

# **GUAM HOMELESS COUNT 2001**

**By:**

**The Salvation Army  
613-615 East Sunset Boulevard  
Tiyan, Guam**

**For:**

**Guam Housing and Urban Renewal Authority  
117 Bien Venida Avenue  
Sinajana, Guam 96926**

**March, 2001**

# **GUAM HOMELESS COUNT 2001**

**By:**

**The Salvation Army  
613-615 East Sunset Boulevard  
Tiyan, Guam**

**For:**

**Guam Housing and Urban Renewal Authority  
117 Bien Venida Avenue  
Sinajana, Guam 96926**

**March, 2001**

## Introduction and Background

Prevention of homelessness on Guam continues to be one of the aims of the Guam Homeless Coalition. All agencies involved in this coalition provide a variety of services to the homeless population. To continue improving the provision of these services, information about the size of the homeless population and its underlying issues is necessary. This information will help create a comprehensive care system that will prevent and reduce homelessness on Guam.

In response to a request by the Guam Housing and Urban Renewal Authority, the Salvation Army has been conducting homeless counts bi-annually since April 2000. The first island-wide point-in-time homeless count was held on April 20, 2000. This homeless count revealed that there were 495 homeless people on Guam at that time. This number included 122 people staying in emergency shelter, transitional housing and permanent housing programs and 373 homeless people living in areas other than shelters. Six months later, a shelter-only count was conducted. This count revealed that 40 persons in families with children and 158 individuals were living in emergency shelter, transitional housing and permanent housing programs on October 20, 2000.

The Salvation Army conducted its most recent point-in-time census of the homeless population on March 2, 2001. The results from this count will aid in developing a continuum of care process that will help meet the needs of the homeless as they move to a more stable housing situation and work towards self-sufficiency goals. By identifying high percentage sub-populations, we will be able to recognize what the needs are regarding specific types of shelters and supportive service programs for the homeless. It will also provide a better understanding of the demographic characteristics of the homeless population on Guam.

We are glad to have been involved in the planning and carrying out of this homeless count because it has made us aware of the amount of individuals on Guam currently living in this arrangement and the issues underlying this problem. We appreciate the support and cooperation from other agencies involved in this effort. Many hands and hearts were put into this project, and for each of the individuals who took part, we are grateful for their contribution.

### Definition of Homelessness

The term “homeless” or “homeless individual or homeless person” includes –

- (1) an individual who lacks a fixed, regular, and adequate nighttime residence; and
- (2) an individual who has a primary nighttime residence that is –
  - (A) a supervised publicly or privately operated shelter designed to provide temporary living accommodations (including welfare hotels, congregate shelters, and transitional housing for the mentally ill);
  - (B) an institution that provides a temporary residence for individuals intended to be institutionalized; or
  - (C) a public or private place not designed for, or ordinarily used as, a regular sleeping accommodation for human beings.

Using the above definition, we included the following people in our count of homeless persons on Guam:

- ❑ families and individuals in emergency shelters
- ❑ families and individuals in domestic violence shelters
- ❑ families and individuals in transitional housing shelters
- ❑ individuals in shelters for persons with mental illness or developmental disabilities
- ❑ individuals in substance abuse shelters
- ❑ children in youth shelters
- ❑ families and individuals in hotels/motels due to crisis
- ❑ families and individuals on the streets, beaches, caves, cars, park areas, bus shelters, jungle areas
- ❑ families and individuals living in containers, abandoned buildings, and homes not meant for human habitation

Note: Children in shelters who are wards of the state are not considered homeless.



### Methodology

The process for conducting this count of the homeless was two fold. One count was conducted of those staying in the various shelters around the island. Another was done of those staying in places outside of an established facility for the homeless. A description of each process follows.

### The Single Night Shelter Count

The first part of the census consisted of counting those individuals and families staying in emergency or transitional shelters for the homeless. Data was collected from nine different shelters. Below is a list of each shelter and a brief explanation of their program:

| Shelter                                                      | Program                                                                                                                                                  | # of beds &<br>max. length of<br>stay | Services Provided                                                                                          |
|--------------------------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------|---------------------------------------|------------------------------------------------------------------------------------------------------------|
| Catholic Social Service -<br>Alee Family<br>Violence Shelter | provides emergency shelter for women and children who are victims of family violence. Provides safety and security in an emergency situation from abuse. | 8 units<br><br>45 to 60 days          | case management, transportation, individual and family counseling, referral services                       |
| Catholic Social Service -<br>Alee Children's<br>Shelter      | provides emergency shelter for abused and at risk children.                                                                                              | 10 beds<br>(exceptions allowed)       | transportation, personal care (case management provided by CPS)                                            |
| Catholic Social Service - Guma<br>Sagrada                    | provides emergency shelter for abused adults with disabilities and elderly individuals                                                                   | 8 beds<br><br>45 days                 | case management, education, transportation, rehabilitation, and personal care                              |
| Catholic Social Service - Guma<br>San Jose                   | provides emergency shelter for families and individuals                                                                                                  | 15 beds<br><br>60 days                | case management, counseling, transportation, education workshops, food pantry, clothing, referral services |
| Catholic Social Service - Liheng<br>Program                  | provides transitional housing for homeless families/individuals                                                                                          | 30 units<br><br>2 years               | case management, outreach, life skills training, job skills training, counseling, job placement assistance |
|                                                              |                                                                                                                                                          |                                       |                                                                                                            |

|                                                 |                                                                                                 |                                  |                                                                                                                      |
|-------------------------------------------------|-------------------------------------------------------------------------------------------------|----------------------------------|----------------------------------------------------------------------------------------------------------------------|
| Catholic Social Service – Caridad I             | provides supportive housing for children who are emotionally, physically or mentally challenged | 7 beds                           | case management, information and referral services, counseling services, and life skills training                    |
| Catholic Social Service – Caridad II            | provides permanent supportive housing for severely disabled adults                              | 6 beds                           | case management, information and referral services, counseling services, and life skills training                    |
| Department of Mental Health - Guma Ifil         | transitional living program for adults suffering from chronic mental illness                    | 12 beds<br>length of stay varies | case management, mental health care, life skills training, transportation, personal care, supportive counseling      |
| Sanctuary - Co-ed Shelter                       | provides emergency shelter for runaway, homeless, abused, and troubled teens                    | 8 beds<br>30 days                | case management, transportation, substance abuse treatment, supportive counseling, personal care, mental health care |
| Sanctuary Transitional Living Program           | provides transitional shelter for runaway, homeless, abused, and troubled teens                 | 8 beds<br>18 months              | life skills training, education,                                                                                     |
| Guma Mami - Mary Clare Home                     | provides transitional housing for persons with challenging behavior                             | 5 beds                           | crisis intervention, advocacy, referral and linkages, accessing services, personal management, mobility training     |
| Guma Mami – Independent Group Home              | provides permanent supportive housing for persons with significant disabilities                 | 5 beds                           | crisis intervention, advocacy, referral and linkages, accessing services, personal management, mobility training     |
| The Salvation Army – Lighthouse Recovery Center | provides transitional housing for homeless men with substance abuse issues                      | 14 beds<br>180 days              | counseling services, life skills training, addiction and recovery classes, information and referral                  |

Two other agencies, VARO and Coral Life Foundation, were also contacted and asked to participate in this census. While neither provided shelter assistance on March 2, 2001, the following is a brief explanation about each agency:

- ❑ VARO (Victim Advocates Reaching Out) – offers crisis intervention, which may include providing services for an individual/family in need of shelter. When necessary, VARO can provide clients with overnight shelter by placing them in a motel.
- ❑ Coral Life Foundation – provides HIV/AIDS prevention, education and awareness services to the Guam community, in addition to counseling, personal care, HIV/AIDS testing, outreach and referral services.

All shelter operators were asked to have a representative participate in the Homeless Survey Committee and attend monthly meetings to prepare for the homeless count. Meetings were held at the Salvation Army One Stop Homeless Assistance Center on January 17, 2001 and February 21, 2001 to discuss plans for the March 2001 count. The agencies present were Catholic Social Services, Guam Legal Services, Sanctuary Inc., Guam Police Department, Parent-Family-Community Outreach Program and the Salvation Army. Representatives from the Department of Mental Health and Guma Mami, Inc. were not able to attend both meetings. However, they were briefed on the meetings and furnished with the materials that were distributed.

The meeting's purpose was to brief the agencies on the homeless census project and to seek their participation in the effort. Each shelter provider was asked to conduct a count of the individuals and families in their shelter on the day of March 2, 2001. As part of the census, the shelters were asked to complete a data sheet which included demographic information on each individual or family counted.

The data form, which can be found in the Appendix, was derived from Guide to Continuum of Care Planning and Implementation, a guidebook to facilitate the design and implementation of comprehensive Continuum of Care systems in localities throughout the country. As a result of recommendations and suggestions made by the Survey Committee, a few changes were made to the guidebook's data form. The committee's edited version was used for this census.

With the exception of Alee Shelter, all other shelters completed their forms and submitted the information to the Salvation Army One Stop Homeless Assistance Center as requested. All children in Alee Shelter on March 2, 2001 were wards of the state and therefore were not included in this count.

### Count of Individuals at Locations Other Than Shelters

The first method used in gathering information about the homeless in shelters was a fairly simple task. However, this second method proved to be much more complex. Activities for this method included the following: scheduling and attending various meetings with social workers, mayors, and other individuals who work with the homeless population; identifying locations; recruiting and training community teams; pre-screening sites; deploying teams; assuring security/safety of enumerators; collecting data; and analyzing the information.



### Agency Collaboration

Conducting a count of homeless individuals other than those in shelters involved a large network of people who contributed in various ways:

- ❑ Mayors and school social workers assisted with identifying sites where the homeless could be found. Some mayors also assisted with pre-screening sites and escorting teams assigned to their village on the day of the count.
- ❑ Chuukese and Chamorro language experts assisted with translating data sheets into those languages.
- ❑ Representatives from Sanctuary Inc., Habitat for Humanity, students from the University of Guam's School of Social Work, and clients from the Lighthouse Recovery Center and Catholic Social Service LIHENG Program participated as enumerators on the day of the count.
- ❑ Officer Tom Tomasiak, Guam Police Department Public Relations Officer, gave instructions on safety/security issues during the training session. He also escorted the Tamuning-Tumon team during deployment.
- ❑ Representatives from the Department of Mental Health conducted training on identifying homeless individuals with mental health issues.
- ❑ A representative from the Lighthouse Recovery Center conducted training on identifying homeless individuals with substance abuse issues.
- ❑ University of Guam School of Social Work professors allowed the homeless count coordinator opportunities to recruit students for this project.
- ❑ Parent-Family-Community Outreach Program social workers met with the homeless count coordinator and participated in locating the homeless families in their jurisdiction.

A complete list of agencies and individuals who contributed to this effort can be found in the appendix.

### Locating and identifying the homeless

Many homeless individuals and families choose not to use shelter services. For this reason, extra effort was taken to locate and identify the homeless on the streets, parks, jungle areas, beaches, and other areas. Several steps were taken to locate homeless persons before the date of the count.

The mayors were asked to support this project. Individual meetings were held at their offices to discuss the details of the census and their participation in it. During these

meetings, the mayors identified where homeless individuals and families could be found in their area.

In addition to the mayors, social workers from the Parent-Family-Community Outreach Program, a program in the schools, were also asked for information on any homeless families they might be aware of in their area. Homeless Count Coordinator and Assistant Coordinator were special guests at their monthly meeting on February 20, 2001. Social workers were made aware of the project and asked to assist with information requested.

The Department of Public Works provided The Salvation Army with official street and highway maps to aid in establishing how many teams would be deployed, setting team boundaries and pinpointing locations where the homeless congregate. Some of these locations included beach areas, caves, park areas, bus shelters, jungle areas, containers, abandoned buildings, parking lot rooftops and homes not meant for human habitation.

### Recruiting and training workers

Persons who helped with this project as enumerators and team leaders consisted of employees from the Salvation Army, Catholic Social Service, Sanctuary, and Habitat for Humanity; clients from the Lighthouse Recovery Center and LIHENG Program; college students from the University of Guam School of Social Work; and interested individuals.

A training session for team leaders was held on February 27, 2001. Team leaders attended this three-hour training which covered the following: definition of homelessness, completion of data sheet, interviewing techniques, safety issues, mental health and substance abuse identifiers, and other procedural details. Officer Tom Tomasiak, Guam Police Department's Community Relations Officer, and representatives from the Department of Mental Health and Substance Abuse and the Lighthouse Recovery Center were speakers at this training.

On March 2, 2001, a one-hour training for the enumerators and team leaders was conducted to cover general information on the definition of homelessness, the data sheet to be completed, interviewing techniques, and other procedural details. The teams were furnished with maps of the villages they were responsible for, descriptions of the areas they were to cover, and names of the mayors they were to meet with.

Vests and name badges were distributed at this meeting and worn during deployment for identification purposes. Teams were also given snack items (water, apple, chips, and energy bars) as well as lunch. Finally, all the necessary paperwork for the stipend, mileage reimbursement and a liability release were also completed during this time.

### Pre-screening sites

Before the actual day of the count, some of the homeless sites were pre-screened. This was done to identify any potential problems the enumerators might encounter in gathering the information. Pre-screening sites prevented many obstacles from occurring and prepared teams for any safety issues.



Sites were pre-screened by the homeless count co-coordinator or the team leader assigned to the area. Mayors from Talofofo and Mangilao assisted with the prescreening of their villages.

### Deployment

On March 2, 2001, twenty-three teams were deployed to all nineteen municipalities of Guam to collect the data. As some of these jurisdictions did not have a large amount of homeless families, some teams were able to cover 2 villages in one day. A few villages needed more teams to cover the whole area. Six teams were assigned to the village of Dededo while three covered the village of Yigo. To prevent count duplication, each team was assigned to specific areas.

Teams were instructed to first check in at the Mayors' offices to get an update from the mayors on the homeless in their municipalities. They were also instructed to check in with police precincts if teams were in locations where a precinct was located. Teams then went to the known sites where the homeless congregated and they conducted interviews with any homeless persons found.

After interviewing all of the homeless in known areas, teams then sought other homeless by asking individuals around the neighborhood for information on any other homeless sites. Teams were instructed to visit small stores, social establishments and other areas where there were people who could help in identifying homeless families and individuals in the village.

Teams collected information on the data sheet through interviews with and observations of the homeless. Homeless individuals were given a T-shirt and toiletry items (toilet paper, toothpaste, toothbrush, soap, deodorant, and other necessities) before the interview process. This proved to be helpful in encouraging their participation. While some declined to be interviewed, most families and individuals were willing to participate and gave us the information needed to complete the data form.

We expected that teams would encounter language barriers with the homeless. For this reason, many of the teams included persons who spoke Chamorro, Chuukese, Yapese, or Tagalog. In addition, each team had data sheets that were translated into Chuukese. Isabel Gawel, a Salvation Army Advisory Board member, did the Chuukese translation of the survey sheet.

As done in the previous count, a special night team was deployed to cover areas well known to have homeless individuals in Hagatna, Tamuning and Tumon. Some of these sites included Paseo Beach, Sagan Dinana, and other abandoned buildings. This special team was deployed from 6pm to 9pm.

In addition to the beach areas and abandoned buildings, the night team also covered the Kamalen Karidat dinner feeding program for the homeless in Hagatna. The team arrived at the time of feeding to count and interview those who had not been previously included in the census.

Teams used Salvation Army vehicles and personal automobiles to get to their assigned areas.

### Assuring security/safety of enumerators

For safety and security reasons, the teams were comprised of three or four individuals. Mixed male/female teams were set up to assure safety of the team. Each individual was chosen to be a part of a certain team depending on whether they were familiar with the area, if they knew some of the people they would encounter and if they had certain language skills to communicate with the homeless who spoke a different language.

Team members were given a vest and a name badge to wear, which served as identification for security purposes.

During the training period before deployment, workers were made aware of what problems may arise and how to handle difficult situations. Officer Tom Tomasiak shared safety tips and recommendations for the protection of all team members. Each team was encouraged to check in with their assigned village police precincts to inform the officers of their presence in the village and their purpose.

Most of the teams used hand-held radios to keep in touch with the census base and other teams. Some teams also had cellular phones that could have been used in the event of any emergencies.

### Collecting data

The survey used to gather information from homeless individuals at locations other than shelters is found in the appendix. Due to security reasons, some of the homeless were not interviewed in depth. However, most of the homeless individuals gladly cooperated and were able to furnish us with information we sought. Others chose to withhold certain information. A few declined to be interviewed.

As previously mentioned, some enumerators spoke Chamorro, Chuukese, Filipino or Yapese. This was helpful as it prevented communication barriers between enumerators and the homeless. It also helped to make the homeless feel more comfortable speaking with someone of their native tongue. The Chuukese translation of the data sheet also diminished language barriers.

### Preventing count duplication

The one-day point-in-time approach was used for this homeless count to prevent count duplication. To prevent duplicate counting, steps were taken to insure that individuals were only counted once. Teams were responsible for covering certain village areas, and were instructed to stay within these areas.

### Results

On March 2, 2001, there were 178 homeless people staying in shelters on Guam. In addition, there were 1317 confirmed homeless people living in areas other than shelters. The total homeless population was 1495. The following statistics reveal some important trends in the problem of homelessness on Guam:



## Homeless In Shelters

|                                     |     |         |
|-------------------------------------|-----|---------|
| Total Homeless Residing in Shelters | 178 | 100.00% |
| Total Households                    | 122 | 100.00% |
| Sub Population                      |     |         |
| Gender                              |     |         |
| Male                                | 100 | 56.18%  |
| Female                              | 77  | 43.26%  |
| Unknown                             | 1   | 0.56%   |
| Ethnic Background                   |     |         |
| Chamorro                            | 42  | 34.43%  |
| Chuukese                            | 11  | 9.02%   |
| Caucasian                           | 7   | 5.74%   |
| Filipino                            | 11  | 9.02%   |
| Burmese                             | 40  | 32.79%  |
| Other                               | 11  | 9.02%   |
| Unknown                             | 0   | 0.00%   |
| Veteran                             |     |         |
| Veteran                             | 4   | 3.28%   |
| Non-veteran                         | 118 | 96.72%  |
| Unknown                             | 0   | 0.00%   |
| Age Groups                          |     |         |
| Children                            | 57  | 32.02%  |
| Adults                              | 92  | 51.69%  |
| unknown                             | 29  | 16.29%  |
| Under 18                            | 57  | 32.02%  |
| 19-25                               | 22  | 12.36%  |
| 26-35                               | 28  | 15.73%  |
| 36-45                               | 22  | 12.36%  |
| 46-62                               | 17  | 9.55%   |
| 62+                                 | 3   | 1.69%   |
| Unknown                             | 29  | 16.29%  |
| Disability                          |     |         |
| No Disability                       | 50  | 40.98%  |
| One Disability                      | 30  | 24.59%  |
| Dual-Disability                     | 26  | 21.31%  |
| Physical/Medical                    | 28  | 22.95%  |
| Mental Health                       | 27  | 22.13%  |
| HIV/AIDS                            | 0   | 0.00%   |
| Substance Abuse                     | 9   | 7.38%   |
| Developmental                       | 29  | 23.77%  |
| Other                               | 3   | 2.46%   |
| No Answer                           | 16  | 13.11%  |
| Reason in Shelter                   |     |         |
| Domestic Violence                   | 14  | 11.48%  |
| Discharged from Institution         | 7   | 5.74%   |

|                              |     |        |
|------------------------------|-----|--------|
| Unable to Pay Rent           | 48  | 39.34% |
| Fire/Other Disaster          | 1   | 0.82%  |
| Family Break-up              | 24  | 19.67% |
| Evicted for Other Reason     | 24  | 19.67% |
| Unable to Renovate Home      | 1   | 0.82%  |
| Other Reason                 | 5   | 4.10%  |
| No Answer                    | 9   | 7.38%  |
| No income/homeless due to    |     |        |
| Job Loss                     | 16  | 13.11% |
| Mental Illness               | 18  | 14.75% |
| Medical Problem/Costs        | 6   | 4.92%  |
| Alcohol/Drugs                | 5   | 4.10%  |
| Money Management Problems    | 33  | 27.05% |
| Temp. Living Situation Ended | 30  | 24.59% |
| Other Reason                 | 36  | 29.51% |
| No Answer                    | 1   | 0.82%  |
| How long homeless            |     |        |
| <or= 1 MO                    | 14  | 11.48% |
| 2 - 6 MOS                    | 61  | 50.00% |
| 7- 12 MOS                    | 8   | 6.56%  |
| 1-2 YRS                      | 8   | 6.56%  |
| 2-3 YRS                      | 11  | 9.02%  |
| 3-4 YRS                      | 0   | 0.00%  |
| 4-5 YRS                      | 0   | 0.00%  |
| >5 YRS                       | 16  | 13.11% |
| No Answer                    | 4   | 3.28%  |
| Household Composition        |     |        |
| Single Male                  | 59  | 48.36% |
| Single Female                | 23  | 18.85% |
| Single Youth                 | 15  | 12.30% |
| Couple                       | 6   | 4.92%  |
| Single Parent Family         | 10  | 8.20%  |
| Two Parent Family            | 9   | 7.38%  |
| No Answer                    | 0   | 0.00%  |
| Spouse or Life Partner       |     |        |
| Households With Spouse       | 15  | 12.30% |
| Households With No Spouse    | 107 | 87.70% |
| No Answer                    | 0   | 0.00%  |
| Children                     |     |        |
| Households with Children     | 19  | 15.57% |
| Households with No Children  | 103 | 84.43% |
| No Answer                    | 0   | 0.00%  |
| Bedroom Needed               |     |        |
| Studio                       | 31  | 25.41% |
| 1 BDRM                       | 70  | 57.38% |
| 2 BDRM                       | 13  | 10.66% |
| 3 BDRM                       | 6   | 4.92%  |
| 4+ BDRM                      | 2   | 1.64%  |

|                                       |    |        |
|---------------------------------------|----|--------|
| No Answer                             | 0  | 0.00%  |
| Home that meets ADA Requirement       | 1  | 0.82%  |
| <b>Sources of Income</b>              |    |        |
| Full-Time Employment                  | 7  | 5.74%  |
| Part-Time Employment                  | 8  | 6.56%  |
| Unemployment Comp/SDI                 | 6  | 4.92%  |
| DPHSS Assistance                      | 29 | 23.77% |
| Vocational Programs                   | 0  | 0.00%  |
| Relatives/Friends                     | 45 | 35.89% |
| Social Security                       | 5  | 4.10%  |
| Other                                 | 16 | 13.11% |
| None                                  | 2  | 1.64%  |
| No Answer                             | 16 | 13.11% |
| If Unemployed, Seeking Work           | 38 | 32.76% |
| If Unemployed, Not Seeking Work       | 78 | 67.24% |
| <b>Live independently</b>             |    |        |
| Able to live independently            | 40 | 32.79% |
| Unable to live independently          | 77 | 63.11% |
| No Answer                             | 5  | 4.10%  |
| <b>Services Received</b>              |    |        |
| Received Services                     | 93 | 76.23% |
| Did Not Receive Services              | 29 | 23.77% |
| No Answer                             | 0  | 0.00%  |
| Food/Hot Meals                        | 76 | 62.30% |
| Health Care                           | 26 | 21.31% |
| Job Help                              | 19 | 15.57% |
| Alcohol/Drug Counseling/Treatment     | 10 | 8.20%  |
| Rehab                                 | 5  | 4.10%  |
| Domestic Violence                     | 5  | 4.10%  |
| Respite Care                          | 11 | 9.02%  |
| Bus Ticket/Transit                    | 29 | 23.77% |
| Monthly Rental Assistance             | 19 | 15.57% |
| Homeless Prevention Rental Assistance | 4  | 3.28%  |
| Medication                            | 26 | 21.31% |
| General Counseling                    | 25 | 20.49% |
| Housing Counseling/Placement          | 12 | 9.84%  |
| Case Management                       | 44 | 36.07% |
| Life Skills Training                  | 39 | 31.97% |
| Child Care                            | 2  | 1.64%  |
| Mental Health Care                    | 20 | 16.39% |
| <b>Waiting List</b>                   |    |        |
| Currently On Waitlist                 | 60 | 49.18% |
| Currently Not On Waitlist             | 42 | 34.43% |
| No Answer                             | 20 | 16.39% |

|                                          |    |        |
|------------------------------------------|----|--------|
| Food/Hot Meals                           | 27 | 22.13% |
| Health Care                              | 37 | 30.33% |
| Job Help                                 | 37 | 30.33% |
| Alcohol/Drug<br>Counseling/Treatment     | 3  | 2.46%  |
| Rehab                                    | 7  | 5.74%  |
| Domestic Violence                        | 2  | 1.64%  |
| Respite Care                             | 3  | 2.46%  |
| Bus Ticket/Transit                       | 24 | 19.67% |
| Monthly Rental Assistance                | 23 | 18.85% |
| Homeless Prevention Rental<br>Assistance | 20 | 16.39% |
| Medication                               | 26 | 21.31% |
| General Counseling                       | 20 | 16.39% |
| Housing<br>Counseling/Placement          | 30 | 24.59% |
| Case Management                          | 19 | 15.57% |
| Life Skills Training                     | 40 | 32.79% |
| Child Care                               | 2  | 1.64%  |
| Mental Health Care                       | 49 | 40.16% |

