

B R I E F I N G P A P E R S

***15TH CRGA MEETING
OCTOBER 22 - 25, 1991
NUKU'ALOFA, TONGA***

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PROVISIONAL
AGENDA

PROVISIONAL AGENDA

SOUTH PACIFIC COMMISSION

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In reply, please quote
PLEASE ADDRESS REPLY TO
THE SECRETARY-GENERAL

SPC 10/31/1

14 June 1991

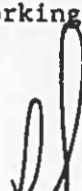
IDENTICAL LETTER TO REPRESENTATIVES OF GOVERNMENTS AND ADMINISTRATIONS

Dear Representative,

Provisional Agenda for the Fifteenth Meeting of Committee of Representatives
of Governments and Administrations
(Nuku'alofa, Tonga 22-25 October 1991)

Attached please find a copy of the Provisional Agenda for the Fifteenth Meeting of the Committee of Representatives of Governments and Administrations which is scheduled to be held in Nuku'alofa, Tonga from 22-25 October 1991.

Should you wish to add other items and/or have comments to make on the Provisional Agenda, I would appreciate receiving them by 1 August 1991 together with supporting documentation including working papers on items for circulation to all SPC members.



Atanraol Baiteke
Secretary-General

Attach.

Original: English

RESTRICTED

SPC/CRGA 15/Provisional Agenda (Closed Session)
3 June 1991

ORIGINAL: ENGLISH

SOUTH PACIFIC COMMISSION

FIFTEENTH MEETING OF THE COMMITTEE
OF REPRESENTATIVES OF GOVERNMENTS AND ADMINISTRATIONS
(Nuku'alofa, Tonga, 22-25 October 1991)

P R O V I S I O N A L A G E N D A

Chairman: Representative of the Marshall Islands

Vice-Chairman: Representative of Nauru

1. Adoption of Agenda
2. Election of Drafting Committee
3. Hours of Work
4. Report on Action Taken on the Report of the Fourteenth Meeting of the Committee of Representatives of Governments and Administrations held in Noumea, New Caledonia, 27-31 May 1991
5. Finance
 - A. Review of Expenditure under the 1990 Budget.
 - B. Report of Auditors and Financial Statements for 1990.
 - C. Proposal to Increase Administrative Fee on Extra-budgetary funds
6. Staffing and Administration
 - A. Staff Rules and Regulations Matters.
 - (i) Staffing Matters
 - (ii) Changes to the Staff Rules
 - B. Official Vehicles

7. Review of SPC Management Systems
 8. Appointment of Sub-Committee on Admission of New Members of the South Pacific Commission
 9. SPC Headquarters Building
 - (i) Reconstruction of South Pacific Commission Headquarters
 - (ii) Office Accommodations Issues
 10. Recommendations of the Regional Seminar for Pacific Youth, Pago Pago, American Samoa, 17-21 June 1991.
 11. Recommendations of the Twenty Third Regional Technical Meeting on Fisheries, Noumea, New Caledonia, 5-9 August 1991
 12. Recommendations of the Regional Workshop on Coconut Processing Technologies, Suva, Fiji, 22-26 July 1991.
 13. Report of the Fourth Intergovernmental Meeting on the South Pacific Regional Environment Programme, Noumea, New Caledonia, 8-12 July 1991.
 14. Report of the SPREP Action Plan and Meeting of the Contracting Parties (Noumea Convention), Noumea, New Caledonia 15-17 July 1991
 15. Report of the Eighth Regional Training Course on Drug Identification and and Concealment Methods, Noumea, New Caledonia 19-23 August 1991
 16. Recommendations of the Seminar on Land Rights, Suva, Fiji, 2-3 September 1991
 17. Recommendations of the Regional Seminar on Plant Pathologist, Suva, Fiji, 4-6 September 1991
 18. Revised Provisional Agenda for the Thirty-First South Pacific Conference
 19. Appointment of Secretary-General
 20. Other Business
 21. Adoption of the Report
-

BRIEFING
PAPERS

BRIEFING PAPERS

BRIEFING PAPER

for

WORKING PAPER 1

Recommendation of the Fourth Regional Meeting

of

Population Census and National Development Planners

Noumea, New Caledonia, February 18 - 22, 1991

CRGA.15

WORKING PAPER 1

Recommendations of the Fourth Meeting of Population Census and National Development Planners (Noumea, New Caledonia, February 18 - 19, 1991)

Briefing Paper Synopsis

In February of 1991, the Fourth Regional Meeting of Population Census and National Development Planners convened to discuss ways and means to assist countries in improving the collection, dissemination, and utilization of population planning in both public and private sectors.

In the 15th CRGA Meeting, committee members will be asked to endorse the recommendations of the Fourth Regional Meeting of Population Census and National Development Planners on planning and preparation of censuses, data collection, questionnaire design, data processing, data analysis, utilization and dissemination and the integration of population and development.

Agency Comment:

Department
of Commerce

- Overall, the Department of Commerce supports the recommendations proposed by the members of the committee. The only objection that was raised was on the data analysis, utilization and dissemination of census information. The meeting acknowledged that Country Monographs were of considerable intrinsic value, and recommended that these publications be commissioned as and when required. The committee further recommended that SPC play a co-ordinating role in this activity. A census Monograph was first produced for Guam in 1988, under the auspices of the U.S. Department of the Interior and the U.S. Bureau of the Census. A committee has already been formed to write the 1990 version of the Monograph. The Department supports the recommendation that these publications be commissioned, as they have been found to be an invaluable resource tool in planning. The Department, however, disagrees that SPC

play a co-ordinating role in this activity, but rather in an advisory capacity. (Comments follow)

Recommendation:

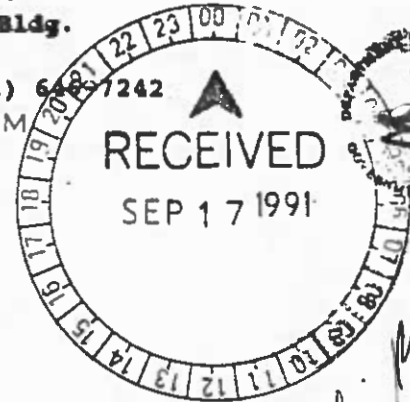
The Bureau of Planning recommends that Guam's representative endorse the recommendations of the Fourth Regional Meeting of Population Census and National Development Planners.



DEPARTMENT OF COMMERCE
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GOVERNMENT OF GUAM
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SEP 17 1991

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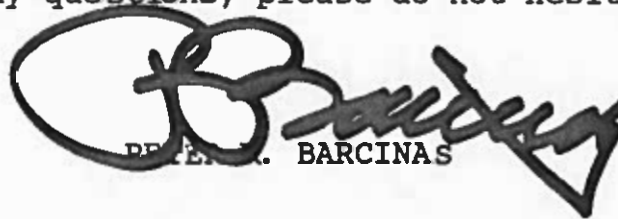
To: Director, Bureau of Planning

From: Director, Department of Commerce

Subject: Comments on Recommendations of Fourth Meeting of
Population Census and National Development Planners

Attached please find our comments on the above subject materials.
On the whole, we support and endorse most of the recommendations
made.

Should you have any questions, please do not hesitate to call.


RAFAEL A. BARCINAS

Attachment



**FOURTH MEETING OF POPULATION CENSUS
AND NATIONAL DEVELOPMENT PLANNERS**

The following are status reports responding in chronological order to the recommendations made by the meeting, SPC/CRGA.15/WP.1:

A. PLANNING AND PREPARATION OF CENSUSES

1. The participation of Guam in planning and preparation of the pre-census stage reflected a joint working group effort in updating the most recent map of Guam at least four to five years prior to the census date. Based on the submission of input from the Guam Bureau of Planning, the Geography Division of the U.S. Bureau of the Census had the responsibility of finalizing the up-dates submitted to be used for the decennial census of Population and Housing for the Territory of Guam. Based on the experience of previous censuses, revisions of the maps used in the current census were always taking place because of the rapid development taking place between the submission of input and the conduct of the census. Guam has pursued the recommendation of an aerial mapping program. Should the funding become available for this project, it will immensely improve the depiction of an actual as-built snapshot of the Territory, and be used as a base map for future censuses. We support this recommendation.
2. In essence, the publicity strategies and campaigns for the decennial census were procedural efforts supported by the Census Bureau and the Government of Guam. The Census Bureau contributed materials for audio and visual media use, an educational curriculum, materials for banners and brochures, and a set of materials for use in religious settings. The materials were then adapted for local use, when possible, and resulted successfully in public education and awareness. We support this recommendation.
3. Through procedural manuals and actual training, the local Census Office, in addition, conducted instant supervision to ensure the adherence to a step-by-step work flow. Repetitive verification processes and the monitoring of document transportation were additional features applied to ensure quality control. We support this recommendation.

B. DATA COLLECTION

4. The issue of economic activity has been well resolved by the joint efforts of the Inter-Agency Committee on Population (ICP). A member representative from the Department of Labor has clarified his view of defining economic activity. The Department of Labor currently conducts Current Labor Force Surveys on a quarterly basis. Since Guam is geared more toward a cash economy than any other type, the ICP unanimously voted to eliminate the "subsistence" category from the economic activity definition. We support this recommendation.

