

**HOUSE SUBCOMMITTEE
ON APPROPRIATIONS**

BRIEFING PAPERS

MAY 14, 1992

Prepared by

**BUREAU OF PLANNING
Government of Guam**

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ANNUAL ECONOMIC DEVELOPMENT STATISTICS

ANNUAL ECONOMIC DEVELOPMENT IN THE TERRITORY OF GUAM: 1987 - 1991

	1991	1990	1989	1988	1987
DEMOGRAPHICS / LABOR FORCE					
1. Population 1/.....	136,226	133,152	129,254	126,434	123,675
2. School enrollment	42,110	37,307	37,327	36,362	36,222
Public school 2/.....	28,990	27,043	27,141	26,624	26,427
Parochial and private schools	7,752	5,293	5,697	5,674	5,545
Guam Community College 3/.....	2,382	2,380	2,104	1,968	2,040
University of Guam 4/.....	2,986	2,591	2,385	2,096	2,210
3. Civilian employment 5/.....	61,726	56,129	51,489	47,560	44,160
a. Government	18,649	18,277	17,646	17,519	17,536
b. Construction	10,417	8,604	5,832	4,616	4,451
c. Agriculture	290	237	227	209	234
d. Manufacturing	1,948	1,871	1,851	1,904	1,770
e. Transportation and public utilities	3,700	3,520	3,166	2,635	2,271
f. Wholesale trade.....	1,851	1,711	1,691	1,544	1,307
g. Retail trade.....	10,554	9,558	9,177	7,773	6,786
h. Finance, insurance and real estate	2,450	2,242	2,134	2,151	2,005
i. Hotels and motels	4,673	3,802	3,735	3,431	2,624
j. Other services	7,194	6,307	6,030	5,765	5,176
k. Not classifiable	-	-	-	13	-
4. Unemployment rate 6/	3.1	1.9	2.6	4.5	5.4
INCOME AND EARNINGS					
1 Personal Income 19/.....					
2 Per capita income 7/.....	N/A	11,500	10,220	9,000	7,978
3 Consumer prices 8/	298.4	271.7	254.7	231.2	216.6
4 Food stamp recipients 9/.....	10,713	11,268	11,808	13,244	15,692
TRADE AND BUSINESS INDICATORS					
1. Total Imports (000 Rev Tons) 20/.	N/A	N/A	999,479	819,891	791,677
2. Total Exports (000 Rev Tons) 20/.	N/A	N/A	277,116	263,735	238,547
3. Bank deposits (in \$ millions) 10/.....	1,339.1	1,227.8	885.4	726.3	731.4
4. Bank loans (in \$ millions) 10/	1,496.1	924.9	692.3	571.0	492.3
5. Business licenses 11/.....	633,718	619,613	555,828	558,896	528,966

	1991	1990	1989	1988	1987
5. Value of construction permits (in \$ million).....	853.0	486.1	363.0	167.4	180.6
6. Value of residential and commercial real estate (in \$ millions) 12/.....	3,667.6	3,717.4	3,366.7	3,246.6	3,090.4
TOURISM INDICATORS					
1. Visitor arrivals (in thousand's).....	737.3	780.4	668.7	585.8	484.0
2. Hotel rooms	5,894	4,955	4,133	3,939	3,864
GOVERNMENT STATISTICS					
1. Statement of Revenues (in \$ thousands) 13/					
a. Taxes.....	535,394	455,048	377,460	290,250	228,971
Income	311,683	261,647	204,775	149,432	104,151
Section 30 funds	36,000	42,000	44,283	43,073	42,024
Gross receipts	144,453	110,187	93,568	73,943	64,353
Property	8,732	7,759	7,473	6,600	4,831
Hotel Occupancy Tax	15,501	14,360	10,366	8,826	5,730
Other	19,025	19,095	16,995	8,376	7,882
b. Licenses, fees and permits	13,604	9,960	7,707	10,288	11,032
d. Use of money and property	18,546	17,074	10,516	5,505	4,838
e. Federal contribution 14/.....	80,080	51,908	44,935	37,371	39,445
f. Others	5,278	7,249	4,335	1,977	658
Total Revenues	652,902	541,239	444,953	345,391	284,944
2. Statement of Expenditures by: (in \$ thousands) 13/					
Education	151,304	125,724	105,475	85,547	81,514
Health, Welfare and Community Service	84,454	74,322	49,739	42,133	35,799
Protection of Life and Property ..	65,780	53,858	39,489	34,920	30,798
General Government	50,818	40,449	30,607	49,554	46,347
Capital Projects	36,148	17,745	15,963	3,210	15,838
Economic Development	12,199	12,412	7,327	10,112	7,193
Individual and Collective Rights ..	15,104	11,431	10,419	16,443	13,853
Environmental Protection	8,677	5,861	5,247	1,573	1,389
Debt Service	18,659	15,231	16,551	12,691	10,545
Other	77,517	79	159	-	-
Total expenditures and outlays	520,660	357,112	280,976	256,183	243,276

	1991	1990	1989	1988	1987
3. Financial condition of Government owned utilities:					
a. Guam Airport Authority /15	94,306,799	83,806,644	79,443,268	75,307,812	73,531,997
b. Port Authority of Guam /16	59,116,504	60,139,253	53,953,504	39,792,305	35,461,563
c. Guam Power Authority /17	185,386,333	171,996,938	143,612,494	128,792,474	125,873,569
d. Public Util. Agency of Guam 18/ .	120,579,816	102,010,563	90,796,392	84,530,896	77,306,414
4. Summary of Capital Improvement Expenditure (in \$ thousands) 15/					
Local Expenditures	11,176.9	25,665.2	12,229.8	3,055.3	5,878.3
Federal Expenditures	12,251.4	8,470.5	3,523.0	7,087.8	9,476.6
Total Expenditures	23,428.3	34,135.7	15,752.8	10,143.1	15,354.9

- 1/ Guam Department of Commerce.
- 2/ Guam Department of Education (K thru 12) and Guam Community College, High School Division.
- 3/ Guam Community College: Adult High School and Post-Secondary Divisions.
- 4/ University of Guam.
- 5/ Guam Department of Labor, Annual Census of Establishments (March).
- 6/ Guam Department of Labor, Quarterly Labor Force Survey, March. Data includes the civilian noninstitutional population 16 years and older and excludes non-immigrant aliens and civilians living within military installations or housing.
- 7/ Guam Department of Revenue and Taxation. Adjusted gross income per exemption claimed on personal income tax returns. 1990 estimated.
- 8/ Guam Department of Commerce, Consumer Price Index summary. Compiled quarterly, with a base year of 1978=100. Data represent 4th quarter of each year, except 1991, which represent 3rd quarter.
- 9/ Guam Department of Public Health and Social Services. Monthly average number of persons for year.
- 10/ Guam Department of Commerce. Banking institutions only, as requested. 1987 as of June 30; all other
- 11/ Department of Revenue and Taxation. Includes temporary, new, and renewals for all sundry licenses.
- 12/ Department of Revenue and Taxation. Appraised value of real estate, land plus buildings, Annual Real Property Tax Assessment Roll as certified by the Board of Equalization.
- 13/ Guam Department of Administration. Audited and unaudited financial statements of the Gov't of Guam. Does not include appropriated, but not obligated, unexpended funds.
- 14/ Data by federal agency not readily available under short time frame of report.
- 15/ Audited statement of liabilities, contributed capital, and retained earnings (deficit) CPA firm of Touche Ross & Company FY 1987 - FY 1989; Deloitte & Touche FY 1990-91.
- 16/ Port Authority of Guam Statements of contributions and retained earnings. 1989-90 audited.
- 17/ Audited statement of total capitalization and liabilities CPA firm of Touche Ross & Company FY 1987 - FY 1989; Deloitte & Touche FY 1990.
- 18/ Public Utility Agency of Guam statement of capitalization and liabilities.
- 19/ Department of Revenue & Taxation will provide a copy of their income study as soon as available.

CAPITAL IMPROVEMENT PROJECTS

CAPITAL IMPROVEMENT PROJECTS
FUNDED BY DOI

Attached to this summary are the drawdown reports prepared by BBMR as of March 31, 1992 and transmitted to DOI. Also attached is BBMR's status report on active CIP's which is summarized below.

Water Facilities

After reimbursement of the March 31 drawdown request, \$832,062 will remain for water projects. All water projects have been completed except for the 1989 Agat Water System Improvement which is scheduled for completion by Sept. 1992.

Ordot Landfill

Attached is a letter from the Governor to the Inspector General. No monies have been spent out of the \$2.7 Million appropriation because the legislative bill 309 has not been passed. The bill would create a user fee for commercial users of the landfill and allocate 5% of real property tax revenue to pay for residential trash pickup by DPW. The following is provided for your information only. According to BBMR, the Governor has been presented with three options regarding the use of the monies: 1) To await implementation of the fee; 2) To seek Congressional approval to remove the Congressionally-imposed condition that a fee be established; or 3) To request approval to reprogram the money to an active CIP. The Governor has yet to decide on the option to take.

Education Projects

These are extremely old projects, dating from the early 1980's. DOE and BBMR have not been able to reconcile expenditure accounts due to shabby DOE record keeping. If these records are reconciled, possibility exists that some monies would have to be reimbursed to DOI if it is found that monies were inappropriately spent. Only \$54,165 remains in this account out of an original appropriation of almost \$7.9 Million.

Mental Health Facility

All of the \$2.19 Million has either been expended or encumbered and used to construct the lower and ground floors of the facility which will be completed by July, 1992. A third floor will begin construction after July. At the time this report was prepared, BOP ha no information on the source of monies for the third floor.

Hospital

Almost \$2.5 Million remains in the hospital renovation account. This project is on-going and is scheduled for completion in Sept. 1994.



BUREAU OF BUDGET & MANAGEMENT RESEARCH
OFFICE OF THE GOVERNOR, Post Office Box 2950, Agaña, Guam 96910



JOSEPH F. ADA
GOVERNOR

APR 27 1992

GIOVANNI T. SGAMBELLURI
DIRECTOR

ANK F. BLAS
T. GOVERNOR

Ms. Rosie Babel
Deputy Budget Director
Office of Territorial and
International Affairs
U.S. Department of the Interior
Main Interior Bldg., Rm. 4329
18th and C St., N.W.
Washington, D.C. 20240

Dear Ms. Babel:

Enclosed please find the Government of Guam's Quarterly Financial Status Report and Federal Cash Transaction Report Standard Form 272. The Government of Guam's drawdown request for capital improvement projects are inclusive of the following:

Waterline Mangilao/Chalan Pago Phase II - Gayinero/Takano

The sum of Two Hundred Twenty Thousand Four Hundred Fifty Two Dollars (\$220,452) is requested as reimbursement for expenditures incurred in the construction of the Waterline Mangilao/Chalan Pago Phase II - Gayinero/Takano project. This reimbursement covers expenditures incurred during the second quarter of Fiscal Year 1992.

Water System - Macheche/Pago Bay/Togcha

The sum of Thirty Two Thousand Two Hundred Ninety One Dollars (\$32,291) is requested as reimbursement for expenditures incurred in the construction of the Water System Macheche/Pago Bay/Togacha project. This reimbursement covers expenditures incurred during the second quarter of Fiscal Year 1992.



Waterline System Improvement - Agat

The sum of Eight Hundred Nineteen Thousand Nine Hundred Twenty Eight Dollars (\$819,928) is requested as reimbursement for expenditures incurred in the construction of the Water System Improvement - Agat project. This reimbursement cover expenditures incurred during the second quarter of Fiscal Year 1992.

In summary, our current request totals One Million Seventy Two Thousand Six Hundred Seventy One Dollars (\$1,072,671).

Your approval would be greatly appreciated.

Sincerely,



GIOVANNI T. SGAMBELLURI

Attachments

DD#: 005

ALERT: MAIL SIGNED ORIGINAL OF THIS DRAWDOWN REQUEST TO THE OTIA BUDGET OFFICE. THE ORIGINAL SIGNED REQUEST FORM MUST BE RECEIVED BY OTIA PRIOR TO NEXT DRAWDOWN REQUEST.

FAX#: 202-208-7565

DRAWDOWN REQUEST FOR REIMBURSEMENT OF OTIA GRANT EXPENDITURES

FROM: GOVERNMENT OF GUAM
TOTAL DRAWDOWN REQUEST :

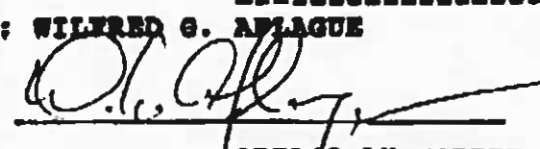
\$1,072,671

DATE OF REQUEST: 4-30-92

PROJECT TITLE AND FISCAL YEAR OF GRANT AWARD	AMOUNT REQUESTED	FOR OTIA USE ONLY	
		ACCT.#/GR.#	APPROVED DENIED
1. WATERLINE - MANGILAO/CHALAN PAGO PHASE II	\$220,452		
2. WATER SYSTEM - MACHECHU/ PAGO BAY/TOGCHA	\$32,291		
3. WATERLINE SYSTEM IMPROVEMENT AGAT	\$819,928		
4.			
5.			

INSULAR GOVERNMENT CERTIFICATION

PRINT NAME: WILFRED G. APLAGUE

TITLE: DIRECTOR, DEPARTMENT
OF ADMINISTRATIONSIGNATURE: 

DATE: 4/30/92

OTIA'S AUTHORIZED APPROVAL

PRINT NAME:

TITLE:

SIGNATURE:

DATE:

TOTAL AMOUNT APPROVED: \$

FEDERAL CASH TRANSACTIONS REPORT

(See instructions on the back. If report is for more than one grant or assistance agreement, attach completed Standard Form 272-A.)

Approved by Office of Management and Budget, No. 80-RO1E2

1. Federal sponsoring agency and organizational element to which this report is submitted

Department of Interior

2. RECIPIENT ORGANIZATION

Name : GOVERNMENT OF GUAM

Number and Street : Agana, Guam 96910

City, State and ZIP Code:

4. Federal grant or other identifying number
various

5. Recipient's account number or identifying number
0101063671

6. Letter of credit number
N/A

7. Last payment voucher number
004

8. Payment Vouchers credited to your account

9. Treasury check number (whether or not deposited)

10. PERIOD COVERED BY THIS REPORT

FROM (month, day, year) TO (month, day, year)

1-01-92 3-31-92

3. FEDERAL EMPLOYER IDENTIFICATION NO.

11. STATUS OF

FEDERAL

CASH

(See specific instructions on the back)

a. Cash on hand beginning of reporting period	\$ -0-
b. Letter of credit withdrawals	-0-
c. Treasury check payments	-0-
d. Total receipts (Sum of lines b and c)	-0-
e. Total cash available (Sum of lines a and d)	-0-
f. Gross disbursements	(1,072,671)
g. Federal share of program income	
h. Net disbursements (Line f minus line g)	(1,072,671)
i. Adjustments of prior periods	
j. Cash on hand end of period	\$ (1,072,671)

12. THE AMOUNT SHOWN ON LINE 11J, ABOVE, REPRESENTS CASH REQUIREMENTS FOR THE ENSUING

Days

13. OTHER INFORMATION

a. Interest income	\$
b. Advances to subgrantees or subcontractors	\$

14. REMARKS (Attach additional sheets of plain paper, if more space is required)

15.

CERTIFICATION

I certify to the best of my knowledge and belief that this report is true in all respects and that all disbursements have been made for the purpose and conditions of the grant or agreement

AUTHORIZED

CERTIFYING

OFFICIAL

SIGNATURE

TYPED OR PRINTED NAME AND TITLE

GIOVANNI T. SGAMBELLURI, Director, Bureau of Budget and Mgmt.

(Area Code)

(Number)

TELEPHONE

671

472-2285

DATE REPORT SUBMITTED

(Extension)

Research

THIS SPACE FOR AGENCY USE

FEDERAL CASH TRANSACTIONS REPORT

CONTINUATION

(This form is completed and attached to Standard Form 272 only when reporting more than one grant or assistance agreement.)

2. RECIPIENT ORGANIZATION (Give name only as shown in item 2, SF 272)

GOVERNMENT OF GUAM

Approved by Office of Management and Budget No. 80-RO182

1. FEDERAL SPONSORING AGENCY AND ORGANIZATIONAL ELEMENT TO WHICH THIS REPORT IS SUBMITTED

Department of Interior

3. PERIOD COVERED BY THIS REPORT (As shown on SF 272)

FROM (month, day, year) TO (Month, day, year)

1-01-92

3-31-92

4. List information below for each grant or other agreement covered by this report. Use additional forms if more space is required.

FEDERAL GRANT OR OTHER IDENTIFICATION NUMBER (Show a subdivision by other identifying numbers if required by the Federal Sponsoring Agency)	RECIPIENT ACCOUNT NUMBER OR OTHER IDENTIFYING NUMBER	FEDERAL SHARE OF NET DISBURSEMENTS	
		NET DISBURSEMENTS (Gross disbursements less program income received) FOR REPORTING PERIOD	CUMULATIVE NET DISBURSEMENTS
(a)	(b)	(c)	(d)
P.L. 99-190	78416608 78416609 78416610	\$ 32,291	\$ 40,386
P.L. 100-202	78418615 78418616	220,452	1,122,723
P.L. 100-441	78419617	819,928	1,601,874
P.L. 99-500	78417613	-0-	130,517

5. TOTALS (Should correspond with amounts shown on SF 272 as follows: column (c) the same as line 11h; column (d) the sum of lines 11h and 11i of this SF 272 and cumulative disbursements shown on last report. Attach explanation of any differences.)

\$

1,072,671

\$

2,895,500

CAPITAL IMPROVEMENT PROJECTS UNDER THE DEPARTMENT OF INTERIOR
AS OF MARCH 31, 1992

Program	Percent of Completion	Total Grant	Drawdowns To Date	Expenditure	Encumbrance	Fund Balance	Current Drawdown Request
U.S. Department of Interior Appropriations							
Public Utility Agency of Guam							
1979 Waterlines - North, South & Central	See 1 and 2 ft.note	5,572,636	5,570,577	5,570,577	0	2,061	0
1981 Waterline Relief-Tumon	See 2 ft.note	100,000	100,000	98,783	0	1,217	0
1981 Barrigada Reservoir	See 1 and 2 ft.note	984,065	897,939	897,939	0	86,126	0
1986 Water System - Mecheche/Pago Bay							
Togcha/Agana	See 1 and 3 ft.note	2,959,969	2,658,290	2,690,581	0	269,388	(32,291)
1987 Waterline - Mangilao/ Chalan Pago	See 2 ft.note	3,500,000	3,500,000	3,500,000	0	0	0
1988 Waterline - Mangilao/ Chalan Pago							
Phase II - Gayinero/Takano	See 2 ft.note	3,500,000	3,018,310	3,238,762	0	261,238	(220,452)
1989 Water System Improvement - Agat	See 4 ft.note	3,200,000	1,095,369	1,915,297	0	1,284,703	(819,928)
SUBTOTAL		19,816,672	16,840,485	17,911,939	0	1,904,733	(1,072,671)
Department of Public Works							
1983 Tumon Bay Construction	See 2 ft.note	11,350,000	11,123,491	11,123,491	185,903	40,606	0
1988 Ordot Landfill	0%	1,000,000	0	0	0	1,000,000	0
1989 Ordot Landfill	0%	1,700,000	0	0	0	1,700,000	0
SUBTOTAL		14,050,000	11,123,491	11,123,491	185,903	2,740,606	0

Department of Education

1981 Agat-Santa Rosa Jr./Sr. High	See 5 ft.note	2,655,000	2,655,000	2,654,573	410	17	0
1981 Repair and Renovation 28 Elementary/Secondary Schools	See 5 ft.note	4,095,000	4,095,000	3,965,698	76,154	53,148	0
1982 High School Equipment	See 5 ft.note	1,133,000	1,133,000	1,132,000	0	1,000	0
SUBTOTAL		7,883,000	7,883,000	7,752,271	76,564	54,165	0

Department of Mental Health and Substance Abuse

1987 Mental Health Facility	See 6 ft.note	2,000,000	384,750	384,750	1,615,250	0	0
1987 Mental Health Facility A/E	See 2 ft.note	190,000	190,000	190,000	0	0	0
SUBTOTAL		2,190,000	574,750	574,750	1,615,250	0	0
TOTAL		43,939,672	36,421,726	37,362,451	1,877,717	4,699,504	(1,072,671)

Autonomous/Semi-Autonomous Agencies

Guam Memorial Hospital	See 2 ft.note	5,792,653	5,792,653	5,792,653	0	0	0
1985 Hospital Renovation	See 7 ft.note	2,486,900	0	0	0	2,486,900	0
1991 Hospital Renovation		8,279,553	5,792,653	5,792,653	0	2,486,900	0
SUBTOTAL		8,279,553	5,792,653	5,792,653	0	2,486,900	0
TOTAL		8,279,553	5,792,653	5,792,653	0	2,486,900	0
GRAND TOTAL		52,219,225	42,214,379	43,155,104	1,877,717	7,186,404	(1,072,671)

FOOTNOTES

Grant funds have been reprogrammed as follows:

Grant Award Project Title -----	Original Grant Award Amount -----	Add/(Less) Reprogrammed Funds -----	Grant Award After Reprogramming -----
FY 1979			
Waterline Replacment	\$4,515,000	\$1,057,638	\$5,572,638
FY 1986			
Water System Improvement	\$2,954,000	\$5,969	\$2,959,969

This project is 100% complete and any remaining balance of funds may be requested for reprogramming. In addition, appropriate agency has been notified to prepare statement of completion and acceptance of work, as well as final Financial Status Report (SF269). Such documents will be transmitted as soon as they are made available to our office.

This grant has provided funding for the following projects:

	% Complete -----
A. Macheche Water Transmission	100%
B. Agana Spring Water Source	100%
C. Pago Bay-Togcha Water Transmission	100%

PUAG has been notified to prepare statement of completion and acceptance, as well as final Financial Status Report (SF269). Such documents will be transmitted as soon as they are made available to our office.

Project is 75% complete. Target completion date is set for 9-30-92.

Information concerning actual construction and completion of work has been requested from Department of Education (DOE), however there has been no response to our request. Projects are tentatively scheduled for closeout and remaining balances may be requested for reprogramming.

Phase I is scheduled for completion by July 31, 1992. Phase I involves construction of lower and ground floors of the Mental Health Facility. Phase II construction (upper floor) is to commence upon completion of Phase I.

/ Hospital renovation is on going and is scheduled for completion in September of 1994.



*Island of Guam
Federated States*

FEB 07 1992

Mr. Harold Bloom
Assistant Inspector General for Audits
Office of the Inspector General
U.S. Department of the Interior
Washington, D.C. 20240

Dear Mr. Bloom:

Thank you for your letter of December 4, 1991, containing the Draft Audit Report on the Ordot Landfill Enhancement project.

I must confess to a certain bewilderment that the project has come under audit at this time as ordinarily, such an audit would concern itself with how federal funds are being spent. Nevertheless, we appreciate your concerns as specified in the audit - recognizing the unusual nature of this matter - and I would like to take this opportunity to assure the Department of our continued cooperation.

To address the Department's primary concern - that the Guam Solid Waste Management Plan of 1984 has not been implemented as written - I call your attention to the facts of the matter.

As you are aware, a major thrust of the original Plan involved the expansion of the Ordot Landfill by an additional 50 acres. The federal grant in question, \$2.7 million, came with a condition that a user fee be instituted. It has been our desire to meet this condition; indeed, our administration has supported the institution of a user fee and testified in favor of such legislation when it came before the Guam Legislature. Since the public hearing on the fee, however, no action has been taken by the Legislature; the bill has never been passed; as a result, we have been unable to utilize the \$2.7 million federal grant. Despite this fact, however, our administration continues to work to secure the passage of such enabling legislation.

