# Department of Public Health and Social Services Strategic Plan 2015-2017



Moving towards a healthier future for our community

## Acknowledgements and disclaimer

This report resulted from the collaborative efforts of the various divisions and programs that comprise the Department of Public Health and Social Services (DPHSS), consultants and facilitators from the Association of State and Territorial Health Officials (ASTHO) and DPHSS Consultant Dr. Annette M. David. DPHSS' Performance Improvement Management (PIM) Office under the auspices of the Director's Office, provided coordination oversight and administrative support throughout the planning process.

#### **ASTHO**

Karl Ensign, Senior Director, Planning & Evaluation Rebecca Brady, Senior Analyst Planning & Evaluation

#### STRATEGIC PLANNING MEMBERS

Cynthia Naval, Planner Christopher Surla, Health Educator Patrick Luces, Program Coordinator Gerard Calvo, Systems Programmer Carolyn Garrido, Territorial Registrar Elizabeth Ignacio, Program Coordinator Monica Untalan, Program Coordinator Melvin Cruz, Program Coordinator Venancio Imanil, Program Coordinator Elizabeth Guerrero, Program Coordinator Joleen Almandres, Program Coordinator Jocelynn Cruz, Social Service Supervisor Abraham Mora, Program Coordinator Alex Silverio, Program Coordinator Mary Mendiola, Systems Analyst Shirley Munoz, Systems Analyst Esther Leon Guerrero, Personnel Officer Charlene San Nicolas, Program Coordinator Josephine O'Mallan, BCDC Administrator Geraldine Gumataotao, Management Analyst Stephen Weiss, Public Health Nutrition Specialist Linda DeNorcey, Health Services Administrator Roselie Zabala, Health Services Administrator Elsa Perez, Human Services Program Administrator Charles Morris, Public Health Nutrition Administrator Barbara Besebes, Community Health Nurse Supervisor Bertha Taijeron, Performance Improvement Manager Marlene Carbullido, Community Health Nurse Supervisor Bernadette Schumann, Communicable Disease Control Coordinator Margarita Gay, Community Health & Nursing Services Administrator Rosanna Rabago, Environmental Public Health Officer Administrator

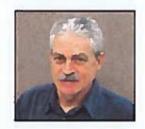
#### MANAGEMENT TEAM

James Gillan, Director
Leo Casil, Deputy Director
Suzanne Kaneshiro, Chief Public Health Officer
Arthur San Agustin, Senior Citizens Administrator
Tommy Taitague, Administrative Services Officer
Ma. Theresa Arcangel, Chief Human Services Administrator
M. Thomas Nadeau, Chief Environmental Public Health Officer

# **Table of Contents**

ACKNOWLEDGEMENTS AND DISCLAIMER	2
MESSAGE FROM THE DIRECTOR	4
STRATEGIC PLAN OVERVIEW	5
INTRODUCTION	. 7
OVERVIEW OF DPHSS	8
DIVISION OF GENERAL ADMINISTRATION	8
DIVISION OF ENVIRONMENTAL HEALTH	9
DIVISION OF PUBLIC HEALTH	10
DIVISION OF PUBLIC WELFARE	10
DIVISION OF SENIOR CITIZENS	11
DPHSS ORGANIZATIONAL CHART	12
BACKGROUND AND METHODOLOGY	13
DPHSS AND THE PUBLIC HEALTH ACCREDITATION PROCESS	15
VISION, MISSION, GOAL, PRIORITIES, VALUES AND PRINCIPLES	16
VISION	16
MISSION	16
GOAL AND PRIORITIES	16
VALUES	17
CROSS-CUTTING PRINCIPLES	18
SWOT ANALYSIS	20
DPHSS WORK PLAN	21
TIER 1 PRIORITIES	21
TIER 2 PRIORITIES	25
ANNEXES: DIVISION ENVIRONMENTAL SCAN	27

## MESSAGE FROM THE DIRECTOR



Hafa Adai!

The Department of Public Health and Social Services provides a people-centered delivery of services to ensure that the people of Guam are receiving safe, accessible, and quality health services. The agency's mission is "To assist the people of Guam in achieving and maintaining their highest levels of independence and self-sufficiency in health and social welfare". With the cooperation of the department's five divisions and programs, the agency continues to perform its mission in a manner that is meant to keep its recipients at the peak of their health.

Maintaining such a task does not come easy. Challenges do appear like the sporadic lack of funds and resources, which are still issues meant to be dealt with. Additionally, as in any area of public health, little gaps still remain in our knowledge concerning our current health system. And there are still policies and plans to develop to support individual and community health efforts.

Despite any setbacks, DPHSS endures and continues to push forward. The DPHSS Strategic Plan for 2015 - 2017 is an intricate guide meant to help the department keep up with current health challenges and modernize its public health system. With the long-term goal and vision in mind, the department aims to receive future accreditation following elements of the strategic plan.

The collaborative efforts of those who helped conceive the strategic plan serve as an example of the strong intent of the DPHSS to provide the highest quality of health care by improving its health infrastructure, accessibility, and health practices in the following years. Thus, the strategic plan is necessary in ensuring that the agency is able to perform essential public health services.

Future accreditation will someday serve as definite proof of the hard work of everyone who served the island's public health care system. But for now, taking steps in improving across all programs and services in the department serves as highest priority. We are proud of all the progress made and will not stop monitoring and improving the community's health. DPHSS plans on moving towards a healthier future. Carrying out all the components of the strategic plan will take an endless amount of time and exhausting effort, but succeeding in designing a stellar public health system is more than priceless.

While we wait for that time, we will continue to be fully committed in providing our health services with the genuine intent of always giving our best to individuals in need and the island community.

James W. Gillan Director

## Strategic Plan Overview



### Our Mission:

To assist the people of Guam in achieving and maintaining their highest levels of independence and self-sufficiency in health and social welfare

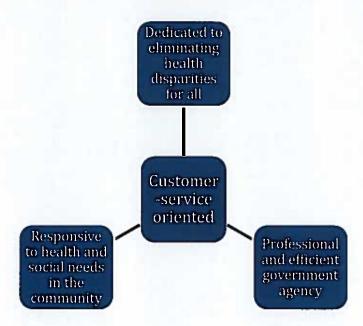


### Our Vision:

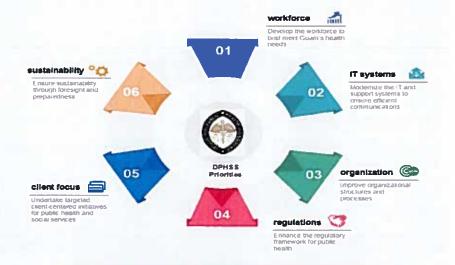
Empowered people of healthy minds and bodies living in a safe environment throughout their lifetime.

### Our Values:

A professional and efficient government agency that is dedicated to eliminating health disparities for all and is responsive to the health and social needs in the community.



# **Our Priority Areas of Work:**





### Introduction

A healthy community is the cornerstone for economic progress, and a strong health system is necessary to achieve a healthy population.

The Department of Public Health and Social Services (DPHSS) is committed to a participatory process that engages the community and other health stakeholders in an on-going process of assessment, strategic planning, implementation and evaluation to generate the policies, programs, and capacities needed to move the Guam community towards a healthier future. The first part of the process involved an island-wide Community Health Assessment (CHA) to delineate an accurate snapshot of our community's health situation. The report from this effort was released earlier in 2015.

The external assessment was followed by an internal DPHSS assessment of its organization structure, processes and capacity to determine the internal priorities for action that will enable the agency to deliver needed services and address the health issues that confront our community. This report documents the results of the internal consultation and delineates the DPHSS Strategic Plan. This Plan is intended to guide DPHSS in augmenting its infrastructure and capacity to achieve its mission. It will be complemented by a community strategic planning process that will pull together the findings from the CHA and internal DPHSS consultation into a Community Health Improvement Plan (CHIP). Thus, this report represents the second in a three-part process of participatory strategic planning to begin the journey towards Guam's healthier future.



