Konsehelon Plinanehan Guahan



## Guam's Comprehensive Development Plan Year 2000 Progress Report

Submitted January 24th, 2001

### Guam Planning Council - 2000 Progress Report

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## I. Mission Statement

## Guam Planning Council's Mission Statement

To develop and support a Comprehensive Development Plan for Guam that...

- Serves to guide the physical, social, and economic growth and development of the island;
- Reflects the goals and aspirations of the people of Guam as they relate to Land Use, Physical Infrastructure, Social Infrastructure, and Economic Development; and the quality and standard of living desired by the people;
- Expresses the policy requirements and directives sought by the people of Guam as a means of achieving rational and balanced physical and socioeconomic development that would protect and sustain the present and future livelihood of the island's people.

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## II. Goals & Objectives

#### Guam Planning Council's Goals and Objectives:

- I. Provide foresight, direction, and guidance in the development of a Comprehensive Development Plan for Guam as mandated by Public Law 20-147.
- II. Facilitate the development of Guam's Comprehensive Development Plan incorporating the four (4) major Components:
  - A. Land Use Component (Land Use, Public Facilities, Housing, Recreation, Seashore Reserves, Community Design, Public Buildings, Public Lands, Conservation, Safety (Hazard Mitigation), & Regulations)
  - B. Physical Infrastructure Component (Transportation, Public Facilities, Utilities, & Capital Improvements)
  - C. Social Infrastructure Component (Education, Health Services Support, Cultural Arts & Humanities, & Public Safety)
  - D. Economic Strategy Component (Economic Development, Integrated Communications, Finance, & Tourism)
- III. Incorporate the desires and aspirations of the people with respect to the future development of Guam policies which evolve from sound strategic planning initiatives.
- IV. Advocate the development of policies that would channel the deployment of resources to:
  - A. Upgrade the quality of life for Guam's people;
  - B. Create conditions and opportunities whereby people fully participate and benefit at every level of social and economic activity;
  - C. Maintain balance and equity between development and the environment in order to preserve the unique culture, traditions and beauty of the island;
  - D. Optimize the use of resources to meet present and future infrastructure and suprastructure requirements of the people of Guam;
  - E. Develop and maintain infrastructure capacity at a level that could sustain future population, socio-economic and physical growth.
- V. Harmonize, improve and assist in implementing comprehensive activities at all levels of government and insure consistency of all comprehensive planning with Guam's Comprehensive Development Plan.
- VI. Provide technical assistance, administrative support, and planning information to the Council.
- VII. Hold regular meetings to facilitate the communication process between consultants, Technical Advisory Committee, Council's staff, Council, and the public.
- VIII. Prepare a status-progress report of the Council's activities & programs for the Governor's review before the last Monday in January of each year.

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## III. Progress Report for the Year 2000

A. Introduction

#### INTRODUCTION

Public Law 20-147 created a Guam Planning Council with the responsibility of preparing a Comprehensive Development Plan for Guam. Overseeing the development of Guam's Comprehensive Development Plan is the Guam Planning Council. The Council, appointed by Governor Carl T.C. Gutierrez as of the year 2000, consisted of:

MR. JESUS T. SALAS, Chairman Administrator, Guam Environmental Protection Agency

MR. CARL AGUON, Vice Chairman
Director, Department of Land Management

MR. CLIFFORD GUZMAN, Executive Secretary Director, Bureau of Planning

HONORABLE JOANNE M. BROWN Senator, 25th Guam Legislature

HONORABLE ELOY BERMUDEZ Senator, 25th Guam Legislature

HONORABLE MARCEL CAMACHO Senator, 25<sup>th</sup> Guarn Legislature

HONORABLE JOHNNY REYES
Mayor of Agat

MS. BECKY LUJAN
Director, Department of Commerce

MR. JAMES E. NELSON
General Manager, Guam Visitors Bureau

MR. EDWARD UNTALAN
Administrator, Guam Economic Development Authority

MR. JOHN DUENAS

Guam Chamber of Commerce Representative (President, Duenas & Associates)

MR. RORY RESPICIO

Community-At-Large Representative (Director, Dept. of Youth Affairs)

In March 2000, the Guam Chamber of Commerce representative, Mr. Ronald Young, was replaced by Mr. John Duenas, whom was nominated by the Chamber, appointed by Governor Gutierrez, and confirmed by the Guam Legislature.

