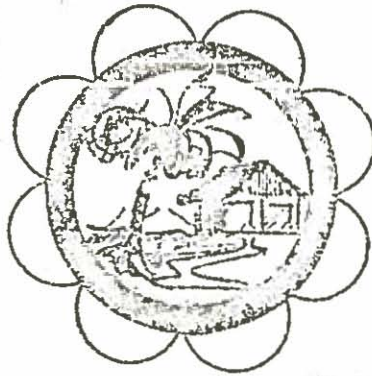


"THE PEOPLE SPEAK"

The 1975 Community Survey:
A Preliminary Report and Summary



December 9, 1975

Community Development Institute
Cooperative Extension Service
University of Guam

INTRODUCTION

On Saturday, November 29, 1975, the Community Development Institute* of the University of Guam conducted an Island-wide Community Survey. This document is a preliminary summary of those survey results with tabulations presented by percentages for the Island as a whole. More detailed analyses and summaries will be provided as they become available following computer assisted analysis of the data. Also attached are summaries and explanatory material excerpted from the Pacific Daily News which sponsored the "Political Opinion Poll" portion of the survey.

This survey was carried out under the direction of a Survey Steering Committee made up of a representative from the Governor's Office, the 13th Guam Legislature, the Village Commissioners, the Bureau of Planning, and the Pacific Daily News (see appendix for the names of the Committee members). This Survey represents a true community and cooperative effort. It was carried out under rigorous sampling procedures and the completed surveys were scrupulously examined for possible irregularities. The staff of the Community Development Institute is convinced that the survey results are an accurate and valid indication of the current attitudes of the adult population of Guam on the issues covered within the scope of this Survey.

Finally, the Community Development Institute wishes to extend its sincere appreciation to the many organizations and individuals who contributed towards making this effort the successful endeavour that it was. Special appreciation is extended to the approximately 300

students and faculty members of the University of Guam who contributed so many hours to the processes of distributing and tabulating the survey forms. It was their generous efforts, more than anything else, which made this Survey possible.

C. Christopher Ford, Director
Community Development Institute

*The Community Development Institute is a component of the Cooperative Extension Service, College of Agriculture and Life Sciences, University of Guam.

Project Budget

<u>Expenditures</u>	<u>Amount</u>	<u>Source of Funds</u>
Food and Beverage for 250 volunteers	\$400.00	Chamber of Commerce
Printing of Survey Forms	193.00	Guam Publications Inc.
Transparent Tape to seal survey forms	45.36	Personal
Total	\$638.36	

Voluntary Manhours:
(estimates)

Steering Committee	80 hrs.
Distribution of Forms	549 hrs.
Tabulation of Forms	<u>1392 hrs.</u>
Total to date	<u>2021 hrs.</u>

COMMUNITY SURVEY

Your chance to make known your
opinions and concerns about:

Your Village
Your Island



Instructions:

1. Please follow the instructions that precede each question.
2. If you have difficulty understanding a question, please ask the Interviewer to assist you.

Your personal answers will remain confidential. Your name will not be asked or recorded, only some basic background information will be asked.

The overall results of this survey will be made public as soon as they are available.

Community Development Institute
Cooperative Extension Service
University of Guam

I. What should be the top three (rank 1, 2, 3)

priority areas for Guam. #4					
#5--→	5.9	Agric./Fish	7.5	Health	1.7
#1--→	42.4	Crime	2.5	Tourism	14.7
	1.9	Industry	2.2	Utilities	.9
	1.8	Environment	17.6	Education	.6
				Other	

#2

II. The Economy

A. What do you think are the three major reasons for Guam's present Economic condition (number 1, 2, 3)

#4--	13.9	U.S. Recession	2.6	Military cutbacks	
	2.1	Japan Recession	#1→	22.0	High Prices
	4.1	Tourist Decline		10.1	Poor Executive leadership
#3--→	19.4	Rising Crime	#5-	3.8	Poor Legislative leadership
#2--→	19.5	Inefficient Gov't		2.5	Limited Industrial Base

B. What do you think would be the three best ways to improve Guam's economy (1, 2, 3)

#1--→	30.3	Agric. investment	12.6	Tourism investments	←---#2
	6.4	Alien investment	2.7	Sales tax	
	7.4	Freeze Gov't hiring	3.8	Increase property taxes	
	6.7	More legal gambling	10.7	Decrease Gov't workers	←-#4
#5--→	7.5	Increase Military	11.9	More bus/industry	←-----#3

C. Would you be for or against more legalized

gambling on Guam:	For	Against	Undecided
Dog Racing	46%	32%	20%
Jai Alai	36	38	26
Slot Machines	34	49	17
* Casinos	29	56	16
Lottery	36	41	23

If you are against casino gambling, would you be in favor if it was strictly regulated and heavily taxed.

42% Yes 21% No 17% No Opinion
*Combined -→59% 15% 26%

III. Crime and Safety

A. What do you feel are the three major reasons for the rise in crime on Guam (1, 2, 3)

	7%	outside influences	8	financial pressures	---→#4
#1--→	29	weak law enforcement	1	inequities	
	6	poor quality police	1	too much development	(.5%)
#2--→	13	increased drug use	1	racial tensions	(#2)
	3	movie & TV influence	1	too many newcomers	
#3--→	12	parental neglect	7	not enough jobs	
	7	too many guns	1	generation gap	
	3	moral decay	1	weakening churches	

* These figures are based on combining the positive respondents to the original question with the negatives and the undecided who responded to the 2nd question.

B. What do you think would be the three best ways to lessen the crime situation on Guam (1, 2, 3)

#4-->	<u>9.3</u> more police	<u>11.0</u> create more jobs <-----#2
#1-->	<u>33.6</u> tougher courts	<u>3.6</u> improve schools
	<u>.9</u> higher paid police	<u>3.9</u> educate parents
	<u>1.7</u> limit newcomers	<u>.5</u> slow down development
#3-->	<u>10.8</u> more recreation for youth	<u>4.9</u> stricter drug penalties
	<u>*6.8</u> outlaw all guns	<u>.4</u> censor movies
	<u>1.9</u> outlaw handguns	<u>1.5</u> martial law
#5	<u>6.9</u> tougher prisons	<u>1.5</u> better police training

IV. Utilities

Would you favor or oppose the sale of the following Government-owned utilities.

	Favor	Opposed	No Opinion
GTA (Telephone)	<u>59%</u>	<u>23%</u>	<u>17%</u>
GPA (Electricity)	<u>48</u>	<u>30</u>	<u>24</u>
Commercial Port	<u>40</u>	<u>35</u>	<u>25</u>

V. Health Service

Do you feel that the Government of Guam should:

	Yes	No	No Opinion
a. build a new hospital	<u>62%</u>	<u>30%</u>	<u>10%</u>
b. purchase or lease the Catholic hospital now being built	<u>30</u>	<u>48</u>	<u>22</u>
c. leave future hospitals to private or church control	<u>36</u>	<u>30</u>	<u>35</u>

VI. Land Use

A. Guam's coastline, particularly its beaches, are a limited natural resource. Do you agree that along the coastline:

	Yes	No	No Opinion
a. residential development should be strictly limited	<u>59%</u>	<u>26%</u>	<u>16%</u>
b. tourist development should be strictly limited	<u>38</u>	<u>40</u>	<u>22</u>
c. business and industrial development should be strictly limited	<u>57</u>	<u>27</u>	<u>16</u>
d. all development should be allowed	<u>25</u>	<u>54</u>	<u>21</u>
e. no development should be allowed	<u>21</u>	<u>48</u>	<u>31</u>
f. public access should be guaranteed	<u>74</u>	<u>9</u>	<u>17</u>

- B. Future transportation arrangements will have a great impact on life on Guam. Do you think first priority in planning should be given to: (circle a or b)
- a. more and improved roads -----62%
- b. developing public transportation -----38%

VII. Island Government

- A. What programs or activities on the part of the Administration have you been:
- a. most in agreement with: To be Tabulated
- b. most in disagreement with: " " "

- B. Which bills or activities of the Legislature have you been:
- a. most in agreement with: To be Tabulated
- b. most in disagreement with: " " "

- C. Do you think that the legislature should be limited to:
- | | Yes | No | No Opinion |
|------------------------------|-----|-----|------------|
| a. two 30 day sessions | 31% | 27% | 42% |
| b. two 60 day sessions | 26 | 32 | 42 |
| c. stay as now | 34 | 22 | 44 |

VIII. Village Government

- A. Do you think the village Commissioner's Office should be given more support and authority
- | | Yes | No | No Opinion |
|-------|-----|-----|------------|
| | 69% | 18% | 13% |
- B. Do you think the Commissioner System should be eliminated.
- | | Yes | No | No Opinion |
|-------|-----|----|------------|
| | 28 | 52 | 20 |
- C. Do you think that representation in the Legislature should be by voting districts
- | | Yes | No | No Opinion |
|-------|-----|----|------------|
| | 64 | 13 | 23 |
- D. Do you think that your village should have its own elected village council ..
- | | Yes | No | No Opinion |
|-------|-----|----|------------|
| | 67 | 13 | 20 |

IX. The Future

- A. What political Status should Guam strive for:
- 12 Commonwealth Status by itself
- 10 Commonwealth Status with N. Marianas
- 9 Statehood as part of Micronesia
- 10 Become a county of Hawaii
- 8 Independence
- 12 Status Quo (remain as now)
- 35 Status Quo but with more control over immigration, trade and airlines, etc.
- 4 Other _____