### **Overview of DPHSS**

The Department of Public Health and Social Services (DPHSS) is a line agency within the Executive Branch of the Government of Guam that is charged with providing public health and social services for the island. Effectively established on July 1, 1964, the Department underwent several cycles of reorganization and today consists of five Divisions under the leadership of a Director and Deputy Director. The 5 Divisions include:

- General Administration
- Environmental Health
- Public Health
- Public Welfare
- Senior Citizens

#### Division of General Administration

The Division of General Administration (DGA), provides department wide administrative support functions to the department divisions. DGA is comprised of Financial Management Services, Management Support Services, Facilities & Maintenance, Systems and Programming Group, Health Professional Licensing Office and Emergency Medical Services. DGA also provides direct support to the Director's Office in providing assistance to the department in terms of human resource development, Equal Employment Opportunity assistance to ensure compliance with federal and local laws, safety training to ensure a safe and healthy working environment free from recognized hazards and illness.

The Director's Office/Deputy Director's Office provides policy direction, senior management leadership and administrative guidance to the five divisions within DPHSS. This office includes the following:

- Personnel Office oversees all personnel matters, to include recruitment and classification, and serves as the focal point for certifying individuals with disabilities.
- Safety Office responsible for organizing and establishing safety programs for the department to ensure a safe and healthful working environment for employees and visitors.
- Equal Employment Opportunity Office plans and administers the Equal Employment Opportunity/Affirmative Action Program for the department.
- Performance Improvement Management Office a newly created office responsible for pursuing strategies and activities to improve public health outcomes. The initiatives supported by the PIM Office will help to measure and improve performance throughout the department.
- Public Information Office serves as the public relations arm of the department and assists the five divisions in communicating their goals and activities to the island community and the public; also responsible for disseminating press releases to the media and developing and implementing official media campaigns.
- Systems and Programming This office is the department's data center and is responsible for the administration of information technology matters and support for computerization needs.
- Facilities & Maintenance The Facilities & Maintenance Section is responsible for the building and ground maintenance services within the Department's four (4) facilities located in Mangilao, Dededo, Inarajan, and Santa Rita.

The *Management Support Services* administers day-to-day operations and is the central document processing center for all DPHSS facilities; also responsible for the coordination and dissemination of all correspondence or communications external to the entire department.

The Financial Management Office is comprised of the Business Office, which provides direction for financial matters and the Supply Office, which functions as the central processing center for procurement and supply purposes and is responsible for the department's procurement, issuance, storage, inventory, and maintenance of all supplies and equipment.

The *Health Professional Licensing Office* handles the regulations and certification of various categories of health professionals, and includes:

- Guam Board of Nurse Examiners
- Guam Board of Medical Examiners
- Guam Board of Examiners for Pharmacy
- Guam Board of Examiners for Dentistry
- Guam Board of Examiners for Optometry
- Guam Board of Allied Health Examiners
- Guam Board of Barbering and Cosmetology

The Emergency Medical Services is responsible for the administration of the Emergency Medical Services (EMS) system on Guam and establishment of effective pre-hospital emergency medical services system with the necessary equipment, personnel and facilities to ensure that all emergency patients receive prompt, adequate medical care. This office is also responsible for ensuring that all standards, rules, and regulations are followed for emergency medical services personnel, equipment, supplies, training programs, facilities, communications systems, and other locations as may be required to establish and maintain an adequate system of emergency medical services.

The Emergency Medical Services for Children (EMSC) administers the EMSC Program. This is a federally funded program, established to ensure that all children and adolescents receive appropriate medical care in a health emergency – no matter where they live, travel, or attend school.

### Division of Environmental Health

The Division of Environmental Health (DEH) seeks to protect the people of Guam from environmental hazards and drug diversion through education and the implementation of governing laws designed to prevent injuries, disabilities, diseases, and deaths. The Office of the Chief administers the island-wide environmental health programs of DEH and coordinates the division's finances and administrative functions. The Division has three Bureaus:

- Bureau of Inspection and Enforcement administers the health and sanitation programs
  of its assigned areas of the island; leads foodborne illness outbreak investigations;
  manages the hand-hygiene and island-wide environmental health education campaigns;
  and manages the consumer commodity programs (food, drugs, cosmetics, devices).
- Bureau of Compliance and Investigation administers the health and sanitation
  programs of its assigned areas of the island; coordinates the island-wide vector
  surveillance and control programs; operates the One-Stop Permitting Center; manages
  the Controlled Substances Program, Cemetery & Mortuary Program, and the Solid
  Waste Program; and leads in the development of the division's SOPs and directives.

Bureau of Program Support and Information - processes and issues certificates, registrations, permits, disinterment/reinternment approvals of DEH; facilitates in the drafting and revision of the division's major plans, reports, and rules and regulations, and grant applications; manages the prescription drug monitoring program; and implements the special projects and activities of DEH.

#### Division of Public Health

The Division of Public Health is comprised of five bureaus and three sections, and is responsible for disease surveillance, vital statistics, prevention, and public health service provision.

- The Chief Public Health Office oversees the Division and has direct charge of:
  - o Office of Epidemiology and Research disease surveillance
  - Office of Vital Statistics issues birth, death and marriage certificates; marriage licenses; burial permits
  - o Dental Program provides dental services
- Bureau of Communicable Disease Control prevents, responds and controls the spread
  of diseases of public health concern in Guam through surveillance, disease reporting
  and investigation in collaboration with health care providers and key responders for a
  healthier island community. The Bureau also oversees emergency preparedness,
  immunization, laboratory services, radiological services and pharmacy services.
- Bureau of Community Health Services addresses noncommunicable disease prevention and control through community outreach, settings-based programs, and environmental interventions.
- Bureau of Nutrition Services strives to improve health and well-being through
  nutrition education, promotion of physical activity, and engaging with partners to
  develop policies and environmental changes which reduce hunger, increase
  breastfeeding, and decrease obesity and its associated chronic diseases throughout
  Guam.
- Bureau of Family and Nursing Services provides community health nursing services by synthesizing nursing practice and public health practices.
- Bureau of Primary Care Services aims to reduce health disparities by providing comprehensive primary health care to the underserved, indigent, and uninsured populations who are most in need of assistance and least able to find it.

### Division of Public Welfare

The Division of Public Welfare provides support to individuals or families in times of financial difficulties, through programs that offer temporary assistance to the unemployed, and long-term assistance for those who are permanently and totally disabled. The *Chief Public Welfare Office* administers and oversees the overall operations of the division's federal and locally funded programs. There are four bureaus under this division:

- Bureau of Economic Security plans, organizes, administers, directs and oversees the eligibility determination of the following programs: Supplemental Nutrition Assistance Program (SNAP), Cash Assistance, Medical Assistance and Child Care Assistance.
- Bureau of Management Support responsible for implementing and operating quality control and conducting management reviews on the Supplemental Nutrition Assistance Program (SNAP).
- Bureau of Health Care Financing Administration oversees the Medicaid Assistance Program (MAP) and Medically Indigent Program (MIP).

 Bureau of Social Services Administration - administers various child welfare programs designed to protect children and strengthen families.