### Homeless In Locations Other Than Shelters

|                                                             |      |         |
|-------------------------------------------------------------|------|---------|
| Total Homeless Residing in<br>Locations Other Than Shelters | 1317 | 100.00% |
| Total Households                                            | 374  | 100.00% |
| Sub Population                                              |      |         |
| Gender                                                      |      |         |
| Male                                                        | 568  | 43.13%  |
| Female                                                      | 527  | 40.02%  |
| Unknown                                                     | 222  | 16.86%  |
| Ethnic Background                                           |      |         |
| Chamorro                                                    | 154  | 41.18%  |
| Chuukese                                                    | 110  | 29.41%  |
| Caucasian                                                   | 10   | 2.67%   |
| Filipino                                                    | 40   | 10.70%  |
| Burmese                                                     | 4    | 1.07%   |
| Other                                                       | 43   | 11.50%  |
| Unknown                                                     | 13   | 3.48%   |
| Veteran                                                     |      |         |
| Veteran                                                     | 35   | 9.36%   |
| Non-veteran                                                 | 303  | 81.02%  |
| Unknown                                                     | 36   | 9.63%   |
| Age Groups                                                  |      |         |
| Children                                                    | 692  | 52.54%  |
| Adults                                                      | 522  | 39.64%  |
| Unknown                                                     | 103  | 7.82%   |



|                                  |     |        |
|----------------------------------|-----|--------|
| Under 18                         | 692 | 52.54% |
| 19-25                            | 59  | 4.48%  |
| 26-35                            | 145 | 11.01% |
| 36-45                            | 148 | 11.24% |
| 46-62                            | 123 | 9.34%  |
| 63+                              | 47  | 3.57%  |
| Unknown                          | 103 | 7.82%  |
| <b>Disability</b>                |     |        |
| No Disability                    | 81  | 21.66% |
| One Disability                   | 134 | 35.83% |
| Dual-Disability                  | 17  | 4.55%  |
| Physical/Medical                 | 81  | 21.66% |
| Mental Health                    | 17  | 4.55%  |
| HIV/AIDS                         | 1   | 0.27%  |
| Substance Abuse                  | 32  | 8.56%  |
| Developmental                    | 3   | 0.80%  |
| Other                            | 37  | 9.89%  |
| No Answer                        | 142 | 37.97% |
| <b>Reason in Shelter</b>         |     |        |
| Domestic Violence                | 9   | 2.41%  |
| Discharged from Institution      | 2   | 0.53%  |
| Unable to Pay Rent               | 83  | 22.19% |
| Fire/Other Disaster              | 14  | 3.74%  |
| Family Break-up                  | 13  | 3.48%  |
| Evicted for Other Reason         | 21  | 5.61%  |
| Unable to Renovate Home          | 126 | 33.69% |
| Other Reason                     | 0   | 0.00%  |
| No Answer                        | 128 | 34.22% |
| <b>No income/homeless due to</b> |     |        |
| Job Loss                         | 51  | 13.64% |
| Mental Illness                   | 6   | 1.60%  |
| Medical Problem/Costs            | 22  | 5.88%  |
| Alcohol/Drugs                    | 17  | 4.55%  |
| Money Management Problems        | 53  | 14.17% |
| Temp. Living Situation Ended     | 19  | 5.08%  |
| Other Reason                     | 130 | 34.76% |
| No Answer                        | 112 | 29.95% |
| <b>How long homeless</b>         |     |        |
| <or= 1 MO                        | 7   | 1.87%  |
| 2 - 6 MOS                        | 31  | 8.29%  |
| 7- 12 MOS                        | 7   | 1.87%  |
| 1-2 YRS                          | 37  | 9.89%  |
| 2-3 YRS                          | 31  | 8.29%  |
| 3-4 YRS                          | 28  | 7.49%  |
| 4-5 YRS                          | 17  | 4.55%  |
| >5 YRS                           | 112 | 29.95% |
| No Answer                        | 104 | 27.81% |
|                                  |     |        |

|                                 |     |        |
|---------------------------------|-----|--------|
| <b>Household Composition</b>    |     |        |
| Single Male                     | 77  | 20.59% |
| Single Female                   | 20  | 5.35%  |
| Single Youth                    | 1   | 0.27%  |
| Couple                          | 36  | 9.63%  |
| Single Parent Family            | 56  | 14.97% |
| Two Parent Family               | 167 | 44.65% |
| No Answer                       | 17  | 4.55%  |
| <b>Spouse or Life Partner</b>   |     |        |
| Households With Spouse          | 204 | 54.55% |
| Households With No Spouse       | 153 | 40.91% |
| No Answer                       | 17  | 4.55%  |
| <b>Children</b>                 |     |        |
| Households with Children        | 223 | 59.63% |
| Households with No Children     | 136 | 36.36% |
| No Answer                       | 15  | 4.01%  |
| <b>Bedroom Needed</b>           |     |        |
| Studio                          | 70  | 18.72% |
| 1 BDRM                          | 69  | 18.45% |
| 2 BDRM                          | 73  | 19.52% |
| 3 BDRM                          | 75  | 20.05% |
| 4+ BDRM                         | 72  | 19.25% |
| No Answer                       | 15  | 4.01%  |
| Home that meets ADA Requirement | 7   | 1.87%  |
| <b>Sources of Income</b>        |     |        |
| Full-Time Employment            | 118 | 31.55% |
| Part-Time Employment            | 32  | 8.56%  |
| Unemployment Comp/SDI           | 10  | 2.67%  |
| DPHSS Assistance                | 83  | 22.19% |
| Vocational Programs             | 1   | 0.27%  |
| Relatives/Friends               | 30  | 8.02%  |
| Social Security                 | 28  | 7.49%  |
| Other                           | 42  | 11.23% |
| None                            | 8   | 2.14%  |
| No Answer                       | 79  | 21.12% |
| If Unemployed, Seeking Work     | 82  | 30.48% |
| If Unemployed, Not Seeking Work | 187 | 69.52% |
| <b>Live independently</b>       |     |        |
| Able to live independently      | 231 | 61.76% |
| Unable to live independently    | 49  | 13.10% |
| No Answer                       | 94  | 25.13% |
| <b>Services Received</b>        |     |        |
| Received Services               | 88  | 23.53% |
| Did Not Receive Services        | 209 | 55.88% |
| No Answer                       | 77  | 20.59% |
| Food/Hot Meals                  | 41  | 10.96% |
| Health Care                     | 48  | 12.83% |

|                                       |     |        |
|---------------------------------------|-----|--------|
| Job Help                              | 12  | 3.21%  |
| Alcohol/Drug Counseling/Treatment     | 3   | 0.80%  |
| Rehab                                 | 1   | 0.27%  |
| Domestic Violence                     | 2   | 0.53%  |
| Respite Care                          | 0   | 0.00%  |
| Bus Ticket/Transit                    | 10  | 2.67%  |
| Monthly Rental Assistance             | 3   | 0.80%  |
| Homeless Prevention Rental Assistance | 2   | 0.53%  |
| Medication                            | 24  | 6.42%  |
| General Counseling                    | 4   | 1.07%  |
| Housing Counseling/Placement          | 3   | 0.80%  |
| Case Management                       | 9   | 2.41%  |
| Life Skills Training                  | 6   | 1.60%  |
| Child Care                            | 5   | 1.34%  |
| Mental Health Care                    | 3   | 0.80%  |
| Waiting List                          |     |        |
| Currently On Waitlist                 | 66  | 17.65% |
| Currently Not On Waitlist             | 219 | 58.56% |
| No Answer                             | 89  | 23.80% |
| Food/Hot Meals                        | 21  | 5.61%  |
| Health Care                           | 37  | 9.89%  |
| Job Help                              | 25  | 6.68%  |
| Alcohol/Drug Counseling/Treatment     | 10  | 2.67%  |
| Rehab                                 | 9   | 2.41%  |
| Domestic Violence                     | 12  | 3.21%  |
| Respite Care                          | 7   | 1.87%  |
| Bus Ticket/Transit                    | 14  | 3.74%  |
| Monthly Rental Assistance             | 14  | 3.74%  |
| Homeless Prevention Rental Assistance | 11  | 2.94%  |
| Medication                            | 18  | 4.81%  |
| General Counseling                    | 10  | 2.67%  |
| Housing Counseling/Placement          | 16  | 4.28%  |
| Case Management                       | 13  | 3.48%  |
| Life Skills Training                  | 15  | 4.01%  |
| Child Care                            | 9   | 2.41%  |
| Mental Health Care                    | 13  | 3.48%  |

### Total Homeless on Guam

|                  |      |         |
|------------------|------|---------|
| Total Homeless   | 1495 | 100.00% |
| Total Households | 496  | 100.00% |
| Sub Population   |      |         |
| Gender           |      |         |
| Male             | 668  | 44.68%  |



|                             |     |        |
|-----------------------------|-----|--------|
| Female                      | 604 | 40.40% |
| Unknown                     | 223 | 14.92% |
| <b>Ethnic Background</b>    |     |        |
| Chamorro                    | 196 | 39.52% |
| Chuukese                    | 121 | 24.40% |
| Caucasian                   | 17  | 3.43%  |
| Filipino                    | 51  | 10.28% |
| Burmese                     | 44  | 8.87%  |
| Other                       | 54  | 10.89% |
| Unknown                     | 13  | 2.62%  |
| <b>Veteran</b>              |     |        |
| Veteran                     | 39  | 7.86%  |
| Non-veteran                 | 421 | 84.88% |
| Unknown                     | 36  | 7.26%  |
| <b>Age Groups</b>           |     |        |
| Children                    | 749 | 50.10% |
| Adults                      | 614 | 41.07% |
| Unknown                     | 132 | 8.83%  |
| Under 18                    | 749 | 50.10% |
| 19-25                       | 81  | 5.42%  |
| 26-35                       | 173 | 11.57% |
| 36-45                       | 170 | 11.37% |
| 46-62                       | 140 | 9.36%  |
| 63+                         | 50  | 3.34%  |
| Unknown                     | 132 | 8.83%  |
| <b>Disability</b>           |     |        |
| No Disability               | 131 | 26.41% |
| One Disability              | 164 | 33.06% |
| Dual-Disability             | 43  | 8.67%  |
| Physical/Medical            | 109 | 21.98% |
| Mental Health               | 44  | 8.87%  |
| HIV/AIDS                    | 1   | 0.20%  |
| Substance Abuse             | 41  | 8.27%  |
| Developmental               | 32  | 6.45%  |
| Other                       | 40  | 8.05%  |
| No Answer                   | 158 | 31.85% |
| <b>Reason in Shelter</b>    |     |        |
| Domestic Violence           | 23  | 4.64%  |
| Discharged from Institution | 9   | 1.81%  |
| Unable to Pay Rent          | 131 | 26.41% |
| Fire/Other Disaster         | 15  | 3.02%  |
| Family Break-up             | 37  | 7.45%  |
| Evicted for Other Reason    | 45  | 9.07%  |
| Unable to Renovate Home     | 127 | 25.60% |
| Other Reason                | 5   | 1.01%  |
| No Answer                   | 137 | 27.62% |
|                             |     |        |



|                                  |     |        |
|----------------------------------|-----|--------|
| <b>No income/homeless due to</b> |     |        |
| Job Loss                         | 67  | 13.51% |
| Mental Illness                   | 24  | 4.84%  |
| Medical Problem/Costs            | 28  | 5.65%  |
| Alcohol/Drugs                    | 22  | 4.44%  |
| Money Management Problems        | 86  | 17.34% |
| Temp. Living Situation Ended     | 49  | 9.88%  |
| Other Reason                     | 166 | 33.47% |
| No Answer                        | 113 | 22.78% |
| <b>How long homeless</b>         |     |        |
| <or= 1 MO                        | 21  | 4.23%  |
| 2 - 6 MOS                        | 92  | 18.55% |
| 7- 12 MOS                        | 15  | 3.02%  |
| 1-2 YRS                          | 45  | 9.07%  |
| 2-3 YRS                          | 42  | 8.47%  |
| 3-4 YRS                          | 28  | 5.65%  |
| 4-5 YRS                          | 17  | 3.43%  |
| >5 YRS                           | 128 | 25.81% |
| No Answer                        | 108 | 21.77% |
| <b>Household Composition</b>     |     |        |
| Single Male                      | 136 | 27.42% |
| Single Female                    | 43  | 8.67%  |
| Single Youth                     | 16  | 3.23%  |
| Couple                           | 42  | 8.47%  |
| Single Parent Family             | 66  | 13.31% |
| Two Parent Family                | 176 | 35.48% |
| No Answer                        | 17  | 3.43%  |
| <b>Spouse or Life Partner</b>    |     |        |
| Households With Spouse           | 219 | 44.15% |
| Households With No Spouse        | 260 | 52.42% |
| No Answer                        | 17  | 3.43%  |
| <b>Children</b>                  |     |        |
| Households with Children         | 242 | 48.79% |
| Households with No Children      | 239 | 48.19% |
| No Answer                        | 15  | 3.02%  |
| <b>Bedroom Needed</b>            |     |        |
| Studio                           | 101 | 20.36% |
| 1 BDRM                           | 139 | 28.02% |
| 2 BDRM                           | 86  | 17.34% |
| 3 BDRM                           | 81  | 16.33% |
| 4+ BDRM                          | 74  | 14.92% |
| No Answer                        | 15  | 3.02%  |
| Home that meets ADA Requirement  | 8   | 1.61%  |
| <b>Sources of Income</b>         |     |        |
| Full-Time Employment             | 125 | 25.20% |
| Part-Time Employment             | 40  | 8.06%  |
| Unemployment Comp/SDI            | 16  | 3.23%  |

|                                       |     |        |
|---------------------------------------|-----|--------|
| DPHSS Assistance                      | 112 | 22.58% |
| Vocational Programs                   | 1   | 0.20%  |
| Relatives/Friends                     | 75  | 15.12% |
| Social Security                       | 33  | 6.65%  |
| Other                                 | 58  | 11.69% |
| None                                  | 10  | 2.02%  |
| No Answer                             | 95  | 19.15% |
| If Unemployed, Seeking Work           | 120 | 31.17% |
| If Unemployed, Not Seeking Work       | 265 | 68.83% |
| <b>Live independently</b>             |     |        |
| Able to live independently            | 271 | 54.64% |
| Unable to live independently          | 126 | 25.40% |
| No Answer                             | 99  | 19.96% |
| <b>Services Received</b>              |     |        |
| Received Services                     | 181 | 36.49% |
| Did Not Receive Services              | 238 | 47.98% |
| No Answer                             | 77  | 15.52% |
| Food/Hot Meals                        | 117 | 23.59% |
| Health Care                           | 74  | 14.92% |
| Job Help                              | 31  | 6.25%  |
| Alcohol/Drug Counseling/Treatment     | 13  | 2.62%  |
| Rehab                                 | 6   | 1.21%  |
| Domestic Violence                     | 7   | 1.41%  |
| Respite Care                          | 11  | 2.22%  |
| Bus Ticket/Transit                    | 39  | 7.86%  |
| Monthly Rental Assistance             | 22  | 4.44%  |
| Homeless Prevention Rental Assistance | 6   | 1.21%  |
| Medication                            | 50  | 10.08% |
| General Counseling                    | 29  | 5.85%  |
| Housing Counseling/Placement          | 15  | 3.02%  |
| Case Management                       | 53  | 10.69% |
| Life Skills Training                  | 45  | 9.07%  |
| Child Care                            | 7   | 1.41%  |
| Mental Health Care                    | 23  | 4.64%  |
| <b>Waiting List</b>                   |     |        |
| Currently On Waitlist                 | 126 | 25.40% |
| Currently Not On Waitlist             | 261 | 52.62% |
| No Answer                             | 109 | 21.98% |
| Food/Hot Meals                        | 48  | 9.68%  |
| Health Care                           | 74  | 14.92% |
| Job Help                              | 62  | 12.50% |
| Alcohol/Drug Counseling/Treatment     | 13  | 2.62%  |
| Rehab                                 | 16  | 3.23%  |
| Domestic Violence                     | 14  | 2.82%  |
| Respite Care                          | 10  | 2.02%  |
| Bus Ticket/Transit                    | 38  | 7.66%  |
| Monthly Rental Assistance             | 37  | 7.46%  |

|                                       |    |        |
|---------------------------------------|----|--------|
| Homeless Prevention Rental Assistance | 31 | 6.25%  |
| Medication                            | 44 | 8.87%  |
| General Counseling                    | 30 | 6.05%  |
| Housing Counseling/Placement          | 46 | 9.27%  |
| Case Management                       | 32 | 6.45%  |
| Life Skills Training                  | 55 | 11.09% |
| Child Care                            | 11 | 2.22%  |
| Mental Health Care                    | 62 | 12.50% |

### Helps and Barriers

On Thursday, March 15, 2001, a debriefing session was held for team leaders to give input on helps and barriers during the count and to give recommendations for future counts.

The team leaders raised the following positive aspects concerning the homeless count:

- More teams were sent out during this count than the previous year. A total of 23 teams were deployed to all villages. This was the key reason for a higher, and more accurate, number of homeless people being counted.
- Hand-held radios and cellular phones were used for team-to-team and team-to-base communication.
- Most of the mayors were very helpful with providing information on the locations where the homeless are found in their villages. Some mayors also assisted with pre-screening the sites and escorting the teams on the day of the count.
- The team leaders' training session proved to be very helpful as team leaders were educated on issues surrounding safety, identifying persons with mental health issues and identifying others with substance abuse issues. This training was beneficial for safety of all team members and accuracy of the count.
- Mixed male/female teams also proved to be very helpful. Many homeless women seemed to appear more comfortable speaking with a female enumerator and therefore participated in the survey.

The team leaders discussed the following barriers:

- There was a need for survey sheets translated in Tagalog.
- Teams in Dededo and Yigo were not able to cover certain areas where they were assigned.
- Due to workers having to complete necessary paperwork for the count on the morning of deployment, teams were not able to leave for their assigned villages as early as planned.
- The homeless count was held on the day after the Department of Public Health released their assistance benefits to clients. It was also a Friday when employed homeless individuals may have received their paychecks. Therefore, many homeless individuals were not at home or at locations where they usually congregate.



- ❑ The team that was deployed during the evening hours was not escorted by a police officer. Due to this reason, the evening team did not go into areas deemed unsafe.
- ❑ The survey sheet was extensive and it asked for personal information which some homeless individuals did not wish to answer.
- ❑ Some team members met for the first time on the day of the count. Team leaders stated that it might have been more helpful if they were given the names and phone numbers of their team members prior to the day of the count.

### Recommendations for Future Counts

The following are recommendations for future homeless counts:

- ❑ Assign one more team to Dededo and Yigo. Even with the increase in the amount of teams assigned to these villages this year, team leaders assigned to these areas agreed that an additional team to each of these villages would be helpful.
- ❑ Provide data sheets in the Tagalog translation to prevent communication barriers with the Tagalog-speaking homeless population.
- ❑ Provide all teams with hand-held radios for communication between all teams (during this recent count, some teams had cellular phones instead of a radio).
- ❑ Assure that workers complete all necessary paperwork before the day of the count to prevent delay of deployment.
- ❑ Conduct the point-in-time homeless count during mid-month (second or third week of the month).
- ❑ Make Arrangements for a police officer to escort the team who will be doing the count during the evening hours.
- ❑ Include role-playing as a part of the training session for learning interviewing techniques.
- ❑ Conduct training of all team members (leaders and enumerators) on a day prior to deployment.
- ❑ Simplify the data sheet as much as possible to prevent non-participation from homeless individuals.
- ❑ Assign people from various cultures to each team to prevent language and cultural barriers with the homeless.
- ❑ Provide team leaders with names and phone numbers of their team members prior to the day of the count. This will allow team leaders to meet team members in advance.
- ❑ Distribute maps of assigned areas to team leaders at least one week prior to the day of the count. This will help team leaders become more knowledgeable of their assigned areas.

### Summary

On March 2, 2001, there were 1495 homeless people, 178 of whom were staying in shelters on Guam while 1317 were living in areas other than shelters. By its very nature, homelessness is impossible to measure with 100 percent accuracy. More important than



knowing the exact number of homeless people is our effort to prevent and end homelessness. The information from this census is necessary as the Guam Homeless Coalition continues to work towards preventing and ending homelessness. Homeless providers will need to continue gathering together to determine gaps in the continuum of care system as we develop strategies and implement those action steps for a successful continuum of care plan. As homeless providers work together with a set of common goals and a common vision, solutions will be developed to move the homeless toward permanent housing and self-sufficiency.

## Appendix Section

The following agencies and individuals took part in this census by assisting in the planning and carrying out of this project, including furnishing data, assisting in locating the homeless, giving helpful tips, and other various ways of support.

### Mayors

|                       |                          |
|-----------------------|--------------------------|
| Felix Ungacta         | Mayor, Hagatna           |
| Paul McDonald         | Mayor, Agaña Heights     |
| Jesus Chaco           | Vice-Mayor, Agaña        |
| Vicente Aguon         | Mayor, Chalan Pago-Ordot |
| Melissa Savares       | Vice-Mayor, Dedelo       |
| Franklin Taitague     | Mayor, Inarajan          |
| Nonito Blas           | Mayor, Mangilao          |
| Rita Tainatongo       | Mayor, Merizo            |
| Andrew Villagomez     | Mayor, MTM               |
| Isabel Haggard        | Mayor, Piti              |
| Joseph Wesley         | Mayor, Santa Rita        |
| Anthony Leon Guerrero | Mayor, Talofofo          |
| Concepcion Duenas     | Mayor, Tamuning-Tumon    |
| Robert Lizama         | Mayor, Yigo              |
| Jose Terlaje          | Mayor, Yona              |
| Vicente San Nicolas   | Mayor, Asan-Maina        |
| Tony Quinata          | Mayor, Umatac            |
| Peter Aguon           | Mayor, Barrigada         |
| Daniel Sablan         | Mayor, Sinajana          |

### Catholic Social Services

|                       |                               |
|-----------------------|-------------------------------|
| Cerila Rapadas        | Executive Director            |
| Sister Anna Landy     | Alee Shelter                  |
| Sister Carol McClenon | Alee Shelter                  |
| Jesse Maanao          | Administrator, Liheng Program |
| Dennis Penaflorida    | Administrator, Liheng Program |
| Pete Manibusan        | Administrator, Guma Sagrada   |
| Josephine Rosario     | Administrator, Guma San Jose  |
| Jesse Catahay         | Administrator, Caridad        |
| Jerry M. Puna         | Caridad                       |
| Nelson Pascua         | Social Worker, Liheng         |
| Ef-Love Mailos        | Social Worker, Guma San Jose  |

### Department of Mental Health and Substance Abuse

|                   |
|-------------------|
| Mary Weakley      |
| Rose Marie Nanpei |
| Jude Ramos        |

Sanctuary, Inc.

Merlinda Tutay  
Greg Borja

Administrator, Coed Shelter  
Social Worker

The Salvation Army

Capt. Dave Harmon  
Capt. Linda Harmon  
Larry Groenleer  
Joy Groenleer  
Zarah Borja  
CSM Wayne Gillespie  
Cindy Schwartzkopf  
Renata Bordallo  
Olivia Davis  
Celestine Ruwethin  
Al Mendez  
Pete Cruz  
John Schwartzkopf  
Ryan Borja  
Lisa Vicente  
Christine Johnson  
Irma Abwe  
Lander Slander  
Tony Benavente  
Isabel Gawel

Corps Officer  
Corps Officer  
Director, Lighthouse Recovery Center  
Director, Family Services Center  
Assistant Coordinator, Family Services Center  
Business Administrator  
Bookkeeper  
Counselor  
Counselor  
Counselor  
In-Kind Donation Manager  
Logistics Specialist  
Property Manager  
Communications Specialist  
Social Worker, Family Services Center  
Spiritual Ministries Director  
Administrative Assistant  
Support Specialist  
Night Resident Manager  
Advisory Board Member

Habitat for Humanity

Mark Estes  
Maria Bumagat

Regional Program Officer  
International Partner for Micronesia

VARO (Victim Advocates Reaching Out)

Christine Payne

Coral Life Foundation

Alex Silverio

Guma Mami, Inc.