A transition occurred within the Council staff in January 2000. This change in management and staff was due to the 1999 buy-out program and early retirement incentive by the Guam Planning Council's Executive Assistant and Planner. Mr. Ike C. Santos, Department of Defense – Education Contract Office Chief Planner was assigned to oversee the Council's operations in January 2000.

In February 2000, the office of the Guam Planning Council re-located from Buildings 101 & 103 N Street to Buildings 1414 (Administrative Office) & 1416 (Conference Room & GIS maps/files) East Sunset Blvd., Tiyan. The relocation of the Planning office provided a means for the Council staff to assess its current situation and focus their efforts in fulfilling the requirements of its enabling legislation.

Throughout the year 2000, the Guam Planning Council continued to function with minimal staff and a budget that was insufficient to effectively function. Notwithstanding the shortage of staff and funding constraints, the Council continued to operate and fulfill the provisions of PL 20-147. One such provision directs the Guam Planning Council (Section 6013 (g) of PL 20-147) "...to deliver to the Governor on the last Monday of January of each year a written report of the planning program and progress."

This report outlines the progress of the Guam Planning Council until the end of the 2000 calendar year.

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# III. Progress Report for the Year 2000

B. Refocusing efforts on Guam's Comprehensive Development Plan

#### Refocusing efforts on Guam's Comprehensive Development Plan

In Fiscal Year 1999-2000, the Council's budget entailed \$58,013.00. This amount was inclusive of salaries and operating cost of the Council. The 1999-2000 budget is a far cry from the initial funding of \$1,627,020.00 (August 1990) for the Guam Planning Council to begin the development of a Comprehensive Development Plan for Guam

In March 2000, a Plan of Action submitted to the Council's Chairman, Vice Chairman, and Executive Secretary, provided a strategy that with 50% of the 1990 budget, the Council could develop a Comprehensive Development Plan for Guam. The Plan of Action was a strategy developed by the Council's Chief Planner together with the Council's Technical Advisory Committee. The Technical Advisory Committee (TAC) consisted of all Chief Planners and senior managers from all government agencies.

#### Comprehensive Development Plan Strategy

With the diligent efforts of the Technical Advisory Committee, a Plan of Action for Guam's Comprehensive Development Plan was developed:

- The Committee identified components of the Comprehensive Plan, developed the Council's Mission Statement, and the Council's Goals & Objectives.
- II. The Technical Advisory Committee suggested that all approved & unapproved Plans affecting the territory be compiled, rather than "reinvent the wheel." This process included:
  - A. To salvage all Plans that have not been approved (i.e. The defunct "I Tano-ta and the proposed "Planu Para Guahan", etc...) applicable to specific elements of the Comprehensive Development Plan
  - B. Update Approved Plans (i.e. The "1967 Master Plan")
- III. The Committee recommended that the elements listed in PL 20-147, Guam's Comprehensive Development Plan, be prioritized into four Components:
  - A. Land Use Component
  - B. Physical Infrastructure Component
  - C. Social Infrastructure Component
  - D. Economic Strategy Component
- IV. The Committee identified lead and support agencies/departments for each element and gathered commitment by the Chief Planners and senior managers from the different agencies on this effort. It was further suggested that once funds are made available to hire consultants for each of the Components so that each agency/department would complete the following:
  - A. Identify logistical requirements
  - B. Development of timelines
  - C. Commitment from respective agency
  - D. Oversite, Monitor, & Follow-up

Notwithstanding the limited staff and lack of funds, the Plan of Action endorsed by the Technical Advisory Committee, was the foundation and motivating factor in re-establishing the Council's priorities.

#### Status of Guam Planning Council's Staff

With the early buy-out opted by Mr, Galen Lujan - Executive Assistant to the Guam Planning Council, and the early-retirement taken by Mr. Antonio Charfaurous - Council's Planner, respectively in late 1999, the Guam Planning Council was left in abeyance for about two (2) months. In January 2000, Mr. Santos took over as the Chief Planner/Administrator of the Council.