In the meantime, our Administration has been working on the solid waste problem, and has been doing so in ways far beyond the scope of the 1984 plan. Guam is now looking towards exciting, new and innovative ways of dealing with the solid waste problem in the interim; an integrated approach to which we are firmly committed. The Municipal Solid Waste Management Program goes far beyond the 1984 Guam Solid Waste Plan and involves recycling and waste reduction, the utilization of a municipal solid waste resource recovery incinerator, the expansion of the Ordot Landfill by an additional 13 acres, the closure of the Ordot Landfill in approximately six years once the resource recovery incinerator is on line and operational, and a state-of-the-art sanitary landfill at a site to be finalized but which tentatively is to be located near GORCO and U.S. Navy land near Agat. These projects are not dreams or plans; they are very real projects, now underway, which will benefit our island and our people.



Mr. Harold Bloom
Page Two

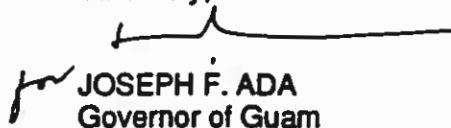
To this end, our administration has committed to spend more than \$9 million dollars in the effort to acquire the additional 13 acres for the Ordot Landfill. The figure of 13 acres is revised from the original plan of the purchase of 50 acres contained in the Management Plan. When public hearings were held on the Plan, quite a bit of objections were stated by abutting landowners whose property was part of the original 50 acre expansion; these landowners made it clear they did not want to sell. In addition, I must point out again that even had there been no opposition from the landowners, we would have been pleased to acquire the entire 50 acres of additional acreage originally envisioned, had Guam had the fiscal wherewithal to make the land acquisition - had the \$2.7 million federal grant been available to us without condition. Despite these circumstances, we are pleased that given the other solid waste disposal methods which I have already mentioned, we believe the acquisition of 13 additional acres for the landfill - which, as already noted, will be closed and phased out within six years - will be more than sufficient; indeed, it is our belief that by utilizing both conventional and non-conventional means of solid waste management, the needs of our island and our people will be well addressed.

I wish to reiterate that Guam is a very different place in 1992 than it was in 1984, Mr. Bloom. Not only has our island changed a great deal in the years, so has the technology and the means to deal with solid waste. The bottom line, sir, is that the conditions which prevailed previously no longer exist. We hope to impress this upon you in order that the Department will understand our position in this and other matters; specifically, that because of the condition of the federal grant that a user fee be implemented, we find that we remain in the position of not being able to spend any of the grant money as the fee has not won Legislative approval. We will, of course, continue our efforts to secure such approval.

Rest assured as well that we intend to continue the progress we have made in the area of solid waste management, recognizing that we do so with an eye towards the realities of 1992 and beyond, which go far beyond the scope of the 1984 Solid Waste Management Plan.

Thank you again and si Yu'os Ma'ase.

Sincerely,



JOSEPH F. ADA
Governor of Guam

TECHNICAL ASSISTANCE GRANTS

TECHNICAL ASSISTANCE GRANTS

Since inception of this program, DOI has approved at least 62 TA grants for Guam. Attached to this summary is BBMR's financial status report on 42 of the 62 grants. (The remaining 20 grants have already been closed out.) Total appropriation for the 42 grants is \$3,240,720 of which \$1,066,448 (33%) has not been spent.

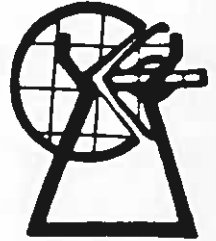
According to the attached BBMR reports, 22 of the 42 grants are inactive or completed while 20 are current. Funds remaining under the inactive/completed grants totalling \$83,905 will be requested for reprogramming after reconciliation. Interestingly, BBMR states that available balances will be reprogrammed to compact impact. The 20 current grants were appropriated \$2,194,000 of which \$982,543 (45%) has not been spent. While reasons such as need to hire staff; these are new programs; need to follow time consuming procurement process; etc. probably account for the lack of expenditure, we are not certain of the reasons for delays.



EPH F. ADA
GOVERNOR

ANK F. BLAS
GOVERNOR

BUREAU OF BUDGET & MANAGEMENT RESEARCH
OFFICE OF THE GOVERNOR, Post Office Box 2950, Agaña, Guam 96910



GIOVANNI T. SGAMBELLURI
DIRECTOR

APR 29 1992

Ms. Rosie Babel
Deputy Budget Director
Office of Territorial and
International Affairs
U.S. Department of the Interior
Main Interior Bldg., Rm. 4328
18th and C St., N.W.
Washington, D.C. 20240

Dear Ms. Babel:

Please find enclosed Standard Form 269 (7-76) on the financial status of twenty-two (22) Technical Assistance Programs marked "final", thereby closing out the various programs the Bureau considers inactive or complete. Of these programs, the Government is seeking reimbursement for expenditures incurred by Memorandum of Understanding G-51. Standard Form 270 (7-76) is enclosed covering Government of Guam's request for funds for the aforementioned program.

It should be noted, that the Government is currently reconciling all Technical Assistance Accounts to ascertain the balances reflected in the report you provided us. Upon completion of the report a copy will be provided for your perusal. Additionally, the Government of Guam will be requesting a reprogramming of the remaining balances at a later date for Compact Impact purposes.

Sincerely,

GIOVANNI T. SGAMBELLURI

Attachment



FINANCIAL STATUS REPORT

(Follow instructions on the back)

REPORT ORIGINATOR (Name and complete address, including ZIP code)

Department of Administration
Department of Guam
P.O. Box 96910

1. FUNDAL, ASSET AND LIABILITIES, REPORT TO WHICH REPORT IS SUBMITTED		2. FUNDAL, ASSET OR OTHER IDENTIFYING NUMBER		DATE APPROVED No. 80-10180		PAGE OF	
Department of Interior Technical Assistance Program							
3. EMPLOYER IDENTIFICATION NUMBER		4. EMPLOYER IDENTIFICATION NUMBER OR IDENTIFYING NUMBER		5. FUNDAL, EMPLOYER NO. YES ☒ NO ☐		6. DATE	
FUNDAL/ASSET NUMBER (See instructions)		FUNDAL/ASSET NUMBER (See instructions)		YES ☒ NO ☐		CASH ☐ ACCRUAL ☐	
FROM (Month, day, year)		TO (Month, day, year)		FROM (Month, day, year)		TO (Month, day, year)	
				1-1-90		3-31-92	

STATUS OF FUNDS

PROGRAM/FUNCTION/ACTIVITY	(a) HOU-G-1 Dev. Park Maint.	(b) HOU-G-6 Weighing & Measurement	(c) HOU-G-17 Training Reg. Ex.	(d) HOU-G-18 Training BMR Exp.	(e) HOU-G-21 Dev. Health Rate	(f) HOU-G-22 Park Maint. Maint. System	TOTAL (g)
1. Outlays previously reported	\$ 29,950	\$ 28,507	\$ 18,884	\$ 38,424	\$ 25,000	\$ 50,000	\$ 190,765
2. Outlays this report period	0	0	0	0	0	0	0
3. Outlays to date	29,950	28,507	18,884	38,424	25,000	50,000	190,765
4. Non-Federal share of outlays	0	0	0	0	0	0	0
5. Federal share of outlays	29,950	28,507	18,884	38,424	25,000	50,000	190,765
6. Unliquidated obligations	0	0	0	0	0	0	0
7. Non-Federal share of unliquidated obligations shown on line 6	0	0	0	0	0	0	0
8. Federal share of unliquidated obligations	0	0	0	0	0	0	0
9. Federal share of outlays and unliquidated obligations	29,950	28,507	18,884	38,424	25,000	50,000	190,765
10. Cumulative amount of Federal funds obligated	30,000	40,000	20,000	40,000	25,000	50,000	205,000
11. Unobligated balance of Federal funds	50	11,493	1,116	1,576	0	0	14,235

12. CERTIFICATION		SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL		DATE REPORT SUBMITTED	
I certify to the best of my knowledge and belief that this report is correct and complete and that all outlays and unliquidated obligations are for the purposes set forth in the report.					
13. TYPE OR PRINTED NAME AND TITLE				TELEPHONE (Area code, number and extension)	

FINANCIAL STATUS REPORT

(Please include on the back)

1. RECIPIENT ORGANIZATION (Name and complete address, including ZIP code)

Department of Administration
Government of Guam
Agaña, Guam 96910

2. PROGRAM, AGENCY AND ORGANIZATIONAL NUMBER TO WHICH REPORT IS SUBMITTED
Department of Interior
Technical Assistance Program

3. PROGRAM, AGENCY AND ORGANIZATIONAL NUMBER TO WHICH REPORT IS SUBMITTED
Department of Interior
Technical Assistance Program

4. REPORTING PERIOD (Month, day, year)
FROM (Month, day, year) TO (Month, day, year)
1-1-90

5. REPORTING PERIOD (Month, day, year)
FROM (Month, day, year) TO (Month, day, year)
3-31-92

6. RECIPIENT ACCOUNT NUMBER OR IDENTIFYING NUMBER

7. FULL REPORT
YES ☐ NO ☐

8. DATE
3-31-92

9. PROGRAMS/FUNCTIONS/ACTIVITIES

10. (a) HOU G-29 Private
11. (b) HOU G-32
12. (c) HOU G-33
13. (d) HOU G-35
14. (e) HOU G-38
15. (f) HOU G-35
16. (g) HOU G-35
17. (h) HOU G-35
18. (i) HOU G-35
19. (j) HOU G-35
20. (k) HOU G-35
21. (l) HOU G-35
22. (m) HOU G-35
23. (n) HOU G-35
24. (o) HOU G-35
25. (p) HOU G-35
26. (q) HOU G-35
27. (r) HOU G-35
28. (s) HOU G-35
29. (t) HOU G-35
30. (u) HOU G-35
31. (v) HOU G-35
32. (w) HOU G-35
33. (x) HOU G-35
34. (y) HOU G-35
35. (z) HOU G-35

Net ending previously reported \$ 40,570

Total ending this report period 0

Less: Program income credits 0

Net ending this report period (Line b minus line c) 0

Net ending to date (Lines a plus line d) 40,570

Less: Non-Federal share of ending 0

Total Federal share of ending (Line e minus line f) 40,570

Total unliquidated obligations 0

Less: Non-Federal share of unliquidated obligations shown on line h 0

Federal share of unliquidated obligations 0

Total Federal share of ending and unliquidated obligations 40,570

Total cumulative amount of Federal funds authorized 40,570

Unliquidated balance of Federal funds 0

10. TYPE OF DATE (Please "X" in appropriate box) ☐ PROVISIONAL ☐ PRELIMINARY ☐ FINAL ☐ FINAL

11. SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 24,596 258 24,854

12. DATE REPORT SUBMITTED 24,854

FINANCIAL STATUS REPORT

(Please indicate functions on the back)
 1. REPORTING ORGANIZATION (Name and complete address, including ZIP code)
 Department of Administration
 Government of Guam
 Agaña, Guam 96910

2. FEDERAL AGENCY AND ORGANIZATIONAL ELEMENT TO WHICH REPORT IS SUBMITTED
 Department of Interior
 Technical Assistance Program
 a. ORIGINATOR IDENTIFICATION NUMBER
 b. REPORTING AGENCY NUMBER OR IDENTIFYING NUMBER
 c. FUND, REPORT NO. 80-00180
 d. DATE 4
 e. FROM (Month, day, year) 1-1-90
 f. TO (Month, day, year) 3-31-92
 g. PERIOD COVERED BY THIS REPORT
 h. FROM (Month, day, year) 1-1-90
 i. TO (Month, day, year) 3-31-92

STATUS OF FUNDS

PROGRAMS/FUNCTIONS/ACTIVITIES	(a) HOU G-41 Travel	(b) HOU G-45 Visitation	(c) HOU G-46 Sta-Bus, Inv. Rd. Table	(d) HOU G-47 U.S. Sub-Total	(e) Grand Total
Net outlays previously reported	\$ 3,486	\$ 30,983	\$ 2,146	\$ 848	\$ 37,463
Total outlays this report period	0	0	0	0	0
Less: Program income credits	0	0	0	0	0
Net outlays this report period (Lines b minus line c)	0	0	0	0	0
Net outlays to date (Lines a plus line d)	3,486	30,983	2,146	848	37,463
Less: Non-Federal share of outlays	0	0	0	0	0
Total Federal share of outlays (Line e minus line f)	3,486	30,983	2,146	848	37,463
Total undisbursed obligations	0	0	0	0	0
Less: Non-Federal share of undisbursed obligations shown on line h	0	0	0	0	0
Federal share of undisbursed obligations	0	0	0	0	0
Total Federal share of outlays and undisbursed obligations	3,486	30,983	2,146	848	37,463
Total cumulative amount of Federal funds authorized	4,000	50,000	3,000	1,000	58,000
Unobligated balance of Federal funds	514	19,017	854	152	20,537

1. TYPE OF RATE (Place "X" in appropriate box)
☐ PROPORTIONAL ☐ PROPORTIONED ☐ PERCENT ☐ PERCENT PERCENT
 2. SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL
 3. DATE REPORT SUBMITTED
 4. TELEPHONE (Area)

(See instructions on back)

GRANT SPONSORING AGENCY AND ORGANIZATIONAL ELEMENT TO WHICH THIS REPORT IS SUBMITTED
Department of Interior
Technical Assistance Program

1. EMPLOYER IDENTIFICATION NUMBER
JMBR

2. RECIPIENT'S ACCOUNT NUMBER OR IDENTIFYING NUMBER

3. PERIOD COVERED BY THIS REQUEST
FROM (month, day, year) Jan. 1, 1990
TO (month, day, year) Mar. 31, 1992

4. FEDERAL GRANT OR OTHER IDENTIFYING NUMBER ASSIGNED BY FEDERAL AGENCY
N/A

5. PARTIAL PAYMENT REQUEST NUMBER FOR THIS REQUEST
N/A

6. PAYEE (Where check is to be sent if different than line 2)
Name: Department of Administration
Government of Guam
Address: P.O. Box 884
Agana, Guam 96910

COMPUTATION OF AMOUNT OF REIMBURSEMENTS/ADVANCES REQUESTED				
PROGRAMS/FUNCTIONS/ACTIVITIES ▶	(a) MOU G-51 Police Investigative Consultant	(b)	(c)	GRAND TOTAL
Total program outlays to date (As of date) Mar. 31, 1992	\$ 144,000	\$	\$	\$ 144,000
Less: Cumulative program income	0			0
Net program outlays (Line a minus line b)	144,000			144,000
Estimated net cash outlays for advance period	0			0
Total (Sum of lines c & d)	144,000			144,000
Non-Federal share of amount on line e	0			0
Federal share of amount on line e	144,000			144,000
Federal payments previously requested	95,527			95,527
Federal share now requested (Line g minus line h)	48,473			48,473
Advances required by month, when requested by Federal grantor agency for use in making pre-scheduled advances				
1st month				
2nd month				
3rd month				

ALTERNATE COMPUTATION FOR ADVANCES ONLY

Estimated Federal cash outlays that will be made during period covered by the advance	\$
Less: Estimated balance of Federal cash on hand as of beginning of advance period	
Amount requested (Line e minus line b)	\$

CERTIFICATION

I certify that to the best of my knowledge and belief the data above are correct and that all outlays were made in accordance with the grant conditions or other agreement and that payment is due and has not been previously requested.	SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL 	DATE REQUEST SUBMITTED
	TYPED OR PRINTED NAME AND TITLE GIOVANNI T. SCAMBELLURI, Director Bureau of Budget & Management Research	TELEPHONE (AREA CODE, NUMBER, EXTENSION) (671) 472-2902

space for agency use



EPH F. ADA
GOVERNOR

NK F. BLAS
GOVERNOR

BUREAU OF BUDGET & MANAGEMENT RESEARCH
OFFICE OF THE GOVERNOR, Post Office Box 2950, Agaña, Guam 96910



GIOVANNI T. SGAMBELLURI
DIRECTOR

APR 29 1992

Ms. Rosie Babel
Deputy Budget Director
Office of Territorial and
International Affairs
U.S. Department of the Interior
Main Interior Bldg., Rm. 4328
18th and C St., N.W.
Washington, D.C. 20240

Dear Ms. Babel:

Please find enclosed Standard Form 269 (7-76) covering the financial status of twenty (20) Technical Assistance Programs for the period 1/1/90 thru 3/31/92. Of these programs, the Government of Guam is seeking reimbursement for expenditures in the amount of Six Hundred Seventy Nine Thousand Four Hundred Twenty Three Dollars (\$679,423) incurred by the following programs:

1. MOU G-42: Consultant Services-GMHA
2. MOU G-48: Upgrade of Facilities/Operating Efficiency of the Guam Aquaculture Project
3. MOU G-50: G.A.D.T.C. Mullet Aquaculture Project
4. MOU G-53: Relational Data Base Software & Training
5. MOU G-54: Compact Impact Verification
6. MOU G-60 U.S. DOI/PHS Short-Term Dental Training

In support of this request, enclosed is Standard Form 270 (7-76) covering Government of Guam's request for funds for the aforementioned programs.

Sincerely,

GIOVANNI T. SGAMBELLURI

Attachments

FINANCIAL STATUS REPORT

(Follow instructions on the back)

1. REPORTING ORGANIZATION (Name and complete address, including ZIP code)

Department of Administration
Government of Guam
Agaña, Guam 96910

2. PROGRAM, AGENCY AND ORGANIZATIONAL ELEMENT TO WHICH REPORT IS SUBMITTED		3. FISCAL YEAR OR OTHER REPORTING PERIOD		4. DATE APPROVED	
Department of Interior Technical Assistance Program		1-1-90		No. 00-00100	
5. REPORTING AGENCY ADDRESS ON INQUIRY REQUEST		6. FISCAL YEAR		7. DATE	
FROM (Month, day, year)		TO (Month, day, year)		TO (Month, day, year)	
1-1-90		1-1-90		1-1-90	

10. PROGRAMS/FUNCTIONS/ACTIVITIES	(a) HOU G-30 Micro- neleian Mariculi. Dev.	(b) HOU G-31 Canaan Ting Vekhop Par. Hatchery Riol.	(c) HOU G-37 Shrimo Tong Follow-up	(d) HOU G-39 Census Tant Syc. GORA	(e) HOU G-42 Conser Tax Delinkage	(f) HOU G-43 Incom Tax Delinkage	TOTAL (g)
a. Net outlays previously reported	\$ 0	\$ 0	\$ 146,333	\$ 4,717	\$ 211,411	\$ 0	\$ 362,461
b. Total outlays this report period	0	0	332	0	61,779	0	62,111
c. Loan: Program Income credits	0	0	0	0	0	0	0
d. Net outlays this report period (Line b minus line c)	0	0	332	0	61,779	0	62,111
e. Net outlays to date (Line a plus line d)	0	0	146,665	4,717	273,190	0	424,572
f. Loan: Non-Federal share of outlays (Line e minus line f)	0	0	0	0	0	0	0
g. Total Federal share of outlays	0	0	146,665	4,717	273,190	0	424,572
h. Total unliquidated obligations	0	0	4,075	0	226,810	0	230,885
i. Loan: Non-Federal share of unliquidated obligations shown on line h	0	0	0	0	0	0	0
j. Federal share of unliquidated obligations	0	0	4,075	0	226,810	0	230,885
k. Total Federal share of outlays and unliquidated obligations	0	0	150,740	4,717	500,000	0	655,457
l. Total cumulative amount of Federal funds authorized	2,000	9,000	155,000	7,200	500,000	100,000	773,200
m. Unobligated balance of Federal funds	2,000	9,000	4,260	2,483	0	100,000	117,743

11. REQUEST	a. TYPE OF DATE (Place "X" in appropriate box)	b. DATE	c. PROVISIONAL	d. FINAL	e. FINAL	f. SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	g. DATE REPORT SUBMITTED
	☐ PROVISIONAL ☐ FINAL ☐ FINAL						

FINANCIAL STATUS REPORT

(Follow instructions on the back)

2. REPORTING ORGANIZATION (Name and complete address, including ZIP code)
Department of Administration
Government of Guam
Agaña, Guam 96910

1. PROGRAM, AGENCY AND ORGANIZATIONAL ELEMENT TO WHICH REPORT IS SUBMITTED
Department of Interior
Technical Assistance Program

3. FISCAL, QUARTER OR OTHER REPORTING PERIOD
Fiscal Year 1992

DATE APPROVED
No. 80-0150

PAGE 1

10.

STATUS OF FUNDS

PROGRAMS/FUNCTIONS/ACTIVITIES ->	(a) HOU G-57 Micron Conf on Energy	(b) HOU G-58 Inter-Censal Survey Workshop	(c) HOU G-60 US Dept of Interior Short Term Demolition Impact Info & Ed. Achievement Awards of Sever Svc.	(d) HOU G-61 Compact	(e) HOU G-62 Engineering	(f) HOU G-24 Coast	TOTAL (g)
a. Net outlays previously reported	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0	\$ 0
b. Total outlays this report period	0	0	8,306	0	0	0	8,306
c. Less: Program income credits	0	0	0	0	0	0	0
d. Net outlays this report period (Line b minus line c)	0	0	8,306	0	0	0	8,306
e. Net outlays to date (Lines a plus line d)	0	0	8,306	0	0	0	8,306
f. Less: Non-Federal share of outlays	0	0	0	0	0	0	0
g. Total Federal share of outlays (Line e minus line f)	0	0	8,306	0	0	0	8,306
h. Total unliquidated obligations	0	0	900	2,421	0	0	3,321
i. Less: Non-Federal share of unliquidated obligations shown on line h	0	0	0	0	0	0	0
j. Federal share of unliquidated obligations	0	0	900	2,421	0	0	3,321
k. Total Federal share of outlays and unliquidated obligations	0	0	9,206	2,421	0	0	11,627
l. Total cumulative amount of Federal funds authorized	7,500	7,500	17,000	150,000	8,200	50,000	240,200
m. Unliquidated balance of Federal funds	7,500	7,500	7,294	147,579	8,200	50,000	228,573

11. SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL

12. CERTIFICATION
I certify to the best of my knowledge and belief that this report is correct and complete and

13. DATE

14. DATE

15. DATE

(Follow instructions on the back)

Department of Administration
Government of Guam
Agana, Guam 96910

1. FEDERAL GRANT OR OTHER IDENTIFYING NUMBER	2. FUND APPROPRIATION NO. DC-NOID	PAGE OF
	4	4

3. FULL NAME	4. YES	5. NO	6. BIRTH DATE	7. CASH	8. ACCOUNT
	☐	☐		☐	☐

FORWARD COVERED BY THIS REPORT

DATE (Month, day, year) TO (Month, day, year)

1/1/90 3/31/92

STATUS OF FUNDS

PROGRAMS/FUNCTIONS/ACTIVITIES ▶	(a) HOUIC-27 Waikanae (93) HOUIC-40 Fin. & Comp. of Mun. Waste Mgmt. Info Sys	(b) Sub-Total	(c)	(d)	TOTAL Grand (e)
a. Net outlays previously reported	\$ 0	\$ 6,700	\$	\$	\$ 610,863
b. Total outlays this report period	0	0			232,390
c. Less: Program Income credits	0	0			0
d. Net outlays this report period (Line b minus line c)	0	0			232,390
e. Net outlays to date (Lines a plus line d)	0	6,700			843,253
f. Less: Non-federal share of outlays	0	0			0
g. Total Federal share of outlays (Line e minus line f)	0	6,700			843,253
h. Total undisbursed obligations	0	0			368,204
i. Less: Non-federal share of undisbursed obligations shown on line h	0	0			0
j. Federal share of undisbursed obligations	0	0			368,204
k. Total Federal share of outlays and undisbursed obligations	0	6,700			1,211,457
l. Total cumulative amount of Federal funds authorized	90,000	400,000			2,194,000
m. Unobligated balance of Federal funds	90,000	393,300			982,543

11. INDIRECT EXPENSE		a. TYPE OF RATE (Place "X" in appropriate box) ☐ PERSONAL ☐ PREDETERMINED ☐ FINAL ☐ FIXED			
b. RATE		c. RATE		d. TOTAL AMOUNT	
				e. PERCENT SHARE	
12. CERTIFICATION I certify to the best of my knowledge and belief that this report is correct and complete and that all omissions and unpublished obligations are fully disclosed and fairly in the amount.					
SIGNED ON PRINTED NAME AND TITLE		SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL		DATE REPORT SUBMITTED	
[Signature]		[Signature]		4/28/82	
TELEPHONE (Area code, number and extension)					

SIGNED ON PRINTED NAME AND TITLE	4/28/82	TELEPHONE (Area code, number and extension)
----------------------------------	---------	---

REQUEST FOR ADVANCE OR REIMBURSEMENT

(See instructions on back)

DEPARTMENT OF INTERIOR
Technical Assistance Program

EMPLOYER IDENTIFICATION
NUMBER

7. RECIPIENT'S ACCOUNT NUMBER
OR IDENTIFYING NUMBER

RECIPIENT ORGANIZATION

Department of Administration
Government of Guam

Address
P.O. Box 884

Agana, Guam 96910

Approved by Office of Management and
Budget, No. 80-RO183

PAGE 1 OF 3 PAGES

1. TYPE OF
PAYMENT
REQUESTED

a. "X" one, or both boxes
☐ ADVANCE ☒ REIMBURSEMENT
b. "X" the applicable box
☐ FINAL ☒ PARTIAL

2. BASIS OF REQUEST

☒ CASH
☐ ACCRUAL

4. FEDERAL GRANT OR OTHER
IDENTIFYING NUMBER ASSIGNED
BY FEDERAL AGENCY

N/A

5. PARTIAL PAYMENT REQUEST
NUMBER FOR THIS REQUEST

N/A

8. PERIOD COVERED BY THIS REQUEST

FROM (month, day, year)

Jan. 1, 1990

TO (month, day, year)

Mar. 31, 1992

10. PAYEE (Where check is to be sent to different than item 7)

Department of Administration
Government of Guam

Address
P.O. Box 884

Agana, Guam 96910

COMPUTATION OF AMOUNT OF REIMBURSEMENTS/ADVANCES REQUESTED

PROGRAMS/FUNCTIONS/ACTIVITIES	(a) MOU G-42 Consultant Services: GMB	(b) MOU G-48 Upgrade PAC/ Operating Efficiency	(c) MOU G-50 CADTC Mullet Aquaculture Project	SUB-TOTAL
Total program outlays to date (As of date) Mar. 31, 1992	\$ 273,190	\$ 38,992	\$ 139,240	\$ 451,422
Less: Cumulative program income	0	0	0	0
Net program outlays (Line a minus line b)	273,190	38,992	139,240	451,422
Estimated net cash outlays for advance period	0	0	0	0
Total (Sum of lines c & d)	273,190	38,992	139,240	451,422
Non-Federal share of amount on line e	0	0	0	0
Federal share of amount on line e	273,190	38,992	139,240	451,422
Federal payments previously requested	0	111	1,603	1,714
Federal share now requested (Line g minus line h)	273,190	38,881	137,637	449,708
Advances required by month, when request- ed by Federal grantor agency for use in mak- ing pre-scheduled ad- vances	1st month			
	2nd month			
	3rd month			

ALTERNATE COMPUTATION FOR ADVANCES ONLY

Estimated Federal cash outlays that will be made during period covered by the advance	\$
Less: Estimated balance of Federal cash on hand as of beginning of advance period	
Amount requested (Line a minus line b)	\$

CERTIFICATION

I certify that to the best of my knowledge
and belief the data above are correct and
that all outlays were made in accordance
with the grant conditions or other agree-
ment and that payment is due and has not
been previously requested.

SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL

TYPED OR PRINTED NAME AND TITLE

GIOVANNI T. SCAMBELLURI, Director
Bureau of Budget and Management Research

DATE REQUEST
SUBMITTED

TELEPHONE (AREA
CODE, NUMBER,
EXTENSION)
(671) 472-2902

his space for agency use

REQUEST FOR ADVANCE OR REIMBURSEMENT		Approved by Office of Management and Budget, No. 80-RO183		PAGE 2 OF 3 PAGES	
(See instructions on back) ALL SPONSORING AGENCY AND ORGANIZATIONAL ELEMENTS IN THIS REPORT IS SUBMITTED Department of Interior Technical Assistance Program LOWER IDENTIFICATION NUMBER		1. TYPE OF PAYMENT REQUESTED a. "X" one, or both boxes ☐ ADVANCE ☒ REIMBURSE- MENT b. "X" the applicable box ☐ FINAL ☒ PARTIAL		2. BASIS OF REQUEST ☒ CASH ☐ ACCRUAL	
3. FEDERAL GRANT OR OTHER IDENTIFYING NUMBER ASSIGNED BY FEDERAL AGENCY N/A		4. PARTIAL PAYMENT REQUEST NUMBER FOR THIS REQUEST N/A		5. PERIOD COVERED BY THIS REQUEST FROM (month, day, year) TO (month, day, year) Jan. 1, 1990 Mar. 31, 1992	
6. PAYEE (Where check is to be sent is different than item 3) Name: Department of Administration Government of Guam Address: P.O. Box 884 Agaña, Guam 96910		7. RECIPIENT'S ACCOUNT NUMBER OR IDENTIFYING NUMBER			
COMPUTATION OF AMOUNT OF REIMBURSEMENTS/ADVANCES REQUESTED					
PROGRAMS/FUNCTIONS/ACTIVITIES	(a) MOU G-53 Relational Data Base Software & Training	(b) MOU G-54 Compact Impact Verification	(c) MOU G-60 US DOI/PHSS Short Term Dental Training Project	SUB-	TOTAL
Total program outlays to date Mar. 31, 1992	\$ 172,195	\$ 49,214	\$ 8,306		\$ 229,715
Less: Cumulative program income	0	0	0		0
Total program outlays (Line a minus line b)	172,195	49,214	8,306		229,715
Estimated net cash outlays for advance period	0	0	0		0
Total (Sum of lines c & d)	172,195	49,214	8,306		229,715
Non-Federal share of amount on line e	0	0	0		0
Federal share of amount on line e	172,195	49,214	8,306		229,715
Federal payments previously requested	0	0	0		0
Federal share now requested (Line g minus line h)	172,195	49,214	8,306		229,715
Advances required by month, when requested by Federal grantor agency for use in multi- pre-scheduled ad- vances	1st month				
	2nd month				
	3rd month				
ALTERNATE COMPUTATION FOR ADVANCES ONLY					
Estimated Federal cash outlays that will be made during period covered by the advance					\$
Less: Estimated balance of Federal cash on hand as of beginning of advance period					
Amount requested (Line e minus line b)					\$
CERTIFICATION					
I certify that to the best of my knowledge and belief the data above are correct and all outlays were made in accordance with the grant conditions or other agree- ment and that payment is due and has not previously been requested.		SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL TYPED OR PRINTED NAME AND TITLE GIOVANNI T. SCAMBELLURI, Director Bureau of Budget and Management Research		DATE REQUEST SUBMITTED TELEPHONE (AREA CODE, NUMBER, EXTENSION) (671) 472-2902	

space for agency use

REQUEST FOR ADVANCE OR REIMBURSEMENT

(See instructions on back)

LOCAL SPONSORING AGENCY AND ORGANIZATIONAL ELEMENT TO WHICH THIS REPORT IS SUBMITTED

Department of Interior

Technical Assistance Program

LOCAL IDENTIFICATION NUMBER

482A

7. RESPONDENT'S ACCOUNT NUMBER OR IDENTIFYING NUMBER

IDENTIFY ORGANIZATION

Department of Administration
Government of Guam

Address : P.O. Box 884

City, State and ZIP Code : Agaña, Guam 96910

Approved by Office of Management and Budget, No. 80-RO183

PAGE 3 OF 3 PAGES

1. TYPE OF PAYMENT REQUESTED

a. "X" one, or both boxes

☐ ADVANCE

☒ REIMBURSEMENT

b. "X" the applicable box

☐ FINAL

☒ PARTIAL

2. BASIS OF REQUEST

☒ CASH

☐ ACCRUAL

4. FEDERAL GRANT OR OTHER IDENTIFYING NUMBER ASSIGNED BY FEDERAL AGENCY

N/A

5. PARTIAL PAYMENT REQUEST NUMBER FOR THIS REQUEST

N/A

6. PERIOD COVERED BY THIS REQUEST

FROM (month, day, year)

Jan. 1, 1990

TO (month, day, year)

Mar. 31, 1992

10. PAYEE (Where check is to be sent is different than item 9)

Name : Department of Administration
Government of Guam

Number and Street : P.O. Box 884

City, State and ZIP Code : Agaña, Guam 96910

COMPUTATION OF AMOUNT OF REIMBURSEMENTS/ADVANCES REQUESTED

PROGRAMS/FUNCTIONS/ACTIVITIES ▶	(a)	(b)	(c)	GRAND TOTAL
1. Total program (As of date) Days to date Mar. 31, 1992	\$	\$	\$	\$ 681,137
2. Less: Cumulative program income				0
3. Total program outlays (Line 1 minus line 2)				681,137
4. Estimated net cash outlays for advance period				0
5. Total (Sum of lines 3 & 4)				681,137
6. Federal share of amount on line 5				0
7. Local share of amount on line 5				681,137
8. Local payments previously requested				1,714
9. Local share now requested (Line 7 minus line 8)				679,423
10. Advances required by month, when requested by Federal grantor agency for use in matching pre-scheduled activities	1st month	2nd month	3rd month	

ALTERNATE COMPUTATION FOR ADVANCES ONLY

Estimated Federal cash outlays that will be made during period covered by the advance	\$
11. Estimated balance of Federal cash on hand as of beginning of advance period	
Amount requested (Line 9 minus line 11)	\$

CERTIFICATION

I certify that to the best of my knowledge and belief the data above are correct and all outlays were made in accordance with the grant conditions or other agreement and that payment is due and has not previously requested.	SIGNATURE OF AUTHORIZED CERTIFYING OFFICIAL	DATE REQUEST SUBMITTED
	TYPED OR PRINTED NAME AND TITLE GIOVANNI T. SCAMBELLURI, Director Bureau of Budget and Management Research	TELEPHONE (AREA CODE, NUMBER, EXTENSION) (671) 472-2902

space for agency use

BROWN TREE SNAKE

Note: This was briefing paper developed for Feb hearing. It was not updated because Rufo said you mentioned to him that it was unnecessary.

Briefing Paper
Brown Tree Snake

JAN 31 1992



"For the first time since 1986, a Marianas Crow hatched in a nest protected from the Brown Tree Snake. On January 26, 1992, we saw our first success in bringing back an endangered species, a sign of hope for the years to come."

RUFO LUJAN, Chief DAWR

BACKGROUND

The Brown Tree Snake (hereafter BTS) is a pest that was accidentally introduced to Guam about 40 years ago. The snake has thrived on Guam due to its special traits: it hunts at night, likes to climb, and can store food and reproductive cells for very long periods of time. BTS is believed responsible for several things:

- 1) Extinction/decline of native species esp. birds and lizards
- 2) Over 600 power outages due to climbing lines
- 3) Damage to agriculture and domestic fowl production
- 4) Human injury, over 80 bites recorded FY91, mostly babies

Long range damage that is anticipated due to BTS populations on Guam include:

- 1) Insect abundance (snakes eat lizards and birds that normally control insects)
- 2) Smaller plant distribution (no birds to pollinate plants)
- 3) Spread to other islands (Guam regional cargo hub). Snakes have been cited in: Saipan, Tinian, Rota, Pohnpei, Oahu, Kwajalein, Wake and Diego Garcia.
- 4) Tarnish image of Guam abroad (hurt tourism)

CURRENT EFFORTS

Federal funding of \$190,000 for FY 1991 to address the problem was targeted for several projects aimed at control and eradication of BTS. The \$190,000 was used to fund three positions within DAWR, lease two vehicles, and purchase equipment, supplies and materials needed to research and develop control and containment techniques, and implement these in the field. The projects outlined below are long range. The \$190,000 is merely a start (pilot project) for these programs which continue through this fiscal year. In addition, portions of \$226,000 (FY91) and \$288,000 (FY92) from the federally funded Endangered Species Program were used on BTS projects.

A. Development and Testing of Control Methods for BTS

1. ◇ TRAPPING ◇

Economical Devices / Scent/Bait Attraction -- Trapping tried since 1984. Most effective (and expensive) is special tubular traps/inverted cones baited with live mice. Cheaper alternative: standard rat traps baited with special scents have yet to render success (one snake caught after 120 traps were laid out for 44 nights). Recommend that scents and bait be studied more closely in conjunction with rat trap idea.

2. ◇ REPELLING ◇

Reliability of existing "snake repellent" -- Product "Snake-Away" was tested. It has been determined that this product does not repel the BTS. Should not be endorsed.

3. ◇ PROTECTING ◇

Electrical/Mechanical barriers -- Success has been shown in tests to protect nesting trees of Marianas Crow. 1KV sufficient to deter snakes. Used in conjunction with wire skirts and tubular traps baited with live mice. Continued use supported.

B. Biology of the BTS

1. Analyze lizard populations and effects of BTS -- Certain types of geckos have been wiped out, possibly by BTS. By studying Cocos Island, believed free of BTS, and with a much wider collection of geckos, skinks and assorted lizards, perhaps more can be understood about Guam's ecology before BTS.
2. Compare Mangrove Monitors on Guam and Saipan -- Mangrove Monitors are the "most effective biological control agent currently in place on Guam." In understanding Mangrove Monitors, perhaps we can develop a natural enemy for BTS. If forced to eat BTS, Monitors will do so. Recommend protection of Monitors and further study.
3. Human Health Risks -- Interpret information on BTS bites on humans. Profile of most likely bite victim: BTS most likely to strike during rainy season (Jun-Dec) on a sleeping child under 6 years of age. Multiple bites will occur, most often on hands from snake about 1 meter long. Resulting reaction: pain, bruising, discoloration, swelling and respiratory difficulty. Recommendation: Widely publicized campaign to educate public on how to avoid getting bitten, snake proof house, etc.

C. Other Projects that directly impact BTS

1. Feeding Studies - as Guam's ecology changes, so does diet of snakes. What effect does this have on BTS? Ongoing.
2. Age/Growth Studies - Understanding age/size of BTS helps scientists work on control strategy. Ongoing.
3. Prey Dynamics - BTS food consists mainly of other introduced species (lizards and birds), and contributes to health of BTS colonies. If the prey were controlled, perhaps this would also control BTS. Ongoing.
4. Military Customs Training - Training programs for military customs officers continue. BTS inspection procedure at hi-risk areas.

PROPOSALS FOR FY92 AND FY93

Three target areas will be the concentration of BTS efforts in 92-93:

1. **AIRPORT**
 - train personnel
 - locate hi-risk areas
 - set traps along perimeter/fenceline
 - control BTS prey (mice, rats, lizards (bug zappers reduce attraction for lizards)
 - seal and inspect aircraft, well lighted areas (dogs)
2. **PORT AUTHORITY**
 - train personnel
 - identify hi-risk areas
 - destroy all secondary growth forest around Port, erect fence
 - off load in snake-free zone
 - seal and inspect cargo (dogs)
3. **PRIVATE PACKING/SHIPPING COMPANIES**
 - train personnel
 - locate hi-risk areas
 - set traps / inspections / clear area
 - establish certification program "snake-free" cargo
 - encourage industry awareness

COMPETING PROPOSAL BY APHS/USDA (Animal & Plant Health Service)

Goals same as Guam. Reduce BTS, snake-free zones, prevent export, save Guam's endangered species. FY1992 plan calls for following:

- 1) Cooperative agreement with GovGuam
- 2) Summit with Govguam and 4 Federal Agencies, amend current MOA
- 3) Snakefree zones at 1 or 2 of: Apra Harbor, GIAT, Andersen, NAS, NavSta
- 4) Establish procedures at port/DoD for handling/storage/inspection of cargo
- 5) GAA/DoD wheelwell enforcement/inspection
- 6) Institute Methyl Bromide Fumigant
- 7) Develop selective toxicant/ register with EPA *will take 4 years
- 8) Reduce BTS in Critical Habitat

Plan involves flying 1 staff out, who sets up office and works with GovGuam or FWS.

Budget figures below. NOTE: \$69,000 for travel !! **ENTIRE PLAN MIRRORS EXISTING EFFORTS BY DAWR, INVOLVES EXTERNAL COORDINATION OF EXISTING PARTIES (GOVGUAM AND FEDERAL/MILITARY), SPENDS TOO MUCH ON TRAVEL THAT COULD BE USED FOR PROGRAMS, ENTIRE PROGRAM OVERAMBITIOUS**

BUDGETS

CATEGORY	FY 1991 allocated	FY 1992 proposed	FY 1993 proposed "A" ¹	FY 1993 proposed "B"	FY 1992 APHS/USDA proposal
Equipment	\$ 12,000	\$ 28,000	\$ 34,900	\$ 17,600	\$ 36,000
Snake Bait Facility	--	11,440	9,720	9,720	66,000
Personnel	146,600	286,000	154,000	176,000	118,000
Other/Travel	31,400 ²	see note ³	see note	see note	69,000 ⁴
TOTAL	\$ 190,000	\$ 325,440	\$ 198,620	\$ 203,320	\$ 359,000⁴

OTHER NOTES:

1. Kill the idea of the BTS Task Force. It is not viable.
2. DAWR is still working on implementation of the Interagency Agreement between GovGuam and federal agencies.
3. Rufo suggests splitting island into federal/non-federal properties. Letting APHS conduct their program on federal properties, leaving rest to DAWR.
4. APHS was invited to join the interagency agreement, they refused. Their program is over ambitious, and uses all the funds that are needed locally. They should scale down their program and cooperate fully with DAWR.
5. Currently, \$400,000 available for use on BTS efforts here (\$100,000 in Hawaii to prevent BTS from coming IN). Of that, DAWR has only programmed \$325,440 leaving about \$75,000 for use by the Fish and Wildlife Service and APHS.
6. Funding not included in Guam proposal for dogs, dog trainers, etc. in an effort to hold down the cost of the program. If more money was available, they would desire this extra effort. An alternative would be to retrain the dogs now used to sniff drugs, to also sniff out snakes.

¹ Proposal "A" encompasses only AIRPORT. Proposal "B" encompasses PORT AUTHORITY. Idea is that with limited funding, better to concentrate and do a good job in one area rather than spreading yourself thin.

² Contractual - Vehicle Leases and other

³ FY 1992 and 1993 proposals do not include funding for dogs, dog trainers, lighting and bug zappers for airport. see further explanation under "other notes" #6.

⁴ Note figures do not add up. This was taken directly from APHS proposal. Assume they had a typo and meant \$188,000 for personnel.

**OPERATIONS & MAINTENANCE
IMPROVEMENT PROGRAM**

Operations and Maintenance Improvement Program

In November 1991, the Guam Bureau of Planning received a \$600,000 grant from the Department of the Interior. This grant was to assist in the management of the island's infrastructure by developing engineering base maps and an associated data base; to assist the utility agencies in maintaining and updating their engineering records with the computer technology that is available; and to address networking of computer systems among infrastructure and related agencies so that infrastructure data can be shared among agencies.

For the past several months, we have been investigating the feasibility of establishing an integrated infrastructure network. A user group has been formed to obtain feedback from the various agencies concerning the possibility of creating a distributed system among the agencies. We are looking at the resources needed, including the hardware and software, to network Public Utility Agency of Guam and the Guam Power Authority with the Department of Land Management. The Department of Land Management is responsible for maintaining an updated cadastral base map and are in the process of completing this effort. The utilities will use the cadastral layer as the base layer from which other data can be overlayed. It is proposed that PUAG and GPA would be pilot sites for integrating the utilities because they are at two different levels of technology. Presently PUAG does not have any computers or data in digital form. They were chosen as a site because they can immediately benefit from computer technology and because of the

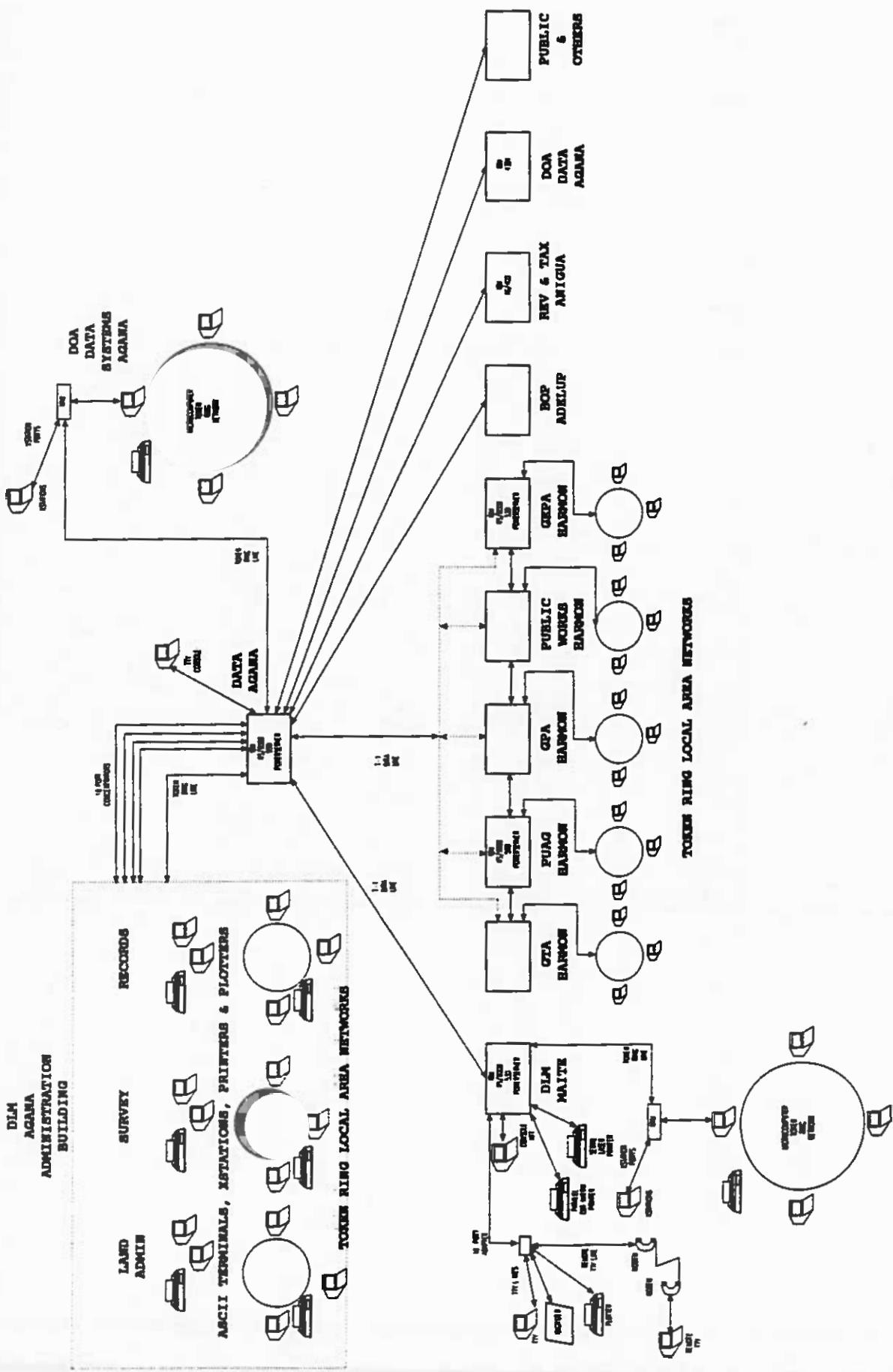
need to update the technical abilities of the staff. PUAG will concentrate on building their inventory of digital data and developing of basic applications. We have been examining the data available at the Public Utility Agency of Guam. They have determined that the waterline data is the priority for data conversion. GPA on the other hand, has been in the forefront of computer technology. Much of their data has already been converted. They are able to take full advantage of capabilities of a distributed environment as well as create detailed applications.

In addition to the designing a distributed network system for the utility agencies, we propose to hire a consultant to become familiar with the other agency computer systems in order to design the most effective method for sharing data using existing agency systems. This consultant will also be responsible for developing agency specific applications. He will assist in the training of the personnel using the system.

Enclosed in this section is a proposed budget, a detailed diagram of the networking schema for PUAG, GPA and DLM, and a detailed cost breakdown and list of all the hardware, software and communication products needed for this project. We foresee that once the Director of the Bureau of Planning approves the proposal, we can proceed with hiring a consultant, procuring the necessary hardware and software and training of the personnel. The time line for this would be approximately two years.