Eli Ubedei  
Monica Flores

Resident Manager  
Direct Service Coordinator

DPHSS

Charlene San Nicolas

Division of Social Service

University of Guam

Karen Carpenter  
Gerhard Schwab

Professor, School of Social Work  
Professor, School of Social Work

|                             |         |
|-----------------------------|---------|
| Russellyn Magan             | Student |
| Ray Tumanda                 | Student |
| Christine Dionaldo          | Student |
| Trexia Dingcong             | Student |
| Amy Schroeder               | Student |
| Makrea Machy                | Student |
| Joshua Alhgren              | Student |
| Renee Camacho               | Student |
| Amysue Borja                | Student |
| Mario Tongo                 | Student |
| April Blas                  | Student |
| Devina Chargualaf           | Student |
| Beverlyn Chargualaf         | Student |
| Daniel Damaol               | Student |
| Elizabeth Pereira           | Student |
| Thea Baza                   | Student |
| Emelita Miclat              | Student |
| Tria Reyes                  | Student |
| Lorena Snaer                | Student |
| Marcella Aguon              | Student |
| Pilar Santos                | Student |
| Mara Lifoifoi               | Student |
| William Reyes               | Student |
| Rhea Aguon                  | Student |
| Sister Barbara Lambor-Hagel | Student |

Guam Police Department

Tom Tomasiak                      Community Relations Officer

Department of Education Chamorro Studies and Special Projects

Parent-Family-Community Outreach Program

|                        |               |
|------------------------|---------------|
| Roger Wynn             | Social Worker |
| Norma Mafnas           | Social Worker |
| Nilda Orencia          | Social Worker |
| Erlinda Mendiola       | Social Worker |
| Valerie Tanlu          | Social Worker |
| Steven Pangelinan      | Social Worker |
| Chona Mesias           | Social Worker |
| Doris Bukikosa         | Social Worker |
| Leoni Sagun            | Social Worker |
| Lourdes Borja-Estevez  | Social Worker |
| Shirley Besebes        | Social Worker |
| Francisco Gumataotatao | Social Worker |
| Lorraine Camacho       | Social Worker |



|                    |               |
|--------------------|---------------|
| Eva Herrera        | Social Worker |
| Rosalynn Duenas    | Social Worker |
| Margaret Manalisay | Social Worker |
| Cathrina Palomo    | Social Worker |
| Anthon Edward      | Social Worker |
| Kathray Joseph     | Social Worker |
| Mary Torres        | Social Worker |
| Lynette Cruz       | Social Worker |
| Marcia Diego       | Social Worker |

Department of Public Works

|                 |                        |
|-----------------|------------------------|
| Mike Pangelinan | Engineering Technician |
|-----------------|------------------------|

Other Workers

Doria Villagomez  
 Hermina Reselap  
 Joanne James  
 Joshua Alhgren  
 Tyrone Oates  
 Annalyn Oates  
 Helen Ililau  
 Antoinette Santos  
 Gina Manglona  
 Christopher Cowart  
 Dolores Wade  
 Kate Thomas  
 Dan Sablan  
 Jesse Baza  
 Ruben Cruz  
 Timothy Nauta  
 Kasno Pwich  
 Francis Moses  
 Tony Nauta  
 Jimmy Tareyama  
 Mitch Tuotte  
 Pualei Unpingco  
 Aline Reklai  
 Ray Bunch  
 Taase Togamalei  
 Canice Rebaulinan  
 Doria Villagomez  
 Joven De Campo

## Survey

Please answer the following questions about your situation:

- 1) Are you: ☐ Female ☐ Male
- 2) What is your nationality? \_\_\_\_\_
- 3) Are you a veteran? ☐ Yes ☐ No
- 4) How old are you? \_\_\_\_\_
- 5) Have you experienced problems in any of the following areas?  
☐ (A) Physical/medical ☐ (B) Mental Health ☐ (C) HIV/AIDS  
☐ (D) Substance Abuse ☐ (E) Developmental ☐ (F) Other \_\_\_\_\_
- 6) Reason(s) for becoming homeless:  
☐ (A) Domestic violence ☐ (B) Discharged from institution  
☐ (C) Unable to pay rent ☐ (D) Fire/other disaster destroyed my home  
☐ (E) Family break-up ☐ (F) Evicted for other reason  
☐ (G) Unable to renovate substandard condition
- 7) Could not maintain income or stay housed due to:  
☐ (A) Job lost ☐ (B) Mental illness  
☐ (C) Medical problems/costs ☐ (D) Alcohol or other drug use  
☐ (E) Money management problems  
☐ (F) Temporary living situation ended  
☐ (G) N/A
- 8) How long have you been homeless? \_\_\_\_\_
- 9) Are you homeless with a spouse or life partner? ☐ Yes ☐ No  
 If yes, age of spouse or life partner? \_\_\_\_\_
- 10) Do you have any dependent children living with you? ☐ Yes ☐ No  
 If yes, ages and sex of children \_\_\_\_\_
- 11) How big an apartment/house do you need?  
☐ Studio ☐ 1 bdrm ☐ 2 bdrm ☐ 3 bdrm ☐ 4+ bdrm  
☐ Home that meets ADA requirements (i.e. wheelchair accommodation)
- 12) What have your sources of income been in the last 6 months? Check all that apply.  
☐ (A) Full Time Employment ☐ (B) Part Time Employment  
☐ (C) Unemployment Comp./SDI ☐ (D) DPHSS (AFDC/TANF/GA Food stamps)  
☐ (E) Vocational Programs ☐ (F) Relatives/partner/friends  
☐ (G) Social Security ☐ (H) Other sources of income: \_\_\_\_\_
- If unemployed, are you seeking work? ☐ Yes ☐ No
- 13) Are you able to live independently? ☐ Yes ☐ No
- 14) In the last month, what services have you used? Check as many as apply.

|                                              | Received | Need But Not Received |
|----------------------------------------------|----------|-----------------------|
| (A) Food/ Hot Meals                          |          | Applied? Y N          |
| (B) Health Care                              |          | Applied? Y N          |
| (C) Job Help                                 |          | Applied? Y N          |
| (D) Alcohol/Drug Counseling or Treatment     |          | Applied? Y N          |
| (E) Rehab                                    |          | Applied? Y N          |
| (F) Domestic Violence                        |          | Applied? Y N          |
| (G) Respite Care                             |          | Applied? Y N          |
| (H) Bus Ticket/ Transit                      |          | Applied? Y N          |
| (I) Monthly Rental Assistance                |          | Applied? Y N          |
| (J) Homeless Prevention Rental Assistance    |          | Applied? Y N          |
| (K) Medication                               |          | Applied? Y N          |
| (L) General Counseling                       |          | Applied? Y N          |
| (M) Housing Counseling and Housing Placement |          | Applied? Y N          |
| (N) Case Management                          |          | Applied? Y N          |
| (O) Life Skills Training                     |          | Applied? Y N          |
| (P) Child Care                               |          | Applied? Y N          |
| (Q) Mental Health Care                       |          | Applied? Y N          |

Interviewer: \_\_\_\_\_

Village: \_\_\_\_\_

## CHUUKese TRANSLATION SURVEY SHEET

1. Ngang: \_\_\_\_ Fefin \_\_\_\_ Mwan (Sex)
2. Ifa omw nachinality? Ika en seni meni fonu? \_\_\_\_ (Racial/Ethic Background)
3. En mei piin sounfiu, / ika sounfiu lupwen ekewe moun (Veteran)  
\_\_\_\_ yes \_\_\_\_ no
4. Fite ierum? \_\_\_\_ (Age)
5. En mei pin ani osukosuk/ika uruk ekei taran aramas mei mak fan? (Have you experienced problems in any of the following areas?)  
\_\_\_\_ A. Physical/medical \_\_\_\_ (B) Mental Health \_\_\_\_ (C) HIV/AIDS  
\_\_\_\_ D. Substance Abuse \_\_\_\_ (E) Developmental \_\_\_\_ (F) Other
6. Met popun ka emon aramas ese wor inwom/lenion. (Reason(s) for becoming homeless)  
\_\_\_\_ A. Osukosuk lon family (Domestic Violence)  
\_\_\_\_ B. Tou seni lenien aninis (Discharged from institution)  
\_\_\_\_ C. Use naf ngeni uppwe moni ai rent/mon imwei (Unable to pay rent)  
\_\_\_\_ D. Imwei we a kar/ika a talo ren waten osukosuk. (Fire/other disaster)  
\_\_\_\_ E. Osukosukan lon family. (Family breakup)  
\_\_\_\_ F. Tou seni imom pwal ren ekoch wewe. (Evicted for other reason)  
\_\_\_\_ G. Use tongeni ai upwe fori sefani pokitan chomong sokopatan wewe.  
(Unable to renovate substandard condition)
7. Use tongeni monatiw ika nomw lon ei imw fan iten ekei wewe. (Could not maintain income or stay housed due to)  
\_\_\_\_ A. Ton seni angang (Job lost)  
\_\_\_\_ B. Mei semen lon ach ekiek/Senwen (Mental illness)  
\_\_\_\_ C. Osukosukan liwinimangen samaw (Medical problems/costs)  
\_\_\_\_ D. Sakau/me metekew osukosukan sakaw (Alcohol or other drug use)  
\_\_\_\_ E. Nipwakingaw ren isoisen moni (Money management problems)  
\_\_\_\_ F. Pokiten neni sia nonow mei chok oukuk fansoun ach sipwe nomw lon. (Temporary living situation ended)  
\_\_\_\_ G. N/A
8. A ifa langetamen omw omles ika kose kunokun inwom. (How long have you been homeless)  
\_\_\_\_\_
9. Met omw nonomw onles/ika ese wor imowm, pwal fiti fengen me puluom/ika chon inwom? (Are you homeless with a spouse or life partner?)  
\_\_\_\_ Uu (Yes) \_\_\_\_ Apw (No)  
Ika pwe "Uu" fite ierin puluwom ika chon imown? (If yes, age of spouse or life partner?) \_\_\_\_\_
10. Met mei wor wesetan noum mei nomw rem? (Do you have any dependent children living with you)  
\_\_\_\_ Uu \_\_\_\_ Apw  
Ika pwe "uu" fite ierir, ika ir met \_\_\_\_ at ika \_\_\_\_ nengin? (If yes, ages and sex of children)
11. Ifa ika fite rumen lon imw kopwe inweim? (How big of apartment/house do you need?)  
\_\_\_\_ Studio \_\_\_\_ 1bdrm \_\_\_\_ 2 bdrm \_\_\_\_ 3 bdrm \_\_\_\_ 4+bdrm  
\_\_\_\_ Home that meets ADA requirements (i.e. wheelchair accommodation)
12. Ifa usun io a anisuk ren pekin moni non omw nonomw seni ekkew maram anoo. (What have your sources of income been in the last 6 months?)

☐ A. Full Time Employment    ☐ B. Part Time Employment    ☐ C. Unemployment Comp./SDI  
☐ D. DPHSS (AFDC/TANF/GA/Food stamps)    ☐ E. Vocational Programs  
☐ F. Relatives/partner/friends    ☐ G. Social Security    ☐ H. Other sources of income  
 Met en mei kukui omw angang iei? (If unemployed, are you seeking work?)  
☐ Uu (Yes)    ☐ Apw (No)

13. Met en mei tongeni pwisin chok uta won omw? (Are you able to live independently?)  
☐ Uu (Yes)    ☐ Apw (No)

14. Fan ekkewe marami ano meni lein ekkei annis ka fen pwin aaa? Cheki meni lein ka pwin nomw won.  
 (In the last month, what services have you used? Check as many as apply)

|                                             | Received | Need But Not Received |
|---------------------------------------------|----------|-----------------------|
| (A)Food/ Hot Meals                          |          | Applied? Y N          |
| (B)Health Care                              |          | Applied? Y N          |
| (C)Job Help                                 |          | Applied? Y N          |
| (D)Alcohol/Drug Counseling or Treatment     |          | Applied? Y N          |
| (E)Rehab                                    |          | Applied? Y N          |
| (F)Domestic Violence                        |          | Applied? Y N          |
| (G)Respite Care                             |          | Applied? Y N          |
| (H)Bus Ticket/ Transit                      |          | Applied? Y N          |
| (I)Monthly Rental Assistance                |          | Applied? Y N          |
| (J)Homeless Prevention Rental Assistance    |          | Applied? Y N          |
| (K)Medication                               |          | Applied? Y N          |
| (L)General Counseling                       |          | Applied? Y N          |
| (M)Housing Counseling and Housing Placement |          | Applied? Y N          |
| (N)Case Management                          |          | Applied? Y N          |
| (O)Life Skills Training                     |          | Applied? Y N          |
| (P)Child Care                               |          | Applied? Y N          |
| (Q)Mental Health Care                       |          | Applied? Y N          |

Interviewer: \_\_\_\_\_

Village: \_\_\_\_\_



**Homeless Census  
March 2, 2001**

Program Name: \_\_\_\_\_

Contact Person: \_\_\_\_\_

Location (City): \_\_\_\_\_

Phone Number:

Program Type (Circle ONLY One): Emergency Shelter Transitional Housing Permanent Supportive Housing Supportive Services Only

| Program Maximum Capacity: | Number of Families | Number of Individuals |
|---------------------------|--------------------|-----------------------|
|---------------------------|--------------------|-----------------------|

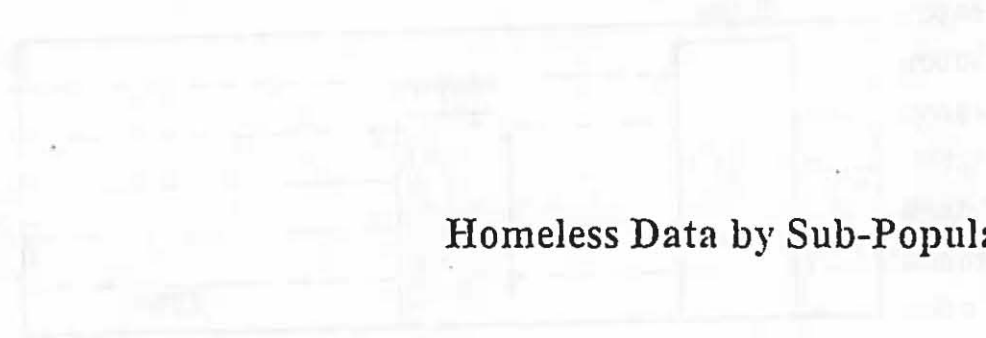
On Friday, March 2, 2001, please list each homeless family for whom you provided shelter. Each page has space for 12 families. Use as many pages as you need.

Page        of       [illegible]

**Please FAX this completed form to the Salvation Army Family Services Center (FAX 477-3505) on Tuesday, March 6, 2001.**

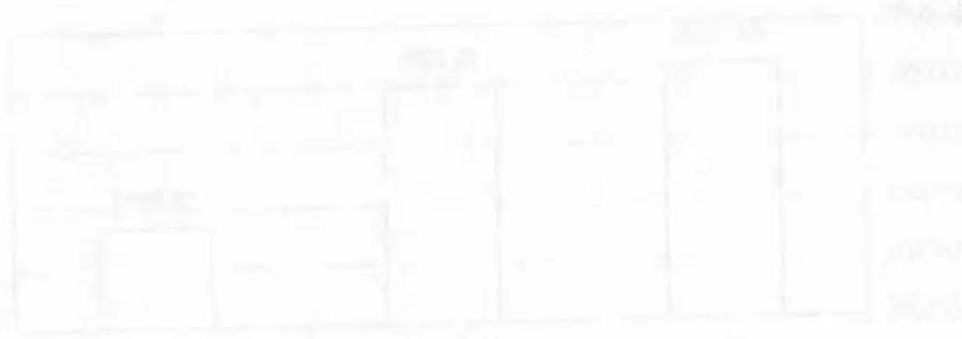
# Gender

Number of Subpopulations

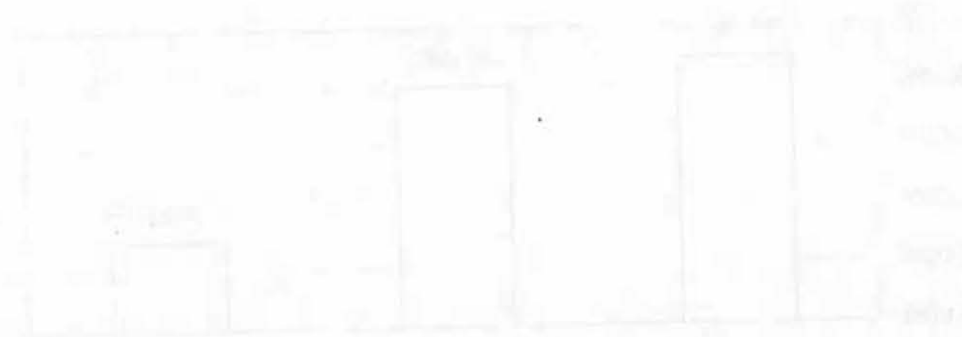


## Homeless Data by Sub-Populations

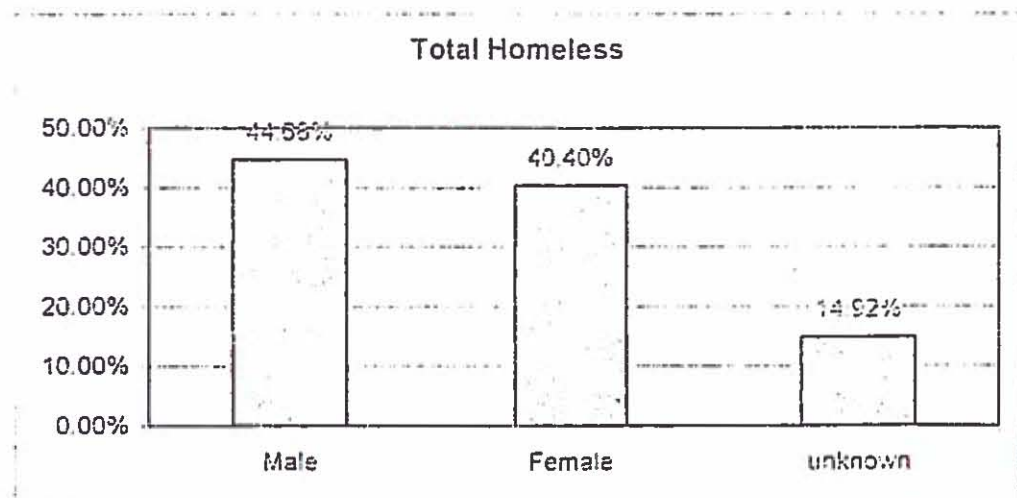
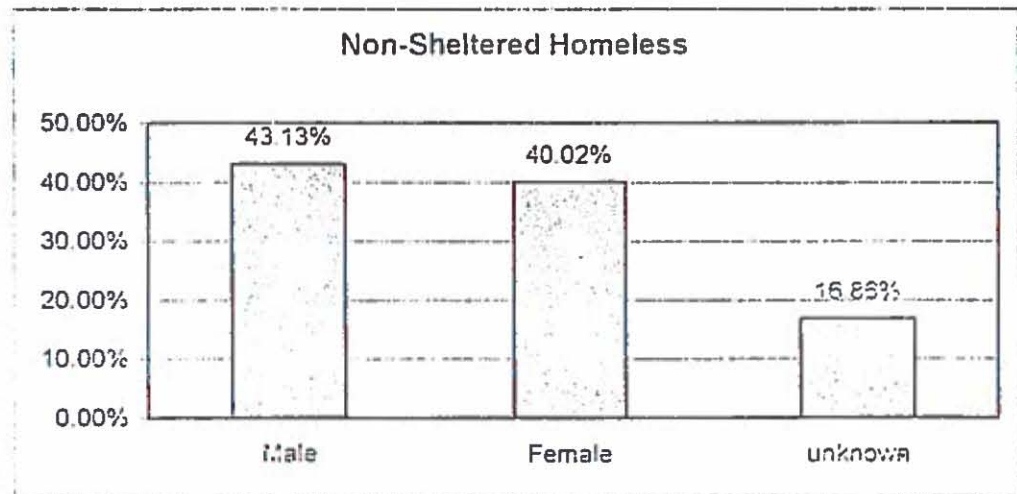
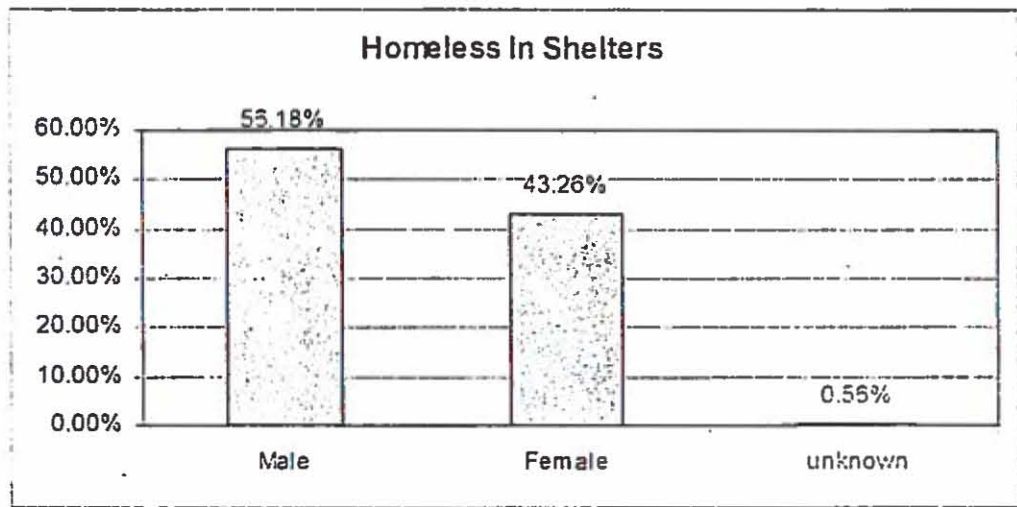
Age Group