Currently, the Council's staff consists of:

One (1)	Chief Planner, Mr. Ike C. Santos (previously the Chief Planner, Department
	of Defense – Education Contract Office)
a /->	a

One (1) Special Program Coordinator, Ms. Uding Borlas

One (1) Program Coordinator, Mr. Bert Jurinario (assigned from Bureau of Planning)

Two (2) Senior Citizen Volunteers from the Department of Labor

The current staffing pattern was a significant decrease in professional staff from the initial Guam Planning Council's staff in the early 1990's that consisted of the following:

One (1) Executive Assistant to the Council
Three (3) Professional Staff (Planners, each with their own area of Planning expertise)
One (1) Administrative Secretary

One (1) Office Clerk

The Council concludes that with additional professional staff (3 more Planners), the Council would be able to maximize its effectiveness in the development of Guam's Comprehensive Development Plan.

## Council's Technical Advisory Committee (TAC) in the development of Guam's Comprehensive Development Plan

In an effort to establish a direction for the Guam Planning Council, Chief Planner Santos requested the support of the Technical Advisory Committee to assist in this endeavor. Hence, a Technical Advisory Committee (TAC) meeting was held on the last week of February 2000 at the Guam Planning Council's conference room. Representatives from the various agencies met and discussed strategies in developing Guam's Comprehensive Development Plan. Each TAC member was requested to submit a status report on the various plans undertaken by their agency based on their agency's enabling legislation. Within the next few weeks, the Council's staff via the Technical Advisory Committee identified which plans (approved, proposed, or pending) were applicable to the element(s) of the four (4) main Components.

#### Components of the Comprehensive Development Plan

The Guam Comprehensive Development Plan, based on PL 20-147, contains at least sixteen (16) Master Plan elements. For planning purposes, the Council's staff together with the Council's Technical Advisory Committee categorized these elements into four (4) planning Components:

- Land Use Component (Land Use, Public Facilities, Housing, Recreation, Seashore Reserves, Community Design, Public Buildings, Public Lands, Conservation, Safety (Hazard Mitigation), & Regulations)
- II. Physical Infrastructure Component (Transportation, Public Facilities, Utilities, & Capital Improvements)
- III. Social Infrastructure Component (Education, Health Services Support, Cultural Arts & Humanities, & Public Safety)
- IV. Economic Strategy Component (Economic Development, Integrated Communications, Finance, & Tourism)

#### TAC develops Guam Planning Council's Mission Statement and Goals & Objectives

In February 2000, the Technical Advisory Committee met to brainstorm methods and strategies for Guam's Comprehensive Development Plan. At the initial meeting, the TAC highly recommended that a Mission Statement and the Council's Goals and Objectives must be first established. Hence, as a result of these working sessions, the Committee developed the Guam Planning Council's Mission Statement and Goals & Objectives:

#### Guam Planning Council's Mission Statement

To develop and support a Comprehensive Development Plan for Guam that...

- Serves to guide the physical, social, and economic growth and development of the island;
- Reflects the goals and aspirations of the people of Guam as they relate to Land Use, Physical Infrastructure, Social Infrastructure, and Economic Development; and the quality and standard of living desired by the people; and
- Expresses the policy requirements and directives sought by the people of Guam as a means of
  achieving rational and balanced physical and socioeconomic development that would protect
  and sustain the present and future livelihood of the island's people.