IX. The Future (cont.)

B. Do you think that Guam was a better or worse place to live in five years ago than it is now.

52 Better 24 Worse 12 Same 14 No Opinion

C. In five years, do you think that Guam will be a better or worse place to live in than it is now.

19 Better 41 Worse 16 Same 24 No Opinion

X. Government of Guam services

How would you rate the following selected services provided by the Government of Guam based on your own personal experience with the agency (if any)

	Adequate (Okay)	Inadequate (not Okay)	No contact with Agency
Agriculture Dep't	59	41	41
Attorney General	47	53	39
Commerce	50	50	34
Commercial Port	35	65	37
Courts	50	50	31
Education (Public Schools)	35	65	15
Housing and Urban Renewal	50	50	34
GMH (hospital)	25	75	14
GPA (power)	27	73	8
GTA (telephone)	19	81	10
Labor Department	47	53	37
Libraries	69	31	24
Parks and Recreation	55	46	28
Public Health & Social Services	61	39	14
Public Safety	44	56	14
PUAG (Water & Sewer)	49	51	26
Public Works	49	51	26
Revenue & Taxation	60	40	27
University of Guam	54	46	25

To assist the survey team in analyzing the results, we would appreciate it if you would give us the following additional information:

Village Marigat Sex M Age 49.1 Occupation Unemployed

Employer: Private 39.4 Gov Guam 24.4 Federal 26.2

Unemployed 33.2

Place of Birth: Guam 57.2 U.S. Mainland 12.7

Philippines 16.0 Other 7.1

Community Survey, Steering Committee

**Composed of representatives
from the:**

**Governor's Office
13th Guam Legislature
Village Commissioners
Bureau of Planning
Chamber of Commerce
Pacific Daily News**

**Technical support and coordination for this survey is being provided
by the Community Development Institute which is a division of the
Cooperative Extension Service, College of Agriculture and Life
Sciences, University of Guam.**

**Dr. C. Christopher Ford, Director CDI
Dr. Wilfred Leon Guerrero, Dean CALS
Dr. Antonio Yamashita, President UOG**

**Volunteer support for the distribution and tabulation of this survey
is being provided by the students in the classes of:**

**Dr. Ron Haverlandt
Dr. Ann Lynn
Mr. Marvin Montvel-Cohen
Mr. Fred San Nicolas**

**Behavioral Science Division
University of Guam**

POLITICAL OPINION POLL

"A chance to rate the performance
of your elected representatives."

	APPROVE	DISAPPROVE	NO OPINION
I. Overall, do you approve or disapprove of the performance of <u>Governor Bordallo</u>	20.2	62.3	17.5
II. Overall, do you approve or disapprove of the performance of <u>Washington Representative Won Pat</u>	69.0	12.3	18.7
III. Overall, do you approve or disapprove of the performance of the <u>13th Guam Legislature</u>	28.6	43.3	28.1
Individually, do you approve or disapprove of the performance of <u>Senators</u> :			
Joseph Ada	56.1	18.7	25.2
Ben Ada	40.1	27.3	32.6
Concepcion Barrett	43.6	23.7	32.7
Frank Blas	45.2	20.6	34.2
Edward Charfaurous	38.6	20.8	40.6
Adrian Cristobal	42.5	20.7	36.8
Edward Duenas	40.9	19.9	39.2
Jose Duenas	38.8	19.6	41.6
Roy Duenas	42.4	20.3	36.8
Ernesto Espaldon	48.3	22.5	29.2
Carl Gutierrez	39.1	24.7	36.2
Benigno Palomo	41.7	19.7	38.6
Jerry Rivera	45.3	24.3	32.4
Ricardo Salas	42.8	22.4	34.8
Adrian Sanchez	44.7	19.9	35.4
Frank Santos	43.6	20.1	36.3
Allen Sekt	45.6	25.0	29.4
Richard Taitano	43.6	24.8	31.6
Thomas Tanaka	46.0	20.2	33.8
James Underwood	45.5	21.1	33.4
Al Ysrael	39.5	36.2	24.3
IV. Overall, do you approve or disapprove of the performance of:			
Your Village Commissioner			
Your Asst. Village Commissioner			

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Pacific Daily News

VILLAGE COMMISSIONERS

		Approval	Disapproval	No Opinion
Agana -----	Mendiola	44	37	19
Agana Heights -----	Garcia	45	25	30
Agat -----	San Nicolas	29	48	23
	Guerrero (Asst.)	44	23	28
Asan -----	Quitugua	30	49	21
Barrigada -----	Rosario	68	17	15
	Laguana (Asst.)	55	23	22
Ordot-Chalan Pago -----	San Nicolas	63	26	11
Dededo -----	Benavente	44	31	25
	Zamorra (Asst.)	48	25	29
Inarajan -----	San Nicolas	37	45	18
Mangilao -----	Francisco	40	21	39
Merizo -----	Chagualaf	40	44	16
Mongmong-Toto-Maite-----	Santos	17	49	34
Piti -----	Salas	48	27	25
Santa Rita -----	Perez	49	27	24
Sinajana -----	Sablan	58	26	16
	Lizama (Asst.)	58	17	25
Talofofo -----	Quinata	55	25	20
Tamuning -----	Calvo	37	29	34
	Ms. Leon Guerrero (Asst.)	37	23	40
Umatac -----	Topasna	72	24	4
Yigo -----	Calvo	38	40	22
Yona -----	Bernardo	48	33	19

Pacific Daily News

A Gannett Newspaper

PUBLISHED ON GUAM, WHERE AMERICA'S DAY BEGINS

VOL. 6 NO. 299 AGANA, GUAM, SATURDAY, NOVEMBER 29, 1975 20 CENTS



Survey Today

Three University of Guam students assist Dr. Chris Ford, right, sort out survey forms in preparation for an islandwide community survey to be conducted this morning. The survey is sponsored by the Daily News. (Daily News photo by Manuel)

Isle Opinions To Be Polled This Weekend

By Jim Eggenberger
City Editor

Islanders will have a chance to voice their opinions Saturday when 183 University of Guam (UOG) students take to the highways and boonies of the island asking questions about various aspects of Guam life and how political leaders are rated.

The community survey sponsored by the Community Development Institute at UOG will be the first of its kind, according to institute director Chris Ford.

Part of the survey will deal with various island issues, such as priority areas for the island, economic questions and crime.

Another part will be sponsored by the Daily News and will ask survey respondents to rate the performances of Gov. Ricky Bordallo, Rep. A. B. Won Pat, the overall 13th Guam Legislature, individual senators, village commissioners and assistant commissioners.

Ford said yesterday the survey will seek 5,563 responses, or a fourth of the votes cast in the 1974 gubernatorial election.

In each village responses will be asked of a number of residents equal to a fourth of the votes cast in that village during the election.

Headed by UOG students who live in the villages, teams will try to distribute questionnaires to every fourth home in the island's villages and when the distribution is finished, the team will retrace its path through the village and pick up the forms.

The teams will be in the villages Saturday morning and return to the university Saturday afternoon, where the results will be tabulated.

Ford said yesterday the group plans to tabulate all the results Saturday afternoon and have results that evening.

Each survey volunteer will tabulate his own samples and then a team chief for each village will tabulate those for the village, Ford explained.

Then the results will be taken to a central desk for final tabulations and computations of the survey as a whole.

Each question has an attached list which respondents will be asked to mark in order of their preference.

Among the sample questions and possible answers:

—What do you think are the three major reasons for Guam's present economic condition? U.S. recession; Japan recession; tourist decline; rising crime; inefficient government; military cutbacks; high prices; poor executive leadership; poor legislative leadership; limited industrial base.

—What do you feel are the three major reasons for the rise in crime on Guam? Outside influences; weak law enforcement; poor quality police; increased drug use; movie and TV influence; parental neglect; too many guns; moral decay; financial pressures; inequalities; too much development; racial tensions; too many newcomers; not enough jobs; generation gap; weakening churches.

Respondents also will be asked their opinions on:

—Sale of the Guam Telephone Authority, Guam Power Authority or Commercial Port.

—Building a new hospital, purchase or lease of the Catholic Medical Center of the Marianas or leaving future hospitals to private or church groups.

—Activities which government should or should not be involved in

—Length of legislative sessions.

—A future political status for Guam.

Each question has an attached list which respondents will be asked to mark in order of their preference.

Editorials

Islandwide Survey....

In spite of the fact that Guam is a small island, our biggest problem seems to be in communication. The legislature doesn't seem to communicate with the governor and the administration and none of them seem to communicate with the man on the street, the taxpayer.

It becomes increasingly difficult to know what the average voter thinks about the myriad problems that face Guam at every turn. Oh, there are a few stalwarts who write letters to the editor. There are a few more who have the opportunity to heard the governor or various senators at parties or on the street. Others appear at public hearings to protest or support certain legislation.

But how does Juan Cruz, who lives in the village, feel about our economic, political and social future? Does anybody know? Does anybody care? Would our island leaders change their views and introduce and pass legislation if they were convinced that the majority of the islanders wanted such legislation?

Some day in the not too distant future, computers hooked to individual homes will allow voters and taxpayers to register their views on the most minute subject instantaneously. Right now though, the voters are largely ignored by the administration and legislature—except at election time, when the candidates make prodigious efforts to find out what the voter really wants.

This lack of voter-taxpayer input into our administrative-legislative processes is a real stumbling block in these rapidly changing times.

We're especially pleased to be playing a role in Guam's first community survey under the sponsorship of the Community Development Institute at the University of Guam. The survey, arranged by Dr. Chris Ford of UOG, could give the island a great deal of insight into what people are thinking about Guam's problems today.

And best of all, through the use of UOG students, the survey will be costing GovGuam hardly a dime. The students will be the ones to do the work of carrying the survey sheets to the people in the villages, picking them up and tabulating them afterwards.