5. While Guam, as a United States Territory in a fairly advanced stage of development, generally follows the Census Bureau classifications of economic activity, we support this recommendation of cooperation between agencies.
6. A workshop on Intercensal Surveys was held in January in Hawaii with representatives from the Outlying Areas, Freely Associated States, and Trust Territories of the United States. A schedule of possible workshops for further training in planning and conduct of Intercensal surveys was voted on and submitted to the U.S. Department of the Interior. We support this recommendation.

C. QUESTIONNAIRE DESIGN

7. We support the recommendation that the design and formatting of the questionnaire facilitate enumeration and processing. For four years before the 1990 Census, the ICP made recommendations on the inclusion, exclusion, and rewording of questions to better meet the needs of the data users. Any final decisions rested, however, with the Census Bureau.
8. We support the recommendation that the operational definition of a migrant adequately reflect the realities of mobility in Guam, though no such definition has been universally adopted here.

D. DATA PROCESSING

9. The processing of census data, including the designation of codes, is not done by the local government, but by the Census Bureau. The Guam ICP offered input on several levels of detail needed in the tabulation of data, specifically in the area of migration. We support this recommendation.
10. We support the recommendation that efforts be made to obtain information on Pacific overseas migrants from the destination countries. However, as U.S. citizens, Guam residents may enter the United States without restriction, and without being counted as migrants. Entrants into Guam from other Pacific Island countries need varying degrees of documentation from the U.S. Immigration and Naturalization Service, and may or may not be counted as migrants.
11. The data processing system used for the 1990 Census of Population and Housing for Guam has been in use for many years at the Census Bureau. We support this recommendation.
12. We support the recommendation that data processing and subject matter staff work together in all key stages of census planning. The separation of these two key divisions in the Census Bureau led to many last-minute changes in the 1990 census for Guam that could have been avoided.

13. The past experiences of Pacific Island countries in the use of hardware and software available for censuses and surveys is of more value than any evaluation by a company marketing such products. We heartily support this recommendation.

E. DATA ANALYSIS, UTILISATION AND DISSEMINATION

14. The analysis and interpretation of population census data is of vital concern to Guam, where such data is used for planning by both the private and public sector. All too often, tables available from the Census Bureau are difficult to understand, and often misinterpreted by untrained persons. We support the recommendation to give greater attention to further analyses and interpretation of population census data. We further support the recommendation to strengthen national human resource capabilities in these areas.
15. A census Monograph was first produced for Guam in 1988, under the auspices of the U.S. Department of the Interior and the U.S. Bureau of the Census. A committee has already been formed to write the 1990 version of the Monograph, when the data become available. We support the recommendation that these publications be commissioned, as we have found ours a valuable tool in planning. We do not, however, agree that the SPC should play a coordinating role in this activity, but rather an advisory one.

F. INTEGRATION OF POPULATION AND DEVELOPMENT

16. Much of the preparatory work on the development of the census questionnaire was done by planners who were also data users, in order to ensure the receipt of useful data. We recognize, however, that this is not always the case in many countries, and therefore support this recommendation.
17. While data useful to the development planning process has been available in the past, not much integration was accomplished because of lack of coordination between parties: development planners did not know what data was available, nor how to properly use it, and population data producers did not know what was needed by planners. More aggressive data sharing on the part of the population data producers has helped to encourage coordination between these parties. From past experience, we strongly support this recommendation.

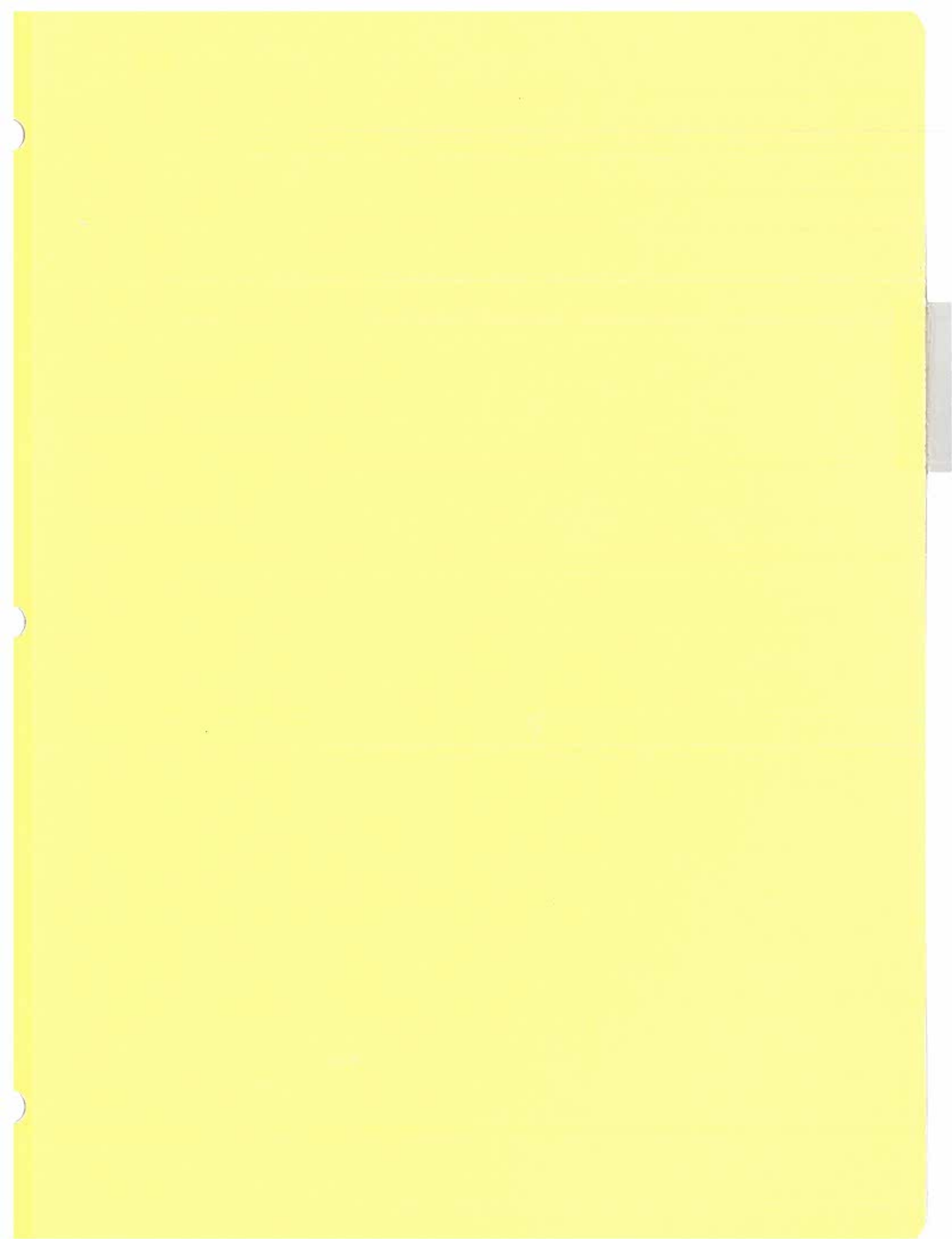
G. OTHER

18. The 1990 Census of Population and Housing went through various levels of screening and editing, at both the local and U.S. level, to produce statistics as error-free as possible. We acknowledge, however, that errors will exist in the data, and support the recommendation that adequate steps be taken to evaluate censuses in order to identify sources of error and to provide guidance for future data collection programs.

19. The Guam Census Office conducted post-census interviews with field and office staff to compile a report of problems encountered and recommendations for improvement for the next census. This report was sent to the Census Bureau for their use, and copies were maintained locally for Guam's use. Because we see the value of such a procedure, we support this recommendation.
20. Far too little interest in training Pacific Islanders in demographic techniques has been taken in the past. We realize that demography and population studies are highly technical fields of study that do not have a wide appeal, and that the human resource pool will be limited. We therefore endorse the recommendations to support the SPC Population Program, that SPC continue to assist Island countries in demographic training, and that ESCAP continue to provide assistance in support of training of Pacific Islanders in the Population Institute in Bombay.
21. The 1990 census was the first time that the Census Bureau sought participation in all stages of planning and conduct of the census. This was not an altruistic move on the part of the Bureau, but rather a reflection of the increased interest shown by data users and producers from Guam. The ICP produced the first census Monograph in the late 1980's, at about the same time input was solicited by the Census Bureau on changes to the census questionnaire. By becoming more aware of what data could be produced, the ICP demanded and won fuller participation in the census planning process. We strongly support this recommendation.
22. An section of the Guam Department of Commerce has been dedicated to the collection, analysis, and dissemination of population census data for many years. The fairly recent acquisition of trained staff has helped expand the amount of work done by the section. It is hoped that a future reorganization of the Department will result in more staff being hired in this section, enabling work to commence on several projects, including a population census data newsletter, and a migration data collection project.
23. The ICP recommended in 1987 that more local responsibility for census data gathering and processing be given by the Census Bureau, but was ignored. As more Pacific Islanders receive technical training in the future, however, such recommendations must be paid attention to. The island can demonstrate its self-reliance by conducting and processing more population surveys. We support this recommendation.
24. A mid-decade census in 1995 may be a worthwhile effort, considering the rapidly changing nature of Guam's population. The planning for such a census should be undertaken now, in order to be able to request an adequate budget from the local government. We support the recommendation that adequate

funding and resources for population censuses be provided.