#### Guam Planning Council's Goals and Objectives:

- I. Provide foresight, direction, and guidance in the development of a Comprehensive Development Plan for Guam as mandated by Public Law 20-147.
- II. Facilitate the development of Guam's Comprehensive Development Plan incorporating the four (4) major Components:
  - A. Land Use Component (Land Use, Public Facilities, Housing, Recreation, Seashore Reserves, Community Design, Public Buildings, Public Lands, Conservation, Safety (Hazard Mitigation), & Regulations)
  - B. Physical Infrastructure Component (Transportation, Public Facilities, & Capital Improvements)
  - C. Social Infrastructure Component (Education, Health Services Support, Cultural Arts & Humanities, & Public Safety)
  - D. Economic Strategy Component (Economic Development, Integrated Communications, Finance, & Tourism)
- III. Incorporate the desires and aspirations of the people with respect to the future development of Guam – policies which evolve from sound strategic planning initiatives.
- IV. Advocate the development of policies that would channel the deployment of resources to:
  - A. Upgrade the quality of life for Guam's people;
  - B. Create conditions and opportunities whereby people fully participate and benefit at every level of social and economic activity;
  - C. Maintain balance and equity between development and the environment in order to preserve the unique culture, traditions and beauty of the island;
  - D. Optimize the use of resources to meet present and future infrastructure and suprastructure requirements of the people of Guam;
  - E. Develop and maintain infrastructure capacity at a level that could sustain future population, socio-economic and physical growth.
- V. Harmonize, improve and assist in implementing comprehensive activities at all levels of government and insure consistency of all comprehensive planning with Guam's Comprehensive Development Plan.
- VI. Provide technical assistance, administrative support, and planning information to the Council.

- VII. Hold regular meetings to facilitate the communication process between consultants, Technical Advisory Committee, Council's staff, Council, and the public.
- VIII. Prepare a status-progress report of the Council's activities & programs for the Governor's review before the last Monday in January of each year.

## TAC identifies lead agencies and types of Plans (approved, defunct, and pending) based on Elements and Components for Guam's Comprehensive Development Plan

Rather than "reinvent the wheel" the Technical Advisory Committee met and suggested that current, defunct, and pending Plans be salvaged and/or updated based on the elements listed in PL 20-147. The TAC further suggested that agencies based on their respective enabling legislation be identified as the lead agency in developing specific elements of Guam's Comprehensive Development Plan. An overview the Committee's recommendation is listed below:

#### I. Land Use Component

#### A. Land Use Element:

- 1. Agencies: Department of Land Management (DLM) & Guam Environmental Protection Agency (GEPA)
- 2. Plans: 1967 Guam Master Plan, the defunct "I Tano-ta"

#### B. Public Facilities Element:

- 1. Agencies: Department of Public Works (DPW), Guam Power Authority (GPA), & Guam Waterworks Authority (GWA)
- 2. Plans: Electrical Generation Plan, Clean Water Master Plan, Waste Water Master Plan, and the Guam Integrated Solid Waste Management Plan

#### C. Housing Element:

- 1. Agencies: Guam Housing & Urban Renewal Authority (GHURA) & Guam Housing Corp. (GHC)
- 2. Plans: GHURA's Housing Plan

#### D. Recreation Element:

- 1. Agencies: DLM, GEPA, Department of Agriculture-Division of Aquatic Wildlife Resources (DOA-DAWR), Department of Parks & Recreation (DPR)
- 2. Plans: The proposed Seashore Reserve Plan, the proposed Parks & Recreation Plan, and the Recreational Water Use Master Plan (RWUMP)

#### E. Seashore Reserve Element:

- 1. Agencies: DLM, Bureau of Planning (BOP), DOA-DAWR, DPR
- 2. Plans: The proposed Seashore Reserve Plan

#### F. Community Design Element:

- 1. Agencies: Application Review Committee (ARC), Mayor's Council
- 2. Plans: The 1967 Guam Master Plan, and the proposed "Planu Para Guahan"

- G. Public Buildings Element:
  - 1. Agencies: DPW
  - 2. Plans: Americans with Disabilities Act, UBC
- H. Public Lands Element:
  - 1. Agencies: DLM, Chamorro Land Trust Commission (CLTC)
  - 2. Plans: Listing from DLM & CLTC
- I. Conservation Element:
  - Agency: DOA-DAWR
  - 2. Plans: None available at this time.
- J. Safety (Hazard Mitigation) Element:
  - 1. Agencies: Department of Military Affairs (DMA), Guam Fire Department (GFD), & Guam Police Department (GPD)
  - 2. Plans: The Guam State Emergency Plan, and proposed Guam Emergency Response Plan
- K. Regulations (Zoning & Subdivision) Element:
  - 1. Agencies: DLM & GEPA
  - 2. Plans: Subdivision Rules & Regulations, Site Development Regulations, Landscaping Regulations, Application Review Committee Regulations