### **Division of Senior Citizens**

The Division of Senior Citizens is primarily responsible for coordinating all activities on Guam relating to the purposes of the Older Americans Act; serving as the primary advocate for all older persons on Guam; and assisting agencies and other entities in the development of a comprehensive and coordinated service delivery system throughout Guam. The *State Office on* Aging plans, coordinates and implements programs geared toward assisting older individuals in addressing their needs and problems, and in their attainment or maintenance of a satisfying lifestyle. There are four Bureaus under this division:

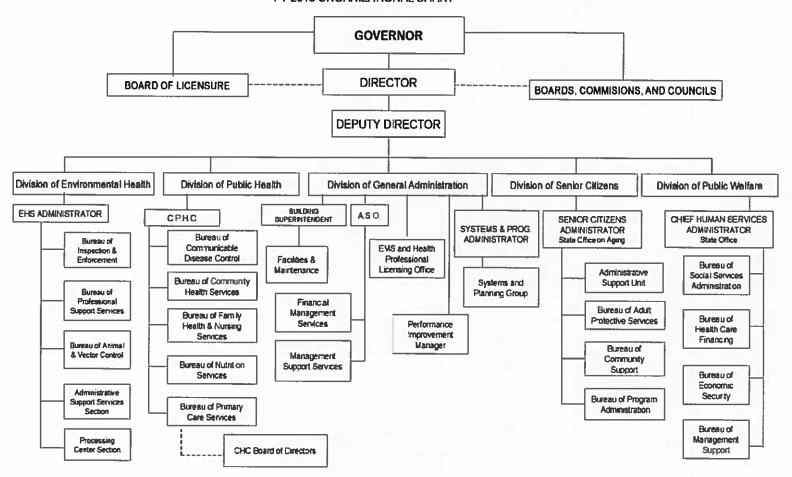
- Bureau of Administrative Support provides technical and administrative support to the rest of the division.
- Bureau of Program Administration and Development implements and coordinates the provision of services to older individuals age 60 years of age and older in line with the Older Americans Act of 1965 as amended.
- Bureau of Community Support responsible for managing all aspects of information, assistance, referral, orientation and outreach with respect to Title III Aging Programs.
- Bureau of Adult Protective Services created by the enactment of P.L. 19-54 in 1989, as amended by P.L. 21-33 and P.L. 31-278, this Bureau implements programs and provisions stipulated by these laws.



Process Mapping Workshop with ASTHO

### **GOVERNMENT OF GUAM**

Department of Public Health and Social Services FY 2016 ORGANIZATIONAL CHART

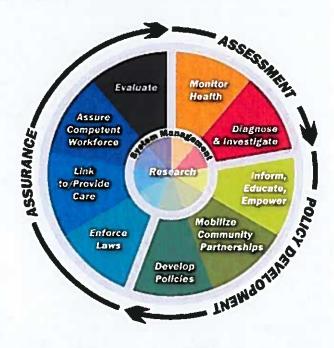


### **Background and Methodology**

### Background

Public health departments are tasked to safeguard the health of the communities they serve; ensuring the quality of service of these departments is critical. Accreditation ensures that a public health department is capable of fulfilling the three core functions and ten essential services of public health, as defined by the Institute of Medicine and the national Public Health Functions Steering Committee.

## Core functions1 and essential services2 of public health



Accreditation consists of adoption of a set of standards, a process to measure health department performance against those standards and recognition for those departments that meet or exceed the standards. In the United States, the Public Health Accreditation Board (PHAB) oversees the accreditation process. Application requires submission of a completed application form, a letter of support by the health department's appointing authority and three requisite documents:

- A Community Health Assessment (CHA);
- A Community Health Improvement Plan (CHIP); and,
- A Department Strategic Plan.

<sup>&</sup>lt;sup>1</sup> Institute of Medicine, Future of Public Health, 1988.

<sup>&</sup>lt;sup>2</sup> Public Health Functions Steering Committee, Fall 1994

DPHSS commenced its Community Health Assessment (CHA) in 2010. After laying the groundwork and engaging community partners from 2010 to 2012, data collection and analysis and the prioritization of critical health issues occurred in 2013. The Guam CHA utilized a community-based participatory process throughout, using a mix of internal consultations within the divisions and programs of DPHSS and external consultations with other agencies and community partners. Data and community feedback were incorporated into the CHA report, released in 2015.

Guam's CHA lead to a Community Health Improvement Plan (CHIP), which is defined as "a long-term, systematic effort to address public health problems on the basis of the results of community health assessment activities and the community health improvement process...used by health and other governmental education and human service agencies, in collaboration with community partners, to set priorities and coordinate and target resources. A community health improvement plan is critical for developing policies and defining actions to target efforts that promote health. It should define the vision for the health of the community through a collaborative process and should address the gamut of strengths, weaknesses, challenges, and opportunities...to improve the health status of that community<sup>3</sup>."

A CHA and a CHIP are two of the three prerequisite documents necessary for application by DPHSS to the Public Health Accreditation Board; the third prerequisite is a Department Strategic Plan. This report represents the culmination of the internal consultation process for DPHSS's Department Strategic Plan, and is intended to serve as the second step in the public health strategic planning process that will be utilized to develop Guam's CHIP.

DPHSS also completed an Organizational Self-Assessment (OSA). An OSA serves as a valuable process providing state and local health departments with the means to assess and understand their own systems and program operations in order to strengthen services delivered.

Initial OSA preparation with the Association of State and Territorial Health Officials (ASTHO) began in April 2013 and ASTHO provided on-site technical assistance in September 2013. Each division participated in the OSA process and the results will be used to prioritize opportunities for improvement and implement QI activities to address gaps identified in the OSA.

### Methodology

DPHSS sought technical assistance from ASTHO in 2014 to facilitate the internal consultations across the Department's various Divisions and Bureaus, culminating in a 4-day departmental strategic planning session in October 2014. The session enabled the DPHSS to re-define its vision, mission, values and priority action areas, and to establish milestones and a notional schedule for year 1 activities.

A SWOT (Strengths, Weaknesses, Opportunities and Threats) assessment was conducted. Various internal DPHSS stakeholders were interviewed and discussions

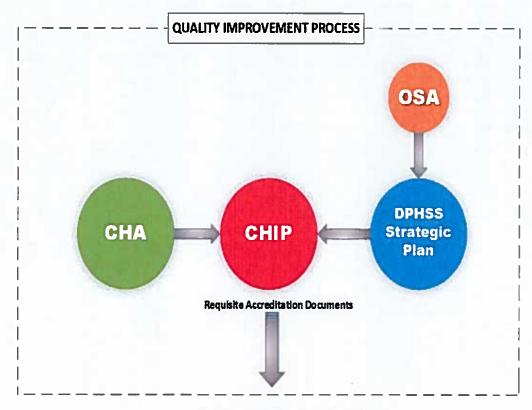
Minnesota Department of Health. About: Community health improvement plan. Available online at http://www.health.state.mn.us/lphap/

were facilitated to identify key themes that currently affect the way DPHSS is functioning today and the opportunities and concerns about how it will operate in the future. The Divisions also performed environmental scans across their various programs and areas of work. The findings were utilized in conjunction with prioritization exercises that ranked and prioritized action areas. This Department Strategic Plan resulted from these discussions, and highlights DPHSS priorities, and key system improvements that when achieved, will impact health service delivery significantly in Guam.

The accreditation process also requires a continuous Quality Improvement (QI) process for ongoing feedback and quality assurance. In February 2014, DPHSS established a framework for QI through the creation of a Quality Improvement Council (QIC) and a Quality Improvement Plan (QIP) that is aligned with the Department Strategic Plan. It is anticipated that the QI process will be an ongoing one that will assess the DPHSS' performance and create a "culture of quality and sustainable improvement.4"

All of these various elements – the CHA, OSA, Department Strategic Plan, CHIP and QI process – are linked and contribute to the preparation for DPHSS accreditation.

#### **DPHSS Accreditation Process**



**DPHSS Accreditation Application** 

<sup>&</sup>lt;sup>4</sup> DPHSS, FY2015 Quality Improvement Plan (QIP), February 2014.

## Vision, Mission, Goal, Priorities, Values and Principles

#### VISION:

DPHSS envisions Guam's people empowered with healthy minds and bodies, living in a safe environment throughout their lifetime.

### **MISSION:**

DPHSS' mission is to assist the people of Guam in achieving and maintaining their highest levels of independence and self-sufficiency in health and social welfare.