Education Level

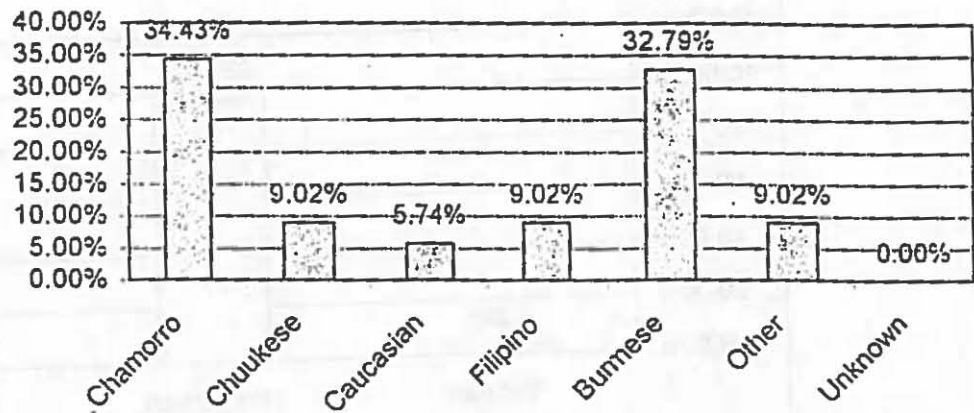


# Gender

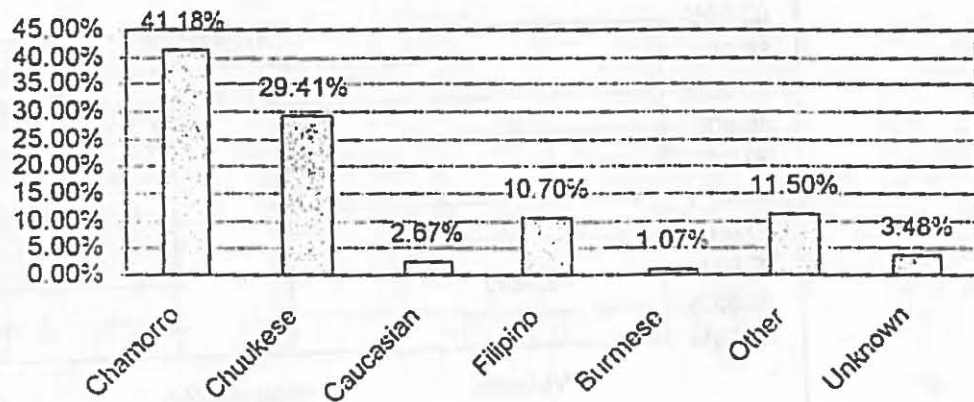


# Ethnicity

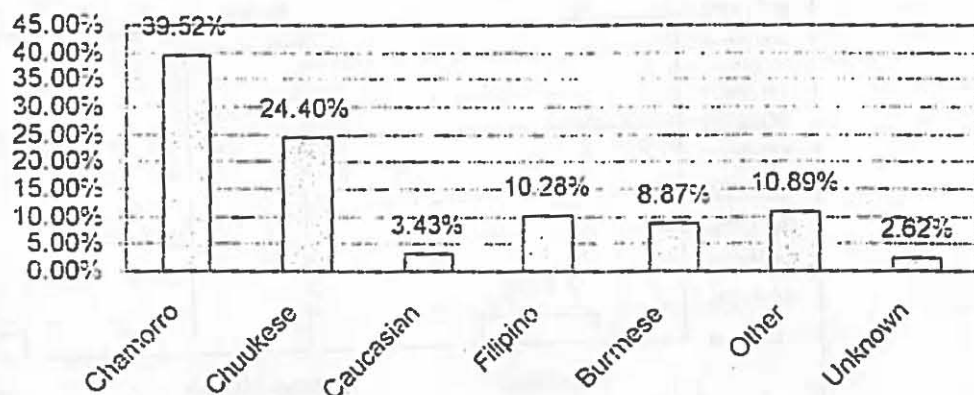
## Homeless in Shelters



## Non-Sheltered Homeless

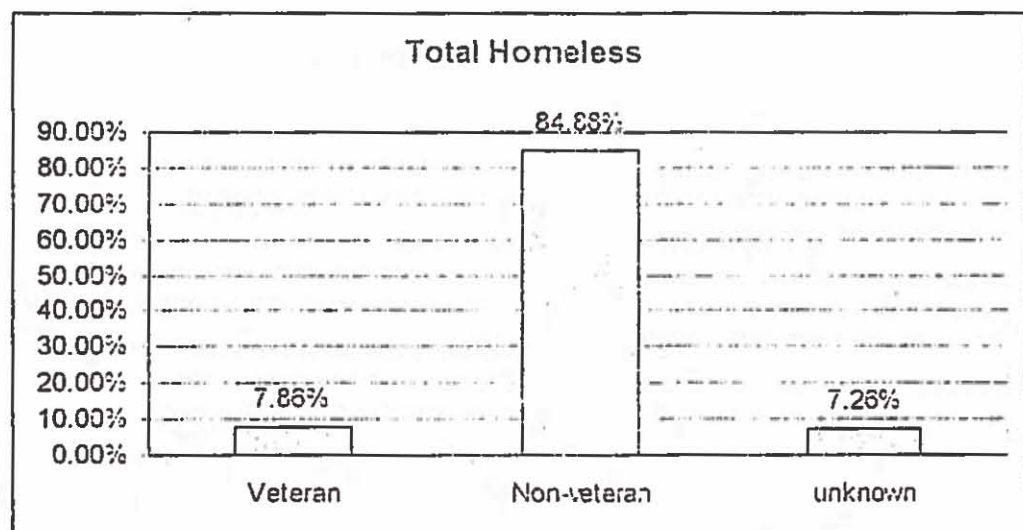
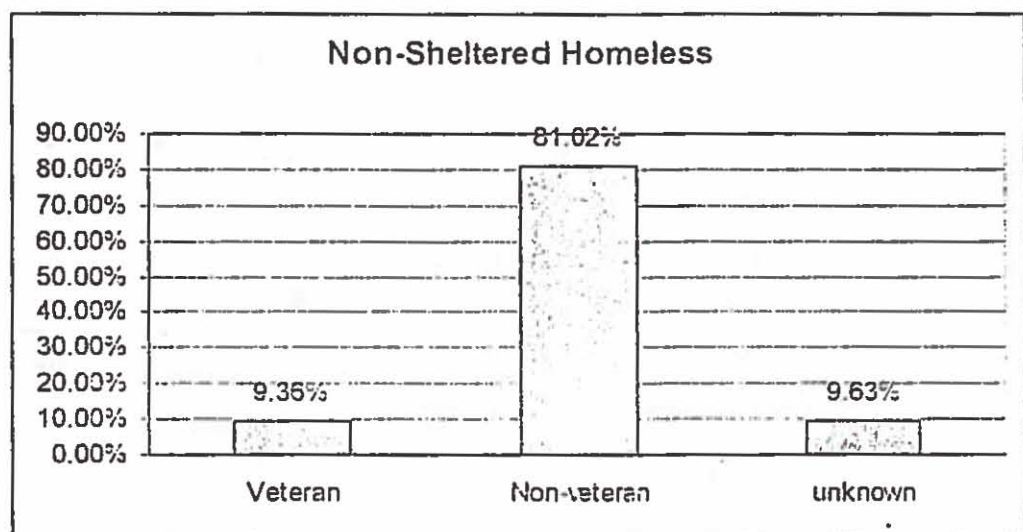
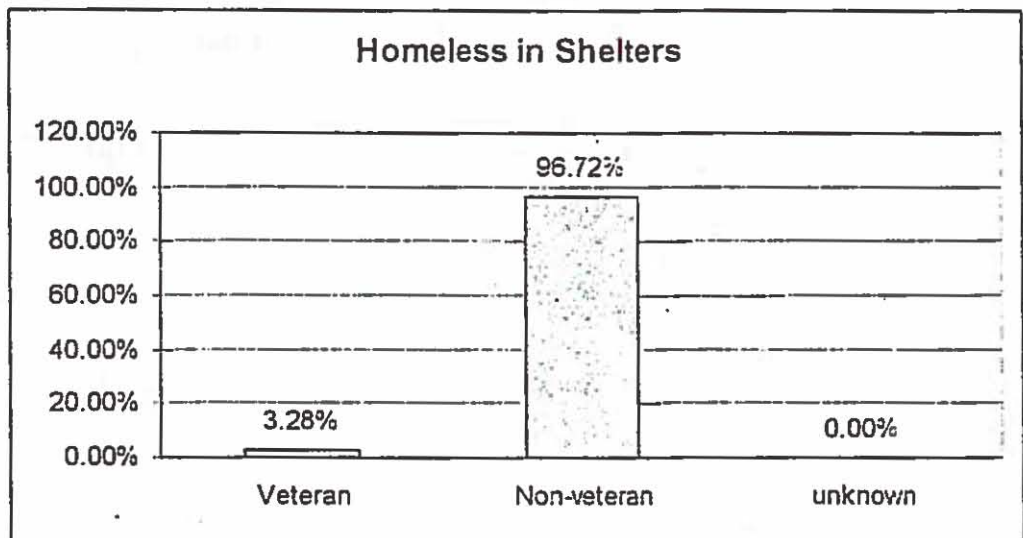


## Total Homeless

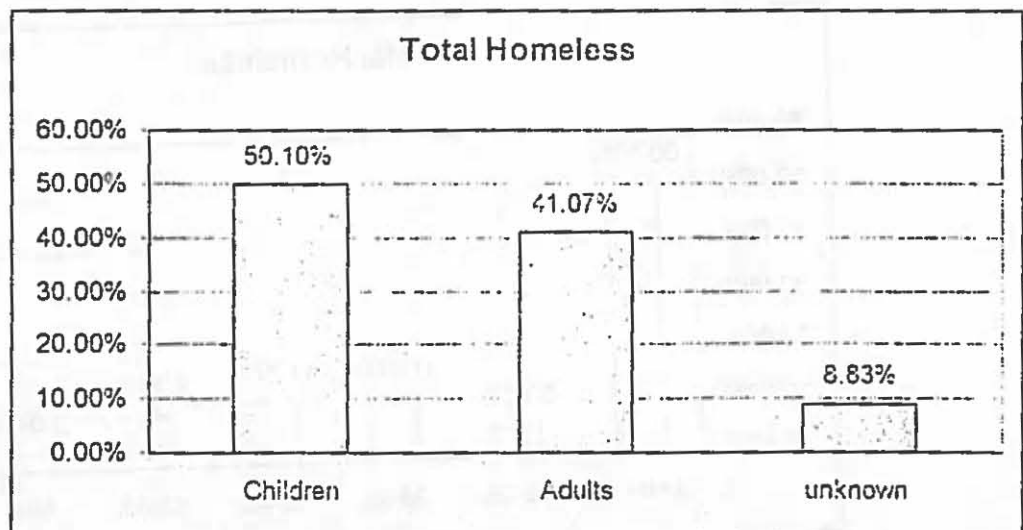
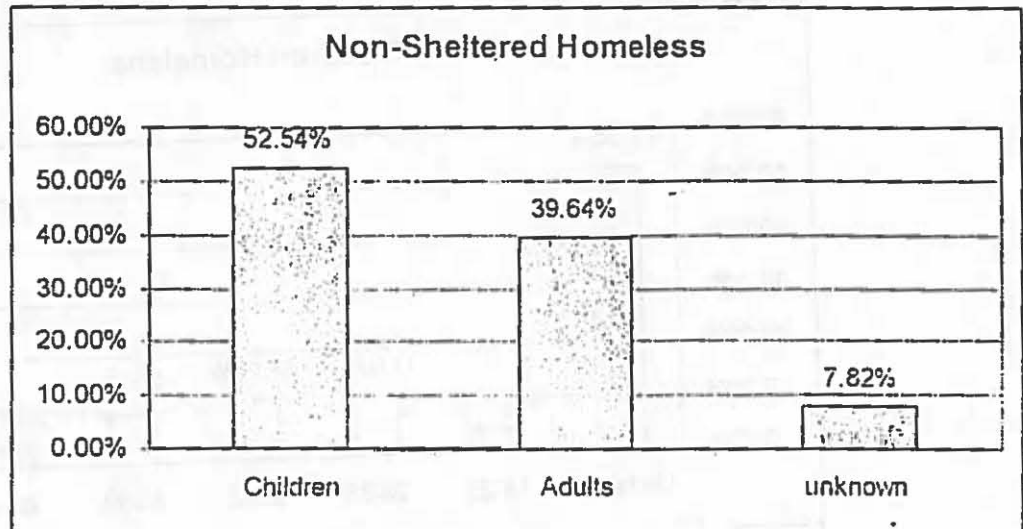
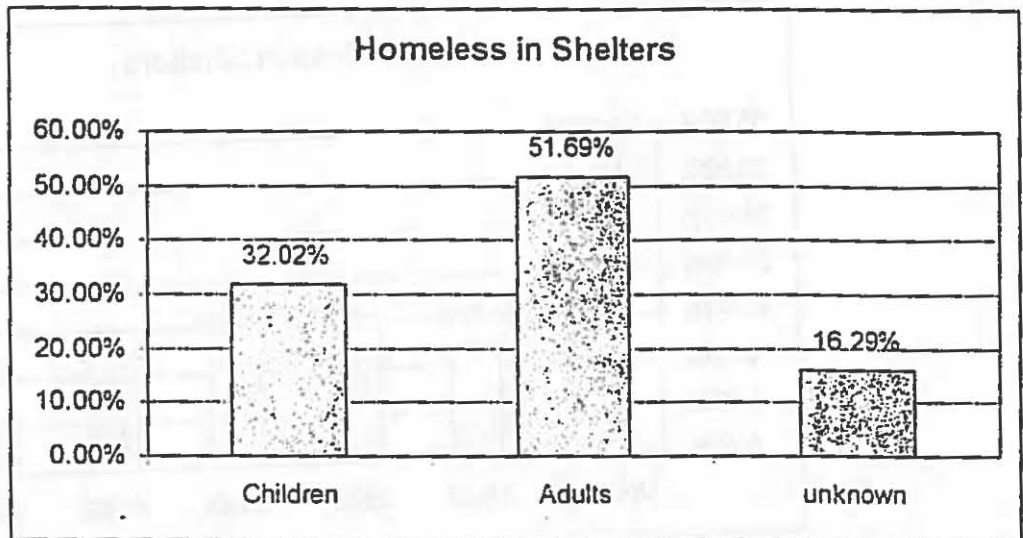




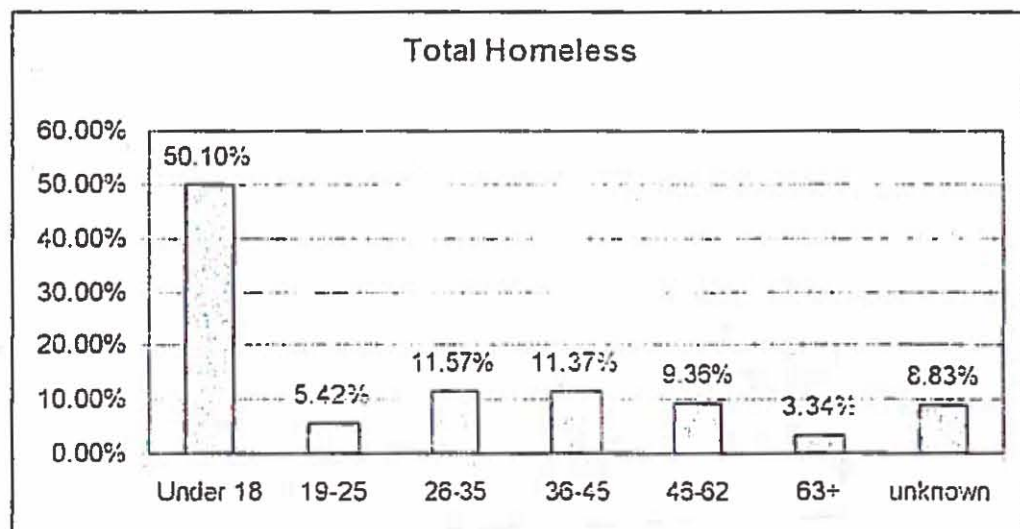
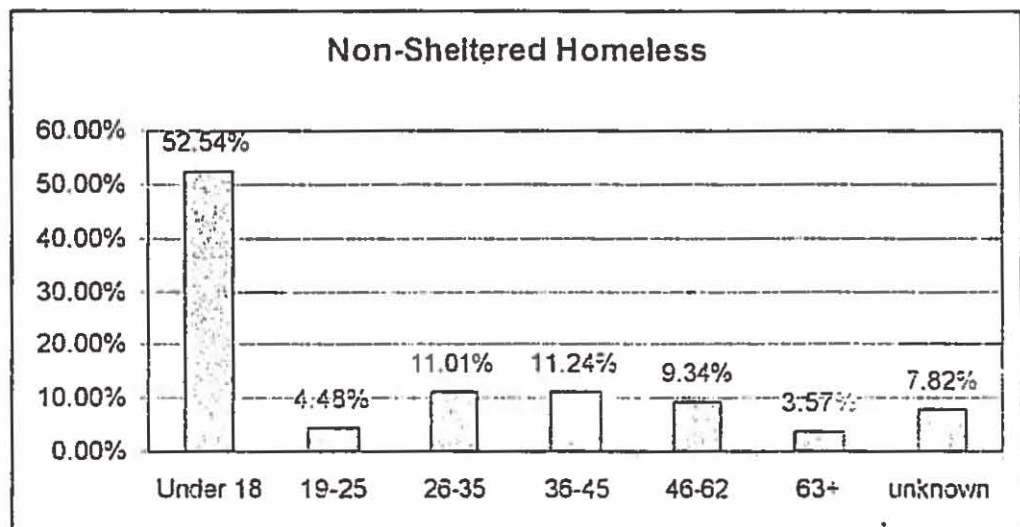
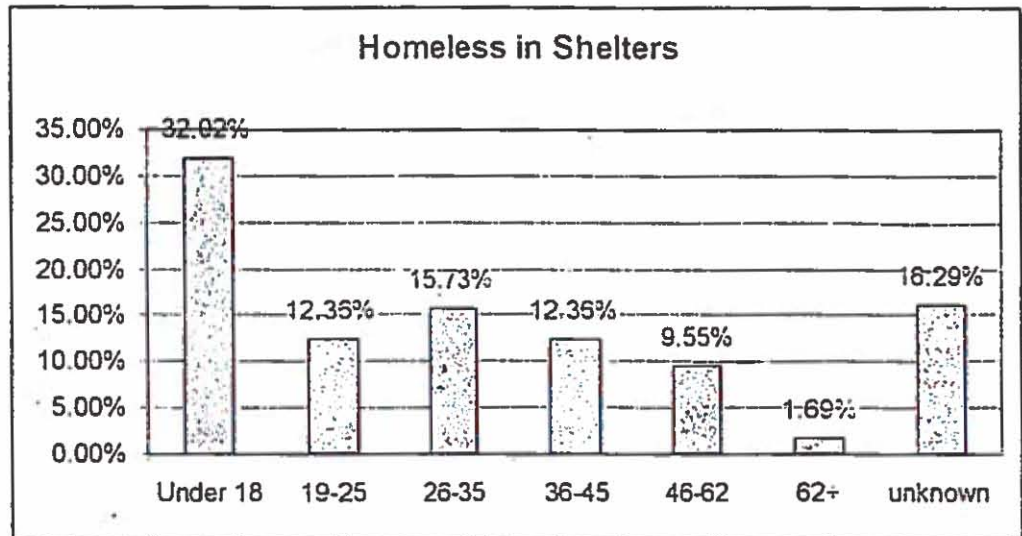
# Veteran



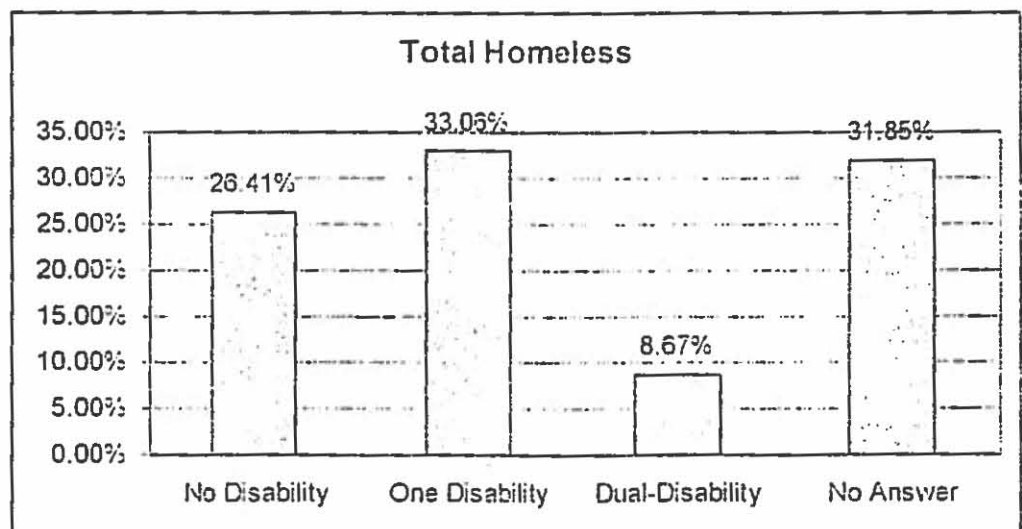
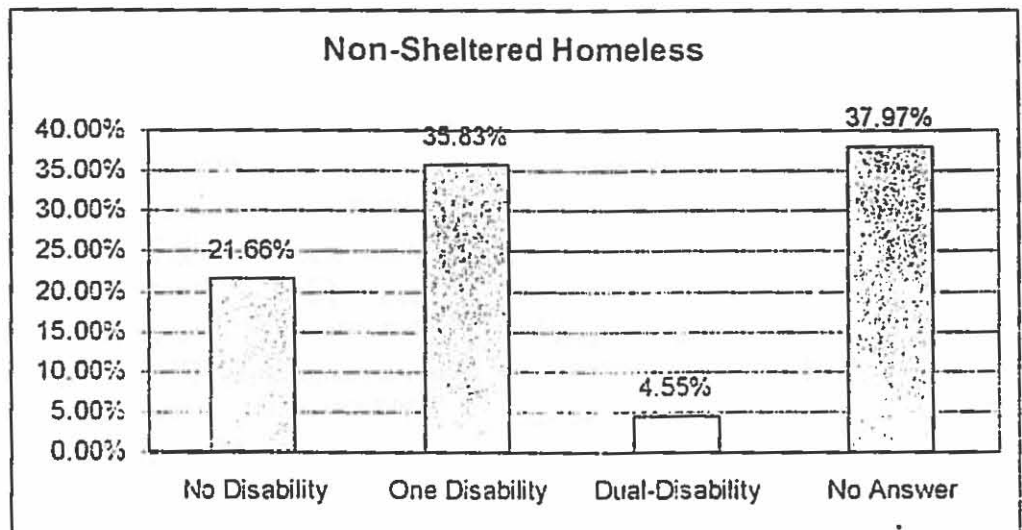
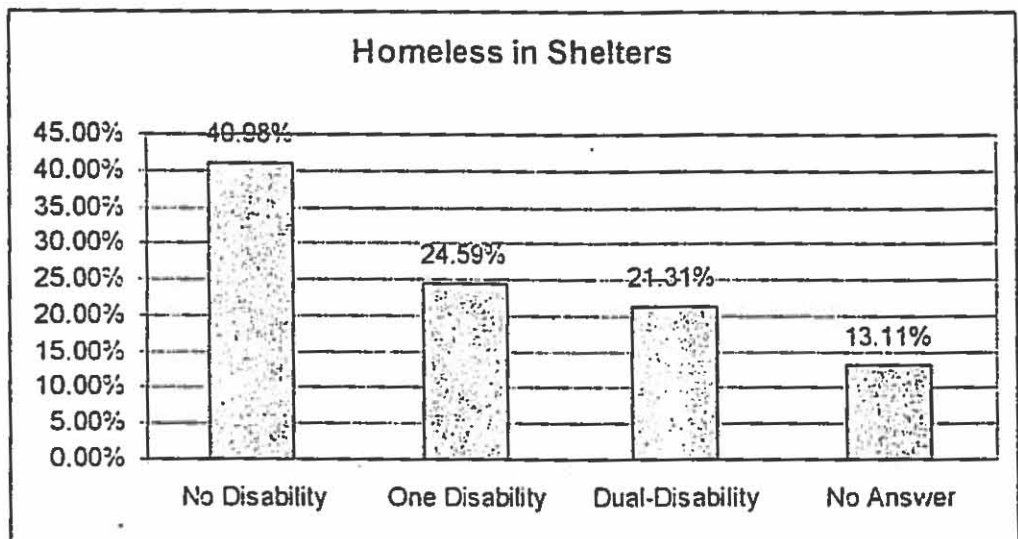
# Age Group