#### II. Physical Infrastructure Component

- A. Transportation Element:
  - Agencies: DPW, Guam Mass Transit Authority (GMTA), Port Authority of Guam (PAG), Guam International Airport Authority (GIAA)
  - 2. Plans: 2010 Transportation Plan (DPW), Seaport Master Plan (PAG), Airport Master Plan
- B. Public Facilities/Utilities Element:
  - 1. Agencies: GWA, GPA, DPW, GTA
  - 2. Plans: Electrical Generation Plan, Clean Water Master Plan, Waster Water Master Plan, and the Guam Integrated Solid Waste Management Plan
- C. Capital Improvements Element:
  - 1. Agencies: All agencies
  - 2. Plans: None available at this time

#### III. Social Infrastructure Component

#### A. Education Element:

- 1. Agencies: Department of Education (DOE), University of Guam (UOG), Guam Community College (GCC)
- 2. Plans: DOE 10-Year Capital Facilities Plan, The Comprehensive Education Improvement Plan, UOG's Master Plan
- B. Health Services Support Element:
  - 1. Agencies: Guam Health Planning Agency, Guam Memorial Hospital Authority (GMHA), Department of Mental Health (DMH), Department of Public Health & Social Services (DPH&SS)
  - 2. None available at this time.
- C. Cultural Arts & Humanities Element:
  - 1. Agencies: Department of Chamorro Affairs (DCA) & DPA Historical Preservation Division
  - 2. Plans: None available at this time.
- D. Public Safety:
  - 1. Agencies: DMA, GFD, GPD
  - 2. Plans: The Guam Emergency Response Plan, and the proposed Guam Emergency Response Plan

#### IV. Economic Strategy Component

- A. Economic Development:
  - 1. Agencies: Guam Economic Development Authority, BBMR, Dept. of Administration
  - 2. Plans: Governor's Vision 2001
- B. Integrated Communications Element:
  - 1. Agencies: All
  - 2. Plans: None Available at this time.
- C. Finance Element:
  - 1. Agencies: Guam Finance Commission, BBMR
  - 2. Plans: None available at this time
- D. Tourism Element:
  - 1. Agencies: Guam Visitors Bureau, GEDA
  - 2. Plans: Governor's Vision 2001

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# III. Progress Report for the Year 2000

C. Council's Activities and Meetings Held

#### Council's Activities and Meetings Held

The Technical Advisory Committee's Plan of Action was completed in mid-March 2000. The TAC's Plan of Action was submitted shortly thereafter to the Council's Chairman – Mr. Jesus Salas. The Chairman recommended, based on the TAC's Plan of Action and elements of the Comprehensive Development Plan, that pending Plans previously submitted to the Guam Planning Council in 1999 should be addressed immediately. As a result, the Guam Integrated Solid Waste Management Plan was given preference since the Plan was before the Council since July 1999 with no action taken by the Council.

In addition, at the request of the Department of Education (DOE), the Council's staff worked together with education officials on the DOE 10-Year Capital Facilities Plan to insure the compliance of PL 20-147. The Plan was completed in June 1999 and was awaiting the Council's action.

#### Council's Activities

In addition to the Plan of Action formed by the Technical Advisory Committee in refocusing efforts to develop a Comprehensive Development Plan for Guam, the achievements of the Guam Planning Council for year 2000 included the adoption of:

- I. The Guam Integrated Solid Waste Management Plan. On June 27, 2000, the Council adopted the Plan. The Guam ISWMP is a comprehensive study addressing the management of the island's waste and methodology of its disposal. The Plan was prepared for the Guam Environmental Protection Agency by Duenas & Associates. A chronology of events for the Guam ISWMP is listed later in this section.
- II. The Department of Education 10-Year Capital Facilities Plan. The Plan was adopted by the Council on October 26, 2000. The Plan involved a comprehensive study on the types of schools, inclusive of design-types, through 2010; the location of these schools, student enrollment projections for the next 10 years; and an aggressive maintenance plan for the public educational facilities on Guam. DOE's Plan was initially prepared by Earth-Tech and finalized by DOE's Research Planning & Evaluation Division. A chronology of events for the DOE 10-Year Capital Facilities Plan is listed later in this section.