Plans for the survey called for the sampling to be made last Saturday, but the threat and confusion following Typhoon June caused the sponsors to postpone the survey until this Saturday.

A steering committee—composed of representatives from the Governor's Office, the 13th Guam Legislature, the village commissioners, the Bureau of Planning, the Chamber of Commerce and the news media—spent several long sessions drawing up the vital list of questions to be asked.

A separate card, which rates various elected officials—from the Governor to Rep. A.B. Won Pat to the individual members of the Legislature to the village commissioners and assistant commissioners—will be included in the survey. This portion of the survey is under the separate sponsorship of the Daily News.

A massive survey is planned, with some 5,500 forms to be distributed. They will be taken out by the students, with area captains, to predesignated villages. All of the villages will be included.

The questions included are wide ranging and sort of exciting. One member of the steering committee referred to the poll as a "mini-election." It may not be that, because of course the results would have no official validity. While the poll sampling isn't being done professionally, great effort and care has been made to include all the latest technical and scientific means to make the poll worthwhile for the entire community.

The survey sheet will include questions about Guam's priorities, the economy, casino gambling, crime and safety, sale of utilities, health services, village commissioners, district representation and political status. It also will ask for ratings on GovGuam services, from the University of Guam through the telephone authority.

We're quite excited about it. At last the people of Guam will have an opportunity to speak out on the important issues of the day. It remains to be seen if the politicians will listen to what the people are saying. JCM.

THE SUNDAY NEWS

ive Sections
ighty Pages

Agana, Guam U.S.A.

VOL. 6 NO. 300 NOVEMBER 30, 1975

30¢

Gov, Senators' 'Disapproved'

By George R. Blake
Managing Editor

Only 19 percent of island residents approve of the performance of Gov. Ricky Bordallo and 29 percent approved of the performance of the 13th Guam Legislature, early results from an islandwide survey revealed last night.

The survey, conducted by the Community Development Institute of the University of Guam, also showed that residents strongly approve of Rep. A. B. Won Pat, giving him 68 percent positive rating, pose legalizing casino gambling and favor selling the island's utilities.

Institute director Christopher Ford said last night that the first reported results are based on 17 percent of the 4,000 survey forms returned to the 180 volunteers who passed them out to 5,000 homes selected randomly from throughout the island.

Methods used guarantee scientifically accurate opinion listings, Ford said. He noted that the 17 percent base is "a sample of the overall sample" and represents a "cross-section of the island."

Ford said he believed the early figures would be an accurate sampling of the expected final figures. "I don't think they'll change all the way through," he said.

Ford said that with an "overall sample this large and the way it was selected, the trend was shown early."

In the political-opinion section of the poll, residents were asked: "Overall, do you approve or disapprove of the performance of Gov. Bordallo?"

The early results showed 19 percent approving, 63 percent disapproving and 18 percent having no opinion.

When the same question was asked about the Legislature, 29 percent expressed approval, 58 percent disapproval and 13 percent had no opinion.

On Won Pat, 68 percent approved of his performance, 12 percent disapproved and 19 percent had no opinion.



Borja and Michael Gogo help compile survey results. (Sunday

Ford said tabulations are incomplete on ratings of individual senators but that none has an approval rate of more than 54 percent or less than 34 percent.

The political portion of the survey was sponsored by the Daily News.

Casino gambling is favored by 31 percent of the population, opposed by 55 percent and 14 percent have no opinion, the early figures showed.

Ford said these percentages were tabulated from the first of two questions about casino gambling. The second question, which has not yet been tabulated, reads: "If you are against casino gambling, would you be in favor of it if it was strictly regulated and heavily taxed?"

Some 61 percent of the island's residents favor the sale of Guam Telephone Authority, the survey shows, with 22 percent opposed and 16 percent having no opinion.

Residents also favor the sale of Guam Power Authority (GPA), but by a slighter degree. The survey shows 54 percent in favor of selling GPA, 27 percent opposed and 19 percent with no opinion.

Ford said the Community Development Institute would be tabulating other results of the survey throughout the week.

Among areas still to be tabulated are whether residents favor building a new GovGuam hospital, purchasing or leasing the Catholic hospital now being built or leaving future hospitals entirely to private or church control.

Other areas are ratings of village commissioners and their assistants, determining a future political status for Guam, major reasons for the island's crime problems, rating top priority areas for Guam, rating GovGuam departments and noting views on land use, the economy and other areas of government.

Methodology of the random-sample survey guaranteed that each resident of the island had an equal chance

of being selected if he or she is a registered voter, the master list from which names were selected scientifically.

The 80 percent return rate on the survey was "great," Ford said. He noted that the major national polling organizations such as Louis Harris and Gallup sometimes get returns of only 40 percent yet still are considered accurate samplings.

"The people were just great," he said. "Some of them even thanked us for allowing them to participate."

Just One Hitch

By Frank McGuire
Daily News Staff Writer

Months of preparation and detailed plans brought hopes that yesterday's community survey would come off without a hitch.

But a hitching-up in Inarajan got in the way.

A wedding party in the village emptied so many homes that it was difficult to find someone there to survey, said Christopher Ford, director of the survey.

At another home in Inarajan, a man suspicious of a Palauan student volunteer who approached his house to deliver the question form, came out brandishing a pair of guns, Ford continued.

A woman covering Agana was bitten by a dog at the first house she went to, he added.

But the day had been "incredibly," Ford exclaimed, and Marvin Montvel-Cohen, University of Guam (UOG) professor assisting with the survey, was very impressed with the initiative and concern shown by all who worked on the project.

As volunteers in the UOG cafeteria toiled with the tabulation of opinions, Ford said he would like to see the political results deemphasized.

Political opinions tend to change very quickly, he explained, and the other sociological results are more lasting and more important.

Still, he wished someone from the government was present to witness the seriousness and integrity of the survey's results.

Conducting the survey in his

home village of Dededo was "quite an experience," Levy Carino Jr. said as he and Paul Borja tallied the answers they had collected.

"Our main problem was that sometimes the people were not home," Borja said. It was frustrating, he added.

People he encountered liked the idea of a survey but wished they had more time to complete it, Borja continued.

Their experiences also were frustrating, reported Michael Gogo and Alice Borja, both of Yona.

"Some of the people of Yona
(Continued on page 6)



FORD

Just One Hitch

(Continued from page 1)
weren't cooperative," Borja said.

"I don't think they were well informed even though news of the survey was in the paper and on the radio," she continued.

"Most were surprised — they weren't really responding," Gogo said. "But after a few explanations they got on to it," he added.

The first person Vincent Cruz encountered in Mangilao turned down the survey in favor of a

chance to complain about island teachers. After the man turned it down a second time, "It made us a little frustrated," Cruz admitted.

All the others were interested in the survey, though, Cruz said, and were anxious to fill it out.

"Some were waiting for the survey to come around and they were glad it came," he said.

Full Survey Results To Be Out Tomorrow

By Gloria Lujan

Daily News Staff Writer

Preliminary reports on certain categories of the islandwide survey conducted Saturday will be released tomorrow, Christopher Ford, director of the Community Development Institute of the University of Guam (UOG) said yesterday.

Of the 5,500 survey forms distributed to homes throughout the island, some 4,000 were returned, Ford said.

"A lot of people misunderstood what was happening. Surveyors dropped the forms off and instructed the occupants of the house they would return within an hour to pick up the forms," he said. "Many people thought the surveys were going to be picked up the next day. Because of that misunderstanding, when the surveyors went back, they found many people were not at home," he added.

About 10 percent of the people asked to fill out the forms refused, he said. "These

people refused because they were too busy, suspicious of the survey or considered it an invasion of their privacy.

"People in the high-income bracket seemed to be more receptive about the survey," Ford said, adding that "this was due to the educational level. We found people in this bracket knew what was going on by hearing about it or reading the papers."

To get the final results of the survey, each form must be coded on a sheet of paper that lists the respondent's sex, race, age and village, Ford said. After each form is coded, the totals will be counted. "So far 66 percent of the survey has been coded and 17 percent has been counted.

Preliminary reports on certain categories that seem to be of the most public interest like political results, public utilities, the political future of Guam and the hospital would be released tomorrow, Ford said.

According to "tentative findings" the Governor's

performance has been approved by the elderly bracket only, Ford said, adding that "from the results so far, I doubt it they'll change more than 3 percent in either direction."

Other tentative findings show "dissatisfaction in the GovGuam agencies, including UOG," Ford said.

The majority of the people tend to answer "no opinion" on rating the commissioner's performance according to the survey, Ford said.

Of the 13th Guam Legislature, only the first seven senators have been counted, he added.

"George Cohen and Tony Unpingco from the legislative bureau were here observing the tabulation," Ford said.

"We didn't have a budget to work with," Ford said. "The forms were printed at the courtesy of Pacific Daily News and the Chamber of Commerce donated \$400 to feed the surveyors. We used 220 students from the UOG sociology classes."

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PUBLISHED ON GUAM, WHERE AMERICA'S DAY BEGINS

VOL. 6 NO. 302 AGANA, GUAM, TUESDAY, DECEMBER 2, 1975 20 CENTS

Ysrael Is 13th's 'Most Disapproved'

--Page 3

Ysrael 'Most Disapproved'

Republican Sen. Al Ysrael is the most-disapproved member of the 13th Guam Legislature, preliminary tabulations in the University of Guam's (UOG) Community Development Institute survey showed yesterday.

With about 20 percent of the 4,000 survey forms tabulated, survey Director Chris Ford said yesterday that Ysrael's performance in the Legislature was found unsatisfactory by 39 percent of the respondents.