# Age Group

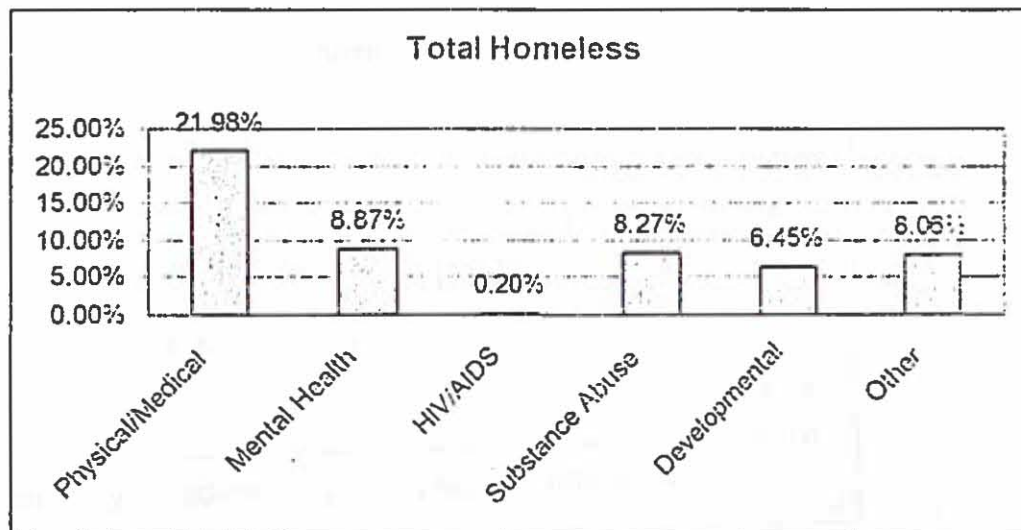
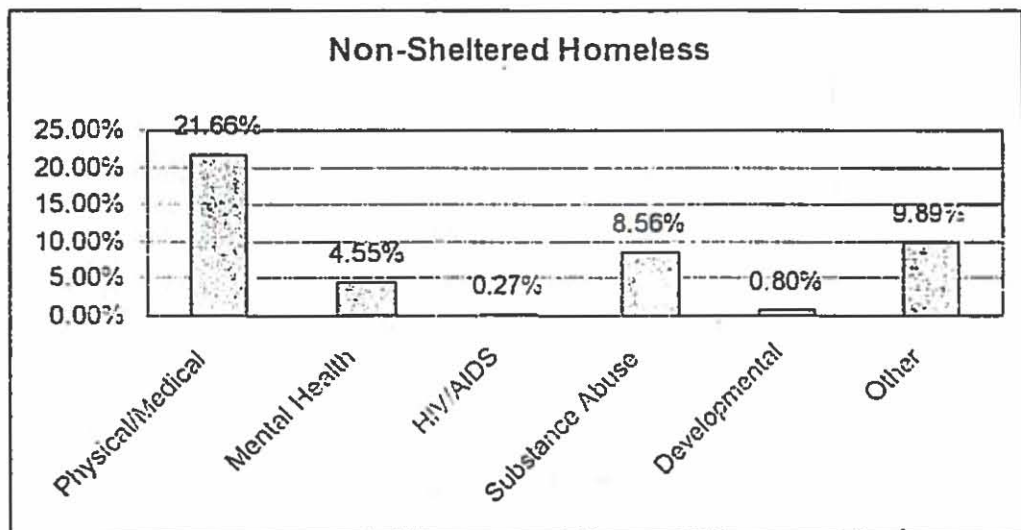
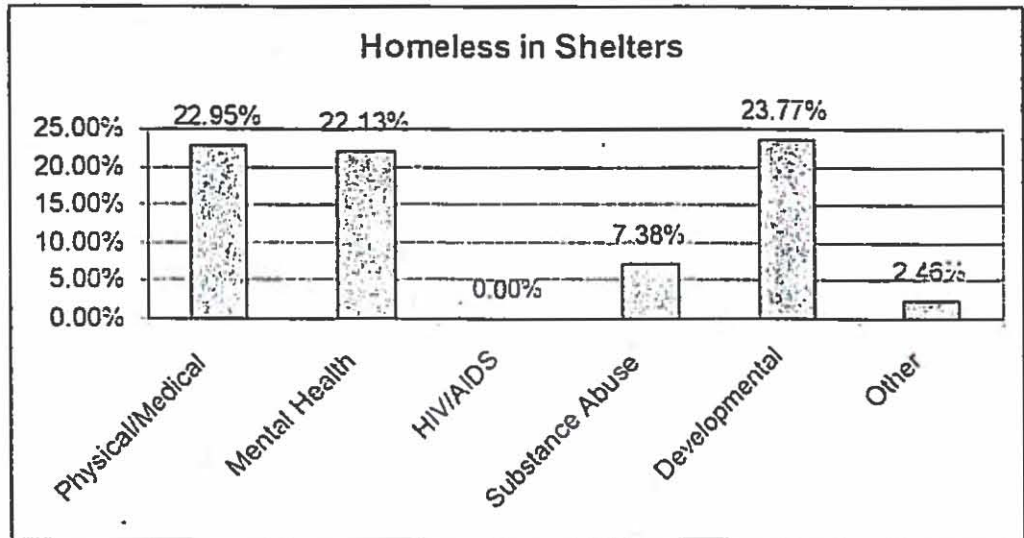


# Disability





# Disability



## Homeless Census Workers

### Agana-MTM

Joy Groenleer (TL)  
Dan Sablan  
Jesse Baza  
Judy Blanchette

### Agana Heights-Sinajana

CSM Wayne Gillespie (TL)  
Helen Lillau  
Ruben Cruz

### Agat-Santa Rita

Zarah Borja (TL)  
Russellyn Magan  
Ray Tumanda

### Asan-Piti-Maina

Celestine Ruwethin (TL)  
Christine Dionaldo  
Trexia Dingcong

### Barrigada

Sister Barbara Lambor-Hagel (TL)  
Amy Schroeder  
Makrea Machy  
Joshua Alhgren

### Mangilao

Greg Borja (TL)  
Christopher Cowart  
Gina Manglona  
Antoinette Santos

### Pagat-Latte Heights

Christine Johnson (TL)  
Renee Camacho  
Timothy Nauta

### Dededo I

Al Mendez (TL)  
Analyn Oates  
Pete Cruz  
Francis Moses

### Dededo II

Lisa Vicente (TL)  
Maria Tongo  
Kasno Pwich

### Dededo III

Nelson Pascua (TL)  
Tyrone Oates  
Devina Chargualaf

### Tanguissan Beach

Renata Bordallo (TL)  
Amysue Borja  
Lander Slander

### NCS

Olivia Davis (TL)  
April Blas  
Tony Nauta  
Jimmy Tareyama

### Northern NCS

Ef-Love Mailos (TL)  
Herminia Reselap  
Joanne James

### Yigo I

John Schwartzkopf (TL)  
Beverlyn Chargualaf  
Mitch Tuotte

### Yigo II

Tony Benavente (TL)  
Pualei Unpingco  
Aline Reklai  
Ray Bunch

### Yigo III

Maria Bumagat (TL)  
Daniel Damaol  
Elizabeth Pereira

Tamuning-Tumon

Larry Groenleer (TL)  
Thea Baza  
Emelita Miclat  
Taase Togamalei

Merizo

Capt. Dave Harmon (TL)  
Canice Rebaulinan  
Tria Reyes

Talofoto-Inarajan

Ryan Borja (TL)  
Lorena Snaer  
Marcella Aguon

Yona

Mark Estes (TL)  
Pilar Santos  
Mara Lifoifoi

Night Team

Joy Groenleer  
Larry Groenleer  
Lisa Vicente

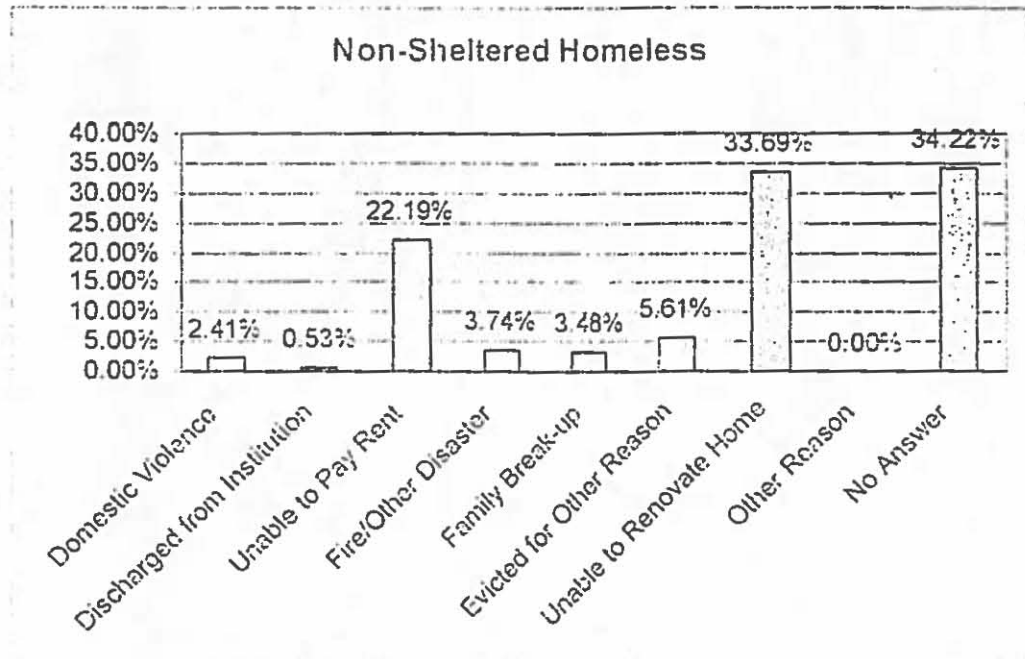
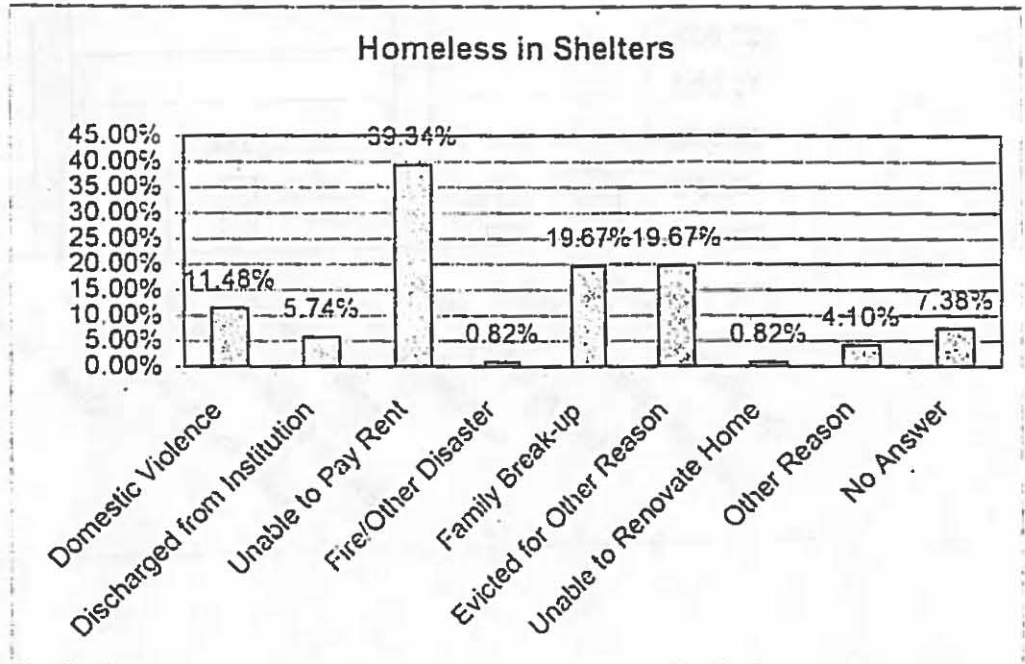
Chalan Pago/Ordot

Irma Abwe (TL)  
Doria Villagomez  
William Reyes  
Dolores Wade

Umatac

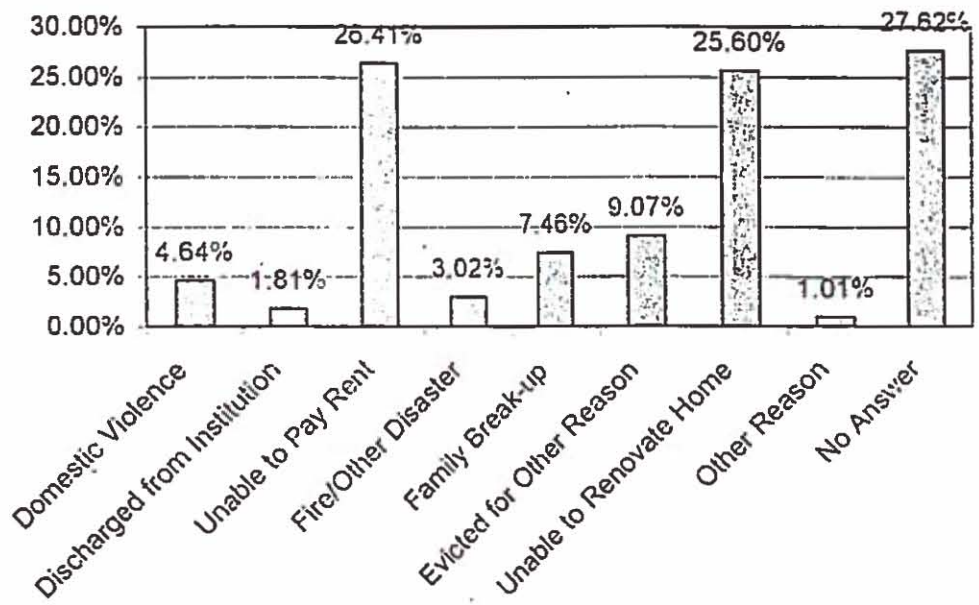
Kate Thomas (TL)  
Joven De Campo  
Rhea Aguon

# Reason for Homelessness

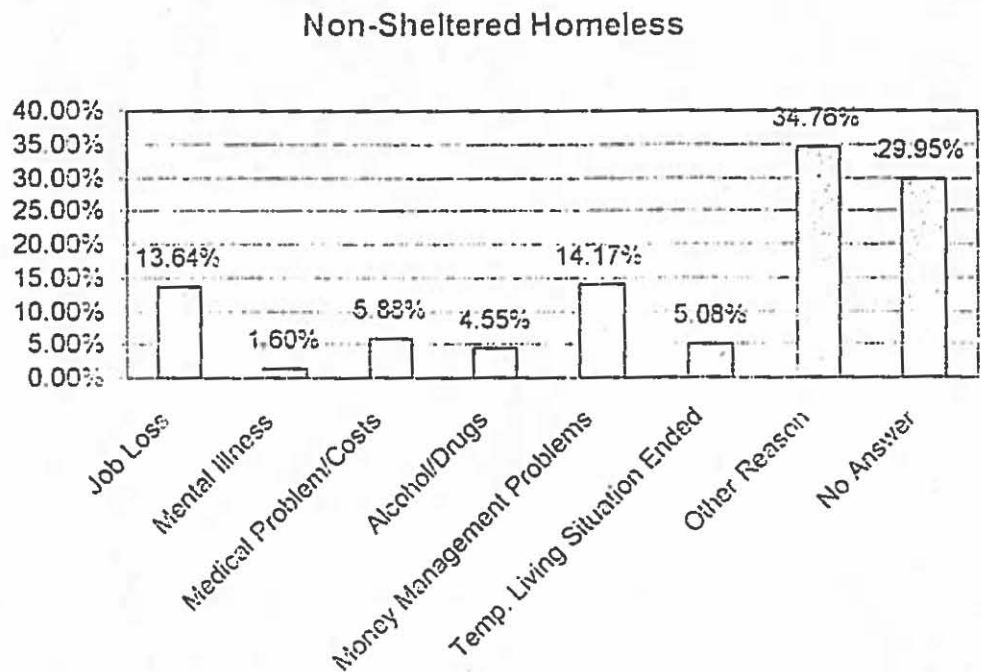
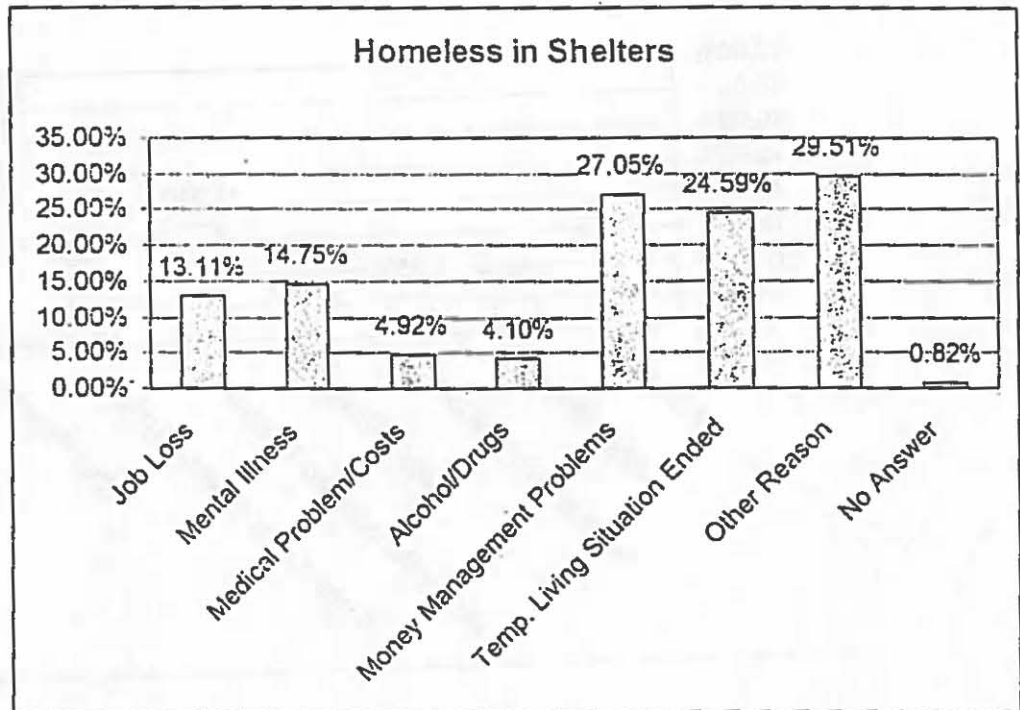




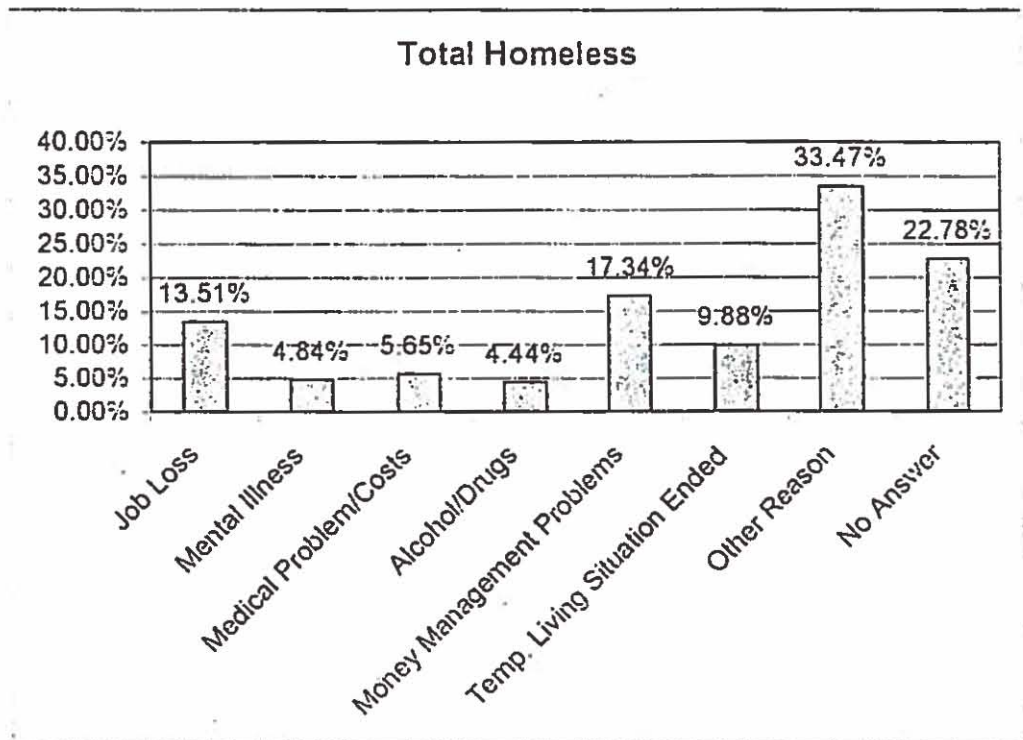
### Total Homeless



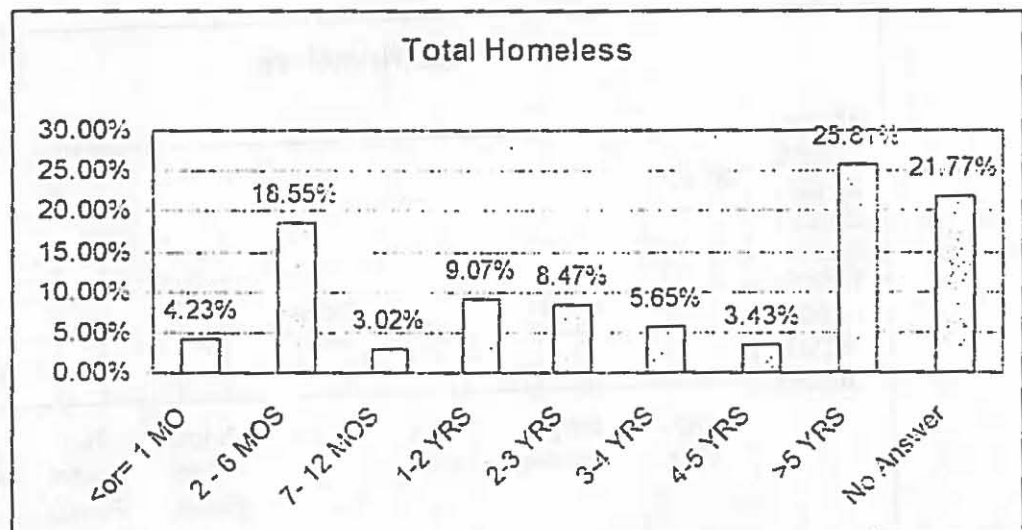
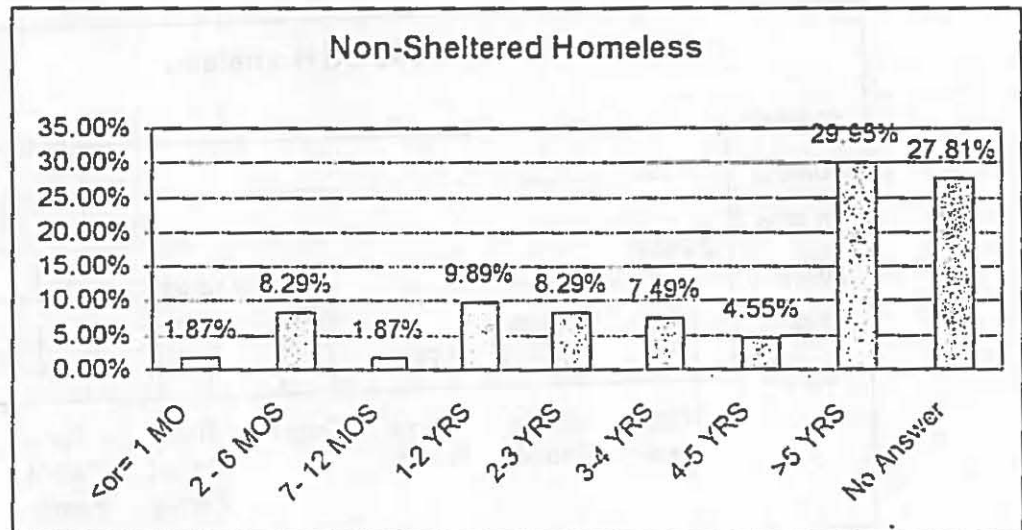
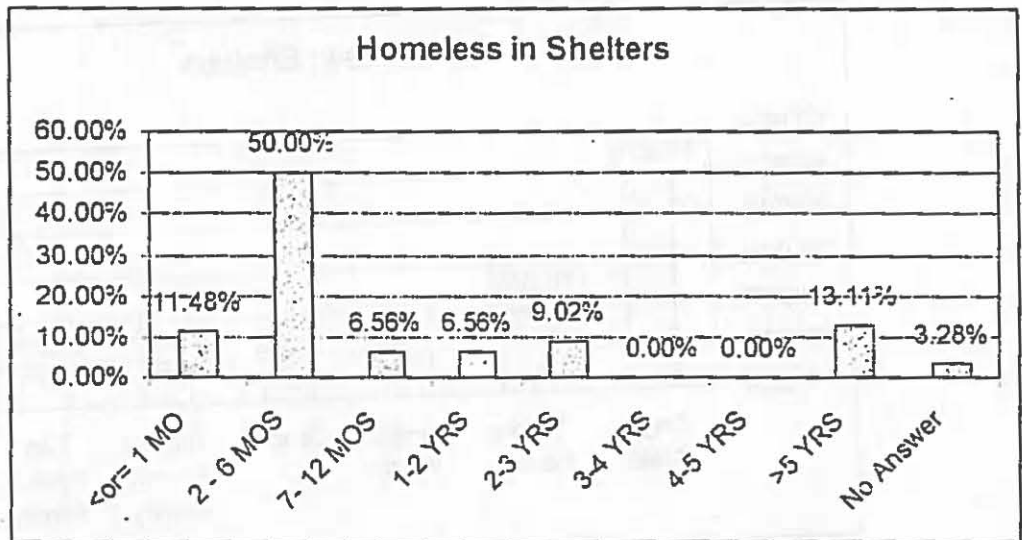
# No income/Homeless Due To