OTIA

	<u>COST</u>	<u>ESTIMATE</u>
1. Hardware/Software	\$271,118	\$300,000
2. Communications	\$ 48,395	\$ 50,000
3. Mantainance	\$ 62,160	\$ 70,000
4. Consultant	\$ 75,000	\$ 80,000
5. Data Conversion	\$125,000	\$100,000
TOTAL		\$600,000



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/04/92

ASS	DESCRIPTION	QTY	EXTENDED PRICE	MONTHLY MAINTENANCE	FROM
M	AUTOCAD	1	30,000	0	AUTODESK
***** TOTAL			30,000	0	
M	DATA CONNECTORS F/TYPE 1 CABLE	1	15	0	COMPUTERLAND
M	MULTISTATION ACCESS UNIT	4	2,100	0	COMPUTERLAND
M	TOKEN-RING ADAPTER CABLE	1	20	0	COMPUTERLAND
M	TOKEN-RING CABLE/FOOT TYPE 1	1	1	0	COMPUTERLAND
M	TOKEN-RING NETWORK 16/4 ADPTR	1	1,020	0	COMPUTERLAND
S	UPS LAN COMPATIBLE BC2000	1	1,695	0	COMPUTERLAND
***** TOTAL			4,851	0	
M	3.5" DISKETTES , 10/BX	30	510	0	GSA
***** TOTAL			510	0	
M	T-1 AGANA-TO-UPPER TUMON	1	3,108	1,243	GTA
M	T-1 PUAG-TO-GPA UPPER TUMON	1	2,340	936	GTA
***** TOTAL			5,448	2,179	
4	LANGUAGE GROUP US ENGLISH	1	0	0	IBM
4	LINECORD US/CANADA	1	0	0	IBM
4	RS/6000 EXT 1/4" 150MB DRIVDR	1	1,366	14	IBM
4	SCSI CONTROLLER CABLE	1	0	0	IBM
C	101 PS/2 KBD, GREEN,3YR WAR	10	4,930	430*	IBM
C	IBM/DEC EMULATE CARTRIDGE C	10	310	0	IBM
.D	COLOR DISPLAY	1	2,607	32	IBM
.D	COLOR DISPLAY	6	15,642	192	IBM
.P	COLOR PLOTTER	1	9,265	624*	IBM
.P	DRAFTING SUPPLIES KIT	1	365	0	IBM
.M	CABLING	0	8,000	0	IBM
.M	MODEMS 12 OR 19.2 Kbps 7855-10	4	4,104	348*	IBM
.M	MULTISTATION ACCESS UNIT	1	493	97*	IBM
.V	857MB SERIAL-LINK DISK DRV	3	20,550	210	IBM
.V	DESKSIDE HIGH-PERF SUBSYST	1	19,350	170	IBM
.V	INPUT PWR 100-120V 50/60HZ	1	0	0	IBM
.V	LINE CORD US, LA, AP, EMEA	1	0	0	IBM
.V	STND 10-METER SERIAL CABLE	1	0	0	IBM
.V	STND 857MB SERIAL DISK DRIVE	1	0	0	IBM
.V	US LANGUAGE	1	0	0	IBM
F	8MM TAPE MT	1	0	0	IBM
F	BASIC ASSET REGISTRATION	1	0	0	IBM
F	BASIC ONE TIME CHARGE GROUP F5	1	679	0	IBM
F	FORTTRAN RUN TIME/6000 VER 2	1	0	0	IBM
F	INITIAL ORDER SUPPRESS	1	0	0	IBM

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04/92

.SS	DESCRIPTION	QTY	EXTENDED PRICE	MONTHLY MAINTENANCE	FROM
.	PRELOAD DASD W/BACKUP COPY OPT	1	91	0	IBM
.	PRELOAD DASD W/BACKUP COPY OPT	1	0	0	IBM
.	PRELOAD DASD WITH BACKUP COPY	1	0	0	IBM
.	PRODUCT CODE	1	0	0	IBM
1	857MB SERIAL-LINK DISK DRV	1	6,850	70	IBM
1	XWINDOWS ON IBM DOS (X-ON-DOS)	1	250	0	IBM
.	8MM TAPE	1	0	0	IBM
.	920121AIX V3.2	1	0	0	IBM
.	920121AIXWINDOWS	1	0	0	IBM
.	AIX XL FORT RUN TIME 5765-019	1	0	0	IBM
.	AIX XSTATION MGR/6000 5601-457	1	0	0	IBM
.	ASSET REGISTRATION	1	0	0	IBM
.	CD-ROM HYPERTEXT INFO BASE LIB	1	0	0	IBM
.	IBM RISC/6000 SYS PGM ORDER	1	0	0	IBM
.	AIX XSTATION MANAGER/6000	1	0	0	IBM
.	BASIC ASSET REGISTRATION	1	0	0	IBM
.	WORKSTATION FEATURE	6	216	0	IBM
.	8MM TAPE	1	0	0	IBM
.	920121PRODUCT CODE	1	0	0	IBM
.	AIX V3 FOR RISC SYSTEM/6000	1	0	0	IBM
.	BASIC ASSET REGISTRATION	1	0	0	IBM
.	BASIC OTC V3.2 GRP F5 (1-2)	1	1,365	0	IBM
.	BASIC OTC V3.2 GRP F5 (17-32)	1	1,680	0	IBM
.	BASIC OTC V3.2 GRP F5 (3-8)	1	1,050	0	IBM
.	BASIC OTC V3.2 GRP F5 (9-16)	1	1,120	0	IBM
.	CD-ROM HYPERTEXT INFO BASE	1	86	0	IBM
.	INITIAL ORDER SUPPRESS	1	0	0	IBM
.	OTC BACKUP COPY OPTION	1	210	0	IBM
.	PRELOAD MEDIA OPTION	1	0	0	IBM
.	PRELOAD MEDIA OPTION	1	0	0	IBM
3	16 PORT ASYNC CONCENTRATOR	1	1,010	0	IBM
3	2.3GB INT 8MM TAPE DRIVE	1	3,922	68	IBM
3	3.5" DISKETTE SPECIFY	1	0	0	IBM
3	64MB HD3 MEMORY SELECT FEA	2	9,472	0	IBM
3	64PORT ASYNC CONTROLLER	1	1,180	0	IBM
3	800MB TO 857MB SCSI DISK SEL	1	925	4	IBM
S	857MB SCSI DISK DRIVE	2	10,138	140	IBM
S	ASYNC CABLE EIA232/V.24	2	108	0	IBM
S	COLOR GRAPHICS DISP ADPTR	1	1,709	0	IBM
S	EXT 5.25" DR ADPTR CBL	1	34	0	IBM
S	EXTERNAL 5.25" DISKETTE DRIVE	1	509	42*	IBM
S	HI-PERF DISK SUBSYS ADAPTR	1	2,960	0	IBM
S	INT CD-ROM DRIVE	1	736	21	IBM
S	KEYBD - USA 101 KEYS	1	196	0	IBM
S	LANGUAGE GROUP US ENGLISH	6	0	0	IBM
S	LINECORD US/CANADA	1	0	0	IBM
S	MOUSE-3 BUTTON	1	99	0	IBM
S	PRT/TERMINAL INTERPOSER	2	42	0	IBM
S	RJ-45 TO DB-25 CONVERT CBLE	1	65	0	IBM
S	RS/6000 POWERSERVER MODEL 560	1	42,550	425	IBM
S	SCSI I/O CONTROLLER SPECIFY	1	0	0	IBM
S	SOFTWARE PRELOAD-U.S.	1	0	0	IBM
S	TOKEN-RING HIGH PERF NETWK ADP	1	762	0	IBM

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04/92

CLASS	DESCRIPTION	QTY	EXTENDED PRICE	MONTHLY MAINTENANCE	FROM
S	TRANSFORMER 115-127 VAC	1	0	0	IBM
S	8MM TAPE	1	0	0	IBM
S	AIX XSTATION MANAGER/6000	1	0	0	IBM
S	BASIC ASSET REGISTRATION	1	0	0	IBM
S	BASIC OTC GROUP F5	1	364	0	IBM
S	INITIAL ORDER SUPPRESS	1	0	0	IBM
S	MASTER COPY WORKSTN FEAT	1	0	0	IBM
S	PRELOADED DASD	1	0	0	IBM
S	PRELOADED DASD - BCKUP CPY OPT	1	91	0	IBM
S	PRELOADED DASD W/ BKUP CPY OPT	1	0	0	IBM
S	PRODUCT CODE	1	0	0	IBM
F	8MM TAPE	1	0	0	IBM
F	920121PRODUCT CODE	1	0	0	IBM
F	AIXWINDOWS ENVIRONMENT/6000	1	0	0	IBM
F	BACKUP COPY OPTION	1	91	0	IBM
F	BASIC ASSET REGISTRATION	1	0	0	IBM
F	BASIC OTC GROUP F5	1	364	0	IBM
F	INITIAL ORDER SUPPRESS	1	0	0	IBM
F	PRELOAD MEDIA OPTION	1	0	0	IBM
F	PRELOAD MEDIA OPTION	1	0	0	IBM
T	1MB VIDEO MEMORY UPGRD KIT	6	2,112	0	IBM
T	6091 ATT CABLE	6	396	0	IBM
T	IBM XSTATION 130	6	10,014	114*	IBM
T	KEYBOARD US ENG 101 KEYS	6	0	0	IBM
T	LANGUAGE GROUP US ENGLISH	1	0	0	IBM
T	ORDER VALIDATION	6	0	0	IBM
T	PS/2 4MB MEM EXPANSION KIT	12	3,732	0	IBM
T	TOKEN RING CABLE	6	132	0	IBM
T	TOKEN-RING NETWORK 16/4	6	3,378	0	IBM
T	XSTATION US	6	0	0	IBM
***** TOTAL			197,670	3,001	
M	1/4" DATA CARTRIDGE TAPE	50	1,600	0	OPTS
M	8MM DATA CARTRIDGE TAPE	50	1,400	0	OPTS
***** TOTAL			3,000	0	
M	FCD-1 CSU/DSU T-1 TERMINATORS	4	8,000	0	PDS/PCI
M	RTB-20 TOKEN RING BRIDGE	3	22,350	0	PDS/PCI
***** TOTAL			30,350	0	
M	UNIFACE PER USER	1	1,500	0	UNIFACE
***** TOTAL			1,500	0	
M	WORDPERFECT 5 SIMULTANEOUS USR	1	1,500	0	WORDPERFECT I

ge No. 4
/04/92

ASS DESCRIPTION	QTY	EXTENDED PRICE	MONTHLY MAINTENANCE	FROM
***** TOTAL		1,500	0	
***** FINAL TOTAL		274,829	5,180	

**DOI SPECIAL GRANT
PROGRAM FUNDING**

DEPARTMENT OF THE INTERIOR SPECIAL PROGRAM GRANT FUNDING

BACKGROUND:

On November 17, 1989, the U.S. Department of Interior (DOI), through its Office of Territorial and International Affairs (OTIA), awarded to the Territory of Guam \$500,000 in special program grant funding through the FY 1990 Appropriations Act, Public Law 101-121. Governor Joseph F. Ada acknowledged receipt of the award on December 7, 1989. The objective of the special grant is to improve the enforcement of drug laws and to increase the interdiction of illegal drug shipments through the acquisition of equipment, personnel, training, and anti-drug projects. Other projects include assisting public and private sector treatment and prevention programs. A special condition imposed upon the award was that the Territory develop a formal plan before any release of funds was made.

OVERVIEW OF GUAM'S SPECIAL PROGRAM GRANT PLAN:

The Territory's plan called for the development of an Automated Fingerprint Identification System (AFIS) capability. Beginning in FY 1988, the Territory identified the need for this capability as an integral part of its automation, enforcement and prosecution strategies. The acquisition cost of the AFIS is projected to be approximately \$1.7 million dollars. The Department of Justice (DOJ) awarded \$350,500 and \$800,000 in FY 1991 and FY 1992, respectively, through its Bureau of Justice Assistance Drug Control and System Improvement (DCSI) Formula Grant Program. With the \$500,000 special grant awarded by DOI under the Insular Areas Drug Act for Guam added, the total federal funds available amount to \$1,650,500. The \$49,500 shortfall will be covered by a legislative appropriation.

CURRENT STATUS OF PLAN:

The plan developed by the Territory included a timeframe of events. The following is the specific timeframe identified:

<u>ACTION</u>	<u>EST. COMPLETION DATE</u>
Specifications are written	June 1991
Project bid out; bid accepted	September 1991
Bid award made	October 1991
Equipment delivered	December 1991
Training conducted	June 1992
Latent F/Prints entered into system	September 1992
AFIS on-line	December 1992

The Guam Police Department (GPD) is the agency responsible for the acquisition of the AFIS. Adequate funding is now available for the acquisition of the AFIS. However, there are two reasons for the delay in expending the DOI/OTIA special program grant funds:

- [1] Development of System Specifications
- [2] Numerous Suppliers/Providers

The development of the AFIS specifications to meet the Territory's needs rests with GPD. However, the development of the specifications were greatly hindered since GPD lacks the technical expertise for its development.

In addition, GPD's initial solicitation from the three main AFIS suppliers in the United States: MORPHO, NEC and PRINTRAK, initially drew limited response. MORPHO was the first provider who expressed an interest in supplying the Territory with its own system. Since none of the other providers had initially shown an interest, it was thought that the Territory would acquire the system on a "sole source" basis. However, both NEC and PRINTRAK have recently expressed their interest in offering their AFIS, thus effectively negating any sole source option. General Service Agency (GSA) procurement regulations require strict attention to the procurement regulations. Consequently, the formal bid/procurement process must be strictly adhered so as not to jeopardize the acquisition of the AFIS. GPD is in the final stage of completion of the bid specification/request for proposal (RFP) for the AFIS. Once completed, the RFP will be transmitted to GSA to initiate the formal bid process.

FEDERAL GRANT AWARDS TO GUAM FOR ANTI-DRUG PROGRAMS [FISCAL YEARS 1987 - 1992]

<u>FY/Program Title</u>	<u>Award</u>	<u>Program Purpose</u>
FY 1987 Criminal Justice Block Grant (Bureau of Justice Assistance)	\$ 133,000	To provide seed monies to Criminal Justice agencies for programs that meet the statutory criteria of the Justice Assistance Act of 1984 and that offer high probability of improving the function of the criminal justice system with emphasis on violent crime and serious offenders.
FY 1987 Narcotics Control Grant (Bureau of Justice Assistance)	\$ 574,000	To formulate an overall strategy for curtailing drug abuse on Guam by increasing the apprehension, prosecution, adjudication, detention and treatment of persons who violate laws relating to the production, possession and transfer of controlled substances.
FY 1988 Narcotics Control Grant (Bureau of Justice Assistance)	\$ 514,000	To provide funds for Criminal Justice agencies to support drug law enforcement programs that meet the statutory criteria of the Anti-Drug Abuse Act of 1988. More specifically, funds will be used to improve the apprehension, prosecution, adjudication, detention and rehabilitation of drug and violent crime offenders.
FY 1989 Drug Control and System Improvement (DCSI) Grant (Bureau of Justice Assistance)	\$ 285,000	(See FY 1988 Narcotics Control Grant narrative)
FY 1990 Drug Control and System Improvement (DCSI) Grant (Bureau of Justice Assistance)	\$ 1,169,000	(See FY 1988 Narcotics Control Grant narrative)
FY 1990 Insular Area Drug Interdiction and Abuse Prevention Program (Department of the Interior)	\$ 500,000	To provide special program grant funding for drug interdiction and abuse prevention, as provided for in Public Law 101-121, which included appropriations for the Office of Territorial and International Affairs, Department of the Interior.
FY 1991 Drug Control and System Improvement (DCSI) Grant (Bureau of Justice Assistance)	\$ 1,262,000	(See FY 1988 Narcotics Control Grant narrative)
FY 1992 Drug Control and System Improvement (DCSI) Grant (Bureau of Justice Assistance)	\$ 1,250,000	(See FY 1988 Narcotics Control Grant narrative)
Total.....	<u>\$ 5,687,000</u>	

**PACIFIC INSULAR AREAS
ANTI-DRUG ABUSE PROGRAM**

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PACIFIC INSULAR AREAS ANTI-DRUG ABUSE PROGRAM

The Dept. of Interior has apparently requested only \$375,000 in PIRAAP funding for FY93. Included in this package are letters from Phil DeLongChamps regarding the current status of funds under PIRAAP; a letter from CNMI complaining about DOI's insufficient request for FY93; and a letter from Governor Ada to Congressman DeLugo regarding the low funding request. A search at Central Files however, could not come up with a signed copy of the Governor's letter to DeLugo - we do not know if the Governor signed this letter.



Territory of Guam
Territorio Guam

OFFICE OF THE GOVERNOR
UPISINAN I MAGA'LARI
AGANA, GUAM 96910 U.S.A.

The Honorable Ron De Lugo
Chairman, Subcommittee on Insular
and International Affairs
U.S. House of Representatives
Washington D.C. 20515

Hafa Adai Congressman De Lugo:

Thank you for your inquiry of February 11, 1992 regarding the proposed cuts in the Office of Territorial and International Affairs assistance for insular drug abuse programs for Fiscal Year 1993. The proposed cut in funding will have a direct negative impact on the Pacific Region, and by association, on Guam.

Guam has received from OTIA \$500,000 under the Insular Areas Drug Abuse Act in Fiscal Year 1990, and while it is true that the funds have not been expended, we anticipate obligating those and other funds by the end of this year. As you know, the efficiency of criminal justice efforts is directly related to the effectiveness of the investigatory systems in place to facilitate prosecution. Given Guam's growing population resulting in increased workload in adjudication of criminal cases, one of the areas of improvement noted by our criminal justice system is the automation of fingerprint identification process. The Territory is in the process of acquiring an Automated Finger Print Identification System (AFIS). Because of the significant up-front cost of instituting such a system, we envisage combining the \$500,000 Insular Drug Abuse funds with \$1,150,500 that Guam has received under FY 1991 and 1992 Edward Byrne Memorial State and Local Law Enforcement Assistance Grant Program. There is no doubt that establishment of the AFIS capability will significantly enhance the island's ability to identify drug traffickers and to solve and effectively prosecute drug related crimes.

In view of the complex issues involved in instituting an AFIS capability, we hope you would appreciate that this process will necessarily be a time consuming. Towards this end, we are currently evaluating various fingerprint identification systems and preparing bid specifications. We have also requested from the U.S. Department of Justice's Bureau of Justice Assistance technical assistance to assist the Guam Police Department formulate the bid



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specifications, evaluate bid proposals and oversee the installation of the system. Lastly, we are in the process of determining the structural modifications on the facility in which AFIS will be housed.

With respect to FY 1991 Insular Areas Regional Drug Abuse funds, Guam expects to receive \$75,000 for Drug Detector Dog and Handler Trainer. However, we are considering using funds derived from BJA's Edward Byrne Memorial State & Local Enforcement Assistance in order that OTIA's funds can be made available to other insular jurisdictions whose funds for anti-drug efforts are substantially less than what Guam is receiving.

In addition to the \$75,000 in FY 1991 Insular Areas Regional funds proposed for Guam by OTIA, a portion of the funds was also set aside for Guam to send people to a Ranger Training Project, to attend the Office of National Drug Control Policy and to OTIA's Pacific Insular Regional Anti-Substance Abuse Program meetings.

Through the expertise and guidance of the staff of Department of Justices' Bureau of Justice Assistance, the administration of Guam's Edward Byrne Memorial State & Local Law Enforcement Program has been very successful in stemming drug abuse on Guam, most notably in demand reduction efforts. Equally useful in the development of Guam's programs is the periodic strategy planning coordinated by ONDCP involving federal, state and local anti-drug abuse officials. The direct involvement of BJA and ONDCP in the development, implementation and monitoring of our programs has aided us immensely in assuring that our efforts are complementary to the nation's war against drugs.

While reductions in funds under the insular drug abuse program will not drastically affect Guam's ability to fight drug abuse, other insular jurisdictions that do not fully participate or that cannot participate in other programs such as those administered by BJA will suffer dire consequences in the effectiveness of their programs; such reductions imposed on these jurisdictions will have a direct impact on Guam, as a significant portion of the drugs that enter Guam are from the other Pacific jurisdictions that are recipients of OTIA funds.

The Honorable Ron De Lugo
Page 3

Thus, we simply cannot support the proposed reduction in funding under the Pacific Islands Regional Anti-Substance Abuse Program as proposed by OTIA. Reduction of funding, especially for the majority of islands participating in the program, would not only be contrary to the President's war against drugs, but would also undermine progress already achieved in the Pacific Insular areas.

Thank you for your interest in this issue, and providing me an opportunity to comment on OTIA's proposed funding reduction of this important regional program.

Si Yu'os Ma'ase',

JOSEPH F. ADA
Governor of Guam



United States Department of the Interior

OFFICE OF THE SECRETARY
WASHINGTON, D.C. 20240

April 6, 1992

Memorandum PIR-3/92

To: PIRAAP REPRESENTATIVES
Guam, AS, NMI, FSM, Marshalls, Palau

From: PIRAAP Program Manager

Subject: PIRAAP Status Report



This will be the first in a number of status reports which I will furnish you on a "as needed basis" in the future, but at least on a quarterly basis. Please let me know if you have any information you want shared with the others for future informational memorandums.

1. PHASE II GRANTS: The Phase II Grants were reviewed recently by the Technical Assistance Advisory Committee at OTIA and were all approved. Letters to the individual governments and PIRAAP Grants will be coming out shortly.
2. ANTI-DRUG DOG TRAINING PROGRAM (PIR-1-91): Through the assistance of the Governor's Office, and the hard work of Ms. Lari Koga of the State of Hawaii's AG's office, an arrangement has been worked out for the training of handlers and dogs with the Honolulu Police Department.

Sgt. Charles Lacaden, OIC Canine Detail, Honolulu Police Department, will be able to provide training for the handlers; contacts with local Hawaii breeders for specialized dogs, and screening of suitable "local pound puppies" for training.

Please contact Sgt. Lacaden directly to arrange a time for your selected officers to come to Hawaii to training. The estimated period for training require from 8 to 10 weeks for the handler and dog. (Phone: 808-676-0423 or 808-287-2013. Address: Canine Detail, 1455 S. Beretania St., Honolulu, HI 96814.)

In a long discussion with Sgt. Lacaden I learned some items which will be helpful to our program. First neither the HPD or military use air conditioned kennels for their dogs. The rationale is that the dogs work outside in the heat and local conditions, and therefore the AC kennel is not necessary. The dogs do need a safe, secure kennel, with shade, water

and good ventilation. Therefore, you may wish to look for a savings in costs for the kennel and AC truck, which could be used to train two handlers and dogs, as American Samoa is trying to do.

INPUT NEEDED FOR FSM, MARSHALLS, PALAU: Sgt Lacaden noted the selection of the handler was extremely important. CNMI and GUAM have anti-drug dog programs and existing experienced handlers to assist in the selection of new handlers. Because the FSM, Palau and Marshalls do not have experience in this program, please advise me if it would be helpful for Sgt. Lacaden or his deputy to travel to your area to interview and help select the personnel to be assigned as handlers? This is extremely critical, as any handler trainee who can not make the training and training requirements will be dropped from the program. As the greatest costs for the program will be the costs of per diem and travel to Hawaii, we wish to help you to assure the right person is selected for the job.

3. PROGRAM DRAWDOWNS/REIMBURSEMENTS: QUARTERLY REPORTS: To date I have not received any drawdown or reimbursement requests from any of the governments. As we have discussed before, your finance office can assist you in the preparation of the required SF 269's and SF 270's needed for payment to your government of costs charged against these grants. The finance offices should have set up individual accounts for each grant, and all drawdowns must indicate the Grant the request is to be charged against.

(Please tell your Finance Office, they are handled in the same manner as the OTIA technical assistance grants, but are individual charged to the PIRAAP accounts. Please DO NOT COMBINE TECHNICAL ASSISTANCE AND PIRAAP IN THE SF-269'S AND SF-270'S!!!!)