25. We strongly support any effort to develop expertise in all areas of population work.
26. We support the recommendation that the Fifth Regional Meeting of Population Census and National Development Planners be held in 1994.



BRIEFING PAPER

for

WORKING PAPER 2

SPREP Management and Autonomy Matters

CRGA.15

WORKING PAPER 2

SPREP Management and Autonomy Matters

Briefing Paper Synopsis

The 14th CRGA and the 30th SPC Conference gave approval to recommendations made by the Third Intergovernmental Meeting on SPREP Action Plan that SPREP becomes an autonomous entity.

In the 15th CRGA and 31st Meeting, members will discuss the delegation of administrative authority to the Director of SPREP, resolutions adopted by the commission during the SPREP and Apia Conventions, the SPREP Ministerial Intergovernmental Meeting, and the cost and administrative implications of the transfer.

Support by the commission for SPREP's move to Apia is predicated on current funding and staff levels. Provisions of administrative support for the relocation can be offset against savings in the devolution to SPREP of SPREP management issues. Additionally, the unique and one-off nature of the relocation means that, while sorely pressed, the Commission's administrative services are able to accord a measure of priority to the move and will be able to effect a level of support within the current staff levels.

Agency Comment:

GEPA

- The Guam Environmental Protection Agency is aware of the work done by SPC and SPREP on pursuing the overall objectives in the transfer of administrative authority.

Bureau of Planning

- The Bureau of Planning is concerned about the possibility of the development of a new treaty to recreate SPREP. Member countries of the commission have determined that a "treaty" is the most appropriate mechanism for the recreation of SPREP. The legality of the treaty is a concern of the Bureau of Planning in that Guam and possibly other member countries may not be

legally able to sign such a treaty due to its affiliation and status with the US. (Please note that CNMI, on behalf of the American Flag Pacific Island (AFPI), has written to the Assistant Secretary of SPREP requesting additional information on the proposed treaty and policy questions that may affect the status of the AFPI with SPREP as an independent organization. It should be noted that Guam did not necessarily agree with the transmittal of the letter. Attachments are included for your reference)

- In addition, the Pacific Island Network (PIN) has expressed interest in developing some kind of relationship with SPREP due to the membership of island governments in the Pacific including the U.S. PIN has indicated that it could act as a "one-stop shop" for coordinating U.S. expertise in projects and assist in the development of multi-agency, multi-state projects. Concern is expressed that should PIN become the representative body encompassing the interest of the Pacific, Guam may lose its membership and direct involvement in SPREP.

Recommendation:

The Bureau of Planning recommends that Guam's representative support the action that SPREP become an autonomous organization. Should the issue regarding the development of a treaty or the involvement of PIN be discussed in the meeting, concern must be addressed regarding the above.

(*** Note: Please refer to M2 regarding the special session of the SPREP Intergovernmental Meeting scheduled for October 24, 1991)

CRGA.15

WORKING PAPER 2

SPREP Management and Autonomy Matters

Briefing Paper

The work programme of SPREP is based on the Action Plan for Managing the Natural Resources and Environment of the South Pacific adopted by the Conference on the Human Environment and the Action Strategy for Protected Areas in the South Pacific. The overall objective of this program is to ensure that the increasing resource development being undertaken within the region is kept in harmony with the unique environmental quality of the South Pacific through adherence to sound principles of sustained natural resource management. Specific program activities are determined and approved by the Intergovernmental Meeting on the SPREP Action Plan. Additional guidance and advice are given to SPREP by the original members of the forum, SPREP Co-ordinating Group, namely SPC, the Forum Secretariat, UNEP and ESCAP.

During the 14th CRGA meeting, SPREP introduced a three year integrated work programme and budget for 1992-1994. On the recommendation of the Third Intergovernmental meeting on the SPREP Action Plan, the 13th SPC agreed that SPREP evolve into an autonomous entity with its own separate legal personality. In addition, the ministerial-level meeting endorsed a proposal to relocate the SPREP Secretariat from the SPC headquarters in Noumea to Apia, Western Samoa. The relocation will be a major logistic and administrative exercise. The commission is committed to supporting SPREP to the fullest extent of its available resources.

In the 15th CRGA and 31st SPC Conference, members will be asked to endorse the following:

1. Status of formal delegation to SPREP of SPREP management responsibility;

2. Formal delegation to SPREP from the SPREP and Apia Convention, secretarial and bureau duties as contained in the respective conventions;
3. Intergovernmental (IGM) proposal for SPREP to move its secretariat headquarters from SPC to Apia, Western Samoa; and
4. During this transitional stage, the Commission will remain committed to supporting SPREP to the fullest extent of its available resources.



GUAM ENVIRONMENTAL PROTECTION AGENCY

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AÑENIAN PRUTEKSION LINA'LA GUAHAN

**BRIEFING PAPER
SPC/CRGA.15/WP.4
SPREP Management and Autonomy Matters
September 13, 1991**

- Working Paper is straight forward and self-explanatory.
- Work done by SPC and SPREP on pursuing overall objectives has been well carried out.
- Guam should praise and support what has been an excellent effort.





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Joseph F. Ada
Chairman

Senator
Francisco R. Santos
21st Guam Legislature
Vice-Chairman

Alberto C. Lamorena, III
Presiding Judge
Superior Court of Guam

Senator
Marilyn D.A. Manibusan
21st Guam Legislature

Senator
Pilar C. Lujan
21st Guam Legislature

Mayor
Francisco N. Lizama
Mayors' Council
Representative

Attorney David Lujan
Public Member

Pete Perez
Public Member

Leland R. Bettis
Executive Director

Commission On Self-Determination Kumision Dinitetminan-Maisa

October 9, 1991

MEMORANDUM

TO: Director, Bureau of Planning

FROM: Executive Director, CSD

Re: Memorandum of 9.4.91

In reference to the question in your memorandum of October 4, regarding Guam's right (in relation to its constitutional relationship with the Administering Power), to make international agreements with distance water fishing nations.

To my knowledge, there is no basis in U.S. policy or U.S. jurisprudence for Guam to enter into such agreements. This absence of authority, however, has not inhibited Guam from acting in a manner consistent with its perceived self-interest.

As you are aware, Guam was an advocate for the drift-net ban that was adopted by the 29th Conference of the SPC, held in Guam in 1989. The Guam delegation, together with the New Zealand, Australian, and Tahitian delegation maneuvered the SPC endorsement for the ban. Guam laws that have been adopted in relation to the drift netting issue are apparently the result of a home-grown interest in supporting an international movement to enforce the end of drift netting.

* Although Guam's right to participate in international agreements and organizations under its own authority is limited by requirements of sovereignty (and Guam's non-sovereign status), Guam has attempted to maximize any opportunity to participate in regional and international agreements and organization. Your agency is currently involved in negotiating the "tight-rope" we walk in relation to the SPREP issue. It is safe to say, then, that Guam exercise authority in relation to its perceived self-interests on many issues (EEZ, SPREP, SCP, SoPac, etc.). How the constitutional relationship between Guam and the Administering Power play into this matter is not altogether clear, since Guam has adopted positions which are at odds with a U.S. position, or at least where federal jurisdiction is not fully enforced.



As to the specific laws on fisheries management, I am not fully competent to provide a response. Mr. Rufo Lujan, as one of Guam's representatives on the WPRFC is a noted advocate for advancing Guam's interests, and he may be able to shed more light on this specific issue.



LELAND BETTIS



Commonwealth of the Northern Mariana Islands

Office of the Governor

Capitol Hill, Saipan MP/USA 96950



U. S.

Phone: (670) 322-5091/2/3
Telefax: (670) 322-5096/99
Telcx: 783-622 Gov. NMI

TELEFAX

DATE: 10/9/91

**TO: Governor of Hawaii
Governor of American Samoa
Governor of Guam**

**FAX NO.: 0111 (808) 587-2848
011 (684) 633-2269
011 (671) 477-4826**

FROM: Governor Lorenzo I. De Leon Guerrero

FAX NO.: (670) 322-5096

OPERATOR: Donna J. Cruz

Attached is my October 9, 1991 letter to the State Department regarding the South Pacific Regional Environment Programme.

TOTAL PAGES INCLUDING THIS COVER PAGE: 3

Note: If you do not receive legible copies of all the pages, please telephone (670) 322-5091-3 and ask for sender.



Commonwealth of the Northern Mariana Islands
Office of the Governor
Capitol Hill, Saipan MP/USA 96950



U. S.

9 OCT 1991

The Honorable E. U. Curtis Bohlen
Assistant Secretary, Oceans & International
Environmental & Scientific Affairs Bureau
United States Department of State
2201 C Street, Northwest
Washington, DC 20520

Phone: (670) 322-5091/2/3
Telefax: (670) 322-5096/99
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Dear Secretary Bohlen:

The government of the Commonwealth of the Northern Mariana Islands (CNMI) and the other American Flag Pacific Island (AFPI) governments which participate as distinct delegations in meetings of the South Pacific Regional Environment Programme (SPREP) are very grateful to you and your staff for seeking our views on the impending negotiations on a treaty to establish the SPREP as an independent, intergovernmental organization. We are pleased not only that the Department of State is seeking our views but also that you shared with us information on some of the U.S. policy questions involved in the future of SPREP.