Speaker Joe Ada was rated the most-approved senator, leading the field with a 54 percent approval mark, Ford said, adding that the final tabulations might vary some from the early findings, but only slightly.

"They can change, but based on the small changes so far, we anticipate there will be no significant change in this," he added after the third day of compiling the results of Saturday's survey.

Gov. Ricky Bordallo's performance in office was approved by 18.7 percent of the respondents and disapproved by more than 60 percent.

Rep. A. B. Won Pat was approved by 69.8 percent of those polled.

Overall, the Legislature was approved by only 30 percent.

Behind Ada in the top five in approval percentage were, in order: Sens. Tommy Tanaka,

Ernesto Espaldon, Jim Underwood and Dick Taitano.

Following Ysrael, the bottom five included: Sens. Ben Ada, Allen Sekt, and three tied for fifth, Concepcion Barrett, Jerry Rivera and Richard Taitano.

The full ratings of island legislators.

Name	Approve	Disapprove	No Comment
J. Ada	54	18	29
B. Ada	38	26	35
C. Barrett	43	24	33
F. Blas	42	21	36
E. Charfauros	40	20	39
A. Cristobal	41	20	38
E. Duenas	42	20	38
J. Duenas	39	21	41
R. Duenas	40	22	37
E. Espaldon	46	20	34
C. Gutierrez	37	20	35
B. Palomo	40	19	42
J. Rivera	39	24	37
R. Salas	40	22	39
A. Sanchez	43	20	37
F. Santos	43	20	36
A. Sekt	43	25	32
R. Taitano	44	24	32
T. Tanaka	48	18	34
J. Underwood	45	23	32
A. Ysrael	38	39	23

Editorials

Island Of Negativism...

Negativism seems to be rampant on the island and across the country.

Very few taxpayers or voters can find very much positive to say of our national or island leaders. The causes of a dispirited population aren't that easy to pin down. There are probably a variety of reasons for the antipathy shown by today's electorate, not the least of which is the economic recession which has swept across the land and which has hit Guam hard.

Such a disheartened attitude was common place during the Great Depression as well. It is difficult to be a leader during the days when the economy is in a tailspin and sorely needed projects have to be scrapped. A good deal of the present controversy between the teachers and Guam's Department of Education centers around money.

There are plenty of experts who claim that our problems with the utilities, phones, power, water, sewage, etc. stem from a lack of funding. There are others who say that Guam's crime problem is largely caused by a shortage of money for better prosecuting attorneys, for a larger, more-efficient police force, for better police equipment, because so many people are unemployed or underemployed and because the island can't afford a better recreational program for our teenagers.

All of this reflects directly on our elected and appointed officials. Their hands may be tied in what they can do without money. But the public can't understand this, especially when the same leaders are spending money for themselves the same way they did several years ago — on salaries, staff, cars and trips.

The same situation seems to exist nationwide with just about the same causes and effects, although to a lesser degree than on Guam. As recently as 15 years ago, one of our leaders, John F. Kennedy, had an incredible voter approval of 78 per cent. His successor, largely because of an unpopular war in Vietnam, had his voter approval plunge so low that he was forced out of running for reelection. Still later, ex-president Richard Nixon, partly because of Watergate and partially because of leftover resentment over Vietnam, found his voter approval at a bare 19 percent. In a large part, this contributed to his resignation as president. Even today, President Ford, a nice, friendly man who maintains a good personal image, finds his voter approval at less than 50 percent. Negativism, as we said, has swept through the nation like a warm knife through butter.

The recent Community Development Institute survey on Guam showed how deep this sense of discouragement has reached on Guam. While there will be those who say that the poll was unscientific and therefore invalid, the sheer numbers in the survey, far higher than normal in a survey, showed that most islanders are disillusioned and fed up with most of their leaders and the infrastructure of the island.

It seems obvious that the depressed condition of Guam's economy has a great deal to do with the thinking of the people living here. We doubt that any leader, no matter who or how popular personally, could really make much of an impact on the island. We're not saying that our governmental leaders are doing anywhere near the job we expect them to do, or hope they would do, but it does appear that they are just in the wrong place at the wrong time.

It would be nice if the people of the island and the country could take a more positive attitude, but that may be impossible until the economy begins to swing upward. Let us all hope that it does that soon. JCM.

61% Disapprove Of Gov's Work

By Frank McGuire
Daily News Staff Writer

Gov. Ricky Bordallo's performance in office is disapproved of by 61 percent of the respondents in the University of Guam (UOG) Community Development Institute survey, it was reported yesterday.

With more than 70 percent of the political-opinion results tallied 20.4 percent polled approved of Bordallo's performance while 18.6 percent had no opinion, survey director Chris Ford said yesterday.

The top-four senators in order of approval percentage were Speaker Joe Ada, Thomas Tanaka, Ernesto Espaldon and Allen Sekt, with Frank Blas and James Underwood tied for fifth.

Sen. Al Ysrael was the most-disapproved senator, drawing a 36 percent negative response, and Ben Ada was second. Sens. Carl Gutierrez, Jerry Rivera, Sekt and Richard Taitano tied for third. Sen. Concepcion Barrett came next and Sens. Ricky Salas and Espaldon were fifth.

Only 31 percent approved of the performance of the 13th Guam Legislature while 43 percent disapproved and 26 percent had no opinion.

Rep. A. B. Won Pat garnered 70 percent approval, results show.

Noting that Bordallo collected 22.2 percent of the votes in the 1974 Democratic primary, Ford guessed that survey tallies show that the Governor still has his hard-core supporters.

Ratings of island senators to date are:

Name	Approve	Disapprove	No opinion
J. Ada	57	18	25
B. Ada	40	28	32
C. Barrett	45	23	32
F. Blas	47	20	33
E. Charfauros	40	19	41
A. Cristobal	43	21	36
E. Duenas	41	19	40
J. Duenas	40	20	40
R. Duenas	43	21	36
E. Espaldon	49	22	29
C. Gutierrez	40	24	36
B. Palomo	43	19	38
J. Rivera	43	24	33
R. Salas	43	22	35
A. Sanchez	47	19	34
F. Santos	46	19	35
A. Sekt	48	24	28
R. Taitano	46	24	30
T. Tanaka	50	18	32
J. Underwood	47	21	32
A. Ysrael	40	36	24

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VOL. 6 NO. 304 AGANA, GUAM, THURSDAY, DECEMBER 4, 1975 20 CENTS

'Regulated, Heavily Taxed' Casinos Supported In Poll

By George R. Blake
Managing Editor

Casino gambling would be favored by 58 percent of the island's residents "if it was strictly regulated and heavily taxed," a University of Guam (UOG) survey shows.

The survey, conducted by the UOG Community Development Institute, also shows that island residents strongly support district representation in the Guam Legislature, sale of government-owned utilities and construction by GovGuam of a new hospital.

Two questions about gambling were asked in the islandwide poll conducted Saturday by 180 UOG volunteers. Residents of 4,000 homes, selected at random, participated.

The first question asks only whether the participant would be "for or against more legalized gambling on Guam" and lists specific types of gambling. On casinos, only 29 percent of the

residents said they were "for," while 55 percent were "against" and 16 percent were "undecided."

The 71 percent who voted either "for" or "undecided" then were asked the question a second time, with the added phrase "would you be in favor if it (casino gambling) was strictly regulated and heavily taxed."

Some 40 percent of the participants then answered yes,

while 20 percent said no and 40 percent were undecided.

Christopher Ford, director of the institute, said yesterday that the number of people who favor controlled and taxed casinos was added to those who answered the first question affirmatively — those who unequivocally backed casinos — and the figures show that 58 percent of the island's residents would approve casinos if regulated and taxed. Another 14

percent of the island's residents oppose casino gambling in any form and 28 percent have no opinion.

In questions on whether residents would support other forms of gambling, only dog racing received a plurality of affirmative votes.

Dog racing was supported by 46 percent of the participants opposed by 34 percent and 20

(Continued on page 4)

'Controlled, Taxed' Casinos Backed

(Continued from page 1)

percent had no opinion.

Jai-Alai was supported by 35 percent, opposed by 37 percent and 28 percent had no opinion. Slot machines were supported by 34 percent, opposed by 49 percent and 17 percent had no opinion. A lottery was supported by 36 percent, opposed by 41 percent and 23 percent had no opinion.

Sale of the Guam Telephone Authority (GTA) was favored by 59 percent of the participants, while 23 percent

were opposed and 18 percent had no opinion.

Sale of the Guam Power Authority (GPA) was favored by 47 percent of the participants, while 29 percent were opposed and 24 percent had no opinion.

A plurality of the participants also supported the sale of the Commercial Port, with 40 percent backing the sale, 35 percent opposed and 25 percent having no opinion.

The question "Do you think that representation in the Legislature should be by voting districts?" drew a 64 percent affirmative response, with 15 percent opposing the idea and 21 percent having no opinion.

Some 65 percent of the participants said they thought their village "should have its own elected village council" while 14 percent opposed the idea and 21 percent had no opinion. The survey, which is 80 percent tabulated, showed that some 67 percent of the island's residents "think the village commissioner's office should be given more support and authority." Some 20 percent opposed this and 13 percent had no opinion.

Asked whether the commissioner system should be eliminated, 33 percent of the participants said yes, 44 percent said no and 23 percent were undecided.

Some 52 percent of the participants said Guam is a better place to live in than it was five years ago, while 24

percent think it has gotten worse, 10 percent said it is the same and 14 percent had no opinion.

Asked whether "In five years, do you think that Guam will be a better or worse place to live in than it is now?" 19 percent of the participants said it would be better, 41 percent said it would be worse, 16 percent said it would be the same and 24 percent had no opinion.