QUARTERLY REPORTS: Under Federal grants requirements, we are required to request a quarterly status report for each grant provided to any of the governments. If you have completed the requirements of the grant furnish a final report.

Example: The trip reports/evaluations of the officers attending the FY 1992 ranger training, in addition to a copy of their actual travel voucher will complete that action.

In the case of a grant which has not been implemented at the end of the fiscal quarter, furnish a statement of progress, and plans. Plan should include how any attendees are coming, costs for travel/per diem, conferences space, and etc. Please use the budget planning formats based on the CNMI program plans I furnished you in July.

Example: You are in the planning stages for your implementation of on-island anti-drug conferences. Provide a short detailed write up on progress and plans to date.

Provide my office with a copy of the conference plan, including estimated expenses. **DO NOT CHARGE FOOD, ETC. TO THESE OR ANY OTHER GRANTS, AS THEY ARE NOT ALLOWABLE CHARGES. TRAVEL, PER DIEM FOR PARTICIPANTS, CONFERENCE ROOMS, RECORDING OF MINUTES, NORMAL CONFERENCE EXPENSES ETC. ARE ALLOWABLE. FOOD, DRINKS, MEMORABILIA AND HOSPITALITY ITEMS (NOTE BOOKS, BRIEFCASES, PLAQUES, ETC.) ARE NOT!!!!**

4. DUI/BREATHALIZER TRAINING (PIR-92-12) At the November meeting we approved the purchase of up-to-date breathalyzer equipment and training for each of the governments. We had planned for the purchase and training to take place during July in Agana, Guam with the help of the Guam Police Department. Recently we have learned there is a delay in the approval of the new equipment by the U.S. Department of Transportation. This is very important as the equipment has to be to DOT standard for some of the governments to qualify for Federal Highway Funds. Mike Korhonen is working with the California Highway Patrol regarding the new equipment standards, and has been talking to the prime manufacturer regarding the dates for the new equipment. The final pilot tests are being done in California and Texas.

Because of the expense of the equipment, and the cost to bring the trainees into Guam we have determined it best to delay this training until the new Breathalyzer standards are completed and approved. We had the training scheduled for July but will therefore plan the training and equipment issue to take place this fall. We regret the delay, but do not want to order and place in use equipment that does not meet the DOT standards. It would have to be replaced, and would not be allowed in Court.

AT PRESENT WE ANTICIPATE THE NEW TRAINING DATES TO BE SEPTEMBER 21 TO 29 IN AGANA, GUAM. We will advise you of the final dates in July.

5. Officer Exchange Training: This training was scheduled to take place this month in Chuuk. Due to a problem in the availability of the DEA trainers, we will also have to reschedule this until the fall. **The anticipated date for the Officer Exchange Training in Chuuk is October 3-20, 1992.**

6. **PRBC/OSAP/PIRAAP SUBSTANCE ABUSE TREATMENT CONFERENCE (PIR91-8):** The proposal from PBDC to OSAP is still under consideration. In the event OSAP does not fund it, we will need to consider what to do with the \$70,000 we have allocated to this project. Jerry Norris noted we may be able to have a similar type of conference in Hawaii, with the Hawaii participants coming gratis. I have requested Joyce provide us with a couple of items. First, a copy of the substance abuse training needs assessment which is to be done in Micronesia and the territories this summer. This assessment will provide a good base of information for our SAT Conference. Also, to determine if we could bring in two level of people to our conference. Policy level people for one working group, and treatment specialists (care givers/trainers) for the second level.

Please provide me with your thoughts on what we should do if the OSAP funding does not come through. Proceed to hold our own conference (using PBDC/Ingram-Chin) as the coordinators; or cancel and reprogram the funds to other projects?

7. **ONDCP Conference:** At this time we have no word on the ONDCP Conference here in Washington, D.C. We will advise you of the dates as soon as possible. No reason at this time for the delay.

8. **U.S. CUSTOMS CONFERENCE:** The U.S. Customs Pacific Regional Anti-Drug Conference will be held in Honolulu from May 18-20, 1992.

If you, or one of your representatives are going to attend please let me know, and I will set up a meeting with Sgt. Lacaden of HPD regarding the dog handler and dog training at the HPD facility.

9. **PIRAAP MEETING:** The next PIRAAP Working Group meeting will be scheduled for late August or September 1992. We will have approximately a total of \$650,000 in FY 1992 carry over and FY 1993 funds for projects in FY 1993. As most grants are just being implemented, or will be implemented this summer, the fall meeting should be appropriate for a review of what is in place, and to consider new projects for FY 1993.

If you have any questions please call me at the office (202) 208-4707 or at my home (410) 956-4707 between 1800 hours and 2300 hours.

My FAX numbers are (202) 208-7384 or 3390.

PIRAAP ANTI-DRUG PROJECT FOR FY 1991 AND FY 1992

PIRAAP PROJECT	GOVERNMENTS PART.	FUNDING (FY)	TOTAL
DRUG DETECTOR DOGS	AS/NMI/FSM/ROP/MAR	FY 91	\$360,000
DRUG DOG TRAINER	GUAM	FY 91	75,000
ON-ISLAND CONFERENCES	AS/NMI/FSM/ROP/MAR	FY 91	55,000
DRUG FREE SCHOOL/DARE	AS/MAR	FY 91	25,000
RANGER TRAINING (91 AND 92)	AS/G/NMI/FSM/ROP/MAR	FY 91	57,000
PBDC/OSAP	AS/G/NMI/FSM/ROP/MAR	FY 91	20,000
LEO EXCHANGE	AS/G/NMI/FSM/ROP/MAR	FY 91	125,000
ONDCP CONFERENCES (91 AND 92)	AS/G/NMI/FSM/ROP/MAR	FY 91	40,000
FBI TRAINING (91)	FSM/ROP/MAR	FY 91	7,500
PIRAAP WG MEETING (3)	AS/G/NMI/FSM/ROP/MAR	FY 91	90,000
DOI BREATHALISER	AS/G/NMI/FSM/ROP/MAR	FY 92	110,000
CRIM. RECRDS. SYSTEM	AS (PILOT)	FY 92	30,000
ASA/MH (PHASE II)	MARSHALL ISLANDS	FY 92	90,000
ASA/MH (PHASE I)	FSM (4 STATES)	FY 92	79,000
REGIONAL ASA LIBRARY	AS/G/NMI/FSM/ROP/MAR	FY 92	5,000
REGIONAL FAX NET	AS/G/NMI/FSM/ROP/MAR	FY 92	30,000
YOUTH ACTIVITIES PILOT	AS/G/NMI/FSM/ROP/MAR	FY 92	210,000
PROJECT COOK (START-UP)	AS/G/NMI/FSM/ROP/MAR	FY 92	27,000
FBI TRAINING (92)	AS/G/NMI/FSM/ROP/MAR	FY 92	7,500
REGIONAL DRUG MEETING	AS/G/NMI/FSM/ROP/MAR	FY 92	50,000
			\$1,463,500

PIRAAP PROJECT	GOVERNMENT	AMOUNT	TOTAL
DUI (BREATHALISER)	AMERICAN SAMOA		
	CHUKI (EQUIP ONLY)		
	GUAM (EQUIP ONLY)		
	FSM (CHUUK)		
	FSM (KOSRAE)		
	FSM (POHNPEI)		
	FSM (YAP)		
	MARSHALL ISLANDS		
	PALAU		
TOTAL			\$110,000
AMERICAN SAMOA CYRS (PILOT RECORD SYS)	AMERICAN SAMOA	\$30,000	
TOTAL			\$30,000
REGIONAL ASA REFERENCE LIBRARY	PBDC (FOR ALL GOVERNMENTS)	\$5,000	
TOTAL			\$5,000
MARSHALL ISLANDS MENTAL HEATH/ASA	MARSHALL ISLANDS PILOT FOR COMMUNITY BASED ASA/MH PROJECT	\$60,000 (FY92) \$30,000 (FY93)	
TOTAL			\$90,000
FSM MENTAL HEALTH/ ASA PROJECT	COMMUNITY BASED MENTAL HEALTH/ASA FOR CHUUK, KOSRAE, YAP, POHNPEI	\$79,000	
TOTAL			\$79,000

PIRAAP PROJECT	GOVERNMENTS	AMOUNT	TOTAL
REGIONAL FAX NET	ALL GOVERNMENTS (9)	\$30,000	
TOTAL			\$30,000
YOUTH ACTIVITIES PROGRAM(S)	ALL GOVERNMENTS (9)		
	AMERICAN SAMOA	\$30,000	
	CNMI	\$30,000	
	GUAM	\$30,000	
	FSM (POHNPEI, KOSRAE, CHUUK, YAP)	\$60,000	
	MARSHALL ISLANDS	\$30,000	
	PALAU	\$30,000	
TOTAL			\$210,000
PROJECT COOK (START UP FACILITIES COSTS)	ALL GOVERNMENTS (\$3,000 EACH)	- \$27,000	
TOTAL			\$27,000
FBI TRAINING (FY92)	MARSHALL IS. (2)	\$2,400	
	FSM (5)	\$3,000	
	PALAU (2)	\$1,600	
TOTAL			\$7,000
REGIONAL DRUG CONFERENCE	ALL GOVERNMENTS (5) (COMBINE WITH OSAP AND FY92 PBDC \$20K)	..\$50,000	
TOTAL			\$50,000
PROGRAM TOTAL			\$638,000



Y. Lih
Office of the Governor

DRENZO I. DELEON GUERRERO
Governor

Commonwealth of the Northern Mariana Islands

BENJAMIN T. MANGLONA
Lieutenant Governor

19 FEB 1992



The Honorable Ron De Lugo
Chairman, Sub-Committee on Insular
and International Affairs
U.S. House of Representatives
Washington, D.C. 20515

Dear Chairman De Lugo:

Warm greetings from the Commonwealth of the Northern Mariana Islands!

I am in receipt of your letter, dated February 11, 1992, regarding the President's proposed reduction in the fiscal year 1993 Insular Drug Abuse program funds during your February 6th Subcommittee's hearing. I am in full agreement with you in expressing our opposition to the proposed reduction of much needed drug funds. The insular drug abuse program should be funded at no less than the amount appropriated under FY91 in light of the complexity of the drug problems in our region, the large geographical expanse of the jurisdictions participating in the program, and the multi-disciplinary nature of the regional drug abuse program.

The suggestion offered by the Assistant Secretary of the Interior for Territorial and International Affairs (OTIA) in support of the proposed reduction in grant funds is correct in that the insular areas have yet to fully exhaust the FY91 and FY92 funds. However, the problem with non-utilization of the said funds is not due to the insular areas inability to use the funds, as alleged by OTIA, but due primarily to the apparent inability or unwillingness of OTIA to properly manage and administer the insular drug abuse program. Specifically, the reviewing and awarding procedures established by OTIA for the disbursement of the said funds have been time-consuming and require several levels of bureaucratic review and approval. Additionally, the coordination and administration of the insular areas drug funds was assigned to a lower-level staff within the Technical Assistance Division of the OTIA, demonstrating that the program was never a priority within the OTIA. This arrangement has resulted in minimal action to disburse the funds despite repeated requests from the CNMI. Furthermore, the program has received very little direction from the federal administrative agency with regards to the program's substantive guidelines on authorized programs, review and awarding procedures, and time-lines for fund distribution.

The jurisdictions participating in the program has been expanded by OTIA to include not only Guam, American Samoa, and the CNMI but also to the Federated States of Micronesia, Republic of the Marshalls, and the Republic of Palau.

The specific emphasis of the program also involves multi-disciplinary concerns in that the limited funds were intended to provide and supplement needed education, prevention, enforcement, and treatment resources for all the participating jurisdictions. As such, efforts by OTIA to obtain regional consensus through a designated working group and through periods of unexplained inaction on the part of the federal program manager have all contributed to the non-utilization of the funds. The OTIA, lacking the administrative experience for this type of program, lacking sufficient comprehension of the large geographical expanse of the participating jurisdictions, lacking sufficient understanding of the political autonomy of the participating governments, and lacking sufficient understanding of the urgent drug problems facing the insular areas, has created numerous obstacles in having the funds reach the insular areas.

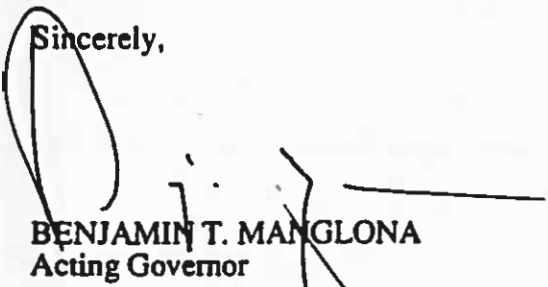
Thus, the inability to spend the appropriated funds within the same fiscal year is not due to the insular areas' inability to spend the appropriated funds but caused primarily by OTIA's insistence on controlling the funds and coordinating approved programs at the federal level.

Enclosed, please find a brief background of the CNMI's drug abuse programs and funding problems. Also enclosed is a summary of federal funds and programs funded by the Anti-Drug Abuse Act of 1986 and its 1988 amendment which include funds presently being administered by the U.S. Department of Justice and by the U.S. Department of the Interior.

Your assistance in increasing the amount of the FY93 regional drug abuse funds to the FY91 level is greatly appreciated. If you need further information, please feel free to contact me at your convenience. In the meantime, I hope that the enclosed information can assist you in increasing the insular drug abuse funds to a level that could allow the CNMI to sufficiently participate in the nation's battle against substance abuse.

Thank you.

Sincerely,



BENJAMIN T. MANGLONA
Acting Governor

cc: Executive Director, CIPA, CNMI
Director, Bureau of Planning, Guam
Administrator, Drug Program, American Samoa DPS
Executive Director, PBDC, Hawaii

COMMITTEE ON INTERIOR AND INSULAR AFFAIRS
U.S. HOUSE OF REPRESENTATIVES
WASHINGTON, DC 20515

February 11, 1992

The Honorable Lorenzo Iglecias D. Guerrero
Governor of the Northern Mariana Islands
Post Office Box 567
Saipan NP 96950

Dear Governor Guerrero:

During the Subcommittee's February 6th hearing on the President's fiscal year 1993 budget proposals regarding the insular areas associated with the United States, I expressed strong opposition to the President's proposed cuts in Office of Territorial and International Affairs assistance for insular drug abuse programs (from \$740,000 in FY '92 to \$375,000 in FY '93), and sought an explanation from the Administration.

The Assistant Secretary of the Interior for Territorial and International Affairs suggested that insular governments have not yet used funds previously appropriated for insular drug abuse programs, making it difficult for the Office of Territorial and International Affairs to justify either maintaining or increasing spending limits.

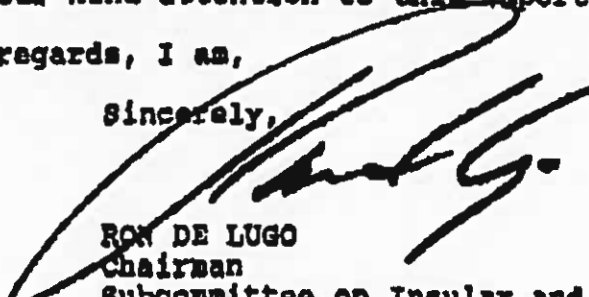
Would you kindly share with the Subcommittee the following information:

- (i) the dollar value of federal support your government has received in FY '90, FY '91, and FY '92 to fight drug abuse and alcoholism, and
- (ii) the programs which these federal monies have funded.

I look forward to hearing from you at your earliest convenience, and thank you for your kind attention to this important matter.

With best personal regards, I am,

Sincerely,


RON DE LUGO
Chairman
Subcommittee on Insular and
International Affairs

Commonwealth of the Northern Mariana Islands

Summary of Federally Funded Drug Abuse Programs

The following represents a summary of the programs funded by the federal Anti-Drug Abuse Act of 1986 and subsequent amendments:

Anti-Drug Abuse Act of 1986 (1988 amendment)

- I. Bureau of Justice Assistance, U.S. Department of Justice. Narcotics Control Assistance Program (Later renamed as the Edward Byrne Memorial State & Local Law Enforcement Assistance Program). Formula Grant

Fiscal Year	Amount of Award	Percentage of State Share
FY1987	\$512,000	100%
FY1988	\$502,000	100%
FY1989	\$ 96,900	17% (Guam 50% & American Samoa 33%)
FY1990	\$353,430	17% (Guam 50% & American Samoa 33%)
FY1991	\$379,830	33% (American Samoa 67%)

- II. Office of Territorial & International Affairs, U.S. Department of the Interior. Insular Areas Drug Abuse Prevention and Interdiction Program. Insular Anti-Drug Abuse Program

Fiscal Year	Amount Authorized	Amount Appropriated for the CNMI
FY1987	\$250,000	-0-
FY1988	\$250,000	-0-
FY1989	\$125,000	-0-
FY1990	\$125,000	\$125,000.00
FY1991	\$125,000	-0-

- III. Office of Territorial & International Affairs, U.S. Department of the Interior. Insular Areas Regional Drug Abuse Prevention and Interdiction Program. Pacific Regional Anti-Substance Abuse Program (PIRAAP). Jurisdictions eligible to participate include Guam, American Samoa, CNMI, Federated States of Micronesia, Republic of Palau, and the Republic of the Marshall Islands. Programs include regional education, enforcement, prevention, and treatment of substance abuse.

Fiscal Year	Amount of Appropriation
FY1987	-0-
FY1988	-0-
FY1989	-0-
FY1990	-0-
FY1991	\$1,000,000.00
FY1992	\$ 725,000.00
FY1993	\$ 325,000.00 (Proposed)

A. Fiscal Year 1987

Projects Funded		Justice	Interior	Total
(1)	Interagency Drug Enforcement Task Force —	\$263,005.59	-0-	\$263,005.59
(2)	Customs Canine Enforcement Services (K-9) —	\$ 98,775.73	-0-	\$ 98,775.73
(3)	Information Support for Drug Control —	\$ 48,525.00	-0-	\$ 48,525.00
(4)	Correctional Resources & Alternatives --	\$ 43,257.68	-0-	\$ 43,257.68
(5)	Family Drug Abuse Support Services —	\$ 7,236.00	-0-	\$ 7,236.00
(6)	Program Administration —	\$ 51,200.00	-0-	\$ 51,200.00
		\$512,000.00	-0-	\$512,000.00

B. Fiscal Year 1988

Projects Funded		Justice	Interior	Total
(1)	Interagency Drug Enforcement Task Force —	\$281,182.47	-0-	\$281,182.47
(2)	Customs Canine Enforcement Services (K-9) —	\$ 80,211.60	-0-	\$ 80,211.60
(3)	DPS Special Operations Division -	\$ 46,156.00	-0-	\$ 46,156.00
(4)	Family Drug Abuse Support Services --	\$ 6,000.00	-0-	\$ 6,000.00
(5)	Program Administration —	\$ 88,449.93	-0-	\$ 88,449.93
		\$502,000.00	-0-	\$502,000.00

C. Fiscal Year 1989

Projects Funded		Justice	Interior	Total
(1)	DPS Special Operations Division —	\$ 72,210.00	-0-	\$72,210.00
(2)	Drug Abuse Research & Evaluation —	\$ 15,000.00	-0-	\$15,000.00
(3)	Program Administration —	\$ 9,690.00	-0-	\$ 9,690.00
		\$96,900.00	-0-	\$96,900.00

D. Fiscal Year 1990

Projects Funded		Justice	Interior	Total
(1)	DPS Special Operations Division —	\$153,000.00	\$ 52,000.00	\$205,000.00
(2)	Special Prosecution Unit —	\$102,000.00	\$ 5,000.00	\$107,000.00
(3)	Community Crime Prevention Program -	\$ 10,000.00	-0-	\$ 10,000.00
(4)	Drug Abuse Research & Evaluation —	\$ 33,700.00	\$ 6,300.00	\$ 40,000.00
(5)	Drug Law Enforcement Training -	\$ 19,387.00	-0-	\$ 19,387.00
(6)	Program Administration —	\$ 35,343.00	-0-	\$ 35,343.00
		\$353,430.00	\$125,000	\$478,430.00

E. Fiscal Year 1991

Projects Funded		Justice	Interior (PIRAAP)	Total
(1)	DPS Special Operations Division —	\$150,000.00	-0-	\$150,000.00
(2)	Customs Canine Enforcement Services (K-9) -	\$ 35,000.00	\$160,000.00	\$195,000.00
(3)	Special Prosecution Unit —	\$ 90,000.00	-0-	\$ 90,000.00
(4)	Drug Abuse Research & Evaluation —	\$ 20,000.00	-0-	\$ 20,000.00
(5)	Drug Law Enforcement Training -	\$ 25,000.00	-0-	\$ 25,000.00
(6)	Community Crime & Drug Abuse Prevention —	\$ 21,847.00	-0-	\$ 21,847.00
(7)	On-Island Local Drug Conference —	-0-	\$ 10,000.00	\$ 10,000.00
(8)	PIRAAP Conference/Meeting —	-0-	\$ 15,000.00	\$ 15,000.00
(9)	PIRAAP Ranger Training —	-0-	\$ 15,000.00	\$ 15,000.00
(10)	ONDCP Conference (Costs of Attendance) —	-0-	\$ 10,000.00	\$ 10,000.00
(11)	Program Administration (Justice Grant Only) —	\$ 37,983.00	-0-	\$ 37,983.00
		\$379,830.00	\$210,000.00	\$589,830.00

F. Fiscal Year 1992

Projects Proposed		Justice	Interior (PIRAAP)	Total
(1)	Interagency Drug Enforcement Task Force —	\$300,000.00	-0-	\$300,000.00
(2)	Criminal Justice Information System (CJIS) —	\$ 19,602.00	\$150,000.00	\$169,602.00
(3)	Drug Abuse Research & Evaluation —	\$ 33,234.00	\$ 5,000.00	\$ 37,234.00
(4)	Regional Drug-Free Youth Activity Program —	-0-	\$ 30,000.00	\$ 30,000.00
(5)	FBI Law Enforcement Regional Training —	-0-	\$ 700.00	\$ 700.00
(6)	Project COOK - Customs Intelligence Tracking -	-0-	\$ 3,000.00	\$ 3,000.00
(7)	Regional DUI Project —	-0-	\$ 10,000.00	\$ 10,000.00
(8)	Youth Development —	-0-	\$ 20,000.00	\$ 20,000.00
(9)	Community Crime & Drug Abuse Prevention —	-0-	\$ 25,000.00	\$ 25,000.00
(10)	Program Administration (Justice Grant Only) -	\$ 39,204.00	-0-	\$ 39,204.00
		\$392,040.00	\$243,700.00	\$635,740.00

Commonwealth of the Northern Mariana Islands

Office of the Governor

Brief History of the CNMI's Drug Abuse Program and Funding

The CNMI first received federal anti-drug abuse program funds in 1987 after the passage of the federal Anti-Drug Abuse Act of 1986. The CNMI was eligible to participate in the formula grant portion of the Act receiving the state's minimum allocation. The Formula grant program is administered by the Bureau of Justice Assistance (BJA), U.S. Department of the Justice, through a sub-section of the Act known as the "*Narcotics Control Assistance Program* (NCAP)". Under the NCAP, the CNMI received \$512,000 in FY87 and \$502,000 in FY88.

The Anti-Drug Abuse Act of 1986 also contained a provision which authorized the CNMI \$250,000 for insular area drug abuse programs. The said authorization did not receive much support from OTIA and no appropriations were ever made during FY87 and FY88 for the said program.

In the latter part of 1989, the federal Anti-Drug Abuse Act was amended and was renamed as *Anti-Drug Abuse Act of 1988*. Two critical provisions to the Act were inserted by Congress which caused tremendous damage to the CNMI's efforts to effectively combat drug abuse. First, the amendment removed the eligibility of the CNMI to receive the minimum state allocation under the formula grant by grouping Guam, American Samoa, and the CNMI as a "single state" for purposes of determining the funding allocation with Guam receiving 50%, American Samoa 33%, and the CNMI the remaining 17% of the minimum state share. This amendment translates to a 81% reduction in the CNMI's much needed drug funds. The other amendment to the Act was a 50% reduction in the amount authorized for the insular areas which resulted in the CNMI being authorized to receive only \$125,000 under the insular areas drug funds. However, despite the reduction in the authorization level, the FY89 funds were never appropriated. No logical explanation was ever given for the two amendments as both are contrary to the nation's effort to combat drug abuse locally and internationally.