## No income/Homeless Due To (Cont.)

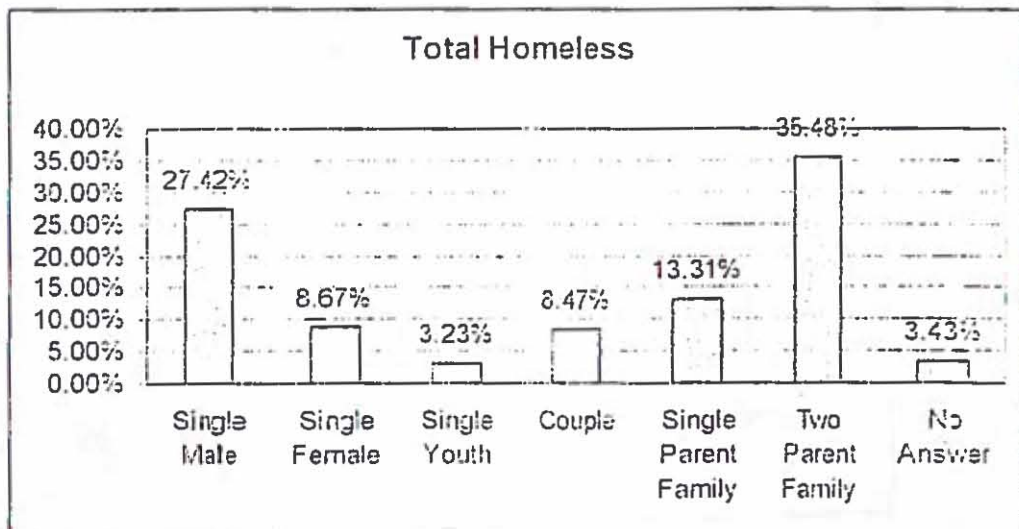
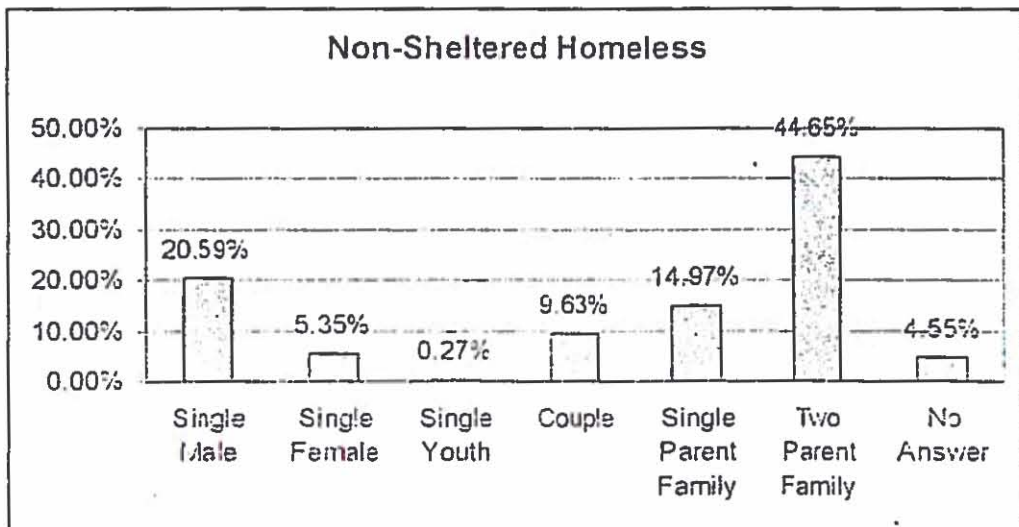
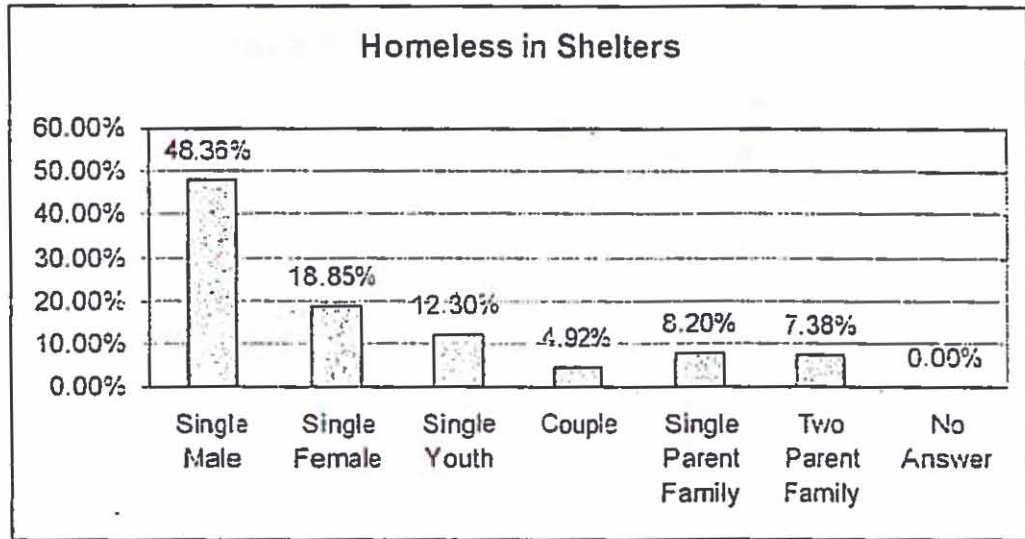


# Period of Homelessness

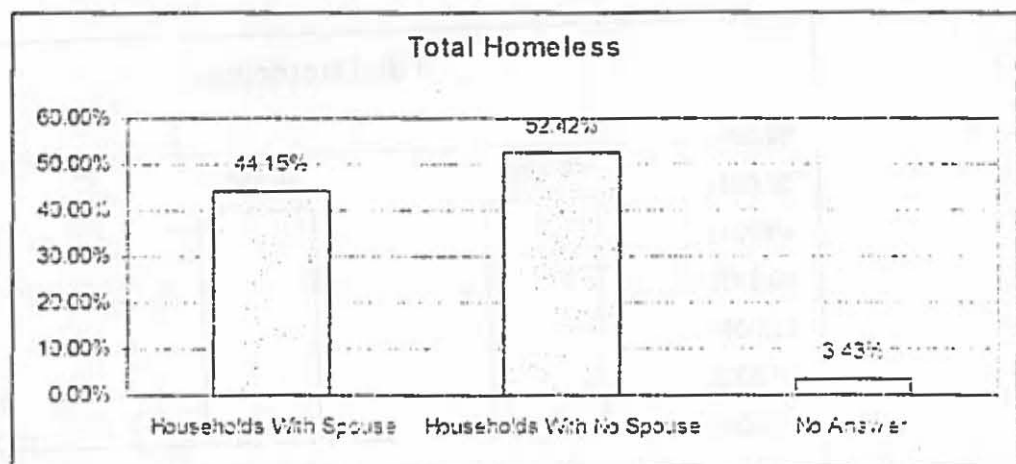
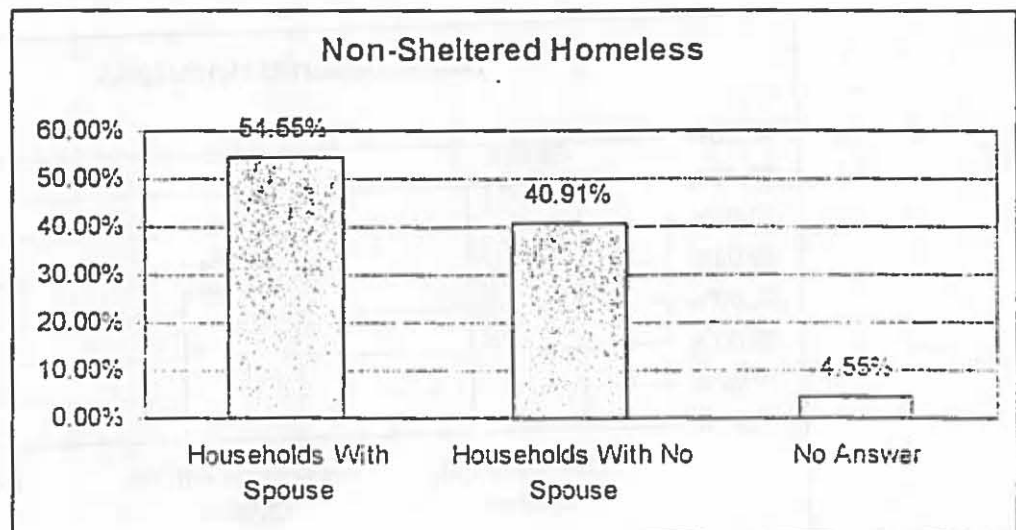
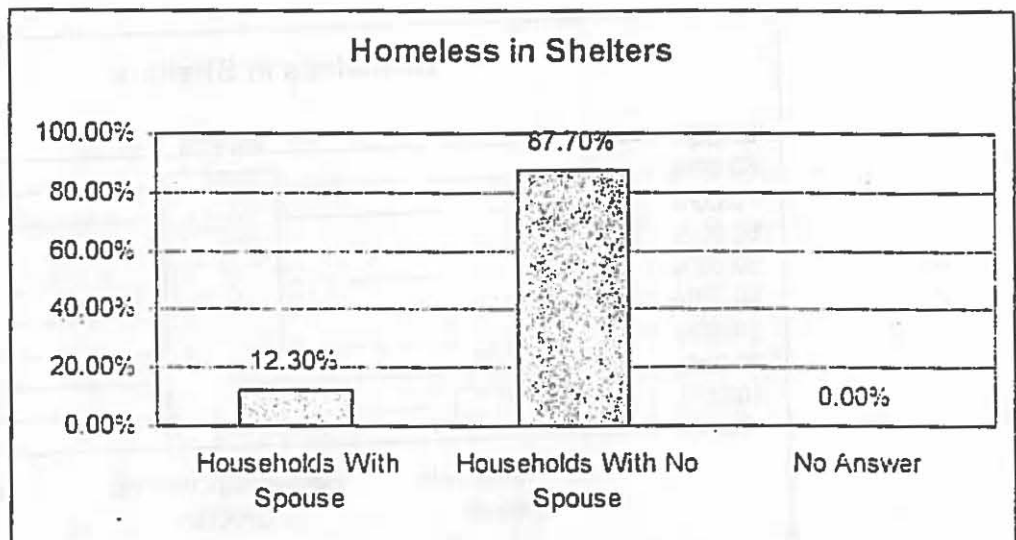




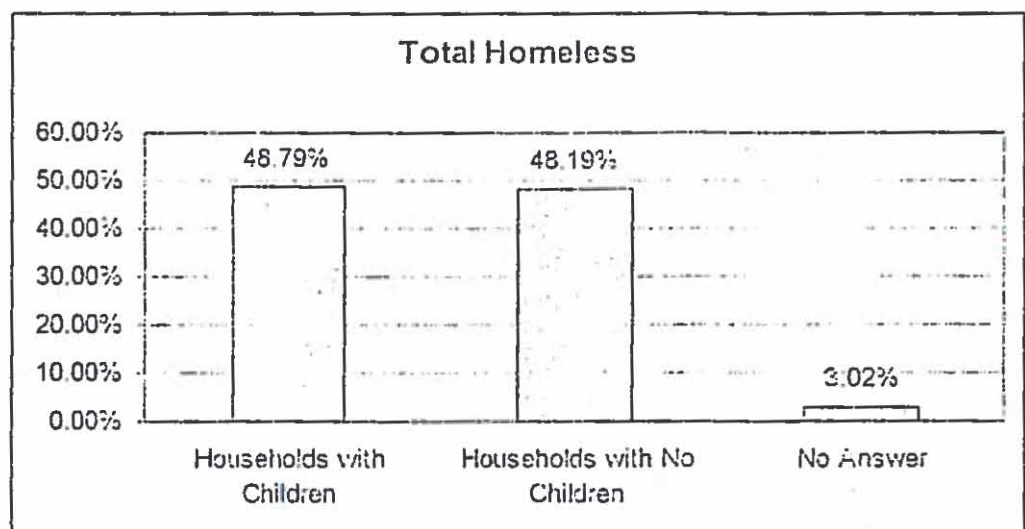
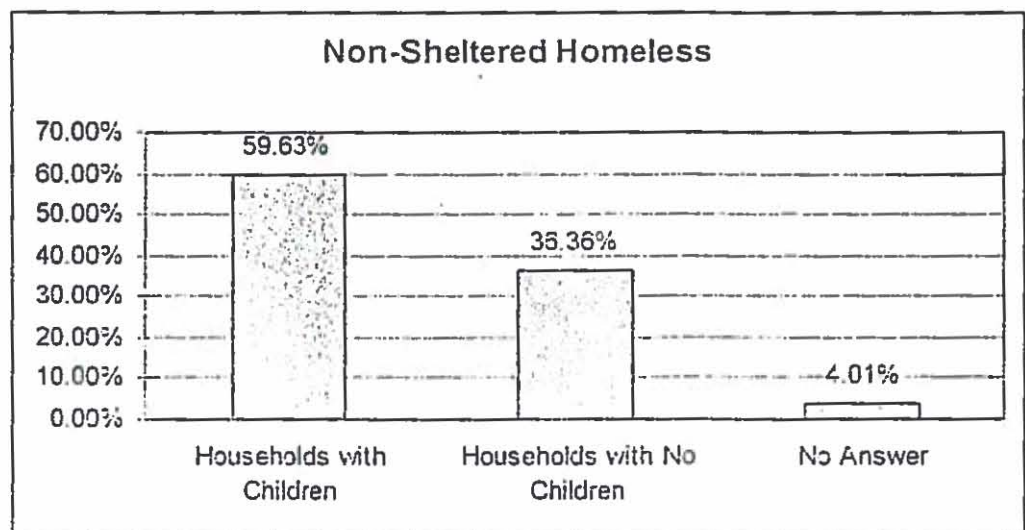
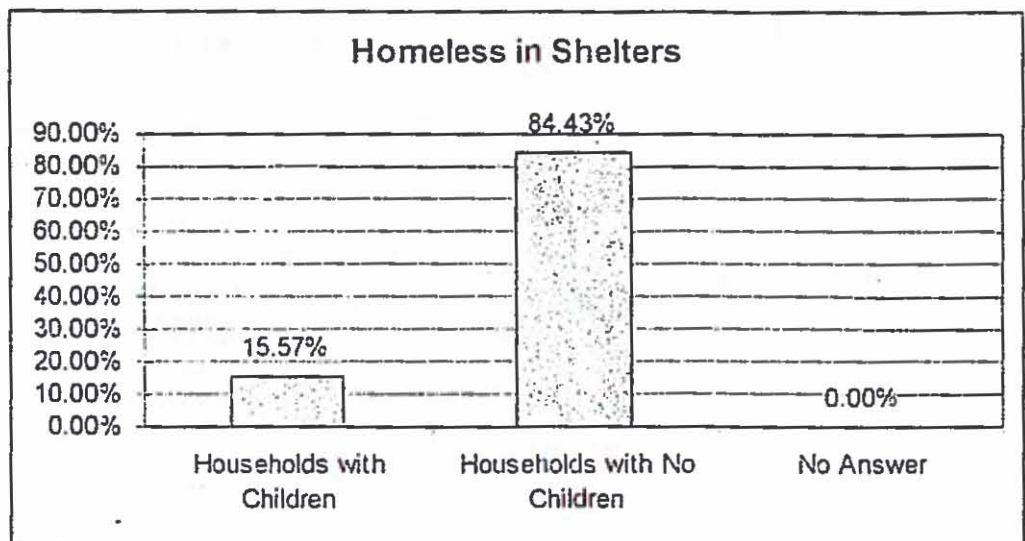
# Family Composition



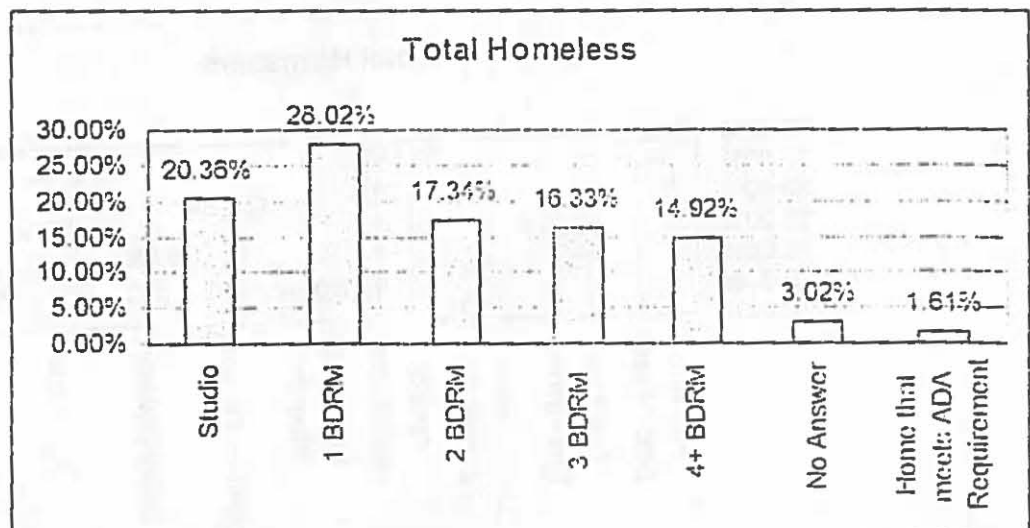
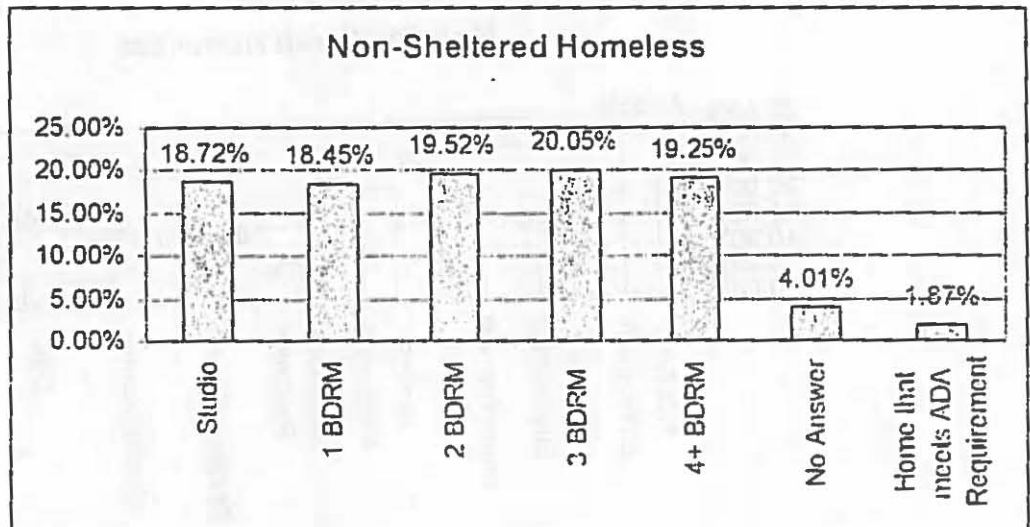
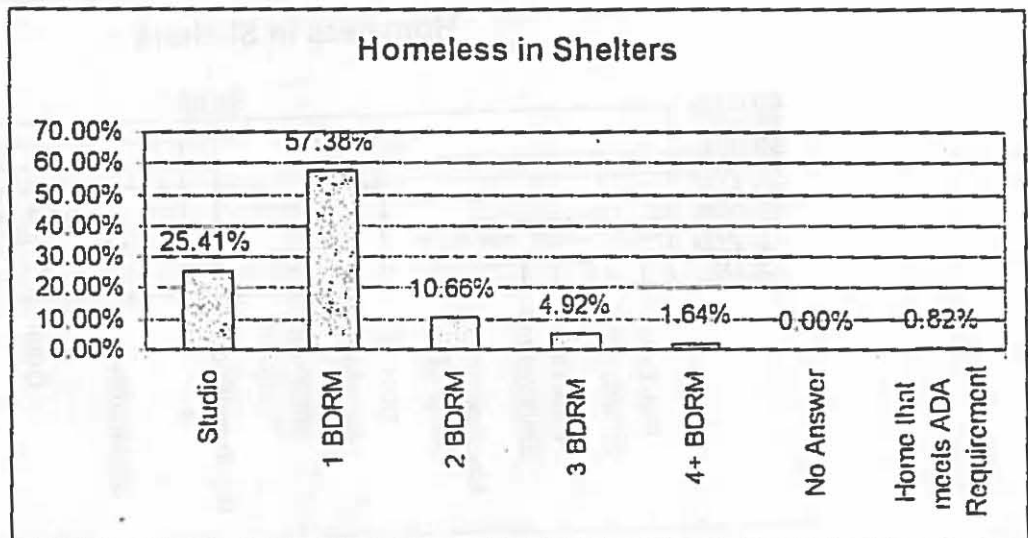
# Homeless with Spouse/Life Partner