### **GOAL and PRIORITIES:**

The goal of this Departmental Strategic Plan is to enhance the agency's capacity to contribute to improving the health of the Guam community and markedly reducing its physical and socio-economic burden from disease and ill health through action along six (6) priorities:

- Workforce development to best meet Guam's health needs
- Information technology (IT) systems that are modernized and supported to ensure efficient communications
- Organizational structure and process that maximize the agency's capacity for meeting its mission
- Enhancements in the regulatory framework to create a health promoting policy environment
- Client-focused initiatives that deliver people-centered public health and social services
- Sustainability in designing the health system to meet the population's health needs

Action across these 6 priorities is expected to lead to a strong, equitable, accountable, efficient, sustainable, and resilient health system that delivers quality health services to the entire Guam community, leading to optimal health outcomes and high-quality health care.

The first three priorities are considered to be the most urgent, and action is needed from the outset. Thus, these priorities are the starting point for the process of change within DPHSS, and are considered Tier 1 priorities. The last 3 priorities require the strengthening of the Tier 1 priorities first; thus, action for these priorities will have to occur after the Tier 1 priorities have been addressed.

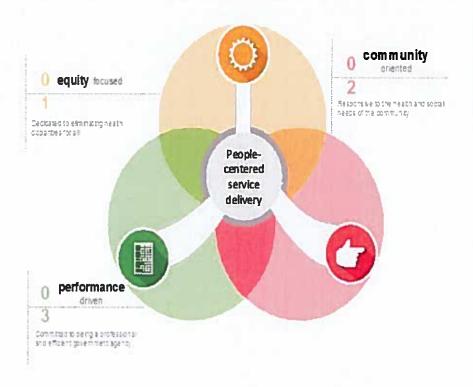
Tier 1 priorities	Tier 2 priorities		
Action in Year 1	Action In Year 2 or 3		
Workforce development	Regulatory framework		
IT modernization and support	Client-centered initiatives		
Organizational structure and processes	Sustainabilty		

### **VALUES:**

At the core of DPHSS' value system is people-centered service delivery, which emphasizes the importance of ensuring safe and quality health service delivery to the agency's clients or customers. This is made possible through:

- An equity focus, dedicated to eliminating health disparities across the entire island community;
- A community orientation that is responsive to the health and social needs of the community, and actively fosters community engagement and participation in all stages of public health planning and service delivery; and,
- A performance driven approach, where leadership and staff are committed to professionalism and efficiency.

### **DPHSS Core Values**



### **CROSS-CUTTING PRINCIPLES:**

In constructing this Department Strategic Plan, four overarching principles are recognized:

### Using and generating evidence for action

While the evidence base for new and evolving issues in public health may not yet be established, whenever good evidence exists, it must be utilized to guide the development of policies and programs. This Department Strategic Plan strongly encourages DPHSS staff and other health stakeholders to seek out reliable data and information when developing public health policies, and interventions. Data infrastructure was identified as an area of specific need in the community health improvement planning process. When local evidence is lacking, DPHSS will consider the experiences of other US States and Territories and Pacific Island countries in the region who may have pilot-tested some recommended approaches or implemented "good practices" and will explore the feasibility and relevance of applying the lessons learned by these States, Territories and other Pacific Island countries when adapting interventions for Guam's population.

### Fostering intersectoral collaboration and networking at all levels

Effective public health policies and programs require multisectoral participation and networking. Within Guam, DPHSS will engage with the various agencies within the public sector that are involved in health issues, including health policies, private sector counterparts and the community at large. Effective collaboration is also necessary at the regional and global levels. Mechanisms to foster these types of creative partnerships are essential for successful implementation of the community health improvement plan (CHIP) activities and strategies to improve population health.

### Recognizing and addressing the social determinants of health

DPHSS recognizes that a high performing public health system is needed to effectively improve health. This Plan acknowledges that in order to effectively address the health priorities of the CHIP, the public health infrastructure needs to be strengthened. Social inequalities and behavioral factors influence the distribution of emerging diseases, both communicable and noncommunicable, their course and the populations that are most affected. Access to safe water and healthy nutrition, housing, education, employment, economic status, gender dynamics, unsafe sex, tobacco use, harmful alcohol use, drug abuse and sociocultural factors that influence health seeking behaviors all have an impact on health outcomes. The dramatic increases in volume and speed of international travel and commerce also contribute to the changing epidemiology of today's public health challenges. These factors need to be taken into consideration when designing health system improvements to address public health issues.

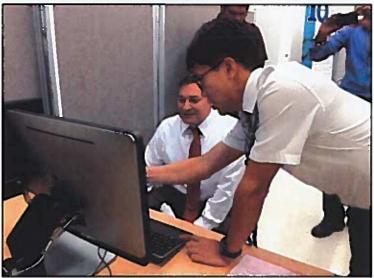
### Re-affirming people-centered care

People-centered care involves a balanced consideration of the values, needs, expectations, preferences, capacities, and health and well-being of all public health constituents and stakeholders, and encompasses the ill and those who are well. A people-centered approach addresses the needs of individuals, families and communities in the broader context of their environment, while empowering them to achieve good health. It also gives due consideration to health care providers who should be enabled and supported to provide effective, holistic and compassionate care. Likewise, health care organizations and the larger health system must be designed, developed and managed to provide a conducive and supportive environment for delivering equitable,

ethical, effective, efficient and empathic care. People-centered health care reaffirms these core values, articulated in the constitution of the World Health Organization and other international declarations:

- · Health as a fundamental human right;
- Health as a central element in the process of development;
- The end of all forms of discrimination; and,
- The participation and inclusion of communities in health and development<sup>5</sup>.



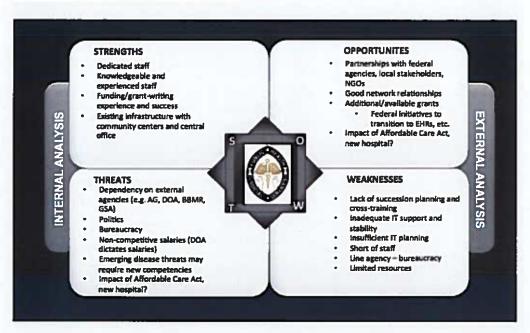


Pacific Open Learning Health Net Official Opening Ceremony

<sup>&</sup>lt;sup>5</sup> David AM. *People at the Centre of Health Care: Harmonizing mind and body, people and systems.* World Health Organization: Manila, Philippines, 2007.

## **SWOT Analysis**

DPHSS staff conducted a SWOT (Strengths, Weaknesses, Opportunities and Threats) analysis at the 4-day strategic planning session. The assessment identified issues that will influence how public health will operate. A summary of the inputs for this assessment exercise is outlined below.



Based on the results of the SWOT analysis, Departmental priorities for action were selected. Priorities 1-3 are considered Tier 1, where action is needed immediately.



Priorities 4-6 are considered Tier 2, which need to build upon Tier 1 priorities. Hence action for these Tier 2 priorities will begin later, in Year 2 or 3.