As indicated by our representatives in Washington, our governments would be very grateful for some additional background on SPREP and policy questions that may affect our status within SPREP as an independent organization. I am corresponding with you on behalf of the other governors because I will be chairing and hosting a meeting of the Pacific Basin Development Council (PBDC) beginning November 3rd which we will all be attending. At that time I would like to confer with my fellow governors on the issues surrounding the treaty negotiation process and the future of SPREP. To enrich that discussion I would very much appreciate any information on U.S. participation in the treaty negotiations or Federal Government views on possible organizational structures for SPREP. More specifically, we would appreciate some details on the following:

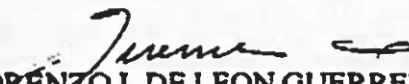
- the international status of SPREP as it exists under the administration of the South Pacific Commission (SPC) and the current status of the countries and other jurisdictions that participate;
- how the current arrangements regarding programmatic and policy decision-making with SPREP evolved;
- what role the Department of State sees for the AFPI governments in the treaty negotiation process;
- what membership arrangements for SPREP as an independent organization are possible, and, more specifically, what membership arrangements would allow the AFPI governments to maintain full participation in programs and decision-making;
- what the US Government's policy will be on full participation by the AFPI governments;

- whether the US Government envisions an independently organized SPREP at all constrained from dealing with "political issues" as is the SPC, and
- how a decision to allow SPREP to deal with "political issues" would affect a decision on full participation and membership for the APFI governments.

We realize that the answer to some of these questions may not as yet be clear. However, the more information you can provide, the better able we will be to formulate a policy for our governments. We would be grateful for your early response so all the governors will have had an opportunity to reflect upon the issues before arriving in Saipan on November 3. Perhaps you could even join us in Saipan.

Again, thank you for your Department's interest in our views on the treaty negotiation process. We look forward to continuing discussions on this issue with the Department in the future.

Sincerely,


LORENZO I. DE LEON GUERRERO
Governor

cc: Governor of Hawaii
Governor of American Samoa
Governor of Guam
Executive Director PBDC
CNMI Lt. Governor

BRIEFING PAPER

for

WORKING PAPER 3

Enhancement of SPC Statistics Section

Through the Creation of Two New Positions

CRGA.15

WORKING PAPER 3

Enhancement of SPC Statistics Section Through the Creation of Two New Positions

Briefing Paper Synopsis

This is a proposal to create the Economic Statistics (Advisory) and the Economic Statistics (Trainer) positions to be funded from extra-budgetary sources, such as the Asian Development Bank. The positions are necessary for compilation of economic statistics since it has become an important requirement for the governments of the regions.

The Department of Commerce (Briefing Paper for 14th CRGA Meeting) endorses the proposal since the creation of these two new positions will avail Guam with the expertise when needed.

The Bureau of Planning recommends that Guam's representative reaffirm its endorsement for the enhancement of SPC Statistics Section through the creation of two new positions. In addition, the move of SPREP to Western Samoa has eased the predicament of office accommodation at the Headquarters and the Secretariat is confident that accommodations will be available to meet the creation of these two new positions.

CRGA.15

WORKING PAPER 3

Enhancement of SPC Statistics Section Through the Creation of Two New Positions

Briefing Paper

Compilation of legible economic statistics has become an increasingly important requirement for the governments of the region. SPC recognizes the existing problem and the need to foster the development of economic statistics, especially national accounts, but has been limited to available resources. During the 14th CRGA Meeting, the recommendation to create two positions in the SPC Statistics Section was endorsed but was subject to the availability of extra-budgetary funding and adequate office accommodations.

Guam currently is not collecting statistical information for the development of the Gross Island Product or any other national accounts statistics. This information is sorely needed by the public and private sectors of Guam to use in forecasting future requirements, and to assist government and business officials in the decision-making. Information of this nature provides an excellent accounting as to the growth of the economy.

In addition to the enhancement of the statistical section to the SPC, members will evaluate details of the proposed economic statistics project. The proposal will strengthen the SPC to assume a major responsibility in providing training in the areas of economic statistics for Pacific Islands Development Member Countries (PIDMCs) in the Asian Development Bank (ADB) and the provision of advisory services to PIDMC statistical agencies.

In general, members will discuss the following:

1. Consultancies to the SPC
2. Interagency Cooperation
3. Specialized Expert Services

4. Country Courses
5. Sub-Regional Courses
6. Training Abroad
7. Involvement in the Project of non ADB Countries

The project is estimated to cost \$1.75 million, including a 15 percent contingency factor. The ADB has indicated a preference for contribution to be below \$1 Million estimated cost factor. It has been brought to the attention of ADB that potential donors cannot be attracted to offset the difference in the estimated \$1.75 million cost factor. Options have been proposed to include cutbacks in interagency co-operation, training, and assistance to non ADB countries.

CRGA members will be asked to reaffirm the support that was endorsed in the 14th CRGA meeting for the proposed enhancement of the SPC Statistical Section through the establishment of two proposed positions.

WP 4

BRIEFING PAPER

for

WORKING PAPER 4

Recommendations of the

First SPC Nutrition Workshop

for

Nutritionists, Dietitians and Nutrition Educators

CRGA.15

WORKING PAPER 4

Nutrition Workshop for Nutritionists, Dietitians and Nutrition Educators

Briefing Paper Synopsis

The Thirtieth South Pacific Conference approved the holding of a Regional Workshop on Nutrition Education in 1991. This was the first regional technical meeting of nutritionists, dietitians and nutrition educators. The theme "Methods of Evaluation of Nutrition Education Programmes" was chosen following a needs assessment carried out at the end of 1989. The workshop provided a forum for:

- a. nutrition education programmes;
- b. examining the variety of nutrition education in the region, their strengths, weaknesses, success and failure;
- c. developing knowledge and skills in planning, implementing and evaluating nutrition programmes; and
- d. review and update on topics of interest and relevance to Pacific nutrition professionals.

Other topics discussed include Vitamin A deficiency, strategies for prevention and control of non-communicable diseases, growth monitoring, and nutritional surveillance.

Committee members for the 15th CRGA meeting will be asked to endorse the recommendations of the 30th South Pacific Conference on Nutrition Workshop for Nutritionists, Dietitians and Nutrition Educators.

Agency Comments:

College of
Agriculture &
Life Sciences

- The CALS recognizes the importance of developing consumer educational materials to assist small island nations in the awareness of nutritional factors. Factors of vital interest include the following:

food and nutrition, policy development and research, the need for nutrition training and the need for resources for the planning and establishment of a regional association of nutritionists, dietitians and nutrition educators, in the Pacific.

The CALS in association with the DPHSS and Guam Memorial Hospital along with other nutrition professionals in Guam have already established a professional association of nutritionists. This group of professional nutritionists would welcome further participation in the efforts to improve the nutritional health of the people of Guam. (comments follow)

DPHSS

- The DPHSS recommends that Guam's representative to the meeting not only endorse the recommendations of the workshop but also recommends that particular emphasis be placed on the following: nutritional information made available on local foods consumed by island residents, non-communicable diseases especially with the prevalence of diabetes, the establishment of a Household Food Security (HFS) Task Force, establishment of a nutrition data base to monitor and assess the health of the general population, emphasis of university education to train local residents on the nutritionist and dietitian level, and the establishment of an inter-island professional association of nutritionists in the Pacific Basin. (comments follow)

RECOMMENDATION:

The Bureau of Planning recommends that Guam's representative to the 15th CRGA meeting endorse the recommendations of the First SPC Nutrition Workshop for Nutritionists, Dietitians and Nutrition Educators.

UNIVERSITY OF GUAM
UNIBETSEDAT GUAHAN
COLLEGE OF AGRICULTURE AND LIFE SCIENCES
UOG Station, Mangilao, Guam 96923
Telephone: (671) 734-2575 Fax: (671) 734-6842

September 23, 1991

MEMORANDUM

**TO: Director, Bureau of Planning
Government of Guam**

FROM: Dean, CALS

**SUBJECT: Briefing papers for the 15th Meeting of the Committee of
Representative of Governments and Administrations,
October 22-25, 1991**

Congratulations to the Thirteenth South Pacific Conference members for holding the first regional technical meeting of nutritionists, dietitians and nutrition educators which is to be conducted in October 22-25, 1991. This type of workshop is of great importance and the joined effort to reduce prevalence of nutrition-related diseases and non-communicable-related diseases which plague the Pacific Islands is timely. We recognize the importance of developing consumer educational materials to assist small islands including Guam. We endorse your strong support for essential for nutrient information data on the following: food and nutrition; policy development and research; the recognition of the need for nutrition training; and the awareness of the need for seed money for planning and establishing regional association of nutritionists, dietitians and nutrition educators in the Pacific.