# Homeless with Children



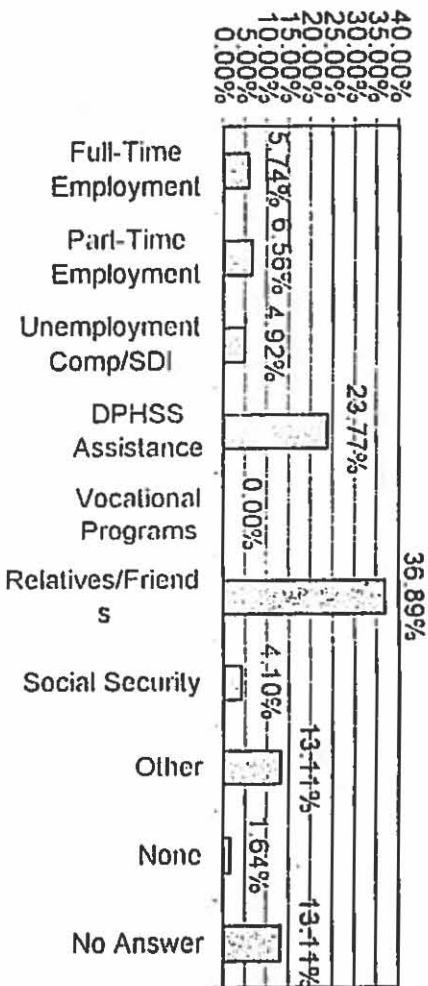
# Bedrooms Needed



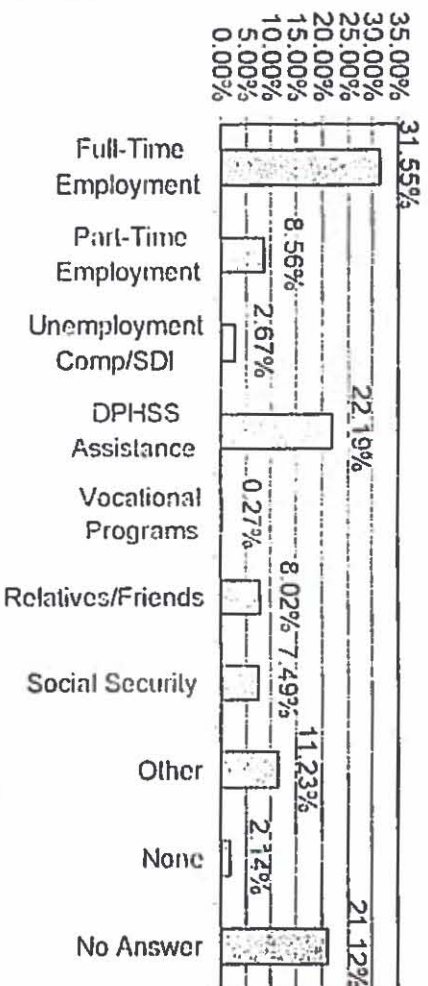


# Sources of Income

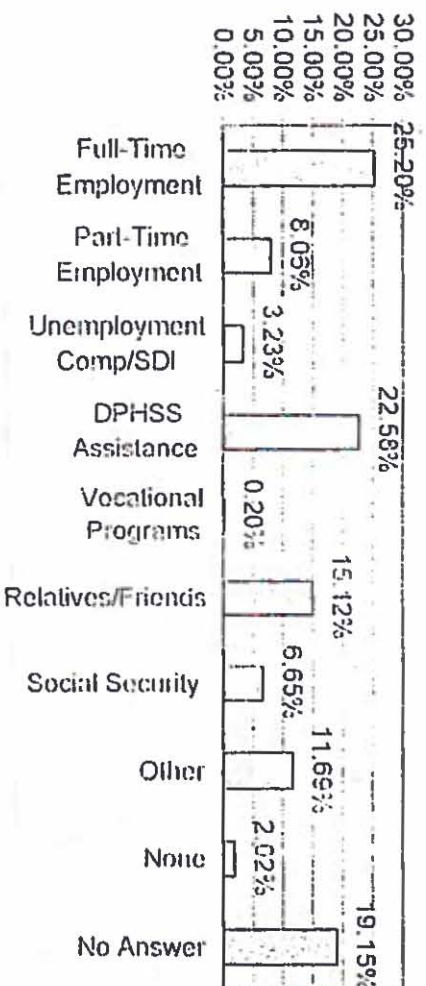
## Homeless in Shelters



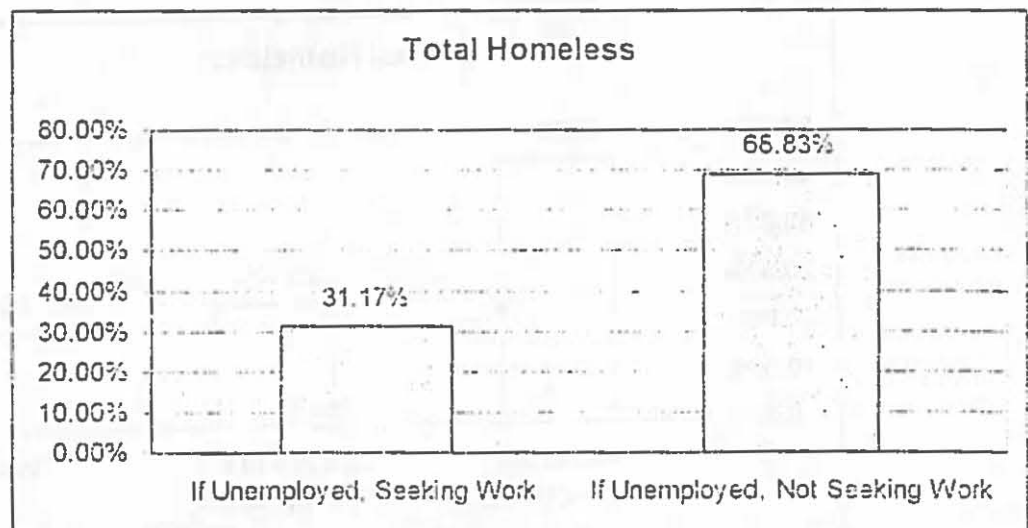
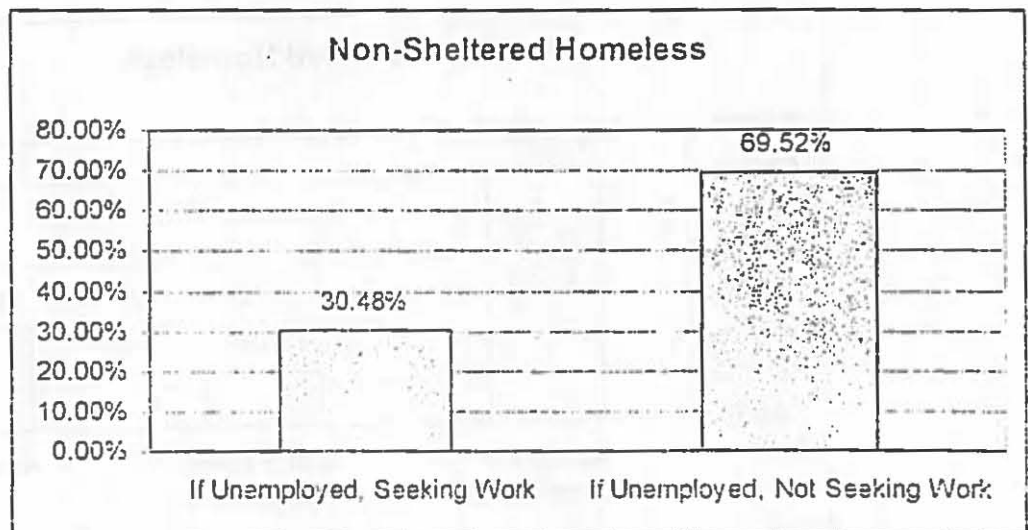
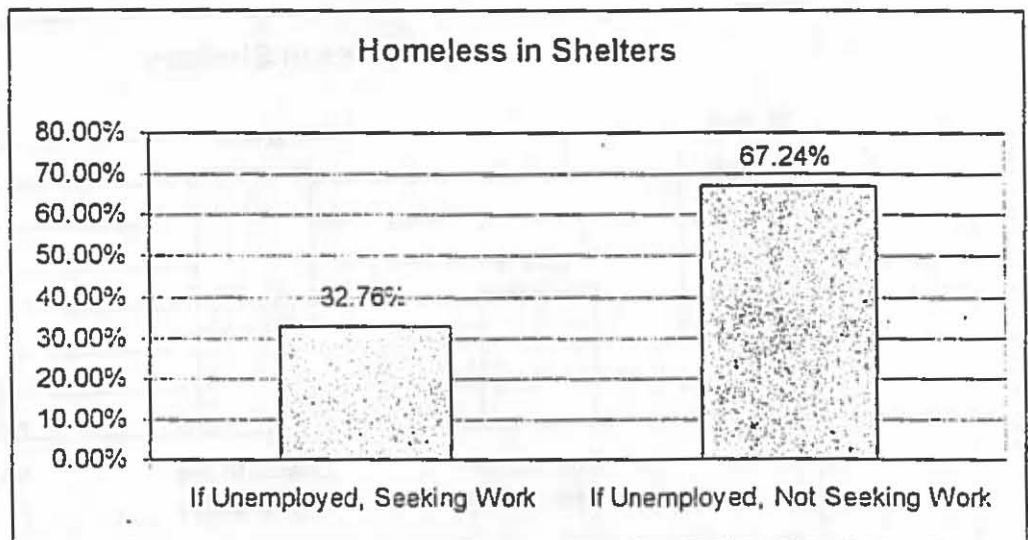
## Non-Sheltered Homeless



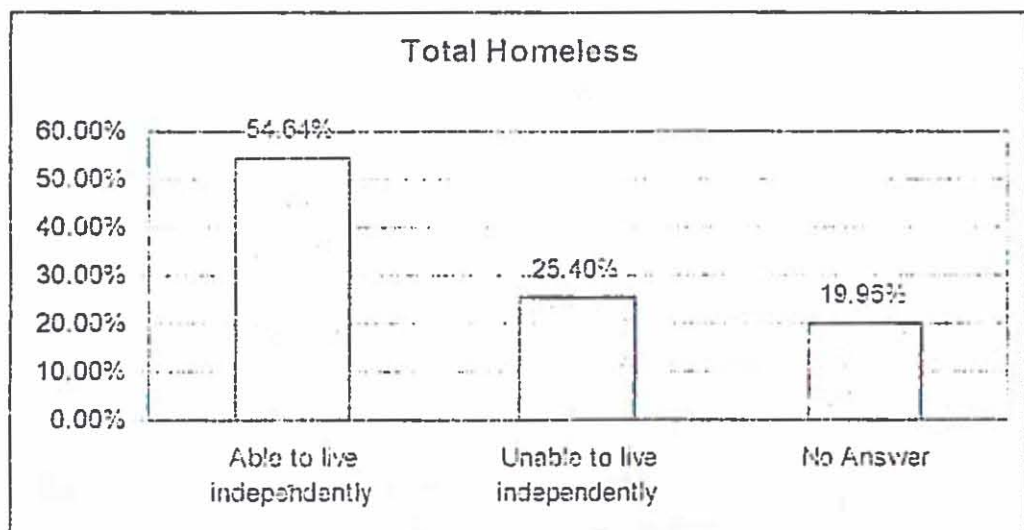
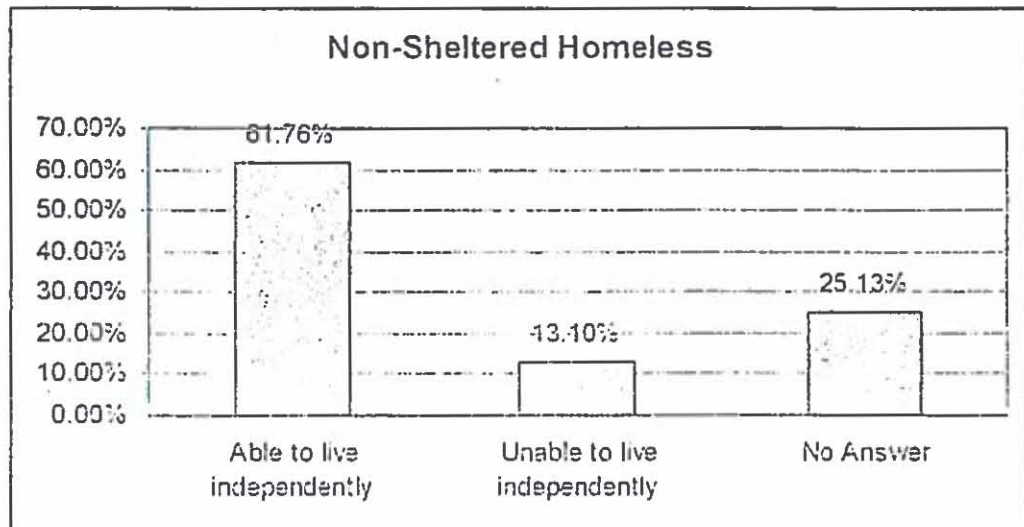
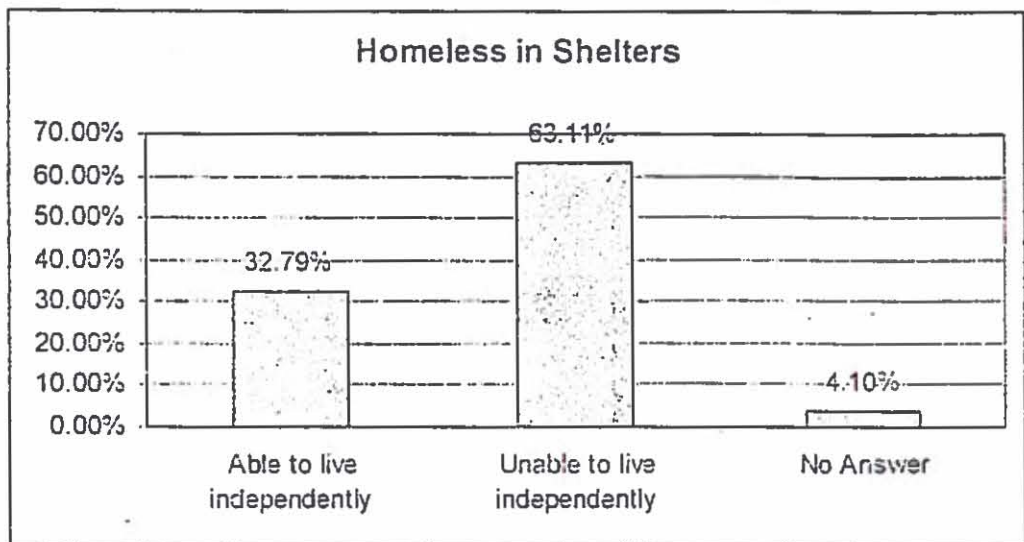
## Total Homeless



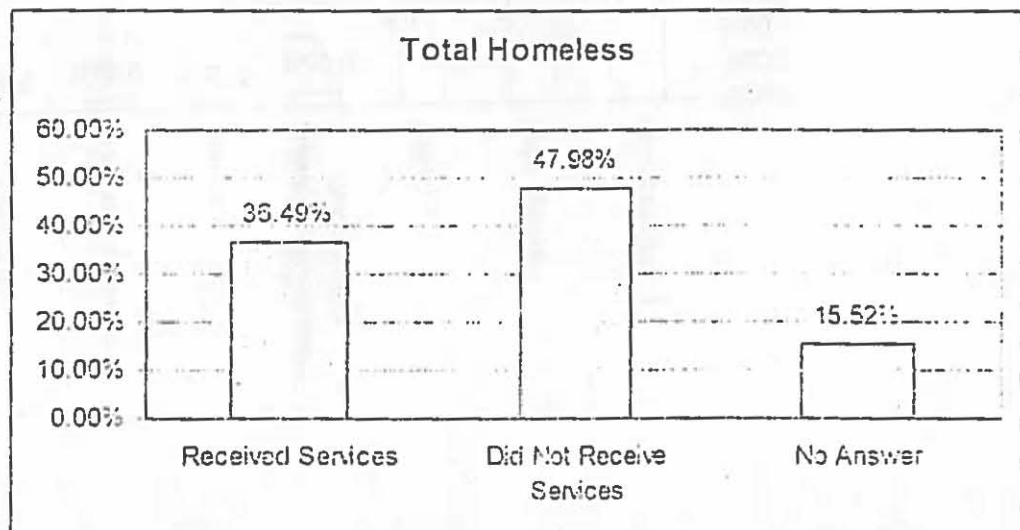
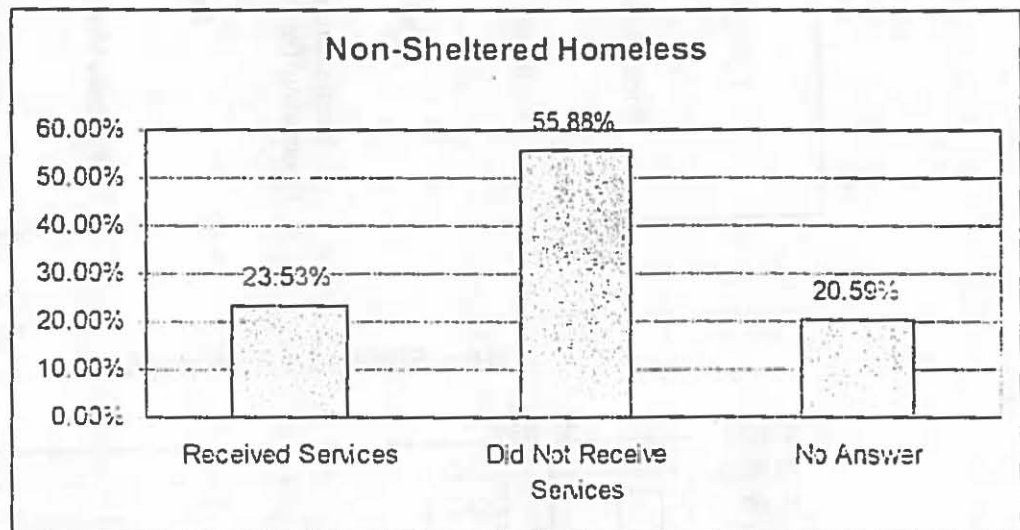
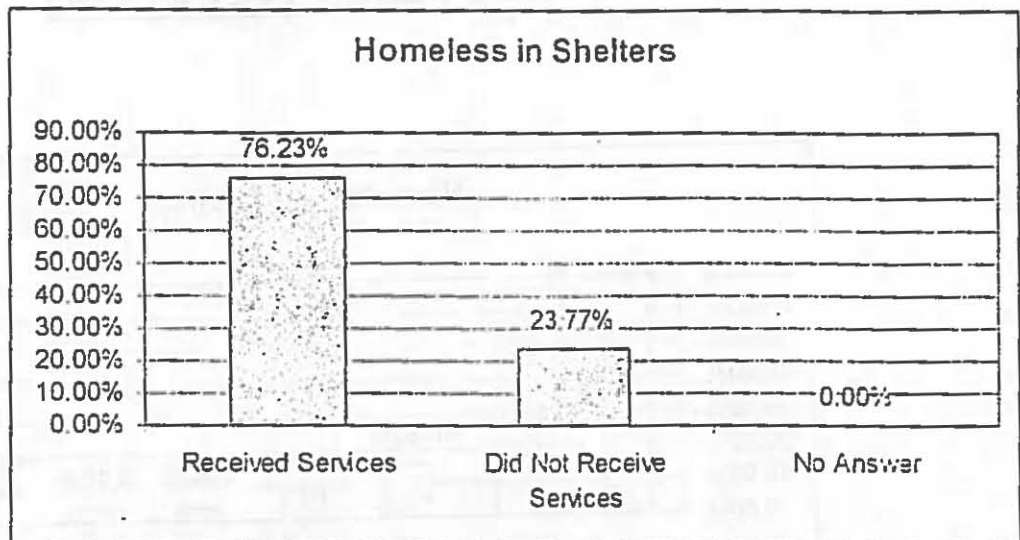
# Seeking Work



# Independent Living

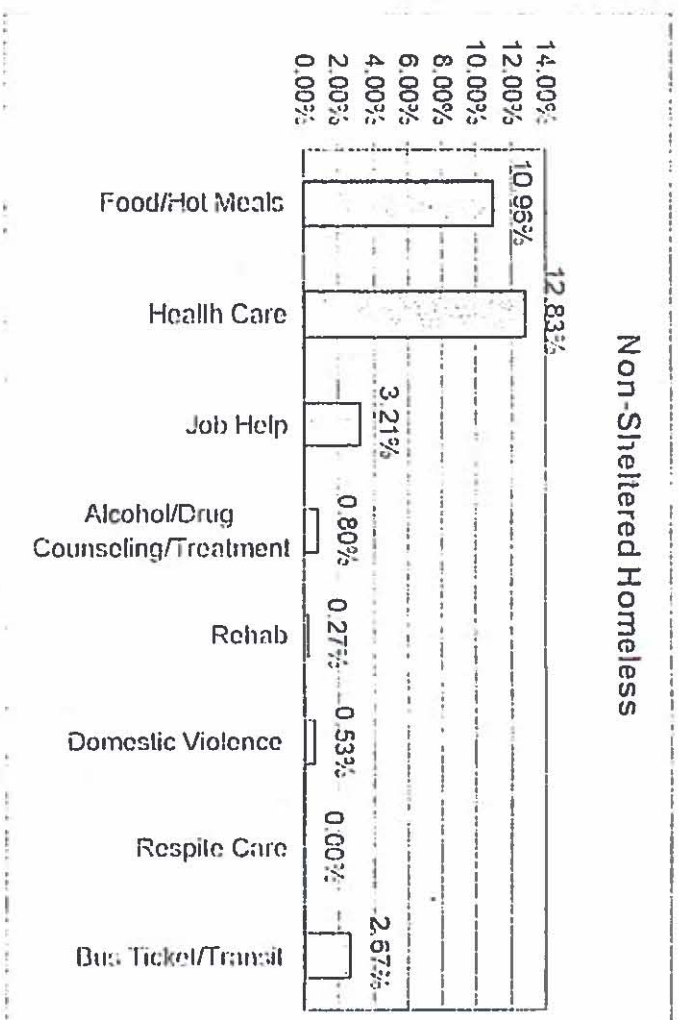
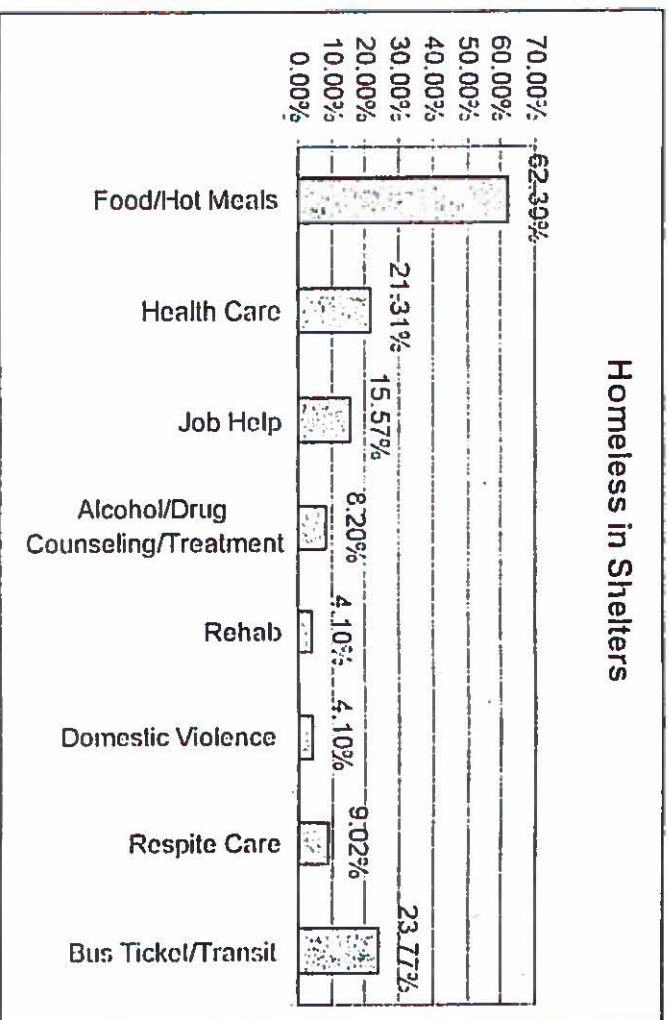