# DPHSS Work Plan

### Tier 1 Priorities

Priority 1: Develop Workforce		Priority 2: Modernize IT and Support Systems		Priority 3: Improve Organizationa Structure and Processes	
		Year 1			
Milestone	Responsibility	Milestone	Responsibility	Milestone	Responsibility
I.Identify individuals who will be retiring within 5 years and begin to develop SOPs  Activity 1.1 HR will inform Division heads and Division heads will assess staff to determine staff	Division Heads	1.Revive HIT Committee and include OIT  Activity 1.1 Create committee or taskforce within divisions of Public	Director	1.Divisions map out processes internally and externally to estimate time and cost of putting together recruitment and procurement packages	
leaving within 5 years  Activity 1.2. Ensure SOPs will be	Division Heads	Health  Activity 1.2 Go through	Director	Activity 1.1 QI Council to meet to discuss project	QI Council
updated/developed within their division	Sivision Florida	director of DOA to invite participation in process or assign designee.	Brocker	Activity 1.2. Meet with Director, DH, ASO,	Performance Improvement
2.Meet with other divisions to identify positions that are needed locally		Activity 1.3 Schedule kick-off meeting	Director's Designee	Personnel Officer to explain project and get buy in	Manager (PIM)
Activity 2.1. Assess divisions to identify positions that are needed.	Division Heads	2. Resources identified within all programs for		Activity 1.3. Develop form for time study	QI Council
Divisions will be responsible for interfacing with higher education to identify competencies and certifications needed for positions needed within their divisions.		Activity 2.1 Identify resources for cost-sharing	Division Heads	Activity 1.4. Identify participants of time study	Division heads

3. Each division identify specifications within government that need to be reviewed		Activity 2.2 Determine mechanism for fair sharing <sup>6</sup>	HIT Committee	Activity 1.5. Provide orientation and implement time study	QI Council
Activity 3.1. Divisions will identify positions and job specs that need updating and make recommendations for revision <sup>1</sup>	Division Heads	3. Needs assessment to determine inventory, gaps, problems, etc.  Activity 3.1 Each division will prepare inventory list  Activity 3.2 Prepare survey on inventory and gaps	Division Heads HIT Committee	Activity 1.7 Personnel Officer (Recruitment) or Administrative Services Officer (ASO) (Procurement) to gather completed forms to QI Council for evaluation	Recruitment: Personnel Officer Procurement: ASO
		Year 2	3 - 1 - 1 L		
Milestone	Responsibility	Milestone	Responsibility	Milestone	Responsibility
1. SOPs drafted and validated  Activity 1.1 Review SOPs and develop process for validation.	Division Heads	1.Needs assessment begun  Activity 1.1 Administer survey	HIT Committee	1.Evaluate and report findings to director and division heads  Activity 1.1 Evaluate time	Ql Council
2.Meeting with University of Guam		Activity 1.2 Analyze survey results and break assessment down into	HIT Committee	study findings and make recommendation  Activity 1.9 Forward time	PIM
Activity 2.1 Continue dialogue and work with higher education for competencies and certification	Division Heads	categories – inventory, gaps, and needs. Within subcommittee to address		study findings to Director and Division heads for review	I IIVI

<sup>&</sup>lt;sup>6</sup> Moved to Year 2.

3. Group convened to review specifications  Activity 3.1 Reviewed update job specifications as necessary	Division Heads	gaps and needs assessment  Activity 1.3 Identify committee members for each of the three categories – inventory, gaps, needs.	HIT Committee		
		Year 3			
Milestone	Responsibility	Milestone	Responsibility	Milestone	Responsibility
1.Staff identified and trained  Activity 1.1 Identify staff to be trained and begin succession training  2.Assist higher education institutions to develop curriculum  Activity 2.1 Assign staff to work with higher education institutions on curriculum development	Division Head  Division Heads	I.Complete needs assessment  Activity 1.1 Complete analysis of needs assessment survey  Activity 1.2 Determine new applications  Activity 1.3 Develop project plan and begin	HIT Committee HIT Committee HIT Committee	I.Development of strategies to improve routing process internally  Activity 1.1 Director to meet with division heads to discuss streamlining efforts  Activity 1.2 Division heads will meet with staff to comply with streamlining efforts	Director  Division Heads
Activity 2.2 Develop internship programs with staff who developed curriculum  3. Job specifications revised	Division Heads	pre-requirements gathering		Activity 1.3 Director will assign staff to assign routing of SOPs  Activity 1.4 Division heads and staff to review SOPs	Director  Division Heads

Activity 3.1 Job specifications reviewed and updated	Division heads	and recommend changes if needed	
		Activity 1.5 Assign staff to finalize and issue SOPs	Division Heads
		Activity 1.6 Department-wide implementation of SOPs	Director
		2.Development of strategies to improve external routing process	
		Activity 2.1 Request meeting with stakeholders (DOA, BBMR, AG, GSA) to discuss findings and request strategies to streamline process and reduce delays	Director
		Activity 2.2 Stakeholders to meet with their staff to discuss how they can streamline their processes	External
		Activity 2.3. Reconvene stakeholders to discuss strategies	Director

	Activity 2.4 Assign taskforce representing key stakeholders to develop SOPs	External
	Activity 2.5 All stakeholders to review and finalize SOPs	External
	Activity 2.6 SOPs to be implemented	External

Tier 2 Priorities

Priority 4: Enhance Regulatory Framework		Priority 5: Undertake Targeted, Client-Centered PH/SS Initiatives		Priority 6: Improve Sustainability		
Milestones	Timeline	Milestones	Timeline		Milestones	Timeline
Organize/create planning group using department/division staff	Year 2/3	Determine feasibility of re- establishing Health Education Office to identify and take on	Year 2/3	1.	Create taskforce to assess feasibility of creating and streamlining offices (grants	Year 2/3
2. Put out a call for SOPs within each division	Year 2/3	targeted initiatives			administration, health education, etc.).	
3. Schedule review of SOPs	Year 3/4	2. Division heads to identify targeted initiatives and interface with Education Office	Year 2/3	2.	Action taken on recommendations of	Year 3/4
4. Identify redundancies	Year 3/4				taskforce	
5. Update and implement SOPs in concurrence with approval from administrators	Year 3/4			3.	Start applying for grant opportunities	Year 3/4

6. Develop new SOPs to address gaps or new tasks	Year 4/5	4.	Look at different divisions and services provided and research allowable fees	Year 4/5
7. Concurring review (CQI - Plan, do, check, act)	Year 4/5		under local mandates	
8. Annual reassessment of procedures	Year 5/6	5.	Propose sliding fee schedule	Year 4/5
9. Put out survey to recently hired		6.	Sustain workforce by updating job descriptions	Year 4/5
staff to measure accomplishments and identify weaknesses	Year 6/7		and align with national pay to keep workforce in Guam	
		7.	Identify/discuss with chairperson to establish revolving fund in an effort	Year 5/6
			for sustainability so that we	
			can keep our funds generated by the services we charge for	

# **Annexes: Division Environmental Scan**

**DIVISION OF GENERAL ADMINISTRATION** 

**DIVISION OF ENVIRONMENTAL HEALTH** 

**DIVISION OF PUBLIC HEALTH** 

**DIVISION OF PUBLIC WELFARE** 

**DIVISION OF SENIOR CITIZENS** 



### **Division of General Administration**

Mission: To assist the people of Guam in achieving and maintaining their highest levels of independence and self-sufficiency in health and social welfare.

Director/Deputy Director's Office

### Financial Management Services

### Performance Improvement Management (PIM) Office

### **Health Professional Licensing Office**

### **Management Support Services**

### **Emergency Medical Services**

#### **Priorities**

- Responsible for providing policy direction, senior management leadership and administrative guidance to the five (5) divisions within DPH&SS.
- Responsible for providing direction with respect to financial matters; coordinates the preparation and compilation of the department's fiscal year budget; and ensure compliance with statutes relative to fiscal issues.
- The PIM Office is a newly created office responsible for pursuing strategies and activities to improve the public health outcomes for all island residents through a guided and systemic approach with the ultimate goal of preparing the department for public health accreditation
- Oversee and support the planning and implementing of all Health Professional Licensing Boards' Guam mandates.
- Provide administrative support for day-to-day operations for all five divisions.
- Responsible for the administration of the Emergency Medical Services (EMS) system on Guam to include the establishment of an effective pre-hospital emergency medical services system. This includes the necessary equipment, personnel and facilities to ensure that all emergency patients receive prompt, adequate medical

Year	2012	2013	2014
New	33	23	33
Resigned	14	21	16
Retired	19	12	32
Total	378	401	408

Personnel. Limited staff resources continue to pose a challenge for the Financial Management Section's Business Office as funding for operations and personnel are entirely locally funded. Community Work Experience Program (CWEP) participants assigned through the department's JOBS/DPW program has been instrumental in providing some relief, but, as these participants are temporary and often replaced, the time taken to train the participants only adds to the delay of completing work tasks.