The paper presented by the Secretariat is fully endorsed as presented. We recommend to the thirty-first South Pacific conference to approve the 15 recommendations of the First Regional Workshop for nutritionists, Dietitians and Nutrition Educators listed in the Annex 1. However, in addition to Recommendation 1:c, which states "PIFCP continue to search for new local sources of Vitamin A" we suggest the PIFCP also search for local sources of all the macro- and micro-nutrients. The recommendations made by the South Pacific Commission Nutrition Workshop have my strongest support. Improved nutrition is of utmost importance for the health of the people of Guam. These recommendations are sound and would

be most beneficial if implemented. Governmental support would be essential. Nutritionists from Public Health, the University of Guam, and the Guam Memorial Hospital along with other nutrition professionals of Guam have already established a professional association of nutritionists. The group of professional nutritionists would welcome further participation in the efforts to improve the nutritional well being of the people of Guam.

Two of the recommendations are also especially noteworthy. The development of non-communicable disease (NCD) curricula is necessary to educate people about the risks of these diseases and their association to life-style factors (Recommendation #5) Government assistance with the recommendation (#11) regarding the analysis of routinely collected data for project monitoring would be very valuable also.



C.T. Lee



GOVERNMENT OF GUAM
AGANA, GUAM 96910

SEP 23 1991



MEMORANDUM

TO: The Governor

FROM: Director of Public Health and Social Services

SUBJECT: Briefing on the Recommendations on the First Regional Nutrition Workshop for Nutritionists, Dietitians, and Nutrition Educators (April 22-26, 1991)

The South Pacific Commission (SPC) held the First Regional Nutrition Workshop for Nutritionists, Dietitians, and Nutrition Educators from April 22-26, 1991. Unfortunately, Guam was not represented at this workshop due to the lack of available funding from SPC to support our attendance as they had done for most of the other country representatives who participated.

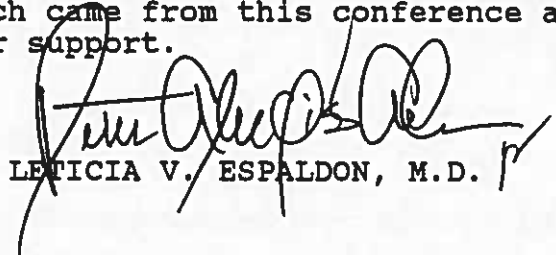
I have however referred the attached recommendations to our Nutrition Health Services Administrator, Mr. Charles Morris, who has reviewed the recommendations which proceeded from the conference and has recommended their full endorsement by the Territory of Guam.

Attached is a full listing of the fifteen (15) recommendations which came out of the conference. Of particular importance to Guam are the following:

- Recommendation 2 - Will furnish nutritional information on the local foods which our residents now consume. Most of the available nutrition information presently for our use is limited of foods only common to the U.S. mainland.
- Recommendation 4 - Will place emphasis on non-communicable diseases (which includes the "chronic diseases" such as heart disease, cerebrovascular disease, diabetes and cancer) and the development of strategies for addressing this growing problem in the Pacific Basin. For Guam, death from diabetes is five time that of the U.S. and from heart disease is twice that of the U.S. and is a major priority presently being addressed by our Nutrition Health Services Section at Public Health.

- Recommendation 8 - Establishes a Household Food Security (HSF) Task Force which will promote healthy island foods, work on the formulation of food policies for the development of indigenous agriculture, and work on establishing and strengthening national food and nutrition committees. In Guam, it could coordinate efforts in getting residents to consume more of island-grown vegetables and fruits and less imported foods.
- Recommendation 11- Emphasizes the establishment of a nutrition data base to monitor and assess the health of populations. In Guam there is very little baseline data to assess specific nutrition problem areas and little to bring together data gathering across the public and private sectors. While many individual programs may be gathering data, there is little coordination in the form of data sharing and intervention planning among health care providers.
- Recommendation 13- Emphasizes the need for university education to train indigenous nutritionists and dietitians. Guam presently has very few trained nutritionists at the Registered Dietitian (RD) level.
- Recommendation 14- Recommends establishing an inter-island professional association of nutritionists to discuss nutrition issues in the Pacific Basin, serve as an advisory body on nutrition issues to policy makers, and organize a technical meeting every two years. Nutritionists in Guam have very little contact with activities which go on in other Pacific Island. Presently there is a need in Guam to adapt many of the education materials available to become culturally relevant as well as address the special nutrition problems of a wide ethnicity range. The nutrition activities in Guam could also serve as a resource of ideas which could benefit other pacific islands.

We feel that Guam could benefit greatly from the implementation of the recommendations which came from this conference and respectfully recommend your support.



LETICIA V. ESPALDON, M.D.

WP 5

BRIEFING PAPER

for

WORKING PAPER 5

Proposal for

Evaluating the Priority

of Pacific Youth

CRGA.15

WORKING PAPER 5

Proposal for Evaluating the Priority of Pacific Youth

Briefing Paper Synopsis

The South Pacific Commission Youth and Adult Education Program was established in 1965 with participants encompassing government entities, international agencies and non-governmental organizations. The recurrent theme of the seminar is the low priority accorded to youth matters in the Pacific. While there is widespread acknowledgment that Pacific Youth are an asset and a resource for nation-building, it was felt that youth affairs had a disappointingly low priority in national and donor agendas.

During the 15th CRGA meeting, representatives will be asked not only to endorse the recommendations made by the Second Regional Seminar for Pacific Youth but also to discuss the priority level of youth matters within their respective governments. Of interest to the Secretariat are the following: determination on whether a Ministerial meeting on youth is warranted; determination on whether the resources in terms of manpower within SPC are adequate to administer youth programs; and whether there is a balance between youth and other SPC programs that are offered.

*** Note: Ms. Rowena Punzalan, Special Assistant to the Lieutenant Governor, was the designated representative for the above subject meeting and will be providing the briefing regarding the issues to be addressed.

BRIEFING PAPER
for
WORKING PAPER 6

Staff Rules and Regulations Matters

SPConf.31/CRGA.15

WORKING PAPER 6

Staff Rules and Staff Regulations Matters

Briefing Paper

In accordance with Staff Rules and Regulations, the Secretary-General is required to report to the Conference extensions of appointments of professional and field staff, in addition to extensions of short term and temporary staff, beyond their established terms. Working Paper 6 presents those individuals whose appointments are being extended.

The Bureau of Planning concurs that in certain cases it may be in the best interest of the Commission to retain the expertise of specific individuals by extending their appointments. However, the Bureau also believes that SPC should make every effort to recruit qualified personnel from other Commission members. It should be noted that SPC has granted the approval of a management study to be conducted.

It is the Bureau's recommendation that Guam's representative to the CRGA meeting follow the consensus of the committee in extending the appointments of short term and temporary personnel. The Bureau also recommends that a follow up be conducted on the status of the management study and express that the study be comprehensively and thoroughly conducted.

WP 7

BRIEFING PAPER

for

WORKING PAPER 7

Report of the Committee of
Representatives of Governments and Administrations
Noumea, New Caledonia, May 27 - 31, 1991

CRGA.15

WORKING PAPER 7

Report: Fourteenth Meeting of the Committee of Representatives of Governments and Administrators

Briefing Paper Synopsis

Report on action taken during the fourteenth meeting of the Committee of Representatives of Governments and Administrators held in Noumea, New Caledonia, 27-31 May, 1991. Highlights of the meeting include the staffing and administration of SPC members, review of the SPC administrative budget for 1992, 1993, and 1994, SPC headquarters building and the evaluation of the 1990 work programme such as food and materials, marine resources, rural management and technology, community health services, socio-economic statistical services and community education services.

AGENCY COMMENTS:

Department of Commerce:

- In reference to Annex III Proposed 1992 Budget under 6001 Generalized Statistical Training

The Department of Commerce will request under the auspices of the South Pacific Commission to hold an Intermediate Statistical Operations and Procedures course on Guam during FY 1992. The intermediate course provides immediate level statistical training for those government employees working in research analysis and statistics. In addition, the Department of Commerce will also request assistance from the New Zealand Department of Statistics computer representation to update and modify the PC/Trade program for the International Harmonized System.

- South Pacific Commission - Fisheries

In the area of marine resources and research, SPC's Fisheries Programme offers advisory and technical services via projects that address coastal and oceanic fisheries. Guam currently participates in three activities conducted under the oceanic fisheries program: regional fisheries database, SPC Regional Tuna Bulletin, and the development of national fisheries statistics programs. Of vital concern to the Government of Guam's fisheries sector is the Longline Industry

along with the desire for a regional approach to fisheries management.

- DPHSS • With the current trend in economic development, additional demands are placed on our community to provide housing, financial assistance, education, and in particular health care services. Of primary concern to the DPHSS are the training, recruitment, and retention of health care personnel, the prevention of chronic diseases especially those linked to lifestyle practices, mental health and substance abuse, and injury control.
- GEPA • Of major concern was the adoption of the move of the South Pacific Regional Environmental Program (SPREP) to Western Samoa and the SPREP Work Program and Budgets for Financial year 1992. The move of the SPREP offices will facilitate the realization of full autonomy and will resolve the major problems of office space for both SPC and SPREP.
- GCAHA • Did not express any immediate concerns in the area of the arts and humanities.
- College of
Agriculture
and Life
Sciences (CALS) • Did not have any specific comments on the material provided in Working Paper 1.
- Nieves M. Flores
Memorial Library • Review of the document reveals no major impact of concern. However, Sections 173 and 174 regarding services to bilingual users is a concern to the library since the availability of foreign language books are not always accessible and publishers are not willing to subscribe to a small volume of circulation.