Numerous efforts were initiated by the CNMI and other insular governments to increase the funding level. The Pacific Basin Development Council (PBDC), comprised of the governors of Guam, American Samoa, CNMI, and Hawaii wrote to the Secretary of the Interior requesting for drug abuse funding assistance from OTIA for the Pacific insular areas affected by the funding cut in the 1988 amendment to the federal Anti-Drug Abuse Act. The PBDC also requested assistance in having the insular areas regain their state status under the formula grant of the said Act. The response to the said request resulted in the appropriation of the FY1990 insular areas drug abuse funds. The CNMI received \$125,000 as was authorized by the 1988 amendment. The program was administered by the Technical Assistance Division of the OTIA. The CNMI combined the insular drug abuse funds with the justice formula drug grants to finance the CNMI's FY89 Comprehensive Drug Control and System Improvement Strategy. This program, however, did not received any appropriations under the FY91 and FY92 but was replaced but a regional drug abuse prevention program.

The regional drug abuse prevention program received \$1 million in FY91, \$725,000 in FY92, and the proposed \$375,00 for FY93. The appropriation language and the administering regulations for the use of the said funds did not provide much guidelines

except that the program must be "regional" and must address substance abuse problems. The program is currently being administered by a lower level staff within the Technical Assistance Division of the Office of Territorial and International Affairs (OTIA). The jurisdictions included in the Pacific insular areas program authorization of the Anti-Drug Abuse Act were Guam, American Samoa, and the CNMI. The jurisdictions included in the "regional drug abuse prevention" program, on the other hand, included Guam, American Samoa, CNMI, Federated States of Micronesia, Republic of the Marshalls, and the Republic of Palau. Thus, the funds appropriated in FY91 and FY92 had to be "regional" according to OTIA, and must benefit the listed jurisdictions.

The CNMI submitted a comprehensive Drug Control and Substance Abuse Prevention Strategy for funding consideration under insular areas drug abuse prevention program requesting for over \$916,031 from the FY91 appropriations. The OTIA rejected the application noting that the Strategy was well written but was not "regional". Since the passage of the \$1 million regional drug abuse funds, communication between the insular governments and the OTIA regarding the program were minimal.

A special meeting was then held at the request of OTIA staff and was held at the Department of Interior's Office in Washington, D.C. with representatives from Guam, American Samoa, CNMI, ONDCP, and OTIA staff present. The meeting was the first held by OTIA to discuss the insular areas "regional" drug abuse program funds. Initial discussions were made regarding the current drug problems and current programs funded through federal funds, mostly from the Department of Justice. Several insular governments, including the CNMI, requested for the said insular funds to be transferred to the Department of Justice for coordination in disbursement as they have been very active in the region in the drug abuse program and with established guidelines and have also already developed good working relationships with the respective governments. This was requested to prevent the creation of another "drug czar" within the federal bureaucracy. At the time, the Office of National Drug Control Policy (ONDCP) and the Department of Justice both have designated "drug czars" within their departments and another within DOI is unnecessary and will be duplicative. This was rejected by OTIA and they indicated that they will assign a staff within the OTIA Technical Assistance Division to administer the said program. The meeting resulted in the understanding that the insular governments meet and have local drug conferences to identify the drug problems and the appropriate solutions. The results of the local drug conferences were then to be used as the basis for setting the regional strategy and accompanying programs.

The CNMI immediately began coordination of the said local drug conference and in November of 1990, conducted the first Comprehensive Drug Control and Substance Abuse Prevention Conference. This was the first forum of its kind to gather experts and professionals from the various disciplines involved (education, health, justice, social, youth, etc.,) to jointly identify the drug problems facing the CNMI and the consolidated solutions to addressing the complexity of the problems. The CNMI completed its local conference recommendations and solutions and were then forwarded to OTIA for their information. Subsequently, the CNMI submitted to OTIA the FY1991 Comprehensive Drug Control and System Improvement Strategy for funding consideration with numerous programs proposed for implementation which will directly address the local conference recommendations. Again, the said application was not entertained.

In the latter part of 1991, OTIA called the first meeting of the designated representatives of the participating jurisdictions to discuss the \$1 million appropriated for drug abuse programs. At the meeting, the CNMI again re-submitted its FY1991 Strategy for funding

consideration. The results of the meeting were several including the following:

1. The designated representatives from Guam, American Samoa, CNMI, Federated States of Micronesia, Republic of Palau, and the Republic of the Marshall Islands must be in agreement as to the type of programs and projects to be funded.
2. The objectives of the program must be such that the programs and projects support local programs designed to educate the public about drug abuse and to treat substance abusers in the insular areas; to promote regional initiatives to reduce transshipment of drugs between and through the insular areas; to augment local and other federal funds in the insular areas; to train local law enforcement, education, and public health personnel; and, to participate in cooperative substance abuse prevention programs.
3. The insular areas drug abuse program will be called the "*Pacific Insular Regional Anti-Substance Abuse Program*" or PIRAAP.
4. Several meetings of the PIRAAP working group (designated representatives) will be held throughout the year to review proposals and to discuss ways to coordinate the distribution of funds and implementation of the program. The said meetings were to be paid out of the PIRAAP funds.
5. In June, 1991, the PIRAAP working group met, entertained, and agreed to award numerous programs and projects including the following:

A. American Samoa (\$115,000)

- | | | |
|----|----------|--|
| 1. | \$45,000 | Narcotic Detector Dog |
| 2. | \$15,000 | PIRAAP Conference/Meeting |
| 3. | \$15,000 | PIRAAP Ranger Training (To train 2 Law Enforcement Officers) |
| 4. | \$10,000 | ONDCP Conference (To pay for Attendance) |
| 5. | \$ 5,000 | Local Drug Conference |
| 6. | \$25,000 | Drug-Free Schools Program |

B. CNMI (\$210,000)

- | | | |
|----|-----------|--|
| 1. | \$160,000 | Narcotic Detector Dog |
| 2. | \$15,000 | PIRAAP Conference/Meeting |
| 3. | \$15,000 | PIRAAP Ranger Training (To train 2 Law Enforcement Officers) |
| 4. | \$10,000 | ONDCP Conference (To pay for Attendance) |
| 5. | \$10,000 | Local Drug Conference |

C. Federated States of Micronesia (\$97,000)

- | | | |
|----|----------|--|
| 1. | \$45,000 | Narcotic Detector Dog |
| 2. | \$15,000 | PIRAAP Conference/Meeting |
| 3. | \$ 4,000 | PIRAAP Ranger Training |
| 4. | \$ 3,000 | ONDCP Conference (To pay for Attendance) |
| 5. | \$25,000 | Local Drug Conferences |
| 6. | \$ 5,000 | FBI Law Enforcement Regional Training |

D. Guam (\$115,000)

- | | | |
|----|----------|--|
| 1. | \$75,000 | Narcotic Detector Dog (Training the Trainer) |
| 2. | \$15,000 | PIRAAP Conference/Meeting |
| 3. | \$15,000 | PIRAAP Ranger Training (To train 2 Law |

		Enforcement Officers)
	4. \$10,000	ONDCP Conference (To pay for Attendance)
E.	Republic of Palau	(\$73,000)
	1. \$45,000	Narcotic Detector Dog
	2. \$15,000	PIRAAP Conference/Meeting
	3. \$ 4,000	PIRAAP Ranger Training
	4. \$ 3,000	ONDCP Conference (To pay for Attendance)
	5. \$ 5,000	Local Drug Conference
	6. \$ 1,000	FBI Law Enforcement Regional Training
F.	Republic of the Marshall Islands	(\$73,500)
	1. \$45,000	Narcotic Detector Dog
	2. \$15,000	PIRAAP Conference/Meeting
	3. \$ 4,000	PIRAAP Ranger Training
	4. \$ 3,000	ONDCP Conference (To pay for Attendance)
	5. \$ 5,000	Local Drug Conference
	6. \$ 1,500	FBI Law Enforcement Regional Training

The OTIA staff acting as the Program Manager (drug czar) for the OTIA-administered insular areas drug funds indicated that his office will coordinate the training for the Narcotic Detector Dog, the Ranger Training, and the FBI Regional Law Enforcement Training. The ONDCP will schedule the annual conference but PIRAAP will pay for the local participants. Each participating jurisdictions will coordinate and conduct the local drug conferences prior to the regional PIRAAP conference/meeting.

This was all completed and agreed to by the PIRAAP working group in June, 1991. However, no grant awards or memorandum of agreement were issued until after repeated inquiries from the CNMI representative. The said memorandum of agreement (grant awards) were issued by OTIA in October, 1991, about a year from the date the funds were appropriated and about six months from the date the PIRAAP working group met and agreed to fund the projects listed above. The CNMI representative to the PIRAAP working group had repeatedly reminded the OTIA PIRAAP program manager about the urgent need to disburse the much needed drug funds and to get the program moving as it will be difficult for OTIA and the insular governments to justify subsequent funding needs if the FY91 and FY92 funds have yet to be utilized. Responses from OTIA about this matter is one of indifference.

The PIRAAP Ranger Training for the CNMI is scheduled for the first few weeks of March, 1992. The training for the Narcotic Detector Dog has yet to be set as OTIA have failed to coordinate the training as originally agreed to in order to minimize the costs and to allow for coordination among the participating jurisdictions.

In November, 1991, the PIRAAP working group met again for the second time to discuss continuing program proposals from the participating jurisdictions. The meeting was very disorganize as most PIRAAP working group members received their meeting agenda via facsimile just two days prior to the scheduled meeting. Several events occurred during this second PIRAAP working group meeting and include the following:

1. PIRAAP working group members aired dissatisfaction regarding the lack of communication between OTIA and the insular areas and the seeming inability for OTIA

to process and issue grant awards (memorandum of agreement) on a timely basis for programs and projects already approved by the PIRAAP working group.

2. PIRAAP working group attempted to establish a Memorandum of Understanding (later recommended to be a resolution) regarding the roles of the participating jurisdictions and the role of OTIA on the insular drug abuse programs. This documentation delineating the roles and responsibilities was recommended by the group in light of the OTIA's inability to establish substantive guidelines, issue grant awards on a timely basis, and keep vital information flowing. This document is presently being reviewed by OTIA staff.
3. The PIRAAP working group recommended speedy issuance of grant award documents (memorandum of agreement) to all programs and projects receiving approval by the PIRAAP working group.
4. The OTIA representative agreed that the PIRAAP working group comprised of the official representatives of the participating jurisdictions will have the authority to review and recommend programs for funding under the insular areas drug abuse funds subject to the approval of the Assistant Secretary.
5. Some of the programs recommended for funding which will benefit the CNMI include the following:

A.	Regional DUI Project:	\$10,000
B.	Regional Drug-Free Youth Activity Program:	\$30,000
C.	FBI Regional Training:	\$ 700
D.	Project COOK:	\$ 3,000

The CNMI is in the process of submitting \$200,000 to implement four programs under the FY92 insular areas drug funds. The programs will include \$150,000 for Criminal Justice Information System (CJIS), \$20,000 for Youth Development Program, \$25,000 for Community Crime and Drug Abuse Prevention Program, and \$5,000 for Research and Evaluation. The CJIS project was submitted for review during the last PIRAAP meeting but was unfairly rejected by the representative from the Republic of Palau for no other reason than that the fact that he feels the CJIS project was not regional. That effectively ceased the discussion at that time. Since then the CNMI has developed an extensive proposal for the CJIS project and is being re-submitted to OTIA for their review and approval in the upcoming meeting PIRAAP meeting scheduled for March, 1992.

One of the most critical aspect that causes the delay in distribution of insular areas drug funds include the following:

1. The procedures established by OTIA through the PIRAAP working group involves a large geographical area comprised of numerous politically autonomous governments with different expectations and capability.
2. The term "regional" has never been adequately defined. Different concepts of the term have emerged during the PIRAAP working group meeting that confrontations between and amongst the participating jurisdictions and OTIA are difficult to avoid in light of the perceived veto authority of any of the six jurisdictions and from OTIA.
3. The PIRAAP meeting/conference to discuss project proposals and awarding of the projects must be held more frequently. Since the passage of the FY91 appropriation of the insular areas drug abuse funds (\$1 million), only two PIRAAP meetings have been held and only one set of awards have been issued for each participating jurisdiction. The recommendations for award from the second PIRAAP meeting have yet to be awarded by OTIA. Project proposals from participating jurisdictions must be disseminated by OTIA in advance of any PIRAAP meeting to allow sufficient review of the proposals.

4. OTIA must designate more people to administer the PIRAAP program. AT the present, it seem that the PIRAAP Program Manager is unable to keep up with the demands of the program and the participating jurisdictions. If OTIA cannot allocate more manpower to assist the current Program Manager, then Congress should consider transferring the insular areas drug abuse funds to the Department of Justice who administers the drug control program in the insular region under the Formula grant portion of the Anti-Drug Abuse Act of 1988. The Department of Justice has sufficiently demonstrated their ability to administer the drug program in the Pacific Insular Areas and can consolidate the formula grant with the insular grant into one comprehensive substance abuse program. This will enable the participating jurisdictions to implement their programs on a more consolidated, organized, and timely manner.

5. The insular areas drug abuse program must be more focused on its purposes. The limited amount of money cannot adequately provide sufficient resources to perform education, prevention, enforcement, and treatment of substance abuse in only one jurisdiction. To increase the participating jurisdictions to six (American Samoa, Guam, CNMI, Federated States of Micronesia, Republic of the Palau, and the Republic of the Marshall Islands) for an area larger than the continental United States is unrealistic. For OTIA to recommend the reduction of the insular areas drug abuse funds to only \$325,000 in FY93 for the same program covering the same jurisdictions to implement the same purposes is a demonstration of continuing lack of comprehension of the problems facing this region.

6. The OTIA should concentrate on helping the region fight drug abuse and not be an obstacle in the implementation of the vital programs. Numerous layers of bureaucracy on a program that lacks guidelines is bound to fail. A program saturated with expectations of addressing multi-disciplinary drug problems on a region that is geographically larger than the continental United States with participants comprised of political different governments is bound to fail.

The CNMI, however, will continue its efforts to assist the nation in its battle against substance abuse. The Pacific Insular Areas are known to be transit points for hard drugs flowing from the East-Asian countries comprising the "Golden Triangle" en route to the U.S. The amount of federal funds being channelled to this region is miniscule considering the current resources available at the national and state level.

Congress must reinstate the "state status" for the CNMI and American Samoa under the Formula grant portion of the federal Anti-Drug Abuse Act of 1988. At the present, as noted earlier, the CNMI receives only 33% of the minimum state share. American Samoa receives the other 67%. The funding injustice and discrepancy must be corrected and must be done soon.

Congress must also increase the Pacific Insular Areas Drug Abuse funding to an amount that is equal to or greater than the FY91 appropriation (\$1 million). The jurisdictions eligible to participate involve a large geographical area with six distinct and politically different governmental entities. The purposes of the program is also too diverse in that the limited funds are intended to address the problems of education, prevention, enforcement, and treatment of substance abuse. This is a program established to accomplish a large goal for a large area with limited money. The program must be more focused and must be funded more if Congress and the Administration are serious about fighting the menacing effects of substance abuse which threatens the fabric of our global community.

NORTHERN HIGH SCHOOL PROPERTY

H

NORTHERN HIGH SCHOOL PROPERTY

- All documents and information required by U.S. GSA were submitted to local Air Force in October 1991. The requested additional information included the legal description for an access and utility right-of-way easement for the 80-acre school site.
- Documents for the Northern High School property were successfully processed by U.S. GSA in November 1991 and forwarded to OTIA-DOI (Stella Guerra) for concurrence.
- Although notification of Determination of Surplus for the Northern High School property has yet to be received by GovGuam, the Department of Education prepared and submitted an application for the Northern High School property to the U.S. Department of Education in March 1992.
- U.S. DOE has indicated preliminary approval of the Northern High School property's application and has requested U.S. GSA for advise on the status of the subject property.
- While in Washington, D.C., we recommend that OTIA-DOI and U.S. GSA be contacted to determine their position on the excessing of the Northern High School site.



U.S. DEPARTMENT OF EDUCATION

Jackson Federal Office Building
915 Second Avenue
Seattle, Washington 98174-1099

FEDERAL REAL PROPERTY
ASSISTANCE PROGRAM
Western Zone

(206) 553-4962
FAX 553-6445

April 10, 1992

Mr. Clark Van Epps
Director
Office of Real Estate Sales (9DR)
General Services Administration
525 Market Street
San Francisco, CA 94105

Dear Mr. Van Epps:

You have probably, by now, received a copy of the Governor of Guam's letter to me dated March 17, 1992, transmitting an application to acquire an 80 acre parcel of land identified as Lot Marbo Base Command "B"-4, Andersen AFB. It is my understanding that a copy of that application has also been furnished to your office.

Having reviewed the material you will find that the property is desired for the construction of a new high school facility. We are aware of plans for the proposed new Northern High School, have seen the proposed site, and feel that the request is a reasonable one.

Accordingly, it would be very much appreciated if you could advise me as to the status and availability of the property concerned. A copy of my response to Governor Ada is enclosed.

Thank you for your cooperation and assistance.

Sincerely,


George E. Hoops
Director

cc: Peter Guerrero
Dr. Franklin Quitugua
David Hakola

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Lester/Emile
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Thales



Secretary of Guam
Frederick B. Bues

OFFICE OF THE GOVERNOR
L'ESPLAN I MAGALANI
AGANA, GUAM 96910 U.S.A.

MAR 17 1992

Mr. George E. Hoops
Director, Federal Real Property
Assistance Program
U.S. Department of Education
915 Second Avenue
Seattle, Washington 98174-1099

Hafa Adai Mr. Hoops:

I am pleased to inform you that we have completed and are submitting our application for the following federal real property to be acquired for construction of the Northern High School campus, as provided for under 40 USC 484(k)(1)(A):

80 acres at Lot Marbo Base Command "B"-4
Andersen Air Force Base, Yigo, Guam

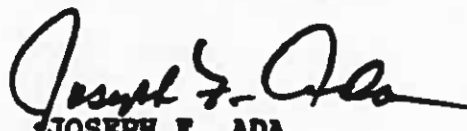
Enclosed are one original and two copies of the application, as required. We have also forwarded a copy to Region 9 General Services Administration for their review.

It is our belief that the Northern High School campus will provide substantial public benefit to the community and we urge that the transfer of this property be at no cost under the Public Benefit Allowance Program.

We look forward to your favorable review of this application. I would also like to extend to you our appreciation for your time, assistance, and cooperation in helping us in our efforts to acquire this property.

Should you have any questions, please do not hesitate to contact Mr. Peter P. Leon Guerrero, Director of the Bureau of Planning, P.O. Box 2950, Agana, Guam 96910 or by telephone at (671)472-4201/3.

Sinsuru Yan Magahet,

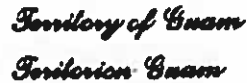

JOSEPH F. ADA
Governor of Guam

Enclosure

cc: General Services Administration



Commonwealth Now!



COMMONWEALTH NOW

OCT 3 1991

Honorable Joseph F. Ada
Governor of Guam
Agana, GU 96910

Dear Governor Ada:

Thank you for your letter of September 12, 1991, requesting our assistance in acquiring a portion of the Anderson Administrative Annex, Anderson Air Force Base, Guam, for high school use in northern Guam.

The General Services Administration (GSA) will be pleased to work with the Government of Guam (GOVGUAM) to expedite the availability of this property. We understand that the Department of the Air Force (Air Force) is considering the possibility of reporting the approximately 80 acres to GSA for further Federal use or disposal.

As in the past, we have referred your letter to the Office of Territorial and International Affairs, Department of the Interior (DOI) for review.

If the property is reported excess to Air Force needs and DOI recommends that GSA proceed with disposal, existing law requires that other Federal requirements be considered first before the property can be determined surplus and made available for local public uses. In addition, the requirements of the Stewart B. McKinney Homeless Assistance Act of 1987, as amended, will apply.

We noted that a copy of your letter was sent to the Department of Education (ED). If the property is not required for Federal needs or homeless purposes, we would be glad to consider a recommendation from ED for assigning this property for conveyance to GOVGUAM for educational use. We will advise you if the property is determined surplus and made available for educational use.

Sincerely,

EARL E. JONES
Commissioner

EARL E. JONES
Commissioner

OCT 3 1991

The Honorable Stella G. Guerra
Assistant Secretary
Territorial and
International Affairs
Department of the Interior
Washington, DC 20240

Dear Ms. Guerra:

Enclosed is a copy of a September 12, 1991, letter, from the Governor of Guam, outlining the desire of the Government of Guam to acquire a portion of the Anderson Administrative Annex, Anderson Air Force Base, Guam, for high school use in northern Guam.

Since the property is excess to the Department of the Air Force needs, it may be reported to the General Services Administration (GSA) in the near future.

As we advised the Governor of Guam, we are requesting your advice whether GSA should accept the property from the Air Force and dispose of the property consistent with our standard procedures.

Sincerely,

EARL E. JONES
Commissioner

EARL E. JONES
Commissioner

Enclosure

DOI PROPERTY LOT NO. 7133, YIGO

DOI PROPERTY LOT NO. 7133, YIGO

- In a March 1990 letter, the Governor responded to OTIA-DOI's request for additional information regarding the Governor's earlier request to utilize Lot 7133 in Yigo for agricultural purposes. The intent of the use of Lot 7133 (to stimulate agricultural production rather than to generate revenues) for the Territory's agricultural leasing program was emphasized.
- In February 1991, OTIA-DOI provided a draft lease agreement for our review. Comments and concerns were requested from local relevant agencies.
- In May 1991, the Governor provided suggested changes to the draft lease agreement to OTIA-DOI. In a meeting with Tony Palomo, the following major points were agreed to:
 - 1) That a 10 year lease would be issued with 5 year renewals;
 - 2) That rent would be \$40 per acre per year, consistent with the Ariendo Program.
- To date, we have not received a final lease agreement. We need to followup the status of the lease agreement with DOI.

MAY 10 1991

TO	Initials	Date
PAUL	<i>[initials]</i>	
MIKE	<i>[initials]</i>	
RETE	<i>[initials]</i>	
SPECIAL AGENT		
L.F. GOV.		
GOVERNOR		

The Honorable Stella Guerra
 Assistant Secretary for
 Territorial and International Affairs
 Office of the Secretary
 U.S. Department of the Interior
 Washington, D.C. 20240

Hafa Adai Ms. Guerra:

This is to inform you that I have received and reviewed the draft lease agreement between the Department of Interior and the Government of Guam for DOI Property Lot. No. 7133 in Yigo for agricultural purposes.

After review by relevant local government agencies, the following comments were brought up and are provided as suggested changes to the draft lease agreement:

1. In Section Two, Use of Property: Livestock raising (such as cattle and goats) should be specifically included.
2. In Section Two: The Government of Guam should be allowed to authorize lessees to make improvements to the available support systems, without prior approval, beyond that authorized in Section Five (F).
3. In Section Three, Term: A five year period appears to be too short for the Government of Guam and/or farmers to recover investments. A 10-20 year lease term is preferred. If the five year period stands, then it is proposed that the initial term of the lease begin October 1, 1991 and end September 30, 1996 with options to renew..
4. In Section Four, Rent: The U.S. Government should lease the property to the Government of Guam at no cost.
5. In Section Five (B), Other Covenants and Agreements: The U.S. Department of Interior should have discussions with the Government of Guam before additional easements are approved by DOI.

Wjg

10 yr + 5 yr renewal

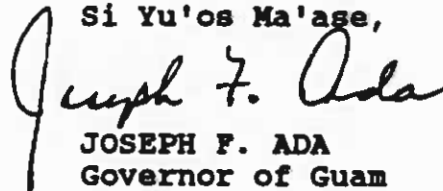
\$40/acre/yr

Ms. Stella Guerra
Page 2

6. In Section Five (C): DOI should give the Government of Guam 90 day notice if they wish to terminate; this is to enable lessees to clear their crops if termination is necessary.