In the health service category, 62 percent said they felt GovGuam should build a new hospital, while 29 percent opposed the plan and 9 percent had no opinion.

Asked if GovGuam "should purchase or lease the Catholic hospital now being built," 30 percent said yes, 48 percent said no and 22 percent had no opinion. Some 36 percent also said GovGuam "should leave future hospitals to private or church control," while 29 percent were against this and 35 percent had no opinion.

Questions on the Legislature's term drew mixed response, with 30 percent saying they would support two 30-day sessions, 29 percent opposing this plan and 41 percent with no opinion. "Two 60-day sessions" drew support from 25 percent, opposition from 35 percent and no opinion from 40 percent.

Having the Legislature "stay as now" was supported by 34 percent of the participants and opposed by 23 percent, while 43 percent had no opinion.

THE SUNDAY NEWS

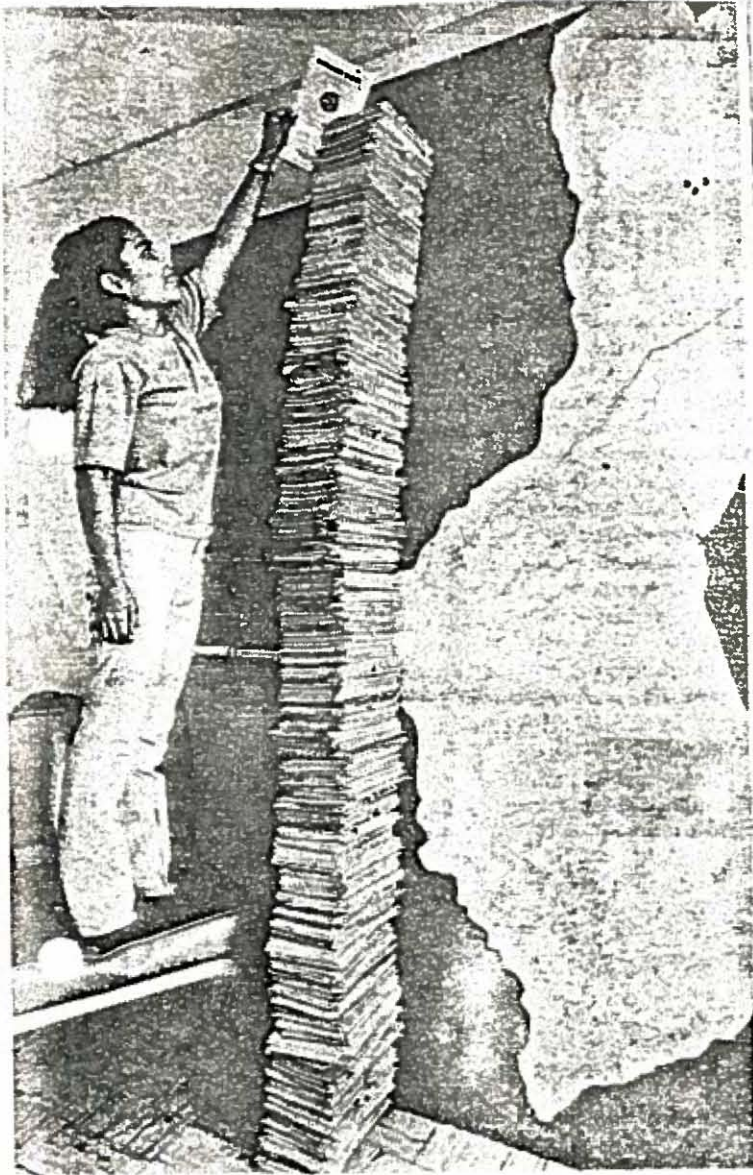
Agana, Guam U.S.A.

A Gannett News

Four Sections,
Eighty Pages

VOL. 6 NO. 307 AGANA, GUAM DECEMBER 7, 1975

30



Annie Aquino found that the completed survey forms could stretch from floor to ceiling in the room where the counting took place. (Sunday News photo by Carlos Viti)

Agriculture Rate As Recovery Key

By Ed Kelleher
Assistant City Editor

Guam's economy, afflicted by "high prices, rising crime and inefficient government," can be improved best by emphasizing investments in agriculture, according to a University of Guam (UOG) community survey.

The islandwide survey conducted by the UOG Community Development Institute polled some 4,000 households here on various

aspects of life on-island.

A complete list of the poll's findings is scheduled for publication tomorrow.

Agricultural investment was seen by 30 percent of those polled as the No. 1 way to improve the local economy. Investment in tourism came next, rated No. 1 by 13 percent.

Close behind tourism were a buildup of business and industry at 12 percent and calling for a decrease in government workers, (11 percent). Some 7 percent of

(Continued on page 3)

Agriculture Rated Key To Recovery

(Continued from page 1)

the respondents thought a freeze in government hiring would be the best method of improving the economy, while legalization of gambling and an increased military presence each was considered best by 7 percent.

Seeking alien investment was favored by 6 percent of the people polled as the most-effective remedy for the island's economic ills, followed by an increase in property taxes (4 percent) and institution of a sales tax (3 percent).

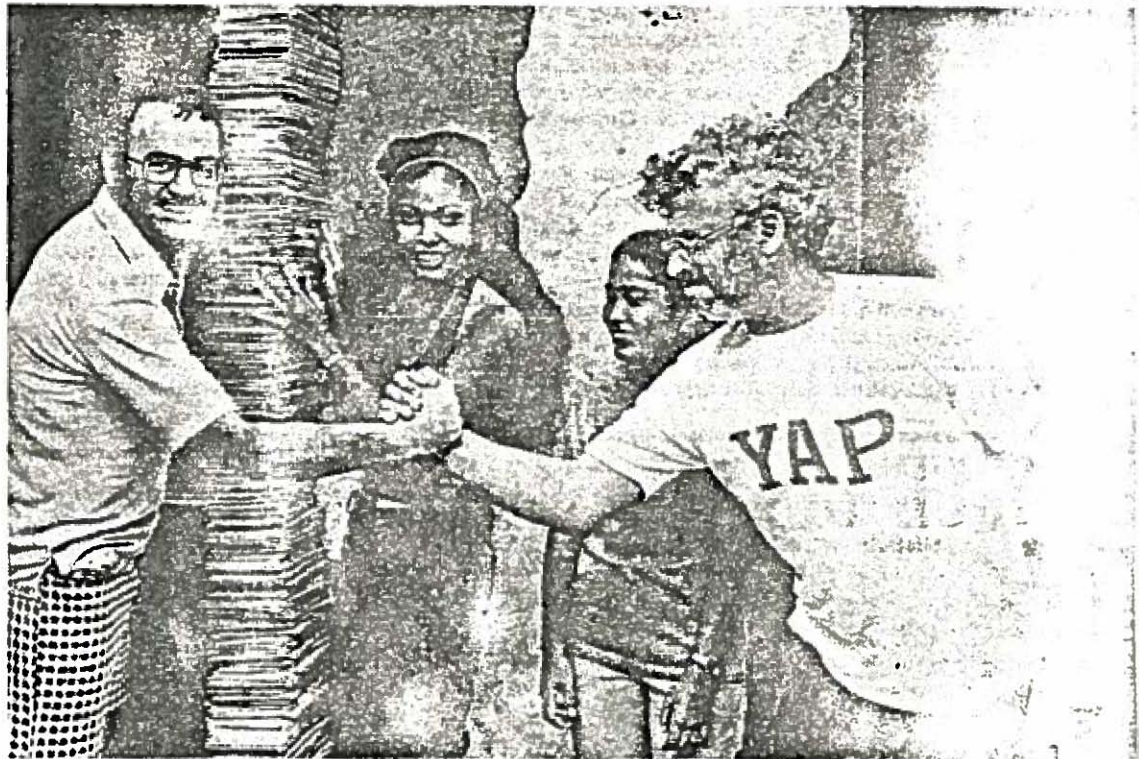
While agricultural investment was a runaway leader as the top choice to improve the economy, the foremost reason for the island's "present economic condition" was a closer race.

"High prices" was rated as the chief reason for the current economic situation, garnering 22 percent of the first-place vote. "Rising crime" and "inefficient government" tied for second place with 19 percent each.

The only other two categories drawing a significant percentage of the vote were "U.S. recession" (14 percent) and "poor executive leadership" (10 percent).

Residents also were asked what they considered to be the "three major reasons for the rise in crime on Guam."

"Weak law enforcement" was rated as the No. 1 reason from among 16 choices. Some 29 percent of those polled cited this as the chief cause while 13 percent marked "increased drug



As counting neared completion, Ford, left, was congratulated by UOG teacher Marvin Montvel-Cohen. Looking on are Lori Wenty and Annie Aquino. (Sunday News photo by Carlos Viti)

use" and 12 percent selected "parental neglect."

"Financial pressures" were cited by 8 percent of the pollees and 7 percent noted "outside influences" and "not enough jobs."

The Community Development Institute, under the directorship of Chris Ford, was to finish compiling the statistics last night.

One section of the questionnaire whose final results were revealed was how many of the pollees approved of the performances of the Governor, Rep. A.B. Won Pat, and the 13th Guam Legislature.

Won Pat won a 69 percent "approve" vote against only 12.3 percent who disapproved of his performance and 18.7

percent who marked "no opinion."

The Legislature (as a whole) was next with a 28.6 approval percentage, 43.3 percent who disapproved and 28.1 percent with no opinion.

Gov. Ricky Bordaño finished with a 20.2 percent approval rating, 62.3 percent disapproving and 17.5 percent with no opinion.