RECOMMENDATION:

The Bureau of Planning recommends that Guam's delegate endorse the actions taken by the 14th CRGA provided that the above concerns are noted.

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GOVERNMENT OF GUAM



DC-ERC-91-52

~~AUG~~ 21 1991

MEMORANDUM

TO: Director, Bureau of Planning

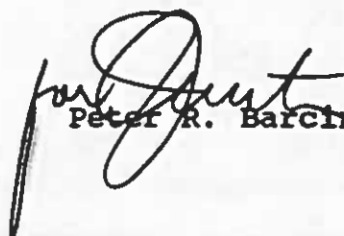
FROM: Director, Department of Commerce

SUBJECT: Thirty First South Pacific Conference (SPC); NUKU'ALOFA, Tonga; October 22 - 25, 1991

In response to your routing and transmittal slip dated August 8, 1991, same subject, the following is furnished:

- a. In reference to Annex III Proposed 1992 Budget, 6000 Statistical Section, 6001 Generalized Statistical Training, the following information is furnished:
 - (1) The Department of Commerce will request the South Pacific Commission Intermediate Statistical Operations and Procedures course be offered in Guam during FY 1992. With the completion of two basic SOAP courses in the past 4 years, the government has approximately 40 persons who would be eligible to attend this course. This course provides immediate level statistical training for those government employees working in research analysis and statistics.
 - (2) With the upcoming global Trade Facilitation Program materializing and the urgent requirement to implement the international Harmonized System, a need exists to request the assistance of the New Zealand Department of Statistics computer representation to update and modify our PC/Trade program. This will be the third visit to Guam under the auspices of the South Pacific Commission.
- b. Fisheries: Submitted are copies of the latest information regarding activities in the Fisheries sector of the economy. The long-line activity in the region is of prime concern to the Government of Guam along with the desire for a regional approach to fisheries management.

Attachments


Peter R. Barcinas



DEPARTMENT OF COMMERCE
BRIEFING SERIES
May 1991

PROJECT:

South Pacific Commission (Fisheries)

SUMMARY/BACKGROUND:

The South Pacific Commission is an international organization which provides technical advice, training, assistance and dissemination of information in social and cultural fields to 27 governments and administrations in the region.

The Commission's major programs include the South Pacific Regional Environmental Program, assessment and development of Marine resources and research, rural management and technology, community services, Socioeconomic statistical services, educational services, food and materials, information service, regional consultation, awards and grants and cultural conservation and exchange.

In the area of marine resources and research, SPC's Fisheries Programme currently offers advisory and technical services via projects addressing coastal and oceanic fisheries.

CURRENT STATUS:

Guam participates in the Commission's Fisheries Statistics Project, which is one of three activities conducted under the oceanic fisheries program.

The statistics project includes the maintenance of a regional fisheries database, the preparation and dissemination of the SPC Regional Tuna Bulletin, assistance with the development of national fisheries statistics programs, and lends statistical support to other SPC projects.

Guam, along with Fiji, New Caledonia, Northern Marianas and Palau, provide statistical reports on tuna off-loading operations within each country/island.

The Fisheries Statistics Project additionally supports Guam's data base system by providing programming assistance in the compilation of the Department of Commerce's tuna off-loading and transshipment reports.

CONCERNS/ISSUES:

SPC has been providing valuable assistance in the form of dBase programming expertise and other technical advisory activities. However, logistical problems such as proximity and limited funding for travel to participating islands by SPC's technical staff, create tremendous difficulties in receiving timely responses to complications which affect the data base program. A regular schedule of technical visits, plus a contingency budget to provide travel for unforeseen complications must be developed to ensure a minimum level of necessary maintenance for the data project.

GUAM COUNTRY PAPER

**SOUTH PACIFIC COMMISSION
TWENTY-THIRD
REGIONAL TECHNICAL MEETING
ON
FISHERIES**

Noumea, New Caledonia, August 5 - 9, 1991

Fisheries has had historical significance throughout the development of Guam's social and economic structure. Prehistoric artifacts give evidence that the early Chamorros were skilled at fishing over the reefs for large fish, both demersal and pelagic. According to radiocarbon dating studies, the Mariana Islands, including Guam, were inhabited by 1327 B.C. (Jennison-Nolan, 1979).

Because fisheries has played a major role in Guam's past as a substantial part of the Chamorro people's way of life, the Government of Guam conducts a continuing program addressing the problems of development and management of fisheries resources around Guam.

The Guam Marine Fisheries Advisory Council (GMFAC), created in 1979 prioritized its programs on the grounds that the Territory of Guam, by virtue of its geographical location, its environmental richness, its social and cultural heritage, its level of economic development and its business labor, technical, and educational resources, has the potential for the development of a diverse, broad-based, and economically productive fishery industry. In 1980, the GMFAC was instrumental in the development of the Territory of Guam Fisheries Development and Management Plan.

More recently in 1988, as a result of Governor Joseph Ada's creation of the Guam Ad Hoc Committee on Fisheries Projects and Programs, headed by the Department of Commerce, solutions to pertinent fisheries issues are addressed in a forum comprised of government and private sector counterparts. In FY90, the primary focus of action by the Ad Hoc Fisheries committee was on enforcement issues in Guam's Exclusive Economic Zone (EEZ), and the prevention of gear conflicts between various fishing activities around Guam's mounts and banks. Concerns from small boaters included the U.S. Coast Guard's inability to enforce foreign longline vessel fishing regulations within Guam's EEZ and the Territorial waters. As a result of these concerns, an action memorandum was forwarded to the National Marine Fisheries Service calling for the formulation of regulations to

limit both foreign and domestic longline and purse seiner vessel activities from within 30 miles of the 100 fathom contour off Guam's sea mounts and banks. Another enforcement development taking place was the passage of Guam Public Law 20-185, effective on June 8, 1990, which prohibits the use, transshipment, importation or manufacture of pelagic drift nets, their components or products, and establishes penalties.

As noted in the above discussion, Guam's fisheries industry is generally categorized into two main types of activities, one being the small scale fisheries which includes domestic small boat, commercial, sport and recreational, and subsistence fishing, and the large scale fisheries, which consists of tuna offloading and transshipment at Guam's commercial port by longliner vessels.

In the area of the small scale fisheries, the Department of Agriculture's Division of Aquatic and Wildlife Resources (DAWR) conducts a creel census program which provides estimates for both offshore and inshore catches. According to the division's monthly offshore fisheries surveys, conducted at the Agana Boat Basin and other boat launching locations, the offshore fisheries comprised the majority of the FY90 small scale fishery harvest, accounting for 301,533.7 kg. of the offshore and inshore combined total of 301,548.5 kg.

By gear, trolling continued to result in the greatest overall catch volume, with a total of 273,896.5 kg. recorded for FY90. According to the DAWR, "The usual five pelagic species accounted for the bulk of the catch (96.1%). Skipjack tuna (*Katsuwonus pelamus*; 24.4%) was the most highly caught, followed by blue marlin (*Makaira nigricans*; 21.5%), wahoo (*Acanthocybium solandri*; 21.4%), mahimahi (*Coryphaena hippurus*, 18.7%), and yellowfin tuna (*Thunnus albacares*; 10.1%)."

In terms of participation and effort in the troll fisheries, more person-trips were recorded in FY90 than during either of the two previous years (53,096.5 in FY90, and 39,672.8 and 41,374.5 for FY89 and FY88, respectively). AWR attributes the increase in persons and person hours associated with trolling as a reflection of the rapidly expanding charter fishing industry in which more people participate in more numerous but shorter trips.

The most popular method by total participation for the inshore fisheries was hook and line fishing, which also yielded the greatest harvest in FY90 with 14.8 mt. or 30% of the total inshore harvest. Gill net fishing and cast net fishing harvest total followed with 12.0 mt. and 10.1 mt., respectively.

Public fisheries-related facilities completed in 1990 for Guam's small scale boaters include the Umatac Small Boat Launching Ramp, which was completed in March. The new Umatac boat launching ramp project is the result of a cooperative agreement between the Government of Guam and the Pacific Fisheries Development Foundation (PFDF). Design and plans for the Merizo Boat Pier project were finalized last year and the Division of Aquatic and Wildlife Resources, Department of Agriculture, the administering agency, has issued a construction contract. The new pier will replace the existing deteriorated pier and extend further into deeper water and also provides for handicap access. The Agat Marina, administered by the Port Authority of Guam, was officially opened to the public in September 1990. The Agat Marina includes 153 boat slips for 16 ft. to 65 ft. boats, gift shop/restaurant, administration building, ice house, fueling deck, and parking and landscaping. Available for public dissemination is the Guam Drydock Preliminary Feasibility Analysis, prepared for the Department of Commerce via a grant from the Saltonstall-Kennedy program administered by the Pacific Fisheries Development Foundation. The study provides analyses to determine the feasibility of constructing a dry dock facility for vessels in the 30 to 90-foot range. The Department of Commerce has also received a final draft study examining the feasibility charter boat fishing operations on Guam.

Two new events, the 1st Annual Z Best Fishing Tournament, and the Guam International Billfish Tournament, were added to the island's schedule of offshore fishing contests in 1990. The Marianas Fishing Derby also held its 14th annual competition in July 1990.