Thank you for providing us the opportunity to comment on the draft lease agreement. It is hoped that you will concur with the concerns expressed. Should you have any questions, please do not hesitate to contact my staff Mr. Peter P. Leon Guerrero of the Bureau of Planning at (671) 472-4201/3. Thank you for your continuing assistance.

Si Yu'os Ma'age,

A handwritten signature in dark ink, appearing to read "Joseph F. Ada". The signature is written in a cursive, flowing style. The first letter "J" is large and loops around the first part of the name. The last name "Ada" is written in a simpler, more direct cursive. The signature is positioned above the printed name and title.

JOSEPH F. ADA
Governor of Guam

SMITTED FROM

02.15.91 11:51 P.01 •



UNITED STATES DEPARTMENT OF THE INTERIOR
TERRITORIAL AND INTERNATIONAL AFFAIRS
238 O'HARA STREET
POH BLDG., SUITE 200
AGANA, GUAM 96910



February 15, 1991



Lou Pangelinan, Governor's Office

Peter Leon Guerrero, Planning

Attached is copy of letter to Governor Ada relative to proposed
lease of DOI property (Lot 7133) for agricultural purposes,
along with draft of suggested lease agreement.

Lease draft is partially garbled but readable.

Original is in mail.

Thanks,

A handwritten signature in black ink, appearing to read "Tang".

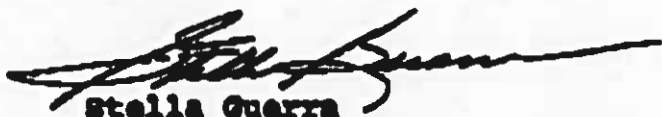
Dear Governor Ada:

After extensive study and coordination with other Federal agencies, I believe our office can proceed to work out a lease arrangement with the Government of Guam for Lot 7133. We have been gathering detailed information and ascertaining the various Federal requirements, procedures and policies regarding agricultural leases. It appears that the Interior Department has not entered such lease agreements with Guam in the past. Hence, we apparently are breaking new ground, so to speak.

The next step should be discussions between us to set the terms and conditions of a lease. A draft lease agreement accompanies this letter. I have asked Tony Palomo, our Field Representative, to work with your staff on the proposal. It is our understanding that the 46-acre lot would be used for long-term agricultural leases for livestock and vegetable production, as part of the Guam government's agricultural leasing program. The local program would be administered under the terms of Guam Public Law 15-18.

We look forward to working with you on this worthwhile project.

Sincerely,



Stella Guerra
Assistant Secretary
Territorial and International Affairs

Enclosure

TRANSMITTED FROM

AGREEMENT

WHEREAS, the United States Government is the owner of Lot 7133, located in Guam in the municipality of Yigo; and

WHEREAS, the Government of Guam has requested that Lot 7133 be leased to the Guam government so that the parcel can be used in an on-going sublease program designed to stimulate local agricultural development; and

WHEREAS, the United States Government wishes to encourage the development of agricultural on Guam; and

WHEREAS, the property is located in the flight control zone of Anderson Air Force Base, which restricts the type of use and development on the property; and

WHEREAS, the property is under the administrative oversight of the Department of the Interior; and

WHEREAS, the Secretary of the Interior has delegated to the Assistant Secretary of the Office of Territorial and International Affairs the responsibility for carrying out the Secretary's authority;

NOW, THEREFORE, the Government of the United States of America, (hereafter referred to as U.S. Government) acting by and through the Secretary of the Interior, as Lessor, agrees to lease to the Government of Guam, (hereafter referred to as Guam) as lessee, the property described below, on the terms and conditions as outlined herein:

1. Property: Lot 7133, consisting of approximately 45.93 acres, and located in the municipality of Yigo, as shown on the Guam Department of Land Management map No. C4-667471, marked Exhibit A, attached hereto and made a part hereof; Together with all improvements thereon and appurtenances thereunto belonging.

2. Use of Property. The sole purpose for which Guam shall use the leased property, in the absence of prior written approval of the U.S. Government for any other use, is the following: To sublet parcels to local farmers, farm cooperatives and organizations for agricultural purposes, specifically the raising of commercial fruit and vegetable farming.

Together with the rights of ingress and egress and the right, in common with others, to the use of all supporting facilities, roadways, trails, and tracks serving the leased property to the extent necessary to enable Guam to use same for the purpose of this lease.

TRANSMITTED FROM

Lease, page 2

3. **Term.** The initial term of this lease shall be for the five-year period beginning January 1, 1991, and ending December 31, 1995, unless sooner terminated in accordance with the "Other Covenants and Agreements" hereof. This lease may be renewed only by written instrument duly executed by both parties.

4. **Rent.** Guam shall pay the U.S. Government an annual rental of _____ per acre used, payable quarterly. Payment shall be made to the Treasury of the United States, on the first day of each quarter.

5. Other Covenants and Agreements.

A. Guam, at its own expense, shall so protect, preserve, maintain and repair the leased property, that the same will at all times be kept in at least as good condition as when received hereunder, subject, however, to ordinary wear and tear.

B. SUBJECTION TO EXISTING AND FUTURE EASEMENTS AND RIGHTS OF WAY

This lease is subject to all outstanding easements and rights of way for location of any type of facility over, across, in and upon the leased property, or any portion thereof, and to the right of the U.S. Government to grant such additional easements and rights of way over, across, in and upon the leased property as it shall determine to be in the public interest; provided, that any such additional easement or right of way shall be conditioned on the assumption by the Grantee thereof of liability to Guam for such damages as Guam shall suffer for property destroyed or property rendered unusable on account of Grantee's exercise of its rights thereunder. There is hereby reserved to the holders of such easements and rights of way as are presently outstanding or which may hereafter be granted, to any workers officially engaged in the construction, installation, maintenance, operation, repair, or replacement of facilities located thereon, and to any Federal or local official engaged in the official inspection thereof, such reasonable rights of ingress and egress over the leased property as shall be necessary for the performance of their duties with regard to such facilities.

C. TERMINATION

The U.S. Government shall have the right to terminate

Lease, page 3

this lease, at any time, without prior notice, and regardless of any lack of breach by Guam of any of the terms and conditions of this lease. In the event of termination for any reason not involving a breach by Guam of the terms and conditions of the lease, the U.S. Government shall make an equitable adjustment of any advance rentals paid by Guam hereunder.

Either party may terminate this agreement in the event of breach by the other party of any of the terms and conditions set forth herein, and failure to correct such breach within 90 days written notice thereof to the breaching party.

In the event Guam shall elect to terminate this lease for any reason other than a breach, Guam shall pay to the U.S. Government the amounts and under the conditions set forth in the following paragraph as if the U.S. Government had terminated the lease for a breach.

In the event that the U.S. Government shall elect to terminate this lease on account of the breach by Guam of any of the terms and conditions hereof an adjustment in advance rentals paid by Guam shall be made, and the U.S. Government shall be entitled to recover and Guam shall pay to the U.S. Government:

- (1) The costs incurred in resuming possession of the leased property.
- (2) The costs incurred in performing any obligation on the part of Guam to be performed hereunder.
- (3) An amount equal to the aggregate of all rents, long term maintenance obligation and charges assumed hereunder and not theretofore paid or satisfied, less the net rentals, if any, collected by the U.S. Government on the reletting of the leased property, which amounts shall be due and payable at the time when such rents, obligations and charges would have accrued or become due and payable under this lease.

D. SURRENDER

Upon the expiration of this lease or its prior termination, Guam shall quietly and peacefully remove

Lease, page 4

itself and its property from the leased property and surrender the possession thereof to the U.S. Government; provided, in the event the U.S. Government shall terminate this lease upon less than thirty (30) days notice, Guam shall be allowed a reasonable period of time, as determined by the U.S. Government, but in no event to exceed thirty (30) days from receipt of notice of termination, in which to remove all of its property from and terminate its operation on leased property. During such period prior to surrender, all obligations assumed by Guam under this lease shall remain in full force and effect; provided, however, that if the U.S. Government determines that such action is equitable under the circumstances, it may suspend, in whole or in part, any further accruals of rent or maximum amount to be expended between the date of termination of the lease and the date of final surrender of the leased property.

E. RESTORATION OF LEASED PROPERTY

Before the expiration or prior termination of this lease, Guam shall restore the leased property and each item thereof to the condition in which it was received, or to such improved condition as may have resulted from any improvement made therein by the U.S. Government or by Guam during the lease term, subject however, to ordinary wear and tear; provided, in the event the U.S. Government shall terminate this lease upon less than thirty (30) days from receipt of notice of termination, Guam shall have thirty (30) days to accomplish such restoration.

F. INSTALLATIONS, ALTERATIONS AND REMOVALS

During the term of this lease, or any extension thereof, Guam shall have the right, at its own expense, to install such of its own machinery and equipment, to make such minor improvements and additions and to attach such removable fixtures in or upon the leased property as may be necessary for its use of the leased property pursuant to this lease, and to remove same at any time prior to the expiration or termination of this lease or any extension thereof. All property not so removed shall be deemed abandoned by Guam and may be used or disposed of by the U.S. Government in any manner whatsoever without any liability to account to Guam therefor, but such abandonment shall in no way reduce any obligation of Guam for restoration as provided herein.

It is expressly agreed and understood that Guam will make no substantial alterations, additions or

Lease, page 5

betterments to, or installations upon, the leased property without the prior written approval of the U.S. Government, and then only subject to the terms and conditions of such approval which may include an obligation of removal and restoration upon the expiration or termination of the Lease. Except insofar as said terms and conditions may be expressly provided otherwise, all such alterations, additions, betterments and installations made by Guam shall become the property of the U.S. Government when annexed to the leased property or any part thereof.

G. INDEMNIFICATION BY LESSOR
U.S. GOVERNMENT NON-LIABILITY

Guam covenants that it will indemnify and save and hold harmless the U.S. Government, its officers, agents and employees for and from any and all liability or claims for loss of or damage to any property owned by or in the custody of Guam, its officers, agents, servants, employees, subtenants, licensees, or invitees, or for the death of, or injury to any of the same which may arise out of or be attributable to the condition, state of repair or Guam's use and occupancy of the leased property.

H. LIENS

Guam shall promptly discharge or cause to be discharged any valid lien, right in rem claim or demand of any kind, except one in favor of the U.S. Government, which at any time may arise or exist with respect to the leased property or material or equipment furnished therefor, or any part thereof, and if the same shall not be promptly discharged by Guam, the U.S. Government may discharge, or cause to be discharged, the same at the expense of Guam.

I. ACCESS

The U.S. Government shall have access to the leased property at all reasonable times for any purpose not inconsistent with the quiet use and enjoyment thereof by Guam, including, but not limited to, the purpose of inspection.

J. FAILURE OF GOVERNMENT TO INSIST ON COMPLIANCE

The failure of the U.S. Government to insist, in any one

Lease, page 6

or more instances, upon performance of any of the terms covenants or conditions of this lease shall not be construed as a waiver or relinquishment of the U.S. Government's rights to the future performance of any such terms, covenants or conditions and Guam's obligations in respect to such future performance shall continue in full force and effect.



Territory of Guam

French name: 'Guam'

OFFICE OF THE GOVERNOR
L.F. BERNARD - HAGA LANS
AGANA CLAM 9690 U.S.A.

MAR 26 1990

The Honorable Stella Guerra
Assistant Secretary for
Territorial and International Affairs
Office of the Secretary
U.S. Department of the Interior
Washington, D.C. 20240

Hafa Adai Ms. Guerra:

The purpose of this letter is to provide further details on my request to utilize Lot 7133 Yigo, Guam. In essence, this lot will be utilized for agricultural purpose, both for livestock and vegetable production. Irrigation facilities, fencing, storage structures and related facilities will be built on the land. The useful life of these facilities will be dependent on the length of the lease. The program envisioned above will be administered in consonance with Public Law 15-18 as amended which allows the long term lease of property for agricultural purposes.

Agricultural use of Lot 7133 is compatible with use of the surrounding area. South, east and west of Lot 7133 are GovGuam properties currently leased for agricultural purposes and zoned as such. North of the property is Andersen Air Force Base whose Air Installation Compatible Use Zone criteria, resulting from aircraft operations, indicate that agricultural use is compatible with these operations. Lastly, although Lot 7133 is located within Guam Principal Source Aquifer, the Guam Environmental Protection Agency has indicated that agricultural use of this area will not adversely affect Guam's Water Lens.

In submitting this additional information, I wish to highlight an important note that the intent of our agricultural leasing program is to stimulate agricultural production rather than to generate revenues through the lease of public property. In fact, current law mandates that annual lease rates under the long term lease program can not exceed 6% of the fair market value at the time of lease execution. Rates lower than 6% are even given to those who make substantial investments in the leased land as an incentive. For the short term lease program, regulations currently mandate rents at the low price of \$40 per acre per year.



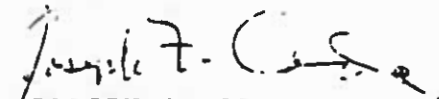
Commonwealth Now

The Honorable Stella Guerra
Page 2

I trust the above information satisfies the concerns expressed by your staff. Should you have any further questions, my staff Mr. Peter P. Leon Guerrero of the Bureau of Planning can be contacted at (671) 472-4201/3.

I look forward to your expeditious processing of my request for Lot 7133. Thank you for your continuing assistance.

Sincerely,


JOSEPH F. ADA
Governor of Guam

cc: Nancy Boone, OTIA

WAR IN THE PACIFIC
NATIONAL HISTORICAL PARK



GOVERNMENT OF GUAM
AGANA GUAM 96910

MAY 05 1992

Memorandum

To: Executive Assistant to the Governor
From: Director, Bureau of Planning
Subject: War in the Pacific Park

On May 1, 1992, Mike Cruz and I met with Mr. Ed Wood, NPS Superintendent of the War in the Pacific Park to discuss issues pertaining to the park. Specifically, we focused on status of remaining acquisition; status of visitor center construction; and use of park areas for active recreational activities.

Among items discussed were:

Status of Acquisition

- * NPS General Management Plan proposed reportedly minor revisions to the park boundary; revision included addition of 137.9 acres and deletion of 36.5 acres. According to Wood, the plan has not been implemented, however, discussions with Agat and Santa Rita mayors have resulted in some agreement on the areas to be deleted (involving a parcel proposed for additional playground and open field for the Oceanview High School). The proposed inclusion involves some hillside area in Piti, a part of the Mt. Tenjo vista.
- * Between 1970-72, the Government of Guam conveyed some 817 acres of land pursuant to a preliminary boundary established for the National Park, in exchange for 62 acres of federal property in the port area. When the park was instituted however, the enabling legislation excluded 319 acres already conveyed to NPS. Since that time, NPS has used a portion of that parcel to exchange for private lands within the park. We expressed concern over the use of such parcels and the lack of consultation by NPS in such exchanges resulting in an imposed burden upon GovGuam to provide infrastructure in areas possibly not intended for development had the land remained in GovGuam's ownership.



- * There are presently 884 acres of GovGuam land slated for inclusion in the park, of which 809 acres are submerged lands. We expressed our difficulty in transferring submerged lands in fee simple (the areas include beaches along Asan, Piti and Agat). Wood agreed that fee simple ownership was not a requirement and was agreeable to some form of MOU that allowed for joint management (NPS/GovGuam) of the submerged lands; NPS was specifically concerned about preventing uses that would detract from the "park's theme." With regard to fast lands (75 acres), traditional uses such as picnicking would be allowed to continue if government-owned coastal properties are transferred in fee simple to NPS.

Status of Visitor Center Construction

- * There are two versions of congressional bills amending US Public Law 95-384, which among other things, propose additional funding for the park; HR 4974 increases acquisition authorization from \$16 million to \$25 million, and construction from \$500,000 to \$8 million. The Senate version, S 2321, increases only the construction authorization by the same amount as the House version.
- * Wood indicated that his priority is to get the visitor center completed in order to guarantee future federal support. Anticipating that the appropriation will go through for FY93, he has convinced the NPS architects to begin design work.

Use of Park Areas for Active Recreational Uses

- * Due to the growing demand for playing fields by Guam's ballplayers, we broached the possibility of using the Asan Park for a baseball field. Woods indicated that while he couldn't agree with constructing a ball field, he had no problems with casual as opposed to organized use for such purposes provided marking and installation of bases were not part of the use. (For your information, I received a call from Ben Bibb of Congressman Blaz's office, who indicated that higher level discussions already approved the baseball use and suggested a letter from the Governor to the Deputy Administrator of NPS requesting the use would initiate action. What Ben offered as allowable and what Wood would agree to are different.)

- * During our earlier discussion, Wood pointed out the difference between Guam and Saipan insofar as allowable uses were concerned. Because the American Memorial Park is not a "historical" park, CNMI has greater flexibility over the types of activities that occur on the park grounds. But because the War in the Pacific Park is a historical park, there are restrictions prohibiting certain uses that are viewed incompatible with the park's "theme." On the other hand, Japanese funding to the American Memorial Park could not be used for purposes that directly memorialized "the enemy", which might not apply to Guam since our park memorializes all those who fought in the Pacific Theater.

Conclusion

Much work is needed to deal with defining the park's boundary (and possibly even exploring alternatives to a "historical park" such as a "memorial" park, especially if Congress does not come through with funding), seeking additional support for the park facility beyond the visitor center construction requirements, and promoting the park not only as a national park but as a park the people of Guam can use and be proud of. To this end, he desires greater participation by the Guam community -- both the government and the private sector. In particular, he viewed the 50th Anniversary Committee as a prime vehicle to promote the park's development. In this regard, he is interested in meeting with Governor and/or the Lt. Governor to discuss ways for increasing the community's involvement.

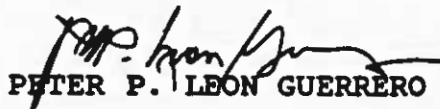
If the Government of Guam is interested in seeing the War in the Pacific Park completed, we should assist the NPS Superintendent in a number of different areas, and our assistance should be initiated soon given that the window of opportunity for federal attention is only until the 50th Anniversary, in July 1994. We can demonstrate support by:

- * supporting Congressional approval of HR 4974 for appropriation and not just authorization;
- * resisting pressure to rezone park lands still under private ownership;
- * utilizing the 50th Anniversary Committee to work with the NPS officials in proposing recommendations for revisions to the park boundary and to suggest ways for resolving land acquisition issues;

- * utilizing the 50th Anniversary Committee to promote construction of the Visitor Center and other related facilities through the establishment of subcommittees mandated with seeking funds and in-kind support;
- * resisting pressures to rezone park lands still under private ownership; and
- * utilizing the 50th Anniversary Committee to develop and pursue community awareness about the park and its beneficiaries.

To facilitate these activities, I recommend that the Governor and/or the Lt. Governor, who is chair of the 50th Anniversary Committee, meet with Mr. Wood. I have offered Mr. Wood that I assist in setting up such a meeting.

Please let me know of your decision. I am available to discuss this further with you or the Governor/Lt. Governor.


PETER P. LEON GUERRERO

The 50th anniversary of the war in the Pacific has fueled questions regarding the status of the implementation of the War in the Pacific National Historical Park. The purpose of this report is to discuss implementation efforts particularly in terms of the acquisition of lands for the Park. This report also updates and refines a prior report produced by the Bureau of Planning in 1984 entitled "Government Property Deeded for the National Park".

In 1978, Public Law 95-384 formally created the War in the Pacific National Historical Park. The table below shows acreage and ownership.

OWNERSHIP OF PARK LANDS (in acres)			
	<u>LAND</u>	<u>WATER</u>	<u>TOTAL</u>
Interior	601.26		601.26
Navy	11.50	193.16	204.66
GovGuam	65.38	808.69	874.07
Private	237.96		237.96
Unknown	7.95		7.95
TOTAL	924.05	1001.85	1925.91

Source: Land Protection Plan, Sept. 1983.

It should be noted that the General Management Plan (Jan. 1983) reported 1072 acres of fast land and 1002 acres of submerged lands.

On April 4, 1969 (Doc. No. 90143), the U.S. Department of the Interior deeded 62 acres (30 acres commercial port and 32 acres

industrial park lands) to the Government of Guam under the authority of the Submerged Lands Act of 1963 with the condition that GovGuam convey public lands for the proposed National Park. Between 1970 and 1972, GovGuam conveyed 816.7 acres of land for the proposed park¹.

Comparing the boundaries of the Park as created by law with the properties that were deeded to the NPS before the Park was Congressionally established indicates that 319.24 acres of GovGuam land that were deeded for the Park fell outside park boundaries. Of these lands, 3.29 acres were returned to the Government of Guam for the Agat Marina and 42.02 acres were traded by NPS to a private landowner for properties located within park boundaries. Therefore almost 273.93 acres of GovGuam property deeded for the park remain outside park boundaries under DOI ownership¹.

At present, almost 884 acres of GovGuam lands (809 acres of submerged land and 75 acres of fast land) included in the park boundaries have not been deeded to the NPS. Of the 75 acres of fast land, 62 acres consist of shoreline properties while 13 acres are inland properties. Of the inland acreage, according to PUAG, 9.25 acres were to be utilized by PUAG as part of the public water

¹Figures are based on National Park Service's 6/11/91 letter to Bureau of Planning regarding the status of lands and waters within the War in the Pacific National Historical Park.

system. PUAG has since changed plans and indicated that the parcels are now under private and NPS ownership. The 62 acres of shoreline property include the beaches in Agat, Asan and Adelup Point currently used for picnics and barbecues. The continuation of these activities appears to be consistent with the General Management Plan.

Regarding submerged lands, GovGuam retains ownership of over 809 acres in Agat, Asan and Adelup. Although the Bureau is in the process of identifying the marine resources situated in this area, it is not expected that the existence of such resources would negate the possibility of submerged land usage by NPS. However, transferring submerged land ownership to the NPS will probably not be condoned. The General Management Plan does provide for less than fee simple ownership of park lands.

The General Management Plan proposed reportedly minor revisions to the boundaries as provided for in P.L. 95-384. Revisions included the deletion of 36.5 acres and the addition of 137.9 acres. It is unknown whether these revisions have become official. Therefore, an exact accounting of the number of acres of fast and submerged land cannot be determined at this time. The Land Protection Plan identified the deletion of 36.5 acres. Two areas in Asan totalling 4 acres; 29 acres above the Oceanview High School in Agat; 3.5 acres in two parcels in the vicinity of the Agat Community Center and Gaan Point were proposed for deletion. One of the two parcels in Asan is GovGuam owned but not formally transferred to NPS. The

other Asan parcel is Navy owned. The 29 acres above Oceanview High School was formally transferred to NPS by GovGuam (part of lot 446). The 3.5 acres in Agat appear to be GovGuam properties that have yet to be transferred to NPS. Therefore since most deleted parcels are still owned by GovGuam, no further action is needed on these parcels. The 29 acres above Oceanview High School however, might be candidates for return to GovGuam ownership.

The over 137.9 acres of additional land needed for the park include 9 acres surrounding the Governor's Complex in Adelup; 47.5 acres in Asan; 38 acres at Fonte; 1 acre in Piti; 30 acres at Mt. Tenjo; and 11.9 acres in Agat. The 9 acre addition at Adelup is GovGuam property that has not been deeded to the NPS. The 47.5 acres in Asan and the 38 acres in Fonte appear to belong to the Navy. Roughly half of the 30 acres at Mt. Tenjo appears to be GovGuam land deeded to the NPS while the remaining half appears to be privately owned. In Agat, 3 acres near the Oceanview High School are owned by GovGuam (part of lot 446) which has not been deeded to NPS and 8.9 acres between the Agat Cemetery and Bangi Point appear to be privately owned.

In order to continue implementation of park plans, meetings with NPS officials will need to be conducted. At these meetings, it is suggested that the following issues be addressed:

1. GovGuam needs to ascertain the status of NPS' effort in adding 137.9 acres and deleting 36.5 acres from the park's boundary. This is needed in order to determine the actual acreage of

GovGuam property needed for the park.