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VOL. 6 NO. 308 AGANA, GUAM, MONDAY, DECEMBER 8, 1975 20 CENTS

Strengthened 'Status Quo' Is Favored By Islanders

By Jim Eggensperger
City Editor

By almost three-to-one, islanders prefer Guam's current political status with some modification to others including commonwealth, statehood, independence and becoming a county of Hawaii, according to an islandwide poll taken here a week ago.

The final tabulation of the University of Guam's (UOG) Community Development Institute's poll, shows that 35 percent of islanders surveyed chose status quo with increased control over immigration, trade and airlines, compared to 12 percent choosing

status quo without more controls, 10 percent choosing either commonwealth with the Northern Marianas or becoming a county of Hawaii.

Final results of the poll were released yesterday by Dr. Christopher Ford, director of the Community Development Institute, and the final tabulations closely reflect those projected earlier in the counting.

Gov. Ricky Bordallo's performance in office received a 20.2 percent approval, 62.3 percent disapproval and 17.5

(Continued on page 3)

Some 69 percent of the
(Continued on page 4)

[illegible]

The form for the political ranking poll.

Poll

(Continued from page 3)
island said commissioners should be given more power and authority, and a contiguous question which asked if the commissioner system should be eliminated was favored by only 28 percent of islanders.

GovGuam should build a new hospital, 62 percent of the island said in the poll conducted by university social science students in island villages, but 36 percent also said that future hospitals should be left to private enterprise or churches to construct and manage.

Some 30 percent favored purchasing the Medical Center of the Marianas and 48 percent found disfavor with the idea.

Islanders favored new, improved roads over mass transportation by a 68-32 percent margin.

They stood unanimous in favoring sale of island utilities, with 59 percent saying that the Guam Telephone Authority should be sold, 48 saying that the Guam Power Authority be sold and 40 percent saying that the Commercial Port be sold.

On the question of gambling, only dog racing was favored by more islanders than opposed it. Some 46 percent said they would be for dog racing with 34 percent opposed and 20 percent with no opinion.

On the question of casinos here, 29 percent said they favored them, 56 percent were opposed, and 16 percent had no opinion.

A secondary casinos question asked of those opposed and those with no opinion asked if "would you be in favor if it was strictly regulated and heavily taxed?"

On that question, 42 percent said yes, 21 percent no and 37 had no opinion.

Ford said that interpolating those results with the 29 percent who originally approved the question brought a total of 59 percent who would favor casinos if strictly regulated, 15 percent opposed and 26 percent with no opinion.

Legal gambling was favored by 6.7 percent of the islanders as the best way to improve the island's economy, following, in order: agricultural investment, favored by 30.3 percent; tourism investment; more business and industry, 11.9; decrease in government workers, 10.7; increase the military, 7.5 and freeze government hiring, 7.4.

While finishing the tabulations yesterday, Ford had high praise for the UOG students who worked in distributing the surveys and in compiling results.

He said almost 2,000 hours had been spent by himself and institute members and students in distributing, collating, computing and recording the survey results.

The survey was carried out without any government funds, he pointed out, saying that the Guam Chamber of Commerce donated \$400 to feed pollsters, \$193 worth of printing was donated by

(Continued on page 6)

Ada Holds Top Spots

Legislature Speaker Joe Ada maintained his front-running position in the final tabulation of the University of Guam (UOG) Community Development Institute's poll, according to figures released yesterday.

Ada was ranked the most-approved senator in the body and the least-disapproved, topping both categories in the islandwide poll of 4,200 islanders conducted a week ago.

Sen. Al Ysrael, the outspoken, maverick Republican, maintained his hold on the most-disapproved senator position, having his

conduct in office disapproved by 36.2 percent of islanders surveyed in the random sampling conducted by UOG students in all island villages.

Dr. Chris Ford, director of the institute, explained that the rankings do not reflect how voters would vote, but reflect how constituents view performances of island legislators.

Each respondent was given a list of senators and asked the question, "Individually, do you approve or disapprove of the performance of senators?"

Of the first 10 senators ranked according to approval, 6 were Republicans and 4 Democrats.

Senator	App	Dis	No Opinion	App Rank	Dis Rank
Joe Ada	56.1	18.7	25.2	1	21
Ben Ada	40.1	27.3	32.6	17	2
Concepcion Barrett	43.6	23.7	32.7	9	7
Frank Blas	45.2	20.6	34.2	6	14
Ed Charfauros	38.6	20.8	40.6	21	11(t)
Adrian Cristobal	42.5	20.7	36.8	13	13
Eddie Duenas	40.9	19.9	39.2	16	17(t)
Jose Duenas	38.8	19.6	41.6	20	20
Roy Duenas	42.4	20.8	36.8	14	11(t)
Ernesto Espaldon	48.3	22.5	29.2	2	8
Carl Gutierrez	39.1	24.7	36.2	19	5
Benigno Palomo	41.7	19.7	38.6	15	19
Jerry Rivera	43.3	24.3	32.4	11	6
Ricky Salas	42.8	22.4	34.8	12	9
Adrian Sanchez	44.7	19.9	35.4	7	17(t)
Frank Santos	43.6	20.1	36.3	10	16
Allen Sekt	45.6	25	29.4	5	3
Dick Taitano	43.6	24.8	31.6	8	4
Tommy Tanaka	46	20.2	33.8	3	15
Jim Underwood	45.5	21.1	33.4	4	10
Al Ysrael	39.5	36.2	24.3	18	1

(t) behind a number means that the ranking was held by two senators

Topasna Tops Commissioners

Umatac Commissioner Albert Topasna is approved by 72 percent of his villagers and disapproved by 24, giving him the highest constituent rating of any island commissioner, according to the University of Guam (UOG) poll conducted a week ago.

Barrigada Commissioner Pete Rosario had his performance in office approved by 68 percent of Barrigada villagers polled and disapproved by 17, tying him with Francisco Lizama, assistant commissioner of Sinajana for lowest percentage of disapproval, the poll conducted by the university's Community Development Institute showed.

The island's most-disapproved commissioner is a title shared by Jose E. Santos of Mongmong-Toto-Maite and Jose S. Quitugua, assistant commissioner of Asan, both of whom registered 49 percent disapproval rates during the survey in their villages.

Santos also was the least-approved commissioner, registering 17 percent from villagers in Mongmong-Toto-Maite.

All commissioner seats will be contested in November elections.

Commissioner, Village	App	Dis	No Opinion
Tomas Mendiola, Agana	44	37	19
Juan Garcia, Agana Heights	45	25	30
Jose S. San Nicolas, Agat	29	48	23
Ben Guerrero, Agat, Asst.			
Jose S. Quitugua, Asan	30	49	21
Pete Rosario, Barrigada	68	17	15
Ray Laguana, Barrigada, Asst.	55	23	22
Vicente San Nicolas, Ordot-Chalan Pago	63	26	11
Vicente S. A. Benavente, Dededo	44	31	25
Popoy Zamorra, Dededo, Asst.	48	25	29
Josa P. San Nicolas, Inarajan	37	45	18
Nicolas Francisco, Mangilao	40	21	39

Francisco Chargualaf, Merizo	40	44	16
Jose E. Santos,			
Mongmong-Toto-Maite	17	49	34
David B. Salas, Piti	48	27	25
Juan N. Perez, Santa Rita	49	27	24
Ignacio N. Sablan, Sinajana	58	26	16
Francisco N. Lizama, Sinajana Asst.	58	17	25
Roman L. G. Quinata, Talofofo	55	25	20
Greg Calvo, Tamuning	37	29	34
Maria S. N. Leon Guerrero,			
Tamuning Asst.	37	23	40
Albert Topasna, Umatac	72	24	4
Antonio Calvo, Yigo	38	40	22
Vicente Bernardo, Yona	48	33	19

Commissioners

Do you think the village commissioners' office should be given more support and authority?

Yes, 69 percent, no, 18; no opinion, 13.

Do you think the commissioner system should be eliminated?

Yes, 28 percent; no, 52; no opinion, 20.

Do you think that representation in the Legislature should be by voting districts?

Yes, 64, percent; no, 13; no opinion, 23.

Do you think that your village should have its own elected village council?

Yes, 67 percent; no, 13; no opinion, 20.

Combating Crime

What do you think would be the best way to lessen the crime situation on Guam?

Tougher courts, 33.6; create more jobs, 11; more recreation for youth, 10.8; more police, 9.3; tougher prisons, 6.9; outlaw all guns, 6.8; stricter drug penalties, 4.9; educate parents, 3.9; improve schools, 3.6; better police training, 2.3; outlaw handguns, 1.9; limit newcomers, 1.7; martial law, 1.5; higher-paid police, .9; slow down development, .5; censor movies, .4.

Economic Fault

What do you think is the major reason for Guam's present economic condition?

High prices, 22 percent; inefficient government, 19.5; rising crime, 19.4; U.S. recession, 13.9; poor executive leadership, 10.1; tourist decline, 4.1; poor legislative leadership, 3.8; military cutbacks, 2.6; limited industrial base, 2.5; Japan recession, 2.1.

Hospital

Do you feel GovGuam should:

Build a new hospital, 62 percent yes, 30 no, 8 no opinion; purchase or lease Catholic hospital now being built, 30, 48, 22; leave future hospitals to private or church control, 36, 30, 35.

Guam Coastline

Guam's coastline, particularly its beaches, are a limited natural resource. Do you agree that along the coastline:

Residential development should be strictly limited, 59 percent yes, 26 no, 16 no opinion; tourist development should be strictly limited, 38, 40, 22; business and industrial development should be strictly limited, 57, 27, 16; all development should be allowed, 25, 54, 21; no development should be allowed, 21, 48, 31; public access should be guaranteed, 74, 9, 17.