### National Public Health Improvement Activities and Status Initiative (NPHII) Objective

Increase public health accreditation readiness through the development of a community health assessment, community health improvement plan and development of an agency-wide strategic plan.

Conduct an Organizational Self-Assessment (OSA) to identify gaps in meeting the national Public Health Accreditation Board (PHAB) standards and measures as it relates to the 10 essential public health services.

Implement two or more performance improvement or quality improvement

- Conduct Community Health Assessment completed in 2013
- Conduct Community Health Improvement Plan (CHIP) - scheduled for August 2015
- Develop an Organizational Strategic Plan completed in 2014.
- Initial OSA preparation with ASTHO April 2013
- On-site TA with ASTHO September 2013
- OSA team from each division participated in OSA process
- OSA results were completed and will be used to prioritize opportunities for improvement and implement QI activities to address gaps identified in OSA
- (2) QI projects identified within DPH

initiatives that increase efficier effectiveness.	ncy or 1. Improve vaccine storage and handling by Vaccine for Children Enrolled Providers to decrease reported incidents that result in vaccine loss.
	2. Improve Employee Drill Recall Response under the
	Public Health Emergency Preparedness Program
	<ul> <li>Establishment of a formal QI Council February 2014</li> </ul>
	<ul> <li>UOG courses focused on customer service, financial management, performance mgmt., leadership skills, communication skills, supervisory, and administrative skills</li> </ul>
	<ul> <li>Total Quality Management (TQM) training</li> </ul>
	<ul> <li>NPHII symposium focused on performance management and quality improvement</li> </ul>
Continue performance mana activities.	<ul> <li>Continue to provide staff training on performance management and quality improvement</li> </ul>
	<ul> <li>Conduct a Training Needs Assessment (completed)</li> <li>Deliverables include: online training calendar on dept.</li> <li>website, training database, and training policy</li> </ul>
	<ul> <li>Dept. website enhancement project (on-going).</li> <li>Deliverables: on-line restaurant inspection database, health status dashboard project (on-going)</li> </ul>

### **Division of Environmental Health**

Vision: The people of Guam are not adversely impacted by their environment through the effective operation of DEH programs resulting in a healthier and more knowledgeable population.

Mission: To serve and protect the people of Guam from environmental hazards and drug diversion through education and the implementation of governing laws designed to prevent injuries, disabilities, diseases, and deaths.

### **Priorities**

Target 1: Enhance resources

Target 2: Enhance regulatory foundation

Target 3: Enhance operations

#### Activities

Challenges

mandates

proactive

complaints

regulations

regulatory inspections

outbreak, screening)

Internet, emails, etc.

- Processing applications for permits, certificates, and registrations
- Responding to all public complaints
- Responding to all reported food-borne and vector-borne outbreaks
- Performing as many compliance inspections as time and resources permit
- Sponsoring annual food safety education month

Inadequate number of personnel to fulfill

Unable to conduct adequate number of

Most programs are responsive and not

Not always timely in responding to

Many pending SOPs and rules and

No lab support for food safety (pesticide,

Frequent network interruption: processing,

- · Responding to all reported drug diversion
- Responding to all import detentions

### Risk Factors of Population served

Highly susceptible population

- · Elderly: Elderly nutrition, nursing/adult care
- Young: Elementary schools/childcare
- Immunocompromised: Hospital cafeteria
   Foreign January communication and culture

Foreign language -communication and cultural challenges

Inadequate/poor access to potable water, waste disposal

- % HU not on public water system or well: Guam (0.56%) vs. USA (0.33%)
- % HU with "other" sewage disposal: Guam
   (2%) vs. USA (.036%)

### Substandard housing

- % HU with walls of wood or other material: Guam (3.3%)
- % HU with roof of wood or other material: Guam (3.5%)
- Issues with vector-borne disease, solid waste, mold, public nuisance

#### Successes

Responds to all complaints and outbreaks

Never-ending product detentions

Frustrating information system

Need to depend on other agencies

Food safety education

Implementation of EPHM&R Act

Construction of GEPHL

Personnel support: new recruitments, CDC

fellow/associate

Adoption of the Guam Food Code Implementation of the GPDMP

#### Gaps

Most programs are not proactive Division not adequately funded Inadequate regulatory activities

- Cannot meet mandates
- Staff not fully trained
- Need stronger administrative penalties

No dedicated legal counsel assigned to DPHSS

Division of Public He	alth
Bureau	Priorities
OVS (Office of Vital	•Ensure that STEVE has reliable backup system to store database
Statistics)	•Reliable connectivity for STEVE
	•Ensure that information on all documents are complete and accurate
	•Issue birth, death and marriage certificates and marriage licenses on a
	timely basis
	•Ensure that OVS reports contain accurate data
Dental	•Continue Guam Fluoride Varnish Program at Head Start Centers,
	daycares, immunization outreaches and health fair
	•Approve Medicaid Treatment Plans on a timely basis
	•Continue providing dental services to uninsured children and senior
	citizens
BCDC (Bureau of	•Improve immunization coverage
Communicable Disease	Improve provider site participation in Guam WeblZ
Control)	•Prevent perinatal Hepatitis B transmission
Control,	•Enhance lab testing capabilities at the Guam Public Health Lab (GPHL)
	•Maintain GPHL IATA certification
	Improve screening and testing of STD/HIV clients
	•Maintain HIV Rapid Testing
	Continue implementing Directly Observed Therapy (DOT)
	•Conduct prompt epidemiologic contact investigation of all drug resistant
	TB cases
	•Cross train lab staff in different microbiology procedures
	•Timely response to infectious outbreaks
BCHS (Bureau of	
Community Health	•Reduce and eliminate health and wellness disparities
Services)	•Ensure that activities of NCD Consortium are implemented
Ser vices)	Continue timely collection of BRFSS data
BFHNS (Bureau of	•To recruit more nurses and physicians
Family Health and	•To provide effective comprehensive island-wide nursing programs and
Nursing Services)	services
riar sing oct vices)	•To expand Guam's capacity to serve young children (birth -5 yrs.) with
	diagnosable mental health disorders
	•To provide more family planning service
	•To work with other programs to meet grant mandates
BNS	•Increase WIC participation
	•Increase fruit and vegetable consumption
	Increase the number of mothers who breastfeed
BPCS	•Establishment of CHC Executive Director, Medical Director and Chief
	Financial Officer within Government of Guam
	•Law to garnish income tax of CHC patients with aged accounts
	Contracting third party payers
	•Contracting collection agency
Bureau	Current Activities
OVS	•Issue birth, death and marriage certificates and marriage licenses
	•Provide data to programs for their grants
	•Submit copies of records to the National Center for Health Statistics
	(NCHS)
	•Ensure that STEVE connected so that birthing facilities can register
	online.
Dental	•Apply fluoride varnish at Head Start Centers, monthly WIC
	Immunization Outreach and other immunization outreaches with nurses,
	and health fairs
	•Treat DOC inmates with dental emergencies
	•Approve Medicaid treatment plans
	•Provide dental services to children without dental insurance and senior
	citizens with emergencies
BCDC	•MMR Campaign (1-57 years old)
	-Immunization Program implementing Hep B Seroprevalence Study
	management i region implementing tiep is seroprevalence study