2. NPS needs to inform GovGuam of its plans concerning those GovGuam properties deeded to the park but excluded from park boundaries, to include those GovGuam lands recommended for deletion. GovGuam may desire to reacquire these properties, even though many of them were transferred to NPS in exchange for Commercial Port lands.
3. GovGuam and NPS need to discuss acceptable methods for utilization of GovGuam owned submerged lands without a fee simple transfer by GovGuam.
4. GovGuam needs written assurance that traditional and current uses of public shoreline property will not be prohibited. This could be accomplished with appropriate language contained in deeds that transfer such properties to NPS, if desired.
5. Although not addressed in this report, GovGuam should inquire about the possibility of allowing portions of the park to be used for active recreational purposes that may not be consistent with the park theme, especially given the impact created by the park on the villages surrounded by the park.
6. GovGuam is in the process of identifying federal lands that it needs (such as Camp Edusa, Asan Annex, Tanguisson Beach, etc.) to exchange for GovGuam lands needed by the park should a land exchange program be entertained. We feel that GovGuam shouldn't address this issue, however, because of Congressman Blaz's pending excess lands transfer bill in Congress.



REPLY REFER TO:

United States Department of the Interior **Read BOP JUN 27 1991**

NATIONAL PARK SERVICE
WAR IN THE PACIFIC
NATIONAL HISTORICAL PARK
MARINE DRIVE, AGANA
P.O. BOX FA
AGANA, GUAM 96910

L14 (WAPA)

June 11, 1991

Peter P. Leon Guerrero
Director
Bureau of Planning
Government of Guam
Agana, GU 96910

Dear Director Leon Guerrero:

In response to your letter dated May 29, 1991, enclosed, please find the present status of our lands and waters within the War in the Pacific National Historical Park. This is an August 14, 1989 update of the letter you enclosed addressed to former Senator Quitugua of June 28, 1988. Acquisition has been nil since this update.

Lands Presently Owned by NPS

These lands are in three categories:

- A. Federal lands transferred at no cost directly to NPS by the U.S. Navy or to NPS through GSA (8 tracts totalling 152.7 acres).

<u>NPS Tract No.</u>	<u>Acreage</u>
101-27	41.36
101-28	13.07
101-39	30.09
101-40	16.45
101-41	2.00
101-42	1.71
101-51	36.52
106-01	11.50

- B. Former Government of Guam lands quitclaimed to NPS. These lands were conveyed to NPS in fulfillment of a condition attached to an earlier conveyance to Government of Guam by the Federal Government (U.S. Navy) of lands on nearby Cabras Island to be used for the development of a commercial port

and industrial park complex; i.e. these Government of Guam lands were conveyed to the National Park as part of a quid pro quo exchange¹ (11 tracts totalling 816.7 acres).

The actual amount of land received by NPS was less than expected because some of the Government of Guam land conveyed had bad title and turned out to be in private ownership.

<u>NPS tract No.</u>	<u>Acreage</u>
101-09	50.74
101-10	42.02 -
101-15	59.81
101-23	198.30
104-01	23.64
104-02	73.93 -
105-04	200.00
107-01	157.91
107-02	6.75
107-05	.29
107-11	3.29

Four of these tracts (101-10, 104-02, 105-04, and 107-11) are located outside of the authorized park boundary (the Government Of Guam lands were conveyed prior to the establishment of the park in 1978). The status of the four tracts is as follows:

1. Tract 101-10, after being appraised, was exchanged in partial payment for a tract of private land within the park.
2. Tract 107-11 was transferred at no cost to the Government of Guam for use in connection with the construction of the Agat Small Boat Harbor (NPS previously had been offered \$100,000 for this property as partial payment in the purchase of private property in the park).
3. For the remaining two (tracts 104-02 and 105-04), NPS is continuing to seek equal value exchanges, but because of their remote location and steepness, private property owners in the park do not appear to be interested.

¹The actual amount of land received by NPS was less than expected because some of the Government of Guam conveyed had bad title and turned out to be in private ownership.

- C. Privately owned lands aquired by NPS through purchase or exchange (10 tracts totalling 69.13 acres). All of these tracts, except for three, are located along Marine Drive in Asan.

<u>NPS Tract No.</u>	<u>Acreage</u>
101-45	42.02
102-05	.12
102-11	.26
102-13	.11
102-19	.38
103-01	.14
103-03	.12
103-05	.57
101-17	.60
101-48	24.81
	69.13

Land Within Authorized Park Boundaries Not Yet Acquired by NPS

These lands fall into several categories:

- A. Land, consisting mainly of submerged lands, belonging to the U.S. Navy (3 tracts totalling 194.59 acres).

<u>NPS Tract No.</u>	<u>Acreage</u>
101-03	152.12 (submerged)
101-38	1.43
106-02	31.04 (submerged)

Communication with the Navy (Facilities Engineering Command, Honolulu) indicated that they have prepared the necessary documentation and that a no-cost transfer to NPS should be completed in the near future.

- B. Government of Guam land (17 tracts totalling 883.54 acres).

<u>NPS Tract No.</u>	<u>Acreage</u>
101-01	1.67
101-02	26.00 (submerged)
101-05	256.74 (submerged)
101-06	9.45
101-29	2.02
101-36	1.80

<u>NPS Tract No. (Con't.)</u>	<u>Acreage (Con't.)</u>
101-44	39.87
102-24	2.03
103-12	1.31
106-04	525.95 — <i>submerged</i>
107-03	1.36
107-04	2.86
107-12	2.62

Since park authorization in 1978, six additional tracts within the park have been acquired through condemnation by the Government of Guam for public purpose (flood control and water storage). These are:

<u>NPS Tract No.</u>	<u>Acreage</u>
101-18	1.07
101-22	8.18
102-01) now	.18)
102-02) 102-23	.21) .39
102-20) now	.09)
102-21) 102-22	.13) .22

During Congressional hearings held in 1972 on the then proposed national park, Government of Guam officials indicated these lands would be made available to the U.S. Government for the park at no cost. To date, they have not.

C. Privately-owned land (46 tracts totalling 164.37 acres)

<u>NPS Tract No.</u>	<u>Acreage</u>
101-11	12.11
101-12	12.95
101-13	1.65
101-14	.74
101-19	.45
101-20	1.36
101-21	1.21
101-22	8.18
101-24	1.24
101-25	11.86
101-26	12.11
101-30	.77
101-31	3.01
101-32	2.27
101-33	10.65
101-34	7.64
101-35	1.73
101-43	.39
101-46	3.54
101-47	8.39
101-49	.84
101-50	1.32
101-52	6.72
102-07	.38
102-08	.05
102-09	.38
102-10	.09
102-12	.15
102-15	.18
102-16	.08
102-17	.06
102-18	.09
103-02	.12
103-04	.12
103-06	.26
103-07	.27
103-08	.40
103-09	.81
103-10	.17
103-11	.17
105-01	40.56
105-02	1.38
105-03	2.29
107-06	.27
107-07	3.33
107-08	1.63

1. Privately-owned lands appraised for NPS -- in addition to the tracts already acquired or exchanged (13 tracts totalling 18.44 acres).

<u>NPS Tract No.</u>	<u>Acreage</u>
101-11	12.11
101-43	.39
101-46	3.54
102-08	.05
102-09	.38
102-12	.15
102-15	.18
102-16	.08
102-18	.09
103-04	.12
103-06	.26
103-08	.40
103-09	.81

The purchase of these appraised properties has been stalled for a number of reasons:

- a. NPS has been prevented from purchasing tracts 101-11, 101-43, 102-08, 102-09, 102-12, 103-06, and 103-09 because of the property owner's unwillingness to accept the appraised value. Some of these tracts have been appraised more than once.
 - b. NPS has made offers to purchase tracts 102-15^{15?}, 102-16, 102-18, 103-04, and 103-08 but has received no reply from the owners.
 - c. The owners of tract 101-46 are no longer willing to sell.
2. Privately-owned lands NPS has attempted to have appraised (8 tracts totalling 4.73 acres)

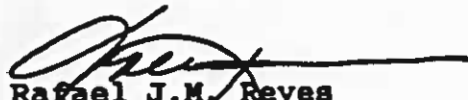
<u>NPS Tract No.</u>	<u>Acreage</u>
102-07	.38
102-10	.09
102-17	.06
103-07	.27
103-10	.17
103-11	.17
107-06	.26
107-07	3.33

Appraisal of these tracts not possible at this time because:

- a. Owners of tracts 102-07, 102-10, 102-17, and 103-07 have refused to grant NPS permission to appraise.
- b. Tracts 103-10, 103-11, 107-06, and 107-07 have either title or encroachment problems, some have both.

For the remaining 24 tracts of privately owned land in the park, where we are able to proceed² and subject to the availability of funds, NPS will continue to approach owners for permission to appraise. (We have received permission on Tract 101-14) This will be done on a parcel basis, generally following priorities listed in the park's land protection plan.

Sincerely,



Rafael J.M. Reyes
Superintendent, War in the Pacific NHP

²On several of these remaining tracts, owners have indicated to us that they do not wish to sell and want to be left alone; on a few others we have not been able to determine the legal owners.

**GOVGUAM-OWNED LANDS WITHIN AUTHORIZED PARK BOUNDARIES
THAT HAVE NOT YET BEEN ACQUIRED BY NATIONAL PARK SERVICE**

NPS Tract No.	Acreage	Lot No.	Notes
101-01	1.67	264	
101-02	26.00	-	submerged
101-05	256.74	-	submerged
101-06	9.45	283 282-1 282-2 282-3	portion of " " "
101-29	2.02	440(217)	
101-36	1.80	491(221) 492 496(219)	portion of " "
101-44	39.87	283	portion of
102-24	2.03	324-REM 324-1 325 REM 325-1 326-REM 326-1 327-1 328-A 328-1 329-1 329-A1 329-A2 330-R 330-1	
103-12	1.31	289 (PT) 291 (PT)	
106-04	525.95	-	submerged
107-03	1.36	443P-1-R4	portion of
107-04	2.86	443P-1-R4	portion of
107-12	2.62	443P-1-R4	portion of

SUBTOTAL: 873.68 acres

**GOVGUAM-OWNED LANDS WITHIN AUTHORIZED PARK BOUNDARIES
THAT HAVE NOT YET BEEN ACQUIRED BY NATIONAL PARK SERVICE**

NPS Tract No.	Acreage	Lot No.	Notes
101-18	1.07	414	
101-22	8.18	416	
		416-A	
		416-B	
102-23	.39	331-REM	was 102-01
		331-1	was 102-02
102-22	.22	316-REM	was 102-20
		317-1	was 102-21

SUBTOTAL: 9.86 acres

TOTAL: 883.54 ACRES

REMARKS: Of the 883.54 acres of GovGuam-owned lands, 808.69 acres are submerged lands while the remaining 74.85 acres are fastlands.

**PRIVATELY-OWNED LANDS WITHIN AUTHORIZED PARK BOUNDARIES
THAT HAVE NOT YET BEEN ACQUIRED BY NATIONAL PARK SERVICE**

NPS Tract No.	Acres	Lot No.	Notes
101-11	12.11	285	
101-12	12.95	289-6N-R2	
101-13	1.65	298-1	
101-14	.74	299-1	
101-19	.45	412-1-9-R1	
101-20	1.36	412-1-10-R1	
101-21	1.21	412-1-11-R1	
101-22	8.18	416 416-A 416-B	condemned by GovGuam " "
101-24	1.24	429-4-REM	
101-25	11.86	428	
101-26	12.11	429-8	
101-30	.77	496(219)	
101-31	3.01	495(220)	
101-32	2.27	490(222)	
101-33	10.65	492	
101-34	7.64	491(221)	
101-35	1.73	430	
101-43	.39	283	portion of
101-46	3.54	500(223)	portion of
101-47	8.39	461	portion of
101-49	.84	277-4-1 281-1	portion of "

SUBTOTAL: 103.09 (94.91) acres

**PRIVATELY-OWNED LANDS WITHIN AUTHORIZED PARK BOUNDARIES
THAT HAVE NOT YET BEEN ACQUIRED BY NATIONAL PARK SERVICE**

NPS Tract No.	Acreage	Lot No.	Notes
101-50	1.32	283 281-1 277-4-1	portion of " "
101-52	6.72	500(223)	portion of
102-07	.38	323-REM 323-1	
102-08	.05	322-1	
102-09	.38	321-REM 322-REM	
102-10	.09	321-1	
102-12	.15	319-REM	
102-15	.18	315-REM	
102-16	.08	314-1 314-1A	
102-17	.06	313-REM	
102-18	.09	312-1	
103-02	.12	306-REM	
103-04	.12	305-1-R1	
103-06	.26	302-1	
103-07	.27	301-REM	
103-08	.40	294-REM	
103-09	.81	293	
103-10	.17	292-7-1	
103-11	.17	292-7-R1	
105-01	40.56	98	portion of
105-02	1.38	A-1-2-1	
105-03	2.29	A-1-2-R1	
107-06	.27	175-2-1	
107-07	3.33	175-2-R1	
107-08	1.63	174	

SUBTOTAL: 61.28 acres

TOTAL: 164.37 (156.19) ACRES

USE OF CAMP EDUSA FOR A FIRE STATION

USE OF A PORTION OF CAMP EDUSA FOR A FIRE STATION

- The Guam Fire Department (GFD) has determined that its Dededo Fire Station's current location is inadequate to house its present personnel and equipment in addition to proposed additional personnel and equipment. GFD requires a site with sufficient acreage to enable the expansion of its facility. The site also must be centrally located near Route 1 to enable quicker response to emergencies.
- 6.9 acres of federal property at Camp Edusa in Dededo was identified and determined to be the most suitable site for GFD's fire station.
- In an October 23, 1991 letter, the Governor requested Colonel DeGovanni's review and approval of the concept of locating a fire station and compound on that portion of Camp Edusa.
- Should Colonel DeGovanni approve of the concept, GovGuam will then provide additional details on the proposed use in a formal request to lease the property, similar to that used in the lease of the Yigo fire station.
- In a December 11, 1991 letter, Colonel DeGovanni informed the Governor that Air Force is favorable to the idea of a long-term lease arrangement of Camp Edusa, however, the requested property is not under Air Force control as it is included in the excess land proposal submitted to Congress.
- The U.S. General Services Administration was requested by the Bureau, in an October 18, 1991 letter, to provide information on whether or not surplus federal land can be obtained at public benefit discount for public fire station use.
- On November 21, 1991, the U.S. GSA responded to the Bureau's request. However, the response was inadequate as it only stated that no surplus federal land was available on Guam for the purpose of a fire station.
- We need to find out whether public fire station use is eligible under the public benefit discount program. If federal land can not be obtained at public benefit discount for the purpose of a fire station, then what is the process by which a long-term lease arrangement can be made for that portion of Camp Edusa.
- Alternatively, we may need to request that Congressman Blaz delete the 6.9 acre site from his bill (in the same fashion that the GCC site was deleted). However, before submitting such a request, we need to determine if surplus land can be obtained by GovGuam at no cost for a fire station.

71-5668



DEPARTMENT OF THE AIR FORCE
HEADQUARTERS 633D AIR BASE WING (PACAF)
APO SAN FRANCISCO 96334-8090

11 DEC 1991

The Honorable Joseph P. Ada
Governor of Guam
Office of the Governor
Agana, Guam 96910

RECEIVED
DEC 10 1991
CET-1000002
028-03

Dear Governor Ada

I received your October 23 letter requesting land at Camp Edusa in Dededo for use as a fire station. I referred this question to my Staff Judge Advocate and Civil Engineer. Based on their review, I must regretfully inform you that the land you requested is not currently available.

The Air Force is willing to make a long-term lease arrangement with GovGuam, similar to the one currently being used for the Yigo fire station. Unfortunately, the land you request was included in the package which the Department of Defense has submitted to Congress for declaration as "excess" to military requirements. As part of the excess land proposal, this site may be given to GovGuam in the future. However, that decision is no longer up to the Air Force. If Congress approves the proposal, then the General Services Administration (GSA) will be directed to transfer title from the US Government. I do not know who on Guam--GovGuam, original landowners, or some other party--will receive title to the property if the proposal is approved.

If for any reason this land is returned to USAF control, I will be glad to consider your request.

Sincerely

George Degovanni
GEORGE DEGOVANNI, Colonel, USAF
Commander

12/26

Planning

Pete -

As per our
discussion Hy
dy



General Services Administration
Federal Property Resources Service
Washington, DC 20405

4.

NOV 21 1991

Mr. Peter P. Leon Guerrero
Director of Planning
Bureau of Planning
Government of Guam
Agana, GU 96910



Dear Mr. Guerrero:

Thank you for your letter of October 18, 1991, requesting information on whether surplus Federal real property can be obtained at public benefit discount for health uses.

At present there is no surplus Federal land on Guam which could be made available under any circumstances to the Government of Guam (GOVGUAM) for the purposes of a public fire station or a GOVGUAM-operated power substation. The General Services Administration (GSA) will be pleased, however, to consider the needs of GOVGUAM should real property be reported to us as excess by Federal agencies on Guam.

When property on Guam is reported to GSA, we coordinate the disposition with the Office of Territorial and International Affairs, Department of the Interior. Existing law requires that other Federal requirements be considered first before the property can be determined surplus and made available for local public uses. In addition, the requirements of the Stewart B. McKinney Homeless Assistance Act of 1987, as amended, will apply. As the process permits, we would consider recommendations from the Department of Health and Human Services with respect to acquisition of the properties for health uses by GOVGUAM or for other appropriate uses under applicable provisions of law.

Sincerely,


EARL E. JONES
Commissioner



Territory of Guam
Territorio Guam

OFFICE OF THE GOVERNOR
EDINAN MAGALSKI
AGANA GUAM 96913-1500

OCT 23 1991

Colonel George DeGovanni
Commander
Department of the Air Force
Headquarters 633D Air Base Wing (PACAF)
APO San Francisco 96334-5000

Hafa Adai Commander DeGovanni:

As you are aware, the island is currently experiencing an increase in housing and commercial development particularly in central and northern Guam. Hand in hand with this increase, the government must increase certain public services that are vitally needed in the community. One such service is public safety, more specifically, fire protection.

To sufficiently provide fire protection services to the increasing population in this area, the Guam Fire Department (GFD) will be providing its Dededo fire station with additional firefighting equipment and personnel. However, GFD has determined that its Dededo facility is currently inadequate in housing its present equipment and personnel, let alone to handle additional equipment and personnel.

GFD is proposing to relocate the Dededo fire station elsewhere to enable rebuilding a facility and compound that meets its requirements. We have looked into our inventory of GovGuam-owned land in the area and found none that meet GFD's criteria. However, we have identified 6.9 acres of federal property along Route 1 and Santa Monica Avenue in Dededo (map enclosed) that does meet such criteria. This federal property is known as Camp Edusa and is under the Air Force's jurisdiction. I believe that this site is the most suitable site for GFD's fire station.

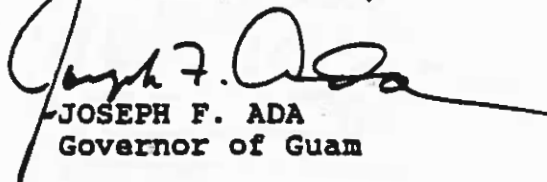


Commonwealth Now!

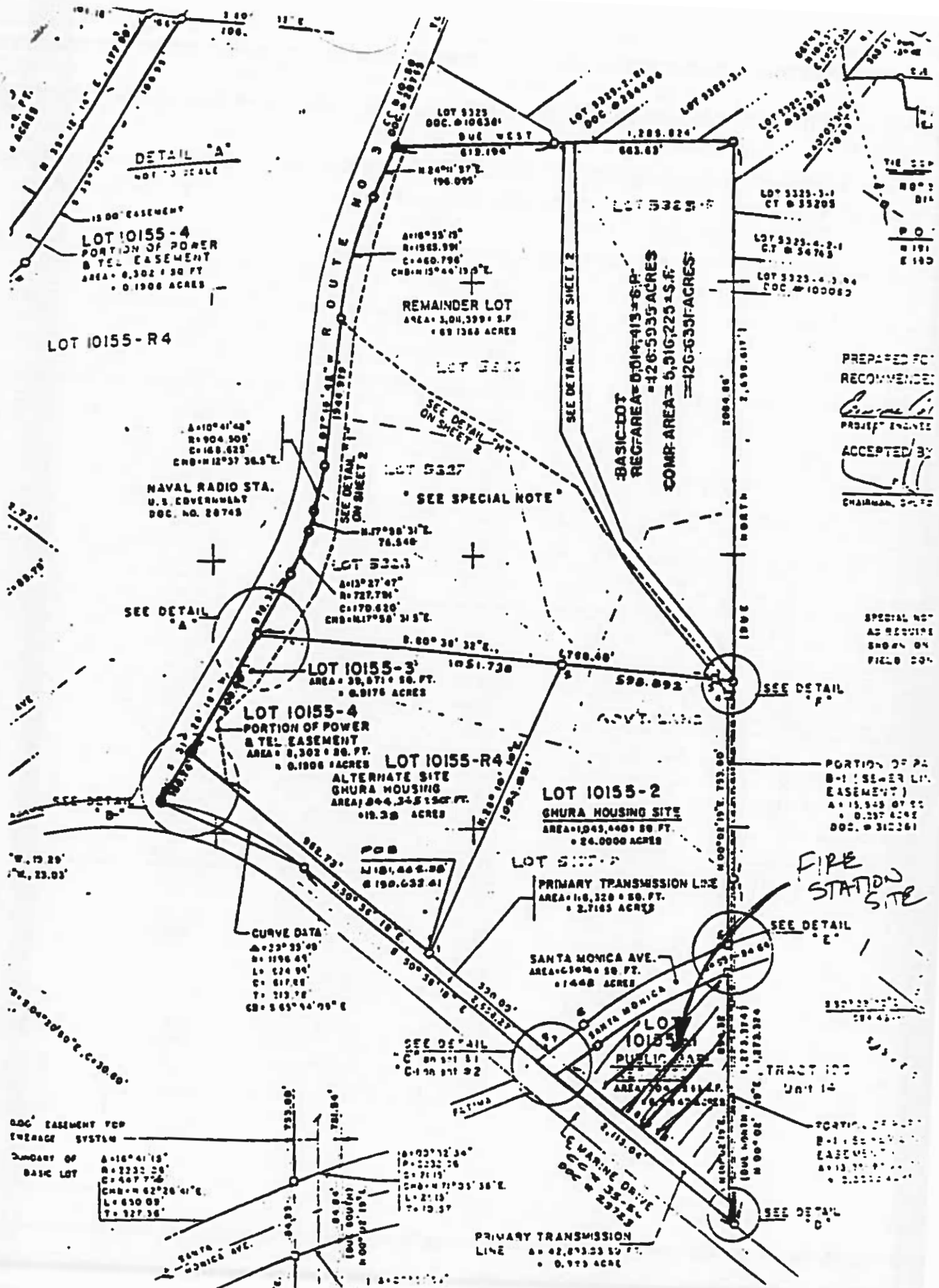
Colonel George DeGiovanni
Page 2

To this end, I am respectfully requesting your review and approval of the concept of locating a fire station and compound on this portion of Camp Edusa. Should you concur with this concept, we will then include additional details on the proposed use in a formal request to lease the property, similar to that used in the lease of the Yigo fire station. Your support on this matter will be greatly appreciated. Should you have any questions, please do not hesitate to contact Mr. Peter P. Leon Guerrero, Director of Planning at (671)472-4201/3.

Si Yu'os Ma'ase',


JOSEPH F. ADA
Governor of Guam

Enclosure



SETBISION MAMPLANEHA
Bureau of Planning

OCT 18 1991

Mr. Earl E. Jones
Commissioner
Office of the Commissioner
U.S. General Services Administration
Federal Property Resources Services
Room 5241
GSA Building
18th & "F" Street N.W.
Washington D.C. 20405

Hafa Adai Mr. Jones:

As the Bureau of Planning, Government of Guam, is the agency responsible for coordinating surplus federal property applications, I am requesting information on whether or not surplus federal land can be obtained at public benefit discount for the following supportive health uses:

- Public Fire Station
- Government of Guam Operated Electrical Power Substation.

Please provide the requested information to my office at your earliest convenience. Thank you in advance for your assistance.

Sincera,

151
PETER P. LEON GUERRERO
Director of Planning