Political Status

What political status should Guam strive for?

Status quo with more control over immigration, trade and airlines, 35 percent; status quo, 12; commonwealth status by itself, 12; commonwealth status with Northern Marianas, 10; county of Hawaii, 10; statehood as part of Micronesia, 9; independence, 8; other, 4.

Quality Of Life Now

Do you think that Guam was a better or worse place to live five years ago than it is now?

Better, 52 percent, worse, 24; same, 10; no opinion, 14.

Future Quality of Life

In five years, do you think that Guam will be a better or worse place to live in than it is now?

Better, 19 percent; worse, 41; same, 16; no opinion, 24.

'Libraries Said Most-Adequate

Islanders rated the Guam Telephone Authority (GTA) the least-approved GovGuam agency, followed by Guam Memorial Hospital (GMH) and the Guam Power Authority (GPA), according to final figures in the island wide poll conducted a week ago.

Of respondents with experience with the telephone agency, 80.7 found it inadequate and 19.3 said it was adequate. Only 10 percent of those polled in the random sample survey said that they had had no contact with GTA.

Some 74.8 percent said that GMH was inadequate in their dealings with the hospital and 25.2 found it adequate.

GPA came in third in the rankings of 19 agencies, with 73.3 percent labeling it inadequate. Another 26.7 found it adequate and of those contacted in the survey, 8 percent reported no contact.

Guam libraries were rated more-adequate than any other agency, receiving adequate ratings from 69.2 percent of respondents who dealt with them.

Following in second place was the Department of Public Health and Social Services which received adequate ratings from 60.6 percent of those responding.

The Department of Agriculture was the department with the least contact with the public, receiving "no contact" ratings from 41 percent of those filling out the poll forms.

GPA was the agency with which most people had contact, with 8 percent saying they had no experience with it.

The rankings:

DEPARTMENT	Adequate	Inadequate	No Contact
Agriculture	59.3	40.7	41
Attorney General	47.2	52.8	39
Commerce	50.4	49.6	34
Commercial Port	34.9	65.1	37
Courts	49.3	50.7	31
Education	34.8	65.2	15
Housing & Urban Renewal	50.5	49.5	34
GMH	25.2	74.8	14
GPA	26.7	73.3	8
GTA	19.3	80.7	10
Labor	47.4	52.6	37
Libraries	69.2	30.8	24
Parks & Recreation	55.4	44.6	28
Public Health & Social Services	60.6	39.4	14
Public Safety	44.4	55.6	14
PUAG	49	51	26
Revenue & Taxation	60.2	39.8	27
University of Guam	54.4	45.6	25

The figures in the first two columns represent percentages of those who said they had had dealings with the agency involved. The third column carries a percentage of the total respondents who said they had no dealings.

Priorities

What should be the top priority for Guam?

Crime, 42.4 percent; education, 17.6; government efficiency, 14.7; health, 7.5; agriculture and fishing, 5.9; tourism, 2.5; utilities, 2.2; industry, 1.9; environment, 1.8; beautification, 1.7; social services, .9; other, .6.

Crime Rise

What do you feel is the major reason for the rise in crime on Guam?

Weak law enforcement, 29 percent; increased drug use, 13; parental neglect, 12; financial pressure, 8; outside influences, 7; not enough jobs, 7; too many guns, 7; poor-quality police, 6; moral decay, 3; movie and TV influence, 3; inequities, too much development, racial tensions, too many newcomers, generation gap, weakening churches, 1 each.

Improving Economy

What do you think would be the best way to improve Guam's economy?

Agriculture investment, 30.3 percent; tourism investments, 12.6; more business and industry, 11.9; decrease government workers, 10.7; increase military, 7.5; freeze government hiring, 7.4; more legal gambling, 6.7; alien investment, 6.4; increase property taxes, 3.8; sales tax, 2.7.

Utilities

Would you favor or oppose the sale of the following government-owned utilities?

Guam Telephone Authority, 59 percent favor, 23 oppose, 17 no opinion; Guam Power Authority, 48, 30, 24; Commercial Port, 40, 35, 25.

Poll 'Shows' Feelings

(Continued from page 4)
Guam Publications, Inc., and he himself paid \$45.36 for transparent tape used to seal the completed forms.

"This shows what a university can do with private groups," Ford said at the end of his ninth day of computing results.

He said he would like to see the poll become an annual event though taking one during election years could be touchy.

"I think it is healthy for the Legislature to be advised of how their programs are being viewed at the halfway point (of their two-year terms)," Ford added.

He and Marvin

Montvel-Cohen, who worked closely in developing and taking the poll, praised the benefits of the survey both to the community and to the behavioral-sciences students who were involved.

"I'm excited about the involvement of students and how we were able to integrate the survey into the curriculum," Ford said.

One of the side effects of such a survey, he added, is that community members begin making decisions when confronted by choices on local issues.

He emphasized that all questions on the survey had been approved by a steering

committee consisting of members from the Legislature, the Governor's Office, the Village Government Council, the GovGuam Bureau of Planning, the Chamber of Commerce and the Daily News.

He said that any member could have changed wording of questions and that he was disturbed by some feedback from the community which alleged that some questions were slanted or written to elicit specific answers.

He said he was convinced that the poll represents the feelings of the Guam community on the issues presented, adding that a smaller sample could have produced the same results but by asking more than 4,200 islanders their opinions the institute also developed incidental surveys which will reflect the feelings of those living in any one village.

Such ancillary information will be sought when the survey tabulations are fed into a computer, he said. Processing the raw data for the computer should begin this week, Ford predicted, noting that several civic groups here have approached him offering to underwrite the computer costs with the idea of selling booklets containing the full survey results.

Each village commissioner will receive a report from the institute about the survey results in his village, Ford added.

Pipe Dreams

By Joe Murphy



People are pretty pessimistic about the future these days, if that community survey poll had any validity. And that's too bad.

While 52 percent of the people polled thought Guam was a better place to live now than it was five years ago — and only 24 percent thought it was worse, only 19 percent thought that Guam would be a better place five years from now, and 41 percent thought it would be worse.

Where are our rose-colored glasses? Don't we think that we can overcome our problems? I think Guam will be a better place to live in five years, because I think that Route 4 through Ordot will be almost finished by then.

I found it fascinating to see how these survey projections follow through. When the researchers had tallied the first 400 of the survey forms, they came up with some hard percentages. These percentages remained exactly the same (give or take one or two points) for the rest of the 4,000-plus survey forms.

What we are saying is that judging from that 400 people surveyed would have been quite enough to do the job. Or conversely, if you would have given the survey form to everyone on the island, the results would have been exactly the same.

Editorial**Give The People
Back Their Government...**

The people want their government back.

That's one of the main conclusions from the successful survey conducted under the auspices of the University of Guam's (UOG) Community Development Institute.

Our feeling is that most people living in the villages feel that they have lost contact with their government. It suddenly has become too big and impersonal. Government is some big, alien group of buildings scattered through Agaña, Tamuning and Mangilao.

People through the history of Guam were in close touch with the island leaders — if not the appointed governors representing Spain, Japan or the United States. It was easy to talk to one of the legislators or the governor. That isn't true any more, and we see every indication that most of the island population is confused and frustrated because of this.

How can the people get the government back into their own hands?

One obvious way is for villagers to take a more active part in partisan politics, but that isn't always easy.

A second way would be legislation that would put more of an emphasis on village meetings and village representation, similar to the town meeting concept of colonial America.

This is a small island, but given modern transportation and communication, it seems logical that a centrally located government could easily serve the needs of the various communities.

But, it hasn't worked out that way. Maybe because our communication system, the telephone, isn't that reliable or may be because few islanders care to brave the traffic to attend centralized meetings, but it seems that there is emerging a strong desire by people to decentralize government.

Take the village commissioner system, as an example. Hampered by a lack of guidelines and lack of funds or authority, you would think that the commissioner system would be just about out the window. Not so. The question was asked in the survey: "Do you think the village commissioners' offices should be given more support and authority?" A surprisingly 69 percent answered yes, with only 18 percent responding no.

A second question reads: "Do you think the commissioner system should be eliminated?" Again, a healthy number of people, 52 percent, answered no, while only 28 percent answered favorably.

We read into this a strong sense of village loyalty and a strong sense of frustration over a big government downtown that nobody can communicate with.

Another question asked included that old refrain, "Do you think that representation in the Legislature should be by voting districts?" The people voted for districting a number of years ago, but the legislature choose to ignore the positive vote.

This again is an example of people wanting to communicate with their elected officials. They see district representation as giving them a chance to meet and talk to their representatives personally. Many people tell us that they are unable to ask about legislation because they simply are unacquainted with any of the legislators. They have the feeling that if one represented them, at the village level, their involvement might be different.

The results of the survey on the question of district legislation was a very substantial 64 percent in favor, with only 13 percent opposed. This is considerably higher than the vote in the earlier districting referendum and indicates that districting is definitely in Guam's cards for the future. We understand that Sen. Jim Underwood is drawing up a bill which would divide the island into such legislative districts and which would allow some senators to be elected on an islandwide basis.

One of the highest plus responses in the entire poll came on yet another local question: "Do you think that your village should have its own elected village council?" The people responded with a 67 percent favorable vote and 13 percent opposed.

We see this as highly significant to our main point. The people are tired of been left out in the dark. They have the very strong desire and need to participate in the government and see a stronger commissioner system, district representation and a village council system as being means toward that end.