In addition, the Guam Planning Council, as required by its Rules & Regulations, reviewed previously approved elements of Guam's Comprehensive Development Plan. The previously approved Plans included:

I. The Guam 2010 Highway Master Plan. The Plan entailed a short and long range study improving Guam's thoroughfare system. The status-update presentation included short and long range highway projects identified by the Department of Public Works; concerns related to the completion of the Plan; and timelines for each project identified in the Plan.

II. The Port Authority of Guam Master Plan. The Plan encompassed a comprehensive study of short and long range plans of Guam's seaport of entry. Port Authority officials provided a status-update to Council members on projects completed, on-going, and proposed that were identified in the Plan.

Notwithstanding the limited staff and lack of funds in developing elements of Guam's Comprehensive Development Plan, the Council's staff has been working with the Department of Military Affairs, Office of Civil Defense in the completion of Guam's Emergency Response Plan since June 2000. The Plan should be completed and ready for presentation to the Council by February 2001.

#### Meetings held by the Council

March 23, 2000 Public Meeting – Guam Integrated Solid Waste Management Plan
A Public Meeting was held at the RJB Governor's Complex on the Integrated Solid Waste
Management Plan. Twenty-five (25) members of the community attended the Public
Hearing.

#### March 30, 2000 First Regular Council Meeting

The Guam Planning Council met for the first time that year. The Agenda included:

- 1. The Guam Integrated Solid Waste Management Plan
- 2. The Department of Education 10-Year Capital Facilities Plan
- 3. The Plan of Action to address Guam's Comprehensive Development Plan.

#### April 13, 2000 Special Council Meeting

The Council met and adopted the Guam Integrated Solid Waste Management Plan.

#### May 25, 2000 Regular Council Meeting

The Council met at the Governor's Conference Room, Adelup and acted on the following:

- Referred the Guam Integrated Solid Waste Management Plan to the Guam Environmental Protection Agency to incorporate testimonies from the March 23<sup>rd</sup> Public Meeting.
- Addressed a presentation by the Department of Education (DOE) on the DOE 10-Year Capital Facilities Plan. The Council accepted the Plan and scheduled a Public Hearing on the Plan.
- Council's Chief Planner reported that the Council is in dire need of additional professional staff and funds to develop the components of Guam's Comprehensive Development Plan.

#### June 20, 2000 Public Meeting - DOE 10-Year Capital Facilities Plan

A Public Meeting was held at Agueda Johnston Middle School to receive testimonies on the Department of Education 10-Year Capital Facilities Plan. Five individuals testified on the Plan.

#### June 27, 2000 Regular Council Meeting

The Council met and discussed the following items:

- Approved and adopted the changes on the Guam Integrated Solid Waste Management Plan (ISWMP) by GEPA and re-submitted the changes to the Governor for approval.
- 2. Expressed concerns on the DOE 10-Year Capital Facilities Plan and requested additional information from DOE on the following:
  - Identify location of school sites based on demographics of the island and specific locations that will benefit the community.
  - b. A realistic financial plan incorporated in the Plan to fund the maintenance and the construction of new schools for the next 10 years.
- Discussed the status of the proposed Guam Emergency Response Plan with the Office of Military Affairs.

#### July 27, 2000 Regular Council Meeting

The Council met and discussed the following items on the agenda:

- The status of the Guam ISWMP which was forwarded to the Governor for his action.
- 2. Status on the concerns by the Council on the DOE 10-Year Capital Facilities Plan. DOE requested a month extension to complete the Council's concerns.
- Status of the proposed Guam Emergency Response Plan.
- 4. Council's Chief Planner reported that the Council is in dire need of additional professional staff and funds to develop the components of Guam's Comprehensive Development Plan.

#### August 24, 2000 Regular Council Meeting

Postponed due to lack of quorum.

#### September 14, 2000 Regular Council Meeting

The Council's discussed the following items:

- Reported that the Guam ISWMP was approved by the Governor on August 25<sup>th</sup> and was forwarded to the Guam Legislature.
- DOE responded to the concerns of the Council from the June 2000 meeting. The
  Council members were satisfied with DOE's presentation and requested that these
  concerns be incorporated in the Plan so that a Public Hearing could be held
  immediately.
- 3. The Department of Military Affairs reported that the proposed Guam Emergency Response Plan is being finalized.
- 4. Council's Chief Planner reported that the Council is in dire need of additional professional staff and funds to develop the components of Guam's Comprehensive Development Plan.