In the area of the large scale fisheries, the island also serves as home port for the world's largest purse-seining fleet, owned and operated by Z Enterprises. With the addition of the *Cassandra* and the *Chloe* in 1990, the vessels homeported on Guam now totals 11.

The longline transshipment industry that has developed on Guam has become a very large money earner for fisheries companies. The Guam Department of Commerce currently has available two studies, both completed in 1989, describing the fishery. A Study on Trans-shipment Practices in Guam and Tinian, was sponsored and prepared by the South Pacific Forum Fisheries Agency. The South Pacific Commission sponsored the Guam Fresh Tuna Longline Transshipment Study. Phase I. Fishery Description. In order to gauge the level of economic impact this industry has on Guam's economy and on the domestic fishery, Commerce has additionally initiated a socio-economic impact assessment project which is supported by funding from the National Marine Fisheries Service.

Even though the reported fishing grounds are mainly within the EEZ of the Federated States of Micronesia (FSM), the longline fishery is suspected of having a significant impact on Guam's fishery resources, since Guam's constricted southern EEZ border extends only approximately 100 miles to the south to the FSM EEZ. Furthermore, the charter boat fishery is concerned about the impact on the billfish population that the longliners may have even when they are fishing within FSM waters. The vessels reportedly fish in the waters of the (FSM), then off-load their catch on Guam for airtransshipment to Japan. The vessels range in size from 19-59 tons. The fish are usually brined and iced with the exception of the Taiwanese vessels that use only ice for a higher quality fish. The fish are for the Japanese sashimi market with the exception of the portion of the catch that does not meet the quality requirements. This latter portion of the catch is transhipped via ocean freight to various locations for canning or enters the local market.

The rapid growth of this fishery has caused concern among domestic fishermen that longlining has had a detrimental effect on their market. The marketing of rejected longline fish in the local market competes with the domestic fishery.

In response to the need to analyse and determine the impact on the quantity and size of yellowfin tuna and other prevalent longline species, the National Marine Fisheries Service, in 1990, initiated a new data collection program with the Guam Depart-

ment of Commerce for gathering and analysing individual fish weights of transshipped species. The program will augment other fisheries data collected under the Western Pacific Fisheries Information Network.

Ongoing since 1988 is a large-scale fishery data collection system administered by the Guam Department of Commerce to monitor and study the volume of tuna offloading and transshipment activity taking place on Guam. The system receives funding from the Western Pacific Regional Fishery Management Council (WesPac). In 1990, a total of 12,703 metric tons were transshipped from Guam. Yellowfin and bigeye tuna comprised 96% of the total catch. Of the total catch, 72%, or 9,101 metric tons were caught by Japanese longliners, with the balance coming from Taiwanese longline vessels. The value of the catch of 1990 is estimated at \$15.2 million. The value of the same shipment in Japan is estimated at 10 times the Guam value.

The vessels' catch is contracted to agents at the Guam Commercial Port who handle the dockside off-loading, inspection, weighing, boxing and shipping of the fish. There are currently six agents that handle this activity.

Guam is a participant in the Western Pacific Fisheries Information Network (WPFIN), operated through the NMFS in coordination with the Fisheries Data Coordinating Committee under the WPRFMC. The purpose of the network is to collect and compile data from offshore and inshore fisheries to assist in monitoring and managing the fisheries industry. While the data assists in monitoring Guam's domestic fisheries, the large scale fishery consisting primarily of tuna transshipment has been addressed only recently during FY90.

With the rapid growth in the longline fishery since the latter part of 1986, a large-scale fishery data collection system has been implemented by the Guam Department of Commerce to monitor and study the impact of the large-scale fisheries industry. The system receives funding from the Western Pacific Regional Fisheries Management Council (WPRFMC) and assistance from the South Pacific Commission and the National Marine Fisheries Service (NMFS). Additionally, the Department of Commerce is

expecting completion of study assessing the socio-economic impact of the longline fishery on Guam by September 1991.

Guam is also a member of the Pacific Fisheries Development Foundation along with representatives from Hawaii, American Samoa, the Republic of Belau and the Republic of the Marshall Islands. The role of the PFDF is to aid, encourage, promote and support the discovery, conservation, management, development and harvest of tuna resources in the Central, South and Western Pacific Areas. This is done primarily through a grant assistance program. As a result of the Magnuson Fishery Conservation and Management Act of 1976, a law which establishes exclusive U.S. jurisdiction over all fish in the federal waters of the Fishery Conservation Zone (FCZ) extending 200 nautical miles outward from the territorial sea, Guam participates in the Western Pacific Regional Fishery Management Council. Fourteen members from American Samoa, Guam and Hawaii, representing the fishery community, governmental bodies and the scientific community comprise the Council whose main task is to manage the fisheries within the FCZs to prevent overfishing while encouraging economic development.

Guam Fisheries Report

Current Status of Fisheries Activities and Programs

August 1991

Department of Commerce, Government of Guam, 590 South Marine Drive, ITC Bldg., 6th Floor, Suite 601, Tamuning, Guam 96911. Phone: 646-5841/1. Fax: 646-7242

Latest Magnuson Act Re-authorization Includes Tuna

President George Bush signed the measure into Public Law 101-627 on November 28, 1990. In a press release from his office, Bush expressed his concern that, "... the Act's provisions regarding highly migratory species not be construed to create a gap in the authority of the United States to manage those species. Current law defines 'highly migratory species' to mean only species of tuna and excludes such species from the exclusive fishery management authority asserted by the United States in our EEZ. H.R. 2061 would eliminate this exclusion effective January 1, 1992."

The President additionally stated that the revised Act take effect immediately, and announced that as a matter of international law, the United States will immediately recognize similar assertions by coastal nations regarding their exclusive economic zones.

The Magnuson Fishery Conservation and Management Act, Section 102, "Exclusion of Highly Migratory Species", has been a matter of controversy since its debate and passage in 1976.

The MFCMA created eight regional councils which are tasked with conserving and managing fisheries resources such as marlin, swordfish, and sharks within the U.S. 200-mile Exclusive Economic Zone (EEZ). These species are harvested as a bycatch in the course of harvesting tuna, a highly migratory species. As a consequence of the exclusion of tuna from the MFCMA, it has been extremely difficult, if not impossible, to adequately satisfy the mandate to manage the fishery resources in the EEZ. Of the eight regional councils, seven have tuna within their jurisdiction. Guam is a member of the Western Pacific Regional Fisheries Management Council which includes Hawaii, American Samoa, and the Commonwealth of the Northern Marianas.

Guam Longline Industry Scrutinized at Public Hearings

From June through July, three separate public hearings were held to discuss longline fishing in Guam's waters, at the request of Senator Gordon Mailloux, Chairman of the Committee on Economic and Agricultural Development, Twenty-First Guam Legislature. A final public hearing is scheduled for August 19, 1991.

Among the various concerns discussed at the hearings, three major issues have been identified by Guam's charterboat fishermen in conjunction with longline activity, these being "dumping" of rejected fish into the local market, lack of EEZ enforcement, and effects of longlining on fish stocks targeted by the charter fisheries.

The "dumping" of longline catch rejected for transshipment into the local market (primarily hotels, restaurants and major retail outlets) has generated complaints from Guam's charter boat operators of direct competition within the domestic market. Longline fish is sold at lower prices than the domestic fisheries catch. Therefore, the domestic fishermen are unable to compete in the market place with the longline catch. The current market price per pound for fresh tuna, according to testimony at the public hearing, is \$.50.

Local fishermen have expressed concerns that existing monitoring capabilities are insufficient, and have alleged illegal fishing by foreign longliners within Guam's EEZ. Vessel identification numbers in foreign languages or covered by blankets, vessels being alerted by agents when the Coast Guard leaves the port for surveillance maneuvers, and retaliatory actions out at sea taken by longline crew against smaller fishing craft reporting suspect activities were some of the grievances remunerated by local fishermen.

One longline vessel agent testifying in support of the industry said that each Taiwanese vessel that makes a port call on Guam spends more than \$13,000. Jesse Iwashita, United Association of Tuna Exporters President, estimated that the association's four members contributed \$20 million to Guam's economy in 1989. It was also noted that some 500 shore jobs were associated with the longlining industry. Proponents also included fuel company representatives and other ancillary service companies.

On June 17, Senators Doris F. Brooks and Michael Reidy introduced Bill no. 438 to outlaw longline fishing in Guam's waters extending up to 200 miles from Guam's shore. The bill is patterned after the law Brooks sponsored in 1990 to make drift gill net fishing a felony on Guam. A public hearing on the proposed measure is pending.

U.S. Coast Guard Seizes Longliner

The Japanese flag vessel "Koshin Mauru" was seized by the U.S. Coast Guard on July 29, 1991 for fishing violations in the EEZ. The vessel was spotted by approximately 11 miles west of Guam's Apra Harbor with lines in the water. Upon receiving a "Statement of no Objection" from the State Department, the case was turned over to the U.S. Attorney's Office for prosecution. After consultation with the Justice Department and National Oceanic and Atmospheric Administration in Washington, D.C., a \$33,972 forfeiture fine was assessed for the violations. The fine has been paid and the vessel released to its owner Tadayuki Nakashima of Japan.