- 200	
	among all 1stgraders •PHEP working on Department's Continuity of Operations Plan (COOP
	•PHEP drafting action plan for possible Ebola Response •STD/HIV testing, treatment, and referrals
	•STD/HIV testing, treatment, and teremas
	Finalizing TB Outbreak Control Plan
	•GPHL validating influenza sub-typing
	•Continue cross training lab staff
	•IT staff working on establishing the network and ensuring connectivity
	between the different sites are available during working hours
BCHS	<ul> <li>Continue conducting Culturally and Linguistically Appropriate Service</li> </ul>
	(CLAS) training
	•Continue holding monthly NCD Consortium meetings
	•Maintain Tobacco Free Guam Quitline
	<ul> <li>Continue Brief Tobacco Intervention training</li> <li>Develop PSAs for print, TV, and theaters to promote awareness of</li> </ul>
	various programs
	•Continue promoting Worksite Wellness Program at all Government of
	Guam agencies
BFHNS	Provide nursing services to various clinics (Women's Health, Chil
	Health, Family Planning, CDC, STD, and Walk-in Immunization) an
	outreaches
	*Conduct bi-annual Shriners' Clinic
	Participate in bimonthly WIC Immunization Clinic
	•Assist with Government of Guam Worksite Wellness health screening
	Participate in annual Point in Time Homeless Count
	•Provide home visiting services
BNS	<ul> <li>Provide early childhood mental health services to children (0-5 yrs.);</li> <li>Implementation of the Health and Nutrition Delivery System (HANDS)</li> </ul>
D.115	Working with HANDS Consortium to develop access to EBT funding
	•Working with NCD Consortium to increase fruit and vegetable
	consumption, reduce obesity, increase breastfeeding rate, and to reduce
	salt consumption.
BPCS	<ul> <li>Provide primary and acute outpatient care; preventive services</li> </ul>
	•Continue conducting extended outreach clinics
	•Continue with the Implementation and expansion of RPMS (patier
	registration, scheduling, clinical documentation, lab, pharmacy
	computerized physician order entry, third party billing and account
Bureau	receivable, and e-prescribing)  Challenges
All	-Staff shortages
	Inability to fill locally funded positions
	•Funding –little or none
	•Lack of IT support
	•Unstable IT infrastructure
	<ul> <li>Lack of office and storage space</li> </ul>
	•Slow recruitment process
	•Arduous procurement process
	•Unstable internet and phone services
0110	•Air conditioners always going down
ovs	•Customers have no privacy when being served at the window
	Difficult to extract reports from existing database     No appropriate fire suppression equipment records
	•Need better security for records
	•Need vendor to help with IT issues with STEVE
Dental	•Need to hire more dental health specialists
	Obsolete or broken equipment
	<ul> <li>Lack supplies and equipment</li> </ul>
	•Need computers
	•Need place to store old records

BCDC	*Lack of full time epidemiologist
	•Lack of physician and pharmacist coverage
	•Lack of intergovernmental and interdepartmental cooperation in times
	of emergencies
	•Unable to assess overall prevalence rates of Gonorrhea and Chlamydia
	because not all specimens are sent to GPHL
	<ul> <li>Difficult to reach injection drug users and underground sex workers</li> </ul>
	<ul> <li>Substandard TB Isolation Room; HIPAA privacy issues</li> </ul>
	<ul> <li>Difficulty in following up Homeless TB/HD cases</li> </ul>
	<ul> <li>Lack of reagents and supplies</li> </ul>
	Obsolete and broken equipment
	•Some lab tests need to be referred out, delaying response time for
2000	treatment
	•No service contract for calibration and annual maintenance of
	equipment; delay in repair of equip
BCHS	•Diminishing funding in all programs
	•Lack of staff and specialists
	•Participation in webinars and conference calls difficult to do due to time
	difference
	•Lack of enforcement of existing laws pertaining to secondhand smoke
	•Increasing use of smokeless tobacco products among youths
BFHNS	•Rising use of e-Cigarettes •Severe staff shortage especially physicians, nurses and medical records
Dring	clerks
	•Lack of an OB/GYN Medical Advisor/Provider
	•Inadequate storage space for medical records and supplies
BNS	Decreasing WIC and Preventive Block Grant funding
	•Lack of nutritionists
	Organizational changes within National WIC Program
BPCS	•Shortage of physicians
	•Recruitment and retention of providers
	<ul> <li>Interfacing RPMS with DLS and Immunization WebIZ</li> </ul>
Bureau	Risk Factors of Population Served
All	•Low income
	•NCDs
Dental	•No health insurance
	•Dental neglect
	•Lack of dental knowledge
BCDC	•No immunizations or not updated
	•IV drug users
	•Unprotected sexual practices
	•Homeless
20110	•Exposure to infectious diseases
BCHS	•Poor diet
	•Sedentary lifestyles
	•Smoking
	•Sexual violence
	Poor preventive health practices Homeless
BFHNS	*noniciess
DI: 11149	•Lack of health insurance
	*Lack of health instrance  *Lack of transportation and resources
	•Lack of transportation and resources •Lack of prenatal care
BNS	•Non-breastfed babies
	•Low level of physical activity
	•Lack of nutrition knowledge
	•High salt diet
	•Low fruit and vegetable intake
	•High consumption of processed and fast foods high in sugar, salt and fat.
BPCS	*Limited access to primary health care and preventive

	•Unhealthy lifestyle behaviors
	•Unsafe sexual practices
	•Low literacy and low education
	•Live in overcrowded and unsanitary conditions
Bureau	Gaps Caps
OVS	Birth information not completely filled out at the hospital
	•Cannot extract needed reports from STEVE
	•STEVE connectivity still not stable
Dental	•Only have one dentist and three dental health specialists to provide
Delitai	dental treatment to uninsured population
	•Adults 18-54 years old cannot be treated at DPHSS
BCDC	•Not all reported STD cases are being followed up due to staff shortage
	•Not enough STD/HIV testing services and test kits
	•STD/HIV Program does not know whether all pregnant women are being
	tested for HIV
	•Temporary cessation of lab testing due to delayed procurement of tes
	kits
	•GPHL has no capacity to perform microbiological testing on clinical and
	environmental specimens
BCHS	•Need interpreters and translators
	Providing quality of care to patients
	BRFSS survey cannot be conducted on those without telephone
BFHNS	•Not enough staff to fulfill all of grant requirements;
BNS	•Unable to provide nutrition services to the community due to the lack o
	non WIC-nutritionists
BPCS	·Lack of services in OB/GYN, dental, mental health, behavioral health
	specialty care, tertiary care, and in-patient care due to shortage o
	healthcare providers
	•Need off-island referral service.
Bureau	Successes
ovs	•Establishment of OVS Revolving Fund
	•Implementation of STEVE
	•Hired three LTA staff
Dental	•Guam Fluoride Varnish Program
	<ul> <li>Assist the Department of Correction in providing emergency treatmen</li> </ul>
	to inmates
	Participate in outreaches and health fairs
BCDC	•Immunization Program is the first Pacific Island grantee to conduct the
	2013 National Immunization Survey (NIS) and NIS-Teen
	•Establishment of the Guam Immunization Opt-Out Registry and
	Immunization Reporting Requirement
	•HIV confirmation available at GPHL
	<ul> <li>Implemented self-collection STD testing for Gonorrhea and Chlamydia</li> </ul>
	GPHL
	<ul> <li>Established 340B Drug Program for ADAP and STD Programs</li> </ul>
	•GPHL passed CLIA recertification inspection
	•Implementation of DOT Program
	•95% completion of TB cases on treatment
BCHS	•NCD Consortium
	<ul> <li>Completion of NCD Strategic Plan 2014-2018</li> </ul>
	•Reliable BRFSS data
	•CLAS trainings
	•Sexual violence advocacy
	<ul> <li>Passage of PL 32-160 which bans sale of e-Cigarettes to minors</li> </ul>
	Creation of the Comprehensive Cancer Care Coalition
BFHNS	•Collaborate with other DPHSS bureaus and programs (Immunization,
	TB, STD, MCH, FP, Dental, BOSSA, Worksite Wellness, WIC) and
	agencies (DOC, GIAA) in providing nursing services
	•Participate in disaster exercises and drills
	Participate in outreaches, health fairs, health screenings, 5k walk/run

	events
BNS	•WIC Participant Centered Services
	•Access to EBT funding via HANDS System
	<ul> <li>Ability to participate in multi-state infant formula rebate contracts</li> </ul>
	<ul> <li>Passage of PL 31-212 allowing the hiring of non-Guam resident nutritionists and dietitians</li> </ul>
	Partnership in NCD Consortium
	•Renovation of WIC facilities
BPCS	<ul> <li>Expansion of CHC staff and extension of CHC clinic hours (evening and Saturdays)</li> </ul>
	•Implementation of RPMS Electronic Health Record
	<ul> <li>Received \$4 million in grants and Compact-Impact funds for the expansion and renovation of the NRCHC</li> </ul>
	<ul> <li>Received \$7.8 million in grants and program income for the expansion and renovation of SRCHC</li> </ul>
	Participation in the 340B Drug Discount Pricing Program
	•Extended outreach clinics

### **Division of Public Welfare**

Vision: Ensure that all low-income individuals and families in need of assistance are provided the necessary services to eliminate or reduce hardship and achieve a stable, healthy, and self-sufficient living.