#### October 4, 2000 Public Meeting - DOE 10-Year Capital Facilities Plan

The Council conducted a 2<sup>nd</sup> Public Meeting on the DOE 10-Year Capital Facilities Plan a Tamuning Elementary School. There were over 205 individuals who attended the meeting.

#### October 26, 2000 Regular Council Meeting

The Council met and discussed the following:

- 1. The Chief Planner reported that according to PL 20-147, the Guam ISWMP is deemed approved due to the inaction of the Guam Legislature on the Plan.
- 2. The Council adopted the DOE 10-Year Capital Facilities Plan.
- 3. A memorandum from the Department of Military Affairs was read that the proposed Guam Emergency Response Plan should be completed within the next 2 months.
- 4. The Department of Public Works presented a status report on the Highway Master Plan to the Council.
- 5. Council's Chief Planner reported that the Council is in dire need of additional professional staff and additional funding to develop the components of Guam's Comprehensive Development Plan.

#### November 17, 2000 Regular Council Meeting Postponed due to lack of quorum.

#### December 7, 2000 Regular Council Meeting

The Council met and discussed the following:

- 1. The Chief Planner reported that the Council, via a memorandum, requested a legal opinion, from the Attorney General's office, on the approval process of the Guam ISWMP based on PL 20-147. The Attorney General concluded that the Guam ISWMP is deemed approved due to the inaction of the Guam Legislature.
- 2. Reported that the DOE 10-Year Capital Facilities Plan was forwarded to the Governor on November 13, 2000 for action to be taken.
- 3. A memorandum from the Department of Military Affairs was read that the proposed Guam Emergency Response Plan should be completed shortly and that a public hearing on the Plan would be conducted by the agency.
- 4. The Port Authority of Guam provided a status report on the Seaport Master Plan to the Council.
- Council's Chief Planner reported that the Council is in dire need of additional professional staff and additional funding to develop the components of Guam's Comprehensive Development Plan.

#### The Guam Integrated Solid Waste Management Plan - Chronology of Events

On March 23, 2000, a Public Hearing was held on the Guam Integrated Solid Waste Management Plan (ISWMP) at the RJB Complex, Governor's Conference Room, Adelup. The initial Public Hearing was held on October 13, 1999.

Notwithstanding the 30 day requirement for the Council to take action on the Plan, a second Public Hearing was held (March 23, 2000) to comply with the adjudication process (over 120 days lapsed from the 1" Public Hearing). According to Council records dated October 13, 1999, there were only two individuals in attendance at the Public Hearing (one employee from the Guam Legislature and one employee from the Department of Land Management, exclusive of GEPA officials).

On March 30, 2000, the Guam Planning Council met for the first time that year (the last meeting of the Council was held six (6) months prior). At that meeting (March 30<sup>th</sup>), the Council made a motion to include recommendations from the public testimonies and to respond to comments from the March 23<sup>rd</sup> Public Hearing on the Guam ISWMP.

On April 13, 2000, the Council met and adopted the Guam ISWMP.

On May 22<sup>nd</sup>, Governor Gutierrez returned the Guam ISWMP to the Council recommending that changes be incorporated in the ISWMP to include testimonies from the March 23<sup>nd</sup> Public Hearing.

On May 25<sup>th</sup>, the Council met and made a motion to have GEPA incorporate the concerns noted on the Governor's letter to the greatest extent possible and to resubmit the Guam ISWMP with the incorporated concerns to the Council by June 20<sup>th</sup>.

On June 27th, the Council unanimously approved the Guam ISWMP. June 29, 2000, the Guam ISWMP was retransmitted to the Governor.

On August 25, 2000, Governor Gutierrez approved the Guam ISWMP and submitted to the Guam Legislature.

On October 26th, Council's Chief Planner reported at their regular monthly meeting that no action was taken by the Guam Legislature on the Guam ISWMP and was therefore deemed approved based on PL 20-147.