The village council idea is innovative, an idea that has received no prior public debate or media attention. What may be envisioned here is a regular village election, like, we said, the town meetings. It would probably have to be nonpartisan. The village council would be set up under certain guidelines, with the village commissioner sitting in as executive director. The council could do a variety of tasks, from village cleanup, to setting up special assessment districts for street lighting, paving and naming. The village council could work on crime problems relating to each village or on juvenile problems. They could work on recreation within the village.

It would be, admittedly, difficult to begin such a council, because many questions remain unanswered as to what powers it would have, how much, if anything, councilmen would be paid and where they would get operating funds. Would they have to each hire legal counsel, for instance? Lord knows, we don't need an entire new bureaucracy, with huge outlays of funds for secretaries, staffs and advisers.

A whole new piece of legislation would be needed, setting forth the duties and responsibilities of such village councils so as not to conflict with the existing island legislature.

The survey showed, we think, that in the stronger terms possible, that the people of Guam are interested in their government. But, they are more interested in government that immediately surrounds them — at the village level. They feel that the villages are now being ignored by the central "downtown" government. They want the Legislature to give the people back the government. We see this as a mandate to the Legislature and to the administration. JCM.

Survey Distribution

<u>Village</u>	<u>Target No.</u>	<u>Completion</u>	<u>Percent</u>
Agana	156	135	87%
Agana Heights	256	168	66
Agat	408	257	63
Asan	206	130	63
Barrigada	428	355	83
Chalan-Pago Ordot	230	99	43
Dededo	745	656	88
Inarajan	228	155	68
Mangilao	324	295	91
Merizo	195	159	82
Piti	128	118	92
Santa Rita	261	211	81
Sinajana	345	200	58
Talofofo	189	109	58
Tamuning	584	526	90
Mongmong-Toto-Maite	278	143	51
Umatac	106	45	42
Yigo	230	228	99
Yona	267	244	91
	<u>5042</u>	<u>4233</u>	<u>84%</u>

University Faculty and Staff Volunteers

College of Agriculture and Life Sciences:

Tony Artero

Victor Artero

Evelyn Perkins

Annie B. Aquino

Lori Wenty

Wilfred Leon Guerrero

Ling Duenas

Tony Quitugua

Rangaswami Maniappan

Joe Barcinas

Steve Amesbury

Karen Carpenter

Joe Castro

Peter Melyan

Patsy Castro

College of Arts and Sciences:

Ann Lynn

Ron Haverlandt

Fred San Nicolas

Marvin Montvel-Cohen

Community Survey Volunteers

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| 1. Alice Borja | 25. Rita Quitugua |
| 2. Frances Lizama | 26. Valentino Emesiochl |
| 3. Helen Wisperos | 27. Richard Donaldson |
| 4. Betsy Aguon | 28. Esther Fajardo |
| 5. Janine Williams | 29. Maryrose Arelong |
| 6. Dilmai J. Saiske | 30. Livingston George |
| 7. John M. Biuke | 31. George Hong |
| 8. Takeo Likiaksa | 32. Linda Taitano |
| 9. Omoto Rengiil | 33. Annie Mantanona |
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| 11. Alejo Sablan | 35. Julie Quintanilla |
| 12. Karen Teker | 36. Tony Duenas |
| 13. Ronald Yasuhiro | 37. Rainer Warren |
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| 18. Truth Hough | 42. Felicita Tisa |
| 19. Araceli Dacanay | 43. Lenny Riedell |
| 20. Jose I. Cruz | 44. Elizabeth Camacho |
| 21. Frank G. Salas | 45. Linda Teodosio |
| 22. David V. Yamada | 46. Nora C. Razo |
| 23. Patrick O'Malley | 47. Senioline Nena |
| 24. Lorayne McGovern | 48. Ignacio O. Pangelinan |

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| 49. Tracy Foster | 76. Justo Quitugua |
| 50. Sheila Foster | 77. Lucia Barnes |
| 51. Sinfronsa Duenas | 78. S. Agnes Palacios |
| 52. Bill Gilluly | 80. Lynette Edenfield |
| 53. Reva Duggins | 81. Ruth Poole |
| 54. Victoriano April | 82. Juanita Castaneda |
| 55. Martha I. Waite | 83. Manuel A. Calvo |
| 56. June Webber | 84. Liz Keeler |
| 57. Katrina Perez | 85. Thomas Unsiog |
| 58. David Borja | 86. Elizabeth De Guzman |
| 59. Sister Soledad Aguilo | 87. Sigral |
| 60. Paul S. Borja | 88. Kilatua Jackson |
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| 62. Beverly Balanon | 90. Anthony T. Quinata |
| 63. Helen Hofschneider | 91. Charles Baleto |
| 64. Meltina Abraham | 92. Mike Perez |
| 65. Justina Bossy | 93. Mike Fleming |
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| 107. Norma Murphy | 134. Karla Dressel |
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| 113. John Dougherty | 140. Grace Graminde |
| 114. Ben Seman | 141. Ernest San Nicolas |
| 115. Remy Saria | 142. Cynthia Spencer |
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| 117. Beatrice Salas | 144. Paul Borja |
| 118. Jerry Shoenberger | 145. Anthony Duenas |
| 119. Benny Mesa | 146. Joe Cruz |
| 120. Rosie Crisostomo | 147. Sister Maria |
| 121. Francisco Cruz | 148. Jon Cotters |
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| 123. Pat Hocog | 150. Jane Lentz |
| 124. Gus Quidachay | 151. Lourdes San Nicolas |
| 125. Lynn Untalan | 152. Lourdes Bamba |
| 126. Betty Gagarin | 153. Ken Chargualaf |
| 127. Anne Kagle | 154. Witson Olten |
| 128. Faustino Yang | 155. Al Sablan |
| 129. Marylyn Naputi | 156. Vincent Leon Guerrero |
| 130. Dominic Scafidi | 157. Manuel S. Calvo |

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| 159. Marion Armstrong | 184. Mary Quinene |
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| 161. Charlene Smetka | 186. Ray Ariomin |
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| 167. Esther Sablan | 192. Gary Chester |
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| 173. Mike Farnworth | 198. Suzetta Martinez |
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| 176. Frankie Claros | 201. Judy Benito |
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| 182. Toknios Debrum | 207. Tess M. Orallo |
| 181. Petrus Kuor | 208. Lydia Donamay |
| 182. Joseph Camacho | 209. John Lonno |

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| 220. Loreto R. Hernanoez | 246. Dede Swirely |
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| 222. Ann Matanona | 248. Lucy Selk |
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| 225. Terrie Periera | |
| 226. Pat Pablo | |
| 227. Martha Crisostomo | |
| 228. Clifford Medder | |
| 229. Gonzalo T. Cruz | |
| 230. Joseph Taitano | |
| 231. Aracelin Dacanay | |
| 232. Rosalia Hernandez | |
| 233. Mike Gogo | |
| 234. Anthony Perora | |
| 235. Kerry Butler | |

Editorials

Islandwide Survey....

In spite of the fact that Guam is a small island, our biggest problem seems to be in communication. The legislature doesn't seem to communicate with the governor and the administration and none of them seem to communicate with the man on the street, the taxpayer.

It becomes increasingly difficult to know what the average voter thinks about the myriad problems that face Guam at every turn. Oh, there are a few stalwarts who write letters to the editor. There are a few more who have the opportunity to heard the governor or various senators at parties or on the street. Others appear at public hearings to protest or support certain legislation.

But how does Juan Cruz, who lives in the village, feel about our economic, political and social future? Does anybody know? Does anybody care? Would our island leaders change their views and introduce and pass legislation if they were convinced that the majority of the islanders wanted such legislation?

Some day in the not too distant future, computers hooked to individual homes will allow voters and taxpayers to register their views on the most minute subject instantaneously. Right now though, the voters are largely ignored by the administration and legislature—except at election time, when the candidates make prodigious efforts to find out what the voter really wants.

This lack of voter-taxpayer input into our administrative-legislative processes is a real stumbling block in these rapidly changing times.

We're especially pleased to be playing a role in Guam's first community survey under the sponsorship of the Community Development Institute at the University of Guam. The survey, arranged by Dr. Chris Ford of UOG, could give the island a great deal of insight into what people are thinking about Guam's problems today.

And best of all, through the use of UOG students, the survey will be costing GovGuam hardly a dime. The students will be the ones to do the work of carrying the survey sheets to the people in the villages, picking them up and tabulating them afterwards.

Plans for the survey called for the sampling to be made last Saturday, but the threat and confusion following Typhoon June caused the sponsors to postpone the survey until this Saturday.

A steering committee—composed of representatives from the Governor's Office, the 13th Guam Legislature, the village commissioners, the Bureau of Planning, the Chamber of Commerce and the news media—spent several long sessions drawing up the vital list of questions to be asked.

A separate card, which rates various elected officials—from the Governor to Rep. A.B. Won Pat to the individual members of the Legislature to the village commissioners and assistant commissioners—will be included in the survey. This portion of the survey is under the separate sponsorship of the Daily News.

A massive survey is planned, with some 5,500 forms to be distributed. They will be taken out by the students, with area captains, to predesignated villages. All of the villages will be included.

The questions included are wide ranging and sort of exciting. One member of the steering committee referred to the poll as a "mini-election." It may not be that, because of course the results would have no official validity. While the poll sampling isn't being done professionally, great effort and care has been made to include all the latest technical and scientific means to make the poll worthwhile for the entire community.

The survey sheet will include questions about Guam's priorities, the economy, casino gambling, crime and safety, sale of utilities, health services, village commissioners, district representation and political status. It also will ask for ratings on GovGuam services, from the University of Guam through the telephone authority.

We're quite excited about it. At last the people of Guam will have an opportunity to speak out on the important issues of the day. It remains to be seen if the politicians will listen to what the people are saying. JCM.