# Services Received

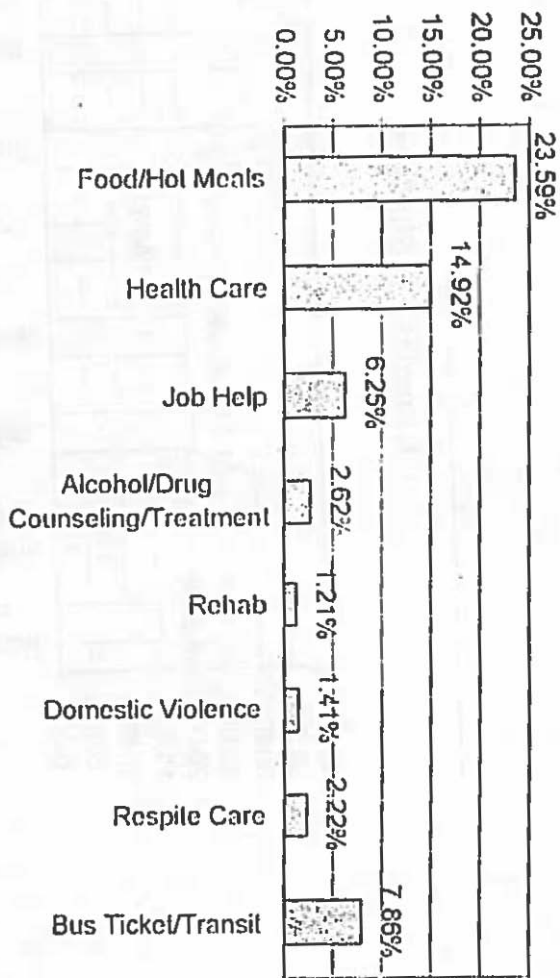




# Services Received

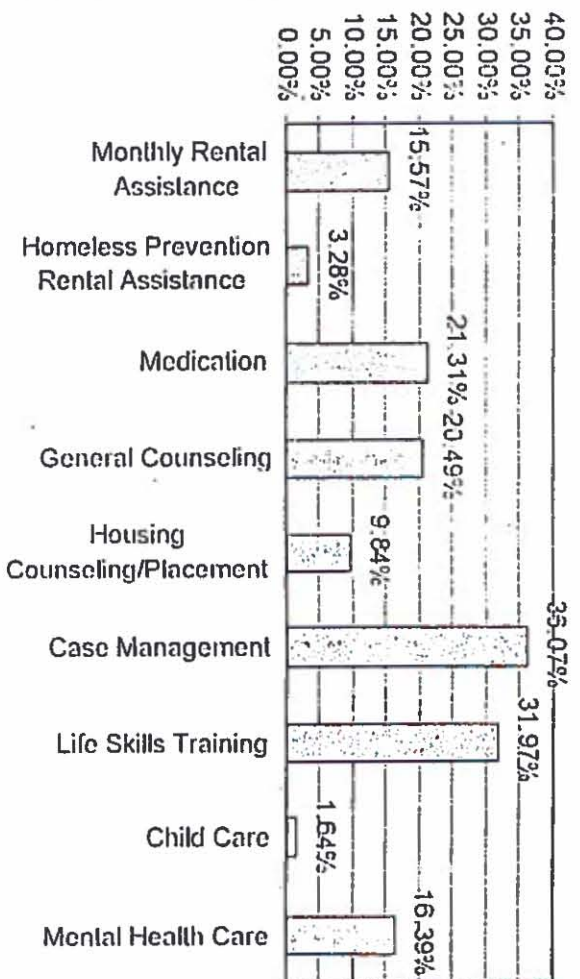


# Total Homeless

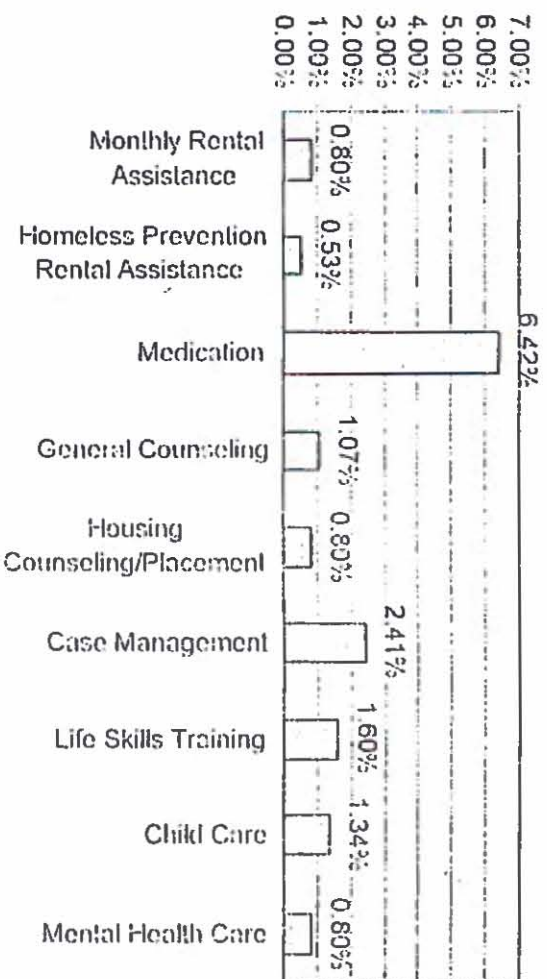


# Services Received

Homeless in Shelters

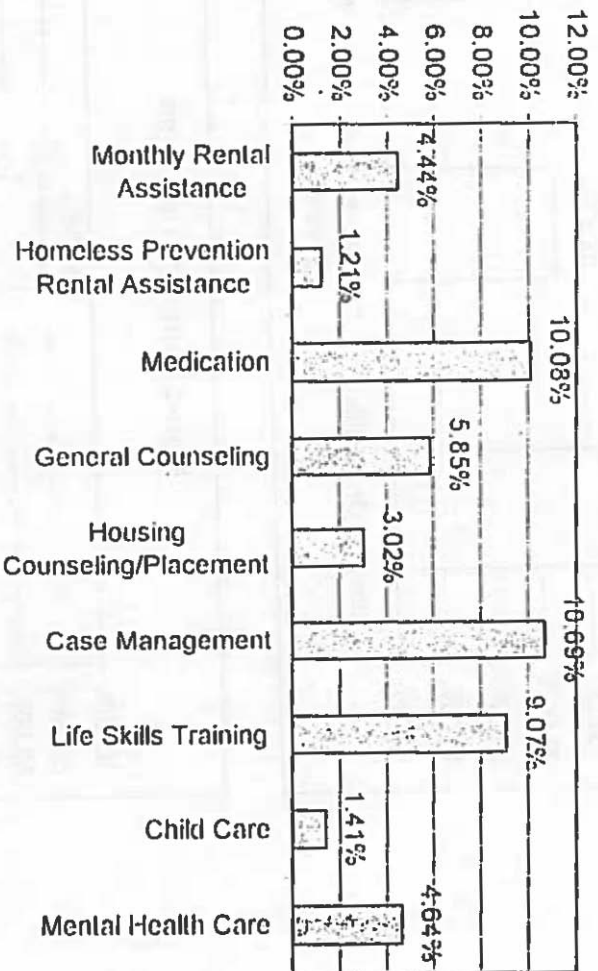


Non-Sheltered Homeless



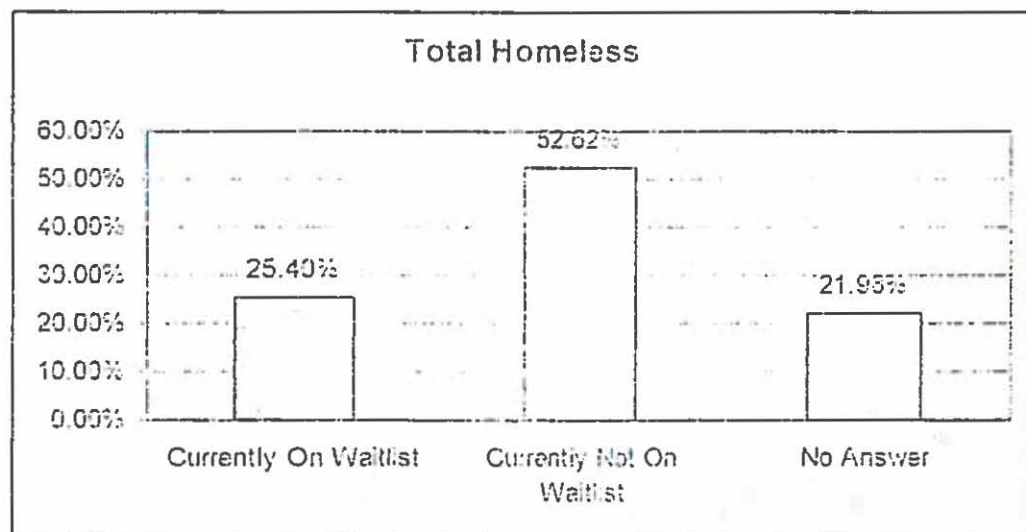
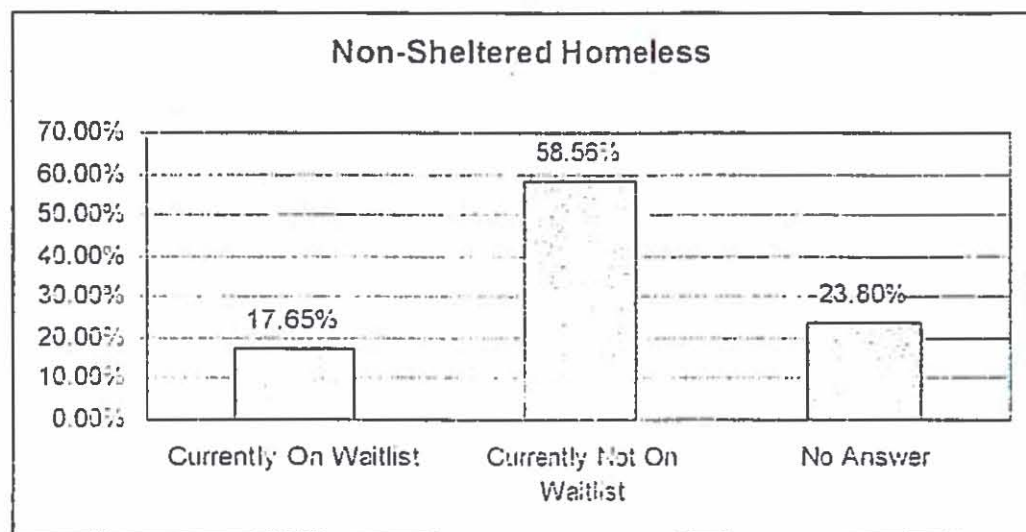
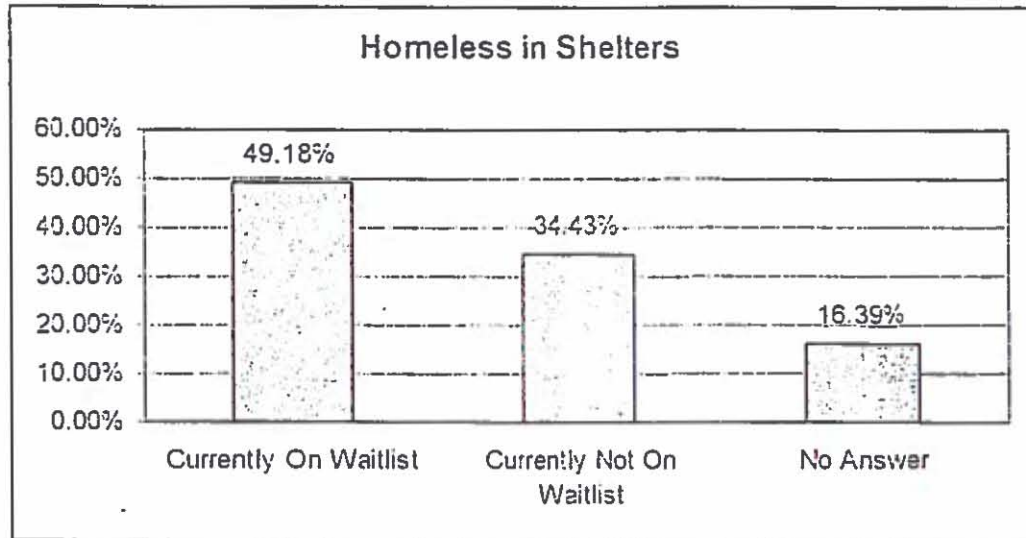
# Services Received (Cont.)

## Total Homeless



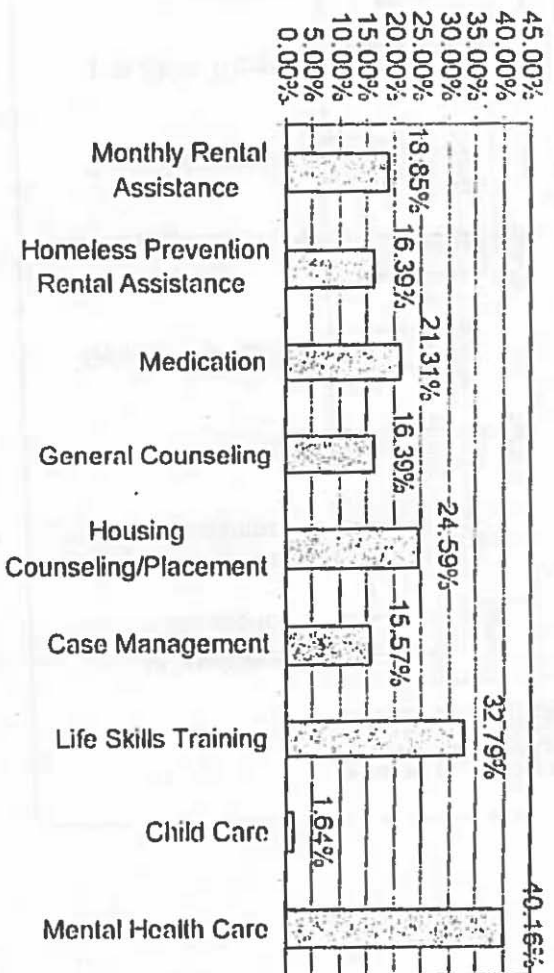


# Waiting List

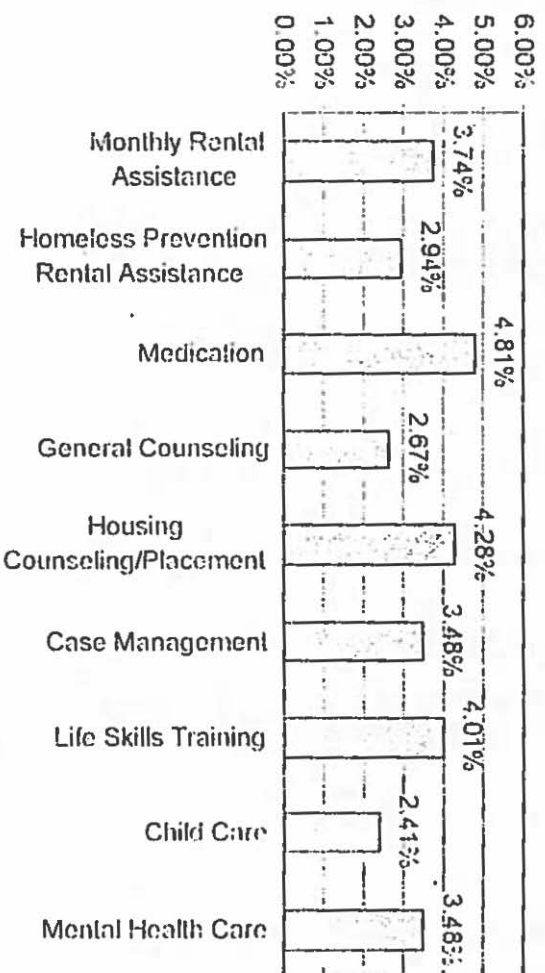


# Waitlist Services

## Homeless in Shelters

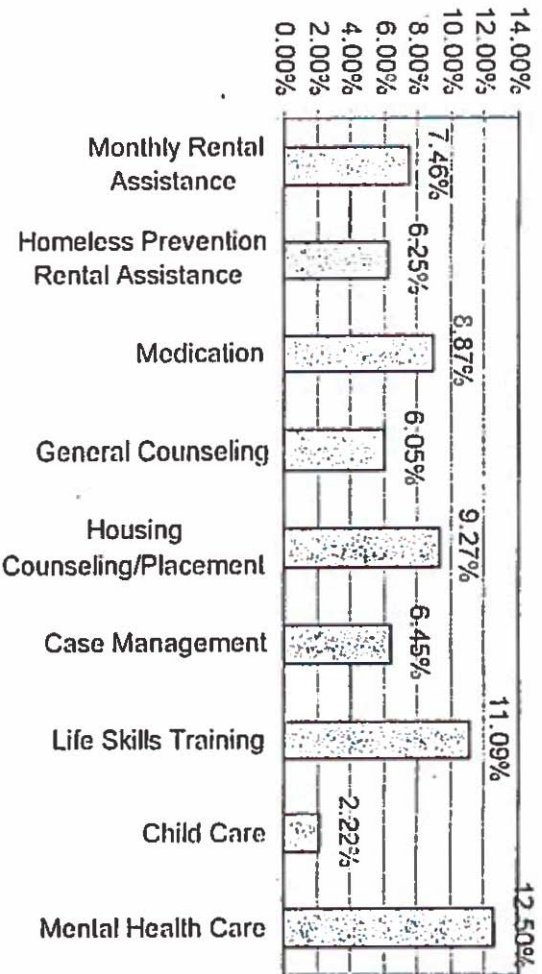


## Non-Sheltered Homeless



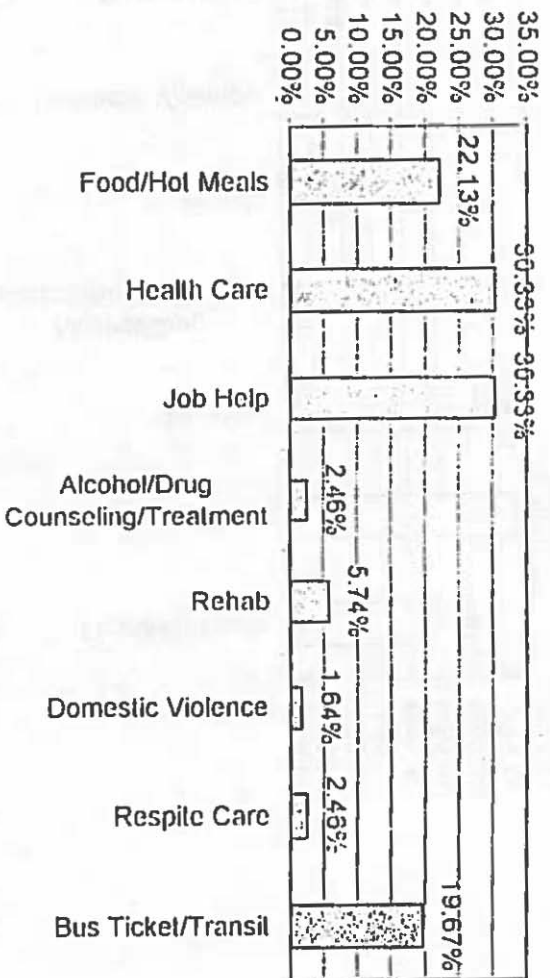
# Waitlist Services

## Total Homeless

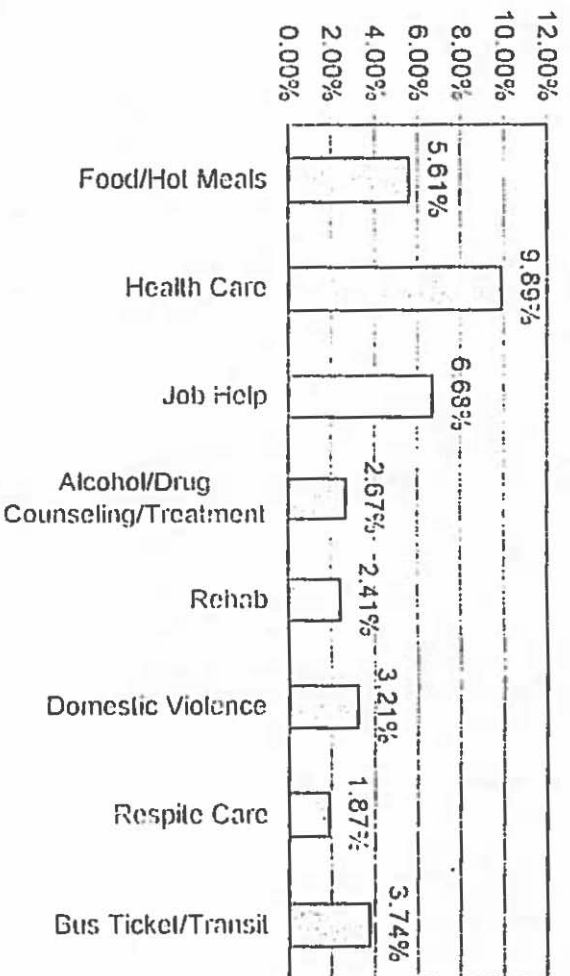


# Waitlist Services

## Homeless in Shelters

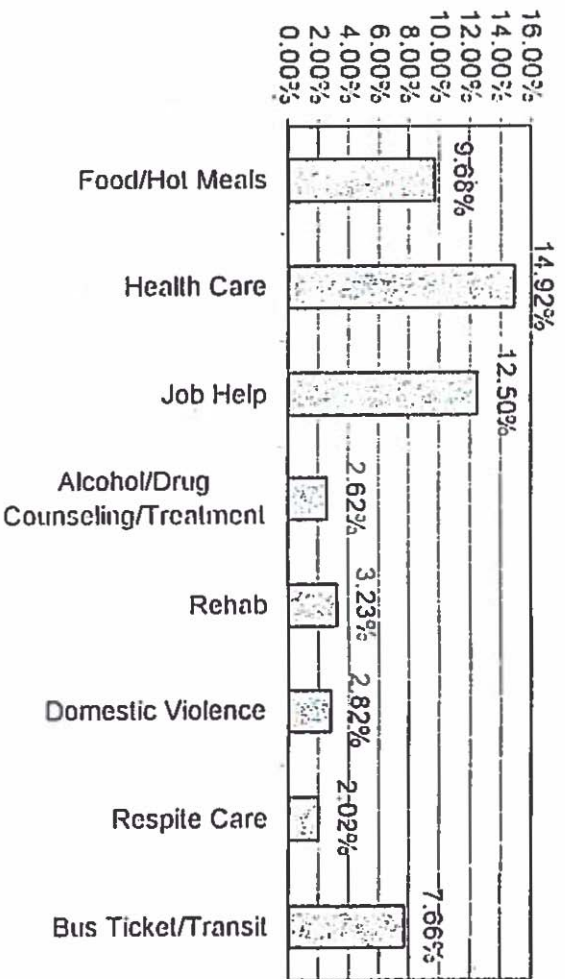


## Non-Sheltered Homeless



## Waitlist Services (Cont.)

### Total Homeless





## Continuum of Care: Gaps Analysis (2001)

|                                          |                                      | Estimated Need | Current Inventory | Unmet Need/ Gap | Relative Priority |
|------------------------------------------|--------------------------------------|----------------|-------------------|-----------------|-------------------|
| <b>Individuals</b>                       |                                      |                |                   |                 |                   |
| Example                                  | Emergency Shelter                    | 115            | 89                | 26              | M                 |
| <b>Beds/Units</b>                        | Emergency Shelter                    | 90             | 41                | 131             |                   |
|                                          | Transitional Housing                 | 110            | 72                | 38              |                   |
|                                          | Permanent Supportive Housing         | 57             | 18                | 39              |                   |
|                                          | <b>Total</b>                         | <b>257</b>     | <b>131</b>        | <b>126</b>      |                   |
| <b>Supportive Services Slots</b>         | Job Training                         | 87             | 32                | 55              |                   |
|                                          | Case Management                      | 73             | 131               | 0               |                   |
|                                          | Substance Abuse Treatment            | 44             | 16                | 28              |                   |
|                                          | Mental Health Care                   | 46             | 22                | 24              |                   |
|                                          | Housing Placement                    | 59             | 0                 | 59              |                   |
|                                          | Life Skills Training                 | 76             | 0                 | 76              |                   |
|                                          | Other – Health Care & Medication     | 82             | 0                 | 82              |                   |
|                                          | Other - Food                         | 123            | 0                 | 123             |                   |
|                                          | Other – Domestic Violence Counseling | 22             | 0                 | 22              |                   |
|                                          | Other – Respite Care                 | 13             | 0                 | 13              |                   |
|                                          | Other – Bus Ticket/Transit           | 54             | 0                 | 54              |                   |
| <b>Sub-Populations</b>                   | Chronic Substance Abuse              | 44             | 11                | 33              |                   |
|                                          | Seriously Mentally Ill               | 46             | 7                 | 39              |                   |
|                                          | Dually-Diagnosed                     | 25             | 5                 | 20              |                   |
|                                          | Veterans                             | 22             | 0                 | 22              |                   |
|                                          | Persons with HIV/AIDS                | 0              | 0                 | 0               |                   |
|                                          | Victims of Domestic Violence         | 22             | 10                | 12              |                   |
|                                          | Youth                                | 13             | 11                | 2               |                   |
|                                          | Other – Developmental Disability     | 28             | 10                | 18              |                   |
| <b>Persons in Families With Children</b> |                                      |                |                   |                 |                   |
| <b>Beds/Units</b>                        | Emergency Shelter                    | 64             | 20                | 44              |                   |
|                                          | Transitional Housing                 | 128            | 22                | 106             |                   |
|                                          | Permanent Supportive Housing         | 71             | 0                 | 71              |                   |
|                                          | <b>Total</b>                         | <b>263</b>     | <b>42</b>         | <b>221</b>      |                   |
| <b>Supportive Services Slots</b>         | Job Training                         | 54             | 19                | 35              |                   |
|                                          | Case Management                      | 23             | 19                | 4               |                   |
|                                          | Child Care                           | 16             | 0                 | 16              |                   |
|                                          | Substance Abuse Treatment            | 27             | 0                 | 27              |                   |
|                                          | Mental Health Care                   | 14             | 0                 | 14              |                   |
|                                          | Housing Placement                    | 30             | 0                 | 30              |                   |
|                                          | Life Skills Training                 | 21             | 0                 | 21              |                   |
|                                          | Other – Health Care & Medication     | 75             | 0                 | 75              |                   |
|                                          | Other - Food                         | 41             | 0                 | 41              |                   |
|                                          | Other – Domestic Violence Counseling | 15             | 0                 | 15              |                   |
|                                          | Other – Respite Care                 | 8              | 0                 | 8               |                   |
|                                          | Other – Bus Ticket/Transit           | 20             | 0                 | 20              |                   |
| <b>Sub-populations</b>                   | Chronic Substance Abuse              | 27             | 0                 | 27              |                   |
|                                          | Seriously Mentally Ill               | 14             | 0                 | 14              |                   |
|                                          | Dually-Diagnosed                     | 7              | 0                 | 7               |                   |
|                                          | Veterans                             | 16             | 0                 | 16              |                   |
|                                          | Persons with HIV/AIDS                | 1              | 0                 | 1               |                   |
|                                          | Victims of Domestic Violence         | 15             | 4                 | 11              |                   |
|                                          | Other – Developmental Disability     | 4              | 0                 | 4               |                   |