On November 6th, the Attorney General issued an Opinion supporting the Council's position on the approval of the Guam ISWMP due to the sixty (60) day lapse and inaction by the Guam Legislature on the Plan.

#### The Department of Education 10-Year Capital Facilities Plan - Chronology of Events

On March 30, 2000, the Guam Planning Council met for the first time that year. The Council's Chief Planner acknowledged the intent of the Department of Education to submit DOE's 10-Year Capital Facilities Plan to the Council. Mr. Santos noted that he would work with education officials to insure the requirements of PL 20-147 are complied with prior to officially accepting DOE's Plan.

On May 11<sup>th</sup>, the Director of Education, Mrs. Rosie R. Tainatongo, transmitted the DOE 10-Year Capital Facilities Plan to the Guam Planning Council with supporting documents complying with PL 20-147.

On May 25th, Mrs. Tainatongo, Director of Education, together with education officials presented the DOE 10-Year Capital Facilities Plan to the Council. The Council accepted the Plan, and scheduled a Public Hearing to receive testimony on the Plan for June 20th.

On June 20th, a Public Hearing was held at Agueda Johnston Middle School to receive public input on the Plan (five members of the community testified).

On June 27th, the Council met on the DOE 10-Year Capital Facilities Plan. Members expressed concerns with the lack of public participation at the Public Hearing. Additional concerns from Council members on the Plan were needed before action could be taken. The concerns entailed; location of schools sites based on demographics of the island, the specific locations that would benefit the community; and a realistic financial plan incorporated in the Plan to fund the maintenance and the construction of new schools for the next 10 years.

On June 29<sup>th</sup>, a memorandum on the concerns of the June 27<sup>th</sup> Council meeting was sent to the Director of Education regarding the Plan. The memorandum requested that the information requested should be provided to the Council by the July 27<sup>th</sup> Council meeting.

On July 27th, the Council met to discuss the concerns of the June 29th memorandum on the DOE 10-Year Capital Facilities Plan. The Director of Education, via a memorandum, requested an extension for another month. The request was granted.

On September 14th, the Council met and discussed DOE's response. The Council, via a motion, accepted the response by DOE and the funding recommendations of GEDA; and to have DOE incorporate these responses into the final DOE 10-Year Capital Facilities Plan. As a result, the Council proceeded to again hold a Public Hearing on the Plan to receive input from the public.

On October 4th, a Public Hearing was held at Tamuning Elementary School at 10:00 A.M. for the DOE 10-Year Capital Facilities Plan. There were 205 individuals who attended the Public Hearing.

On October 26th, the Council met and adopted the DOE 10-Year Capital Facilities Plan.

On November 13th, the Council forwarded the Plan to the Governor for his approval. Notation: The Governor approved and forwarded the Plan to the Guam Legislature on January 5, 2001.

### Konsehelon Plinanehan Guahan



# III. Progress Report for the Year 2000

D. Conclusion

#### Conclusion

The Guam Planning Council is confronted with three major challenges in developing Guam's Comprehensive Development Plan:

- I. The lack of Adequate professional staff to help develop the four (4) components of Guam's Comprehensive Development Plan; and
- II. The lack of office equipment (facsimile, photo copy machine, computers) and supplies to operate effectively; and
- III. The lack of funds to develop components of the Comprehensive Development Plan for Guam via consultant services.

The Council's Chief Planner, since the March 30, 2000 Guam Planning Council meeting, has continuously requested that additional staff and funding be provided to address Guam's Comprehensive Development Plan. In fact, the Council's budget for fiscal year 1999-2000 and 2000-2001 was insufficient to fund the current staff's salaries; pay stipends to Council members; provide public notice for Public Meetings; and pay for copies of agendas, minutes, and other documents required at Council meetings.

The staffing situation, lack of office equipment and supplies, and funding concerns must be addressed immediately. If not addressed immediately, the Guam Planning Council would be placed in a precarious and non-productive situation.

The year 2000 could best be described as a challenging year for the Guam Planning Council. With persistency and commitment, the Guam Planning Council and its staff have been very creative and resourceful in meeting its responsibilities of PL 20-147. In spite of the obstacles faced in developing a Comprehensive Development Plan for the island, the Guam Planning Council has made great progress in the year 2000.