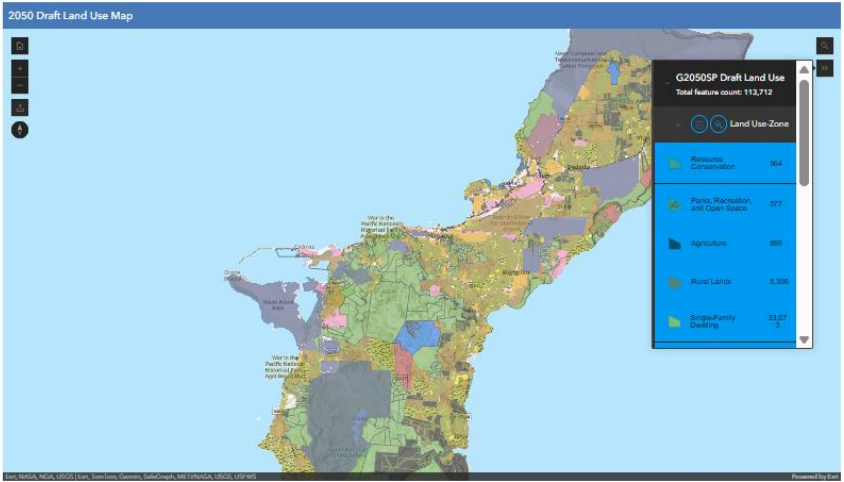
REVIEW AND SUBMISSION DRAFT PLAN DRAFT LAND USE MAP COMMENTS



Guåhan 2050 Sustainability Plan

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REVIEW AND SUBMISSION DRAFT PLAN DRAFT LAND USE MAP COMMENTS



REVIEW AND SUBMISSION DRAFT PLAN DRAFT LAND USE MAP COMMENTS

Comments from the Public and Government Agencies can be emailed to gsp2050@gp.guam.gov or you can submit your comments in the comment form below. Please cite the chapter and section (if specific to a sub-section) with your comments so that ESP and its consultant can associate the context of your issues or recommendations. Comments from the public will be submitted with the final draft of the plan that will be submitted to the Governor and the Guam Legislature.

GSP2050 Public Plan Review Comments Form

Please provide your comments and feedback Guåhan 2050 Sustainability Plan

matthew.santos@gp.guam.gov [Switch account](#)

Not shared

* indicates required question

Reviewer's Name

Your answer

Email Address *

Your answer

Do you support the update to the Guam Comprehensive Development Plan?

☐ Yes

☐ No

Comments: Please cite the chapter and section (if specific to a sub-section) with your comments so that ESP and its consultant can associate the context of your issues or recommendations.

Your answer

Submit

Clear form

Have your comments saved through Google Forms.



Guåhan 2050 Sustainability Plan: 5 Year Action Plan

Table 8-1. Sustainability Plan Action Matrix.

Topic / Policy	Action / Strategy	Lead Agency	Partners	Time	Resources Needed	Performance Indicators
GOVERNANCE						
Implementation Leadership	Establish a Sustainability Plan Implementation Task Force to coordinate agency roles and responsibilities.	Bureau of Statistics and Plans (BSP)	Governor's Office, DLM, GEPA, DPW, CLTC, GWA, GPA	Year 1	Staff time, administrative support, executive order or legislation	Task Force formed, agency roles defined
Legal Framework	Initiate a comprehensive review of existing land use and environmental laws to identify any inconsistencies with G50SP policies and propose necessary amendments of existing authorities.	BSP/Task Force	Office of the Attorney General, Legislature, Regulatory Agencies	Year 1–2	Legal staff, consultants, public review process	Review completed; draft amendments proposed

If the GSP 2050 is passed by the legislature or lapsed into approval, a 5 year action plan would go into effect to implement the plan.

The draft plan includes an “Implementation Action Matrix” that provides a detailed, action-oriented framework for realizing the goals, policies, and principles of the Guåhan 2050 Sustainability Plan. Organized by thematic chapters of the plan—including governance, land use, economic development, environmental protection, cultural vitality, and village sustainability—the matrix outlines specific strategies to be carried out by lead agencies in collaboration with partner institutions and community stakeholders. It is a practical tool to coordinate efforts across sectors and ensure that the vision of G50SP is advanced through timely, accountable, and measurable steps.

Year	Priority Action	Lead Agency/Partner	Potential Funding Sources
2026	Establish Sustainability Plan Implementation Task Force	BSP / Governor's Office, Agencies	DOI, PPP/GHURA Fund
2026	Conduct Comprehensive Legal Review	BSP / Legislature, OAG, Regulatory Agencies	DOI, Local
2026	Designate Urban Growth Areas	DLM / BSP, DPW, GEPA, CLTC	BIL, Local
2026	Promote Green Infrastructure	GEPA / DPW, DLM, GWA, BSP	BIL, PPP
2027	Identify Redevelopment Zones	GEDA / DLM, DPW, GWA, GPA	PPP, Local
2027	Document Cultural Heritage Sites	GPT / SHPO, ALC, UOG, Community Groups	DOI, Local
2027	Develop Village-Scale Plans	BSP / Mayors Council, DPW, DLM, GWA, GPA	DOI, Local
2028	Expand Affordable Housing Zoning	DLM / GHURA, CLTC, BSP	PPP, Local
2028	Implement Watershed Protection Measures	GEPA / DLM, BSP, GWA	BIL, DoD
2028	Support Eco-Tourism Initiatives	GVB / GPT, SHPO, DPR, Mayors Council	PPP, DOI
2027-30	Ensure Plan Consistency	BSP / DLM, Legislature	Local

Each action listed in the matrix is tied to a major policy area within the plan and includes key implementation details: the responsible agency, supporting partners, timeframe for execution, necessary resources, and clear performance indicators. This format supports transparency, monitoring, and adaptive management—allowing the Government of Guam and its partners to track progress, adjust priorities, and ensure continuous alignment with the plan’s five sustainability principles and overarching goals. The matrix will also guide annual and five-year progress reviews, informing future budget allocations, program development, and policy updates needed to maintain momentum and remain responsive to emerging challenges.