Mission: To promote positive social conditions that contribute toward the attainment of the highest and social well-being for the economically and socially disadvantaged populations within the Territory of Guam by developing an efficient and effective delivery system of services to eligible clients within the territory; by determining eligibility of applicants; by administering payments and various social services to remove social barriers which prevent persons from obtaining/maintaining the basic necessities of life to include safe and decent housing, medical care, nutritious foods and employment status.

#### **Priorities**

- Compliance with federal and local mandates
- Process clients' applications in a timely manner
- Meet clients and providers' expectations
- Process providers' payments in a timely manner
- Enhance investigation for fraud and abuse
- Safe and stable environment for children under DPW programs
- Staff recruitment

### Risk Factors of Population served

- Reduction in federal funding if noncompliant with federal mandates
- Medical insurers refuse to see welfare clients due to untimely processing and payment of claims > patients seek care at the hospital, driving up costs
- Children will not grow up responsibly if the program fails
- Clients will continue to be welfare dependent if we do not educate and assist them to be self-sufficient
- Clients become malnourished and develop noncommunicable diseases if not educated on proper use of benefits
- Clients become sickly of we do not provide assistance in a timely manner

### Gaps

- No transition to assist individuals and families who are terminated from the program
- Families tend to maintain income level to retain benefits
- SNAP families not under GETP cannot avail of support services
- No legal counsel
- Lack of foster homes for older children with disabilities
- Inadequate local funding
- No continuity of medical care
- Inadequate providers and no tertiary center

### Challenges

- Increasing federal and local mandates
- High staff turnover due to retirement, promotion and stress
- Bureaucracy and red tape
- Lack of resources with increasing demands

### Successes

- CMS approval to allow Medicaid clients to seek treatment not available in Guam from JCAHO-accredited hospitals outside the US
- Clients under the HATSA Program are pursuing college degrees
- Some clients under GETP and Jobs Program are able to gain full-time employment through the Community Work Experience Program
- EHR grant to pay Medicaid eligible providers for adopting, updating or implementing EHR
- Additional funding for SNAP to educate clients on proper use of benefits

### **Division of Senior Citizens**

Vision: Provide formal community support systems that promote the independence, integrity, and dignity of all older persons on Guam while striving to ensure their individual cultural practices and beliefs are respected in a continuous effort to support their desire to age in place.

Mission: To plan, coordinate, implement and evaluate programs and services, and to identify and use all possible resources geared towards promoting, maintaining, and protecting the total well-being of senior citizens while safeguarding their dignity, values and cultures.

Priority 1: Ensure continuity of Home and Community Based Services

Priority 2: Expansion of the Adult Day Care Program to include a third day care center in Central/Southern Guam

Priority 3: Expansion of the In-Home Services (client service hours) program to meet the growing demand for these services.

Priority 4: Recruitment of needed personnel to achieve program goals and objectives.

Priority 5: Staff Certification and Training to build staff capacity.

- Guam 4-Year State Plan for FY 2016 to 2019
- Begin the 12-month planning process for a formal "3-year plan" to transform Long-Term Services and Supports (LTSS) access programs and functions into a No Wrong Door (NWD) system for all populations and all payers in Guam (state administered program, Guam Medicaid Program).
- Developing Requests for Proposals (RFP) for the LAS, NFCSP and ADRC and Invitation for Bid (IFB) for the ERH and TSP and the MOU for the DPHP.
- Procurement Training Program Staff
- Planning for Caregiver Training
- Transitioning to the New Emergency Receiving Home site, Guma Serenidad
- Development of Adult Protective Services (APS) Database
- Annual APS Legislative Report
- Staff Capacity Building
- Development of future management team
- Submit CDBG application for a third ADC
- Mid-life Planning Activities
- Medicare Part D Open Enrollment Period (10/15/14 - 12/7/14)
- Federal Reporting Requirements
- Software Acquisitions Initiative
- Proposal: Partnering with the Office of Minority Health for Staff Capacity Building in Programs and Contracts Management
- Annual Contract Review (1stQuarter)
- Senior Citizens Month 2015

#### Risk Factors of Population served

Risk Factors of Seniors

Vulnerability

Risk from Falling

Financial exploitation

Elder abuse and neglect

Risk Factors of Adults with Disabilities who are victims of abuse

Vulnerability

Risk Factors of Caregivers

Burn-out due to lack of familial support and/or limited resources

Becoming abusers resulting from burn-out

Neglecting themselves

### Gaps

No database as of October 1, 2014 to capture aging program units and other required data.

#### Challenges

- Slow recruitment process
- Insufficient staffing
- Delay in procurement and RFP process
- Limited competition in aging program service providers
- Assuming charge of ADRC initiative and the No-Wrong Door Planning Grant
- 2 phone lines to support staff and volunteers

### Successes

Through CDBG, built a New Emergency Receiving Home for Seniors and Adults with Disabilities who are at risk and in imminent danger of abuse.

- Assisted Living Facility where seniors can age in place.
- Need more IHS Service Hours (currently offers 4 hrs./week or 208 hrs./ year)
- Guam lacks a long-term care policy to address the needs of older persons, persons with disabilities, and their families.
- Many residents must access needed specialty of care off-island resulting in exorbitant • expenses.
- Many residents have limited or no healthcare coverage and forgo needed health care until an emergency arises and, as a last resort, rely on public health care financing programs.
- Multi-faceted programs and services designed to assist the well and/or "active" senior maintain health and independence.
- Non-emergency senior transportation for medical and other purposes.

- Awarded \$100,000 No Wrong Door Planning Grant.
- Advocated and received an additional \$1 million in the FY 2015 Budget Law for DSC to expand ADC services; for respite care and caregiver services.
- Continue provision of \$500,000 for Saturday feeding for homebound clients.
- Active pool of volunteers to assist with the SHIP/SMP activities.





- 1. Monitor health status to identify and solve community health problems.
- 2. Diagnose and investigate health problems and health hazards in the community.
- 3. Inform, educate, and empower people about health issues.
- 4. Mobilize community partnerships to identify and solve health problems.
- 5. Develop policies and plans that support individual and community health efforts.
- 6. Enforce laws and regulations that protect health and ensure safety.
- 7. Link people to needed personal health services and assure the provision of health care when otherwise unavailable.
- 8. Assure a competent public and personal healthcare workforce.
- Evaluate effectiveness, accessibility, and quality of personal and population based health services.
- Research for new insights and innovative solutions to health problems.



This publication was supported by the Cooperative Agreement Grant Number 5U58CD001333-04 from the Centers for Disease Control and Revention, Office for State, Tribal, Local and Territorial Support. Project Title: CD10-1011 Strenghtsning Public Health Infrastructure for Improved Health Outcomes. It's contents are solely the responsibility of the authors and do not necessarily represent the official views of the Centers for Disease Control and Prevention.



### FOR MORE INFORMATION, PLEASE CONTACT THE FOLLOWING:

Department of Public Health and Social Services Performance Improvement Management Office 123 Chalan Kareta

Mangilao, Guam 96913-6304

Phone: (671) 735-7125/7102 or Fax: (671) 473-5910

Website: www.dphss.guam.gov

DPHSS Facebook: https://www.facebook.com/guamdphss