Large Scale Fishery Data Report for 1990

Ongoing since 1988 is a large-scale fishery data collection system administered by the Guam Department of Commerce to monitor and study the volume of tuna offloading and transshipment activity taking place on Guam. The system receives funding from the Western Pacific Regional Fishery Management Council (WesPac). In 1990, a total of 12,703 metric tons were transshipped from Guam. Yellowfin and bigeye tuna comprised 96% of the total catch. Of the total catch, 72%, or 9,101 metric tons were caught by Japanese longliners, with the balance coming from Taiwanese longline vessels. The value of the catch of 1990 is estimated at \$15.2 million. The value of the same shipment in Japan is estimated at 10 times the Guam value.

New Merizo Pier Under Construction

The Division of Aquatic and Wildlife Resources, Department of Agriculture, initiated in June 1991 the construction phase of a capital improvement project to replace the existing deteriorated Merizo Pier with a new facility. Project contractor, International Bridge Corporation, is targeting completion of the new pier by October 1991.

The project involves demolition of the old facility which will be replaced with a pier that is 24 feet longer. Amenities will include lighting, handicap access, sidewalks, piles and bumpers.

Dry Dock Feasibility Study Completed

The Guam Department of Commerce has available published copies of the Guam Dry Dock Feasibility study. The report was prepared with funding support from the Saltonstall-Kennedy grant program, administered by the Pacific Fisheries Development Foundation, National Marine Fisheries Service.

The study targets dry dock requirements for vessels in the 30-90 ft. range and contains pertinent data on current level of potential users, financial considerations, and alternative dry dock technologies. The project was conducted by Edward K. Noda and Associates.

DAWR 1990 Creel Survey Results

In the area of the small scale fisheries, the Department of Agriculture's Division of Aquatic and Wildlife Resources (DAWR) conducts a creel census program which provides estimates for both offshore and inshore catches. According to the division's monthly offshore fisheries surveys, conducted at the Agana Boat Basin and other boat launching locations, the offshore fisheries comprised the majority of the FY90 small scale fishery harvest, accounting for 301,533.7 kg. of the offshore and inshore combined total of 301,548.5 kg.

By gear, trolling continued to result in the greatest overall catch volume, with a total of 273,896.5 kg. recorded for FY90. According to the DAWR, "The usual five pelagic species accounted for the bulk of the catch (96.1%). Skipjack tuna (*Katsuwonus pelamis*; 24.4%) was the most highly caught, followed by blue marlin (*Makaira nigricans*; 21.5%), wahoo (*Acanthocybium solandri*; 21.4%), mahimahi (*Coryphaena hippurus*, 18.7%), and yellowfin tuna (*Thunnus albacares*; 10.1%)."

In terms of participation and effort in the troll fisheries, more person-trips were recorded in FY90 than during either of the two previous years (53,096.5 in FY90, and 39,672.8 and 41,374.5 for FY89 and FY88, respectively). AWR attributes the increase in persons and person hours associated with trolling as a reflection of the rapidly expanding charter fishing industry in which more people participate in more numerous but shorter trips.

The most popular method by total participation for the inshore fisheries was hook and line fishing, which also yielded the greatest harvest in FY90 with 14.8 mt. or 30% of the total inshore harvest. Gill net fishing and cast net fishing harvest total followed with 12.0 mt. and 10.1 mt., respectively.

Longline Economic Impact Study Underway

In order to gauge the level of economic impact this industry has on Guam's economy and on the domestic fishery, Commerce has additionally initiated a socioeconomic impact assessment project which is supported by funding from the National Marine Fisheries Service.

Pacific Network, Inc. has been contracted to conduct the project which is aimed at providing assessment of the socioeconomic impact of the longline fishery on Guam and determine what the significant factors are that affect the industry and how they interact with the domestic fishery. In addition, the goal is to obtain an adequate information base to be able to make knowledgeable decisions regarding management of the resource, infrastructure support and means to capture greater economic benefit in Guam. The three main objectives are:

- Describe the operations of the fishery;
- Describe the markets and market impacts; and
- Assess the economic impact of the fishery.

The study would provide valuable information on a major fishery on Guam that has grown rapidly in its four years of operations. This information will allow for rational decisions regarding the development and management of this fishery. A final draft report was submitted in August 1991. Project completion is scheduled for September 1991.

NMFS Fish Weight Project

As a result of the July 1990 technical visit to Guam by National Marine Fisheries Service staff, a proposal was developed for gathering individual fish weights reported in packing lists compiled by vessel/transshipment agents. The packing list reports are submitted as part of Commerce's tuna transshipment survey, and contain valuable fish weight data for biological research purposes.

The National Marine Fisheries Service in Honolulu, as part of the Pacific Fisheries Information Network, expressed interest in supporting an effort to compile the data on individual fish weights transshipped from Guam. A service order was released by NMFS in August 1990 for the following:

1. Retrieval of individual weight transshipment data records from prior years; establishment of data structure and data entry screens.

2. Provide a detailed work plan describing the volume of the data back-log and propose a schedule of man-hours required for the delivery of the entire back-log of records in computerized format.

3. Provide an example data set consisting of at least three months backlog records in the format described above.

Preliminary data entered under the program will also provide an analysis of weights by mean, variance and standard deviation.

2nd Annual Guam Billfish Tournament

The Guam Gamefish Association, with support from the Guam Visitors Bureau, hosted the 2nd Annual Guam Billfish Tournament. The event was held from June 22 - 25, 1991. A total of 13 teams from Japan participated in the tournament which utilized international gamefish rules and tag and release procedures.

15th Annual Marianas Fishing Derby

Guam's longest running competitive sport fishing event, the Marianas Fishing Derby, held its 15th annual contest from July 19, 20, 21, 1991. A total of 82 boats participated. Winning weight per category were marlin - 245 lbs., yellow fin tuna - 127.5 lbs., wahoo - 53 lbs., and mahi mahi - 40.8 lbs.



GOVERNMENT OF GUAM
AGANA GUAM 96910

1991

MEMORANDUM

TO: The Governor
VIA: Bureau of Planning
FROM: Director of Public Health and Social Services
SUBJECT: 31st South Pacific Conference (SPC); Nuku'Alofa,
Tonga; October 22-25, 1991

Attached is the briefing paper on health for the 31st South Pacific Conference in Tonga on October 22-25, 1991. This is submitted as requested in the memorandum from Bureau of Planning dated August 8, 1991.


LETICIA V. ESPALDON, M. D.

Attachment



Commonwealth Now!

BRIEFING PAPER ON HEALTH FOR THE 31ST SOUTH PACIFIC CONFERENCE IN
TONGA ON 22 TO 25 OCTOBER 1991.

Guam is still experiencing the upward trend in economic development. With this economic development, Guam also has the ability to fund improvements for health care services to our people. At the same time, new problems are surfacing that require attention and are placing new and greater demands on government and private health care services. Guam is experiencing rapid population growth due to high birth rates and in-migration. This has placed additional demands on our community to provide housing, financial assistance, education, and health care. Specifically, new efforts are required in the areas of public health and preventive services including disease prevention, prenatal care, immunization, nutrition, dental health, sanitation, protection of the environment, and prevention, intervention and management of alcoholism, drug addiction and substance abuse.

Guam is facing an emerging leadership crisis with the senior leaders in the health care system approaching retirement age. Too few persons on island are preparing to take over administration of our health systems which are becoming increasingly complex. Our present health manpower resources are being overtaxed and serious shortages are being experienced in nursing, certain physician and medical support specialties, and in the mental health care area.

The following concerns are presented for consideration:

1. Health personnel training, recruitment and retention.

The expanding community of Guam and other Pacific island nations demands that immediate attention be given to a regional approach to train our people to fill the jobs that support our health care systems.

In addition we must recognize that we also have to rely in part on "outside" help for certain specialty areas or for health occupations that the local populace cannot produce in sufficient quantity. For these needs we should assess how we can effectively attract and retain people to work in our community.

2. Prevention of chronic diseases especially those linked to lifestyle practices.

We must strengthen our efforts to inform and educate our people to adopt healthier lifestyles and to evaluate the impact of westernization on the occurrence of chronic diseases among our people. The production and promotion of "indigenous" foods that are nutritionally better is essential in this effort.

3. Mental health and Substance Abuse.

Our rapidly changing communities are placing added stress on individuals and families. A good number of accidents and crimes is a result of drug and alcohol abuse and the rate of suicide among the young people is alarmingly increasing. Prevention and intervention programs against the use of drugs and controlled substance are needed to help people cope with this stress and avoid long-term debilitating problems.

4. Injury control.

Vehicular accidents and death are escalating at a rapid pace and creating social and economic havoc on our island. More emphasis is needed to identify the factors contributing to this dilemma so that remedial solutions can be implemented.



GUAM ENVIRONMENTAL PROTECTION AGENCY

AHENSIAN PRUTEKSION LINA'LA GUAHAN

D-107 Harmon Plaza, 130 Rojas St., Harmon, Guam 96911 Tel. No. 646-8863/5 FAX: 646-9402



BRIEFING PAPER
SP Conf. 31/WP1
August 26, 1991

Submitted by: Guam Environmental Protection Agency

Background: During the South Pacific Regional Environmental Program (SPREP) Intergovernmental Meeting on July 1991, decision was made to move SPREP to Western Samoa in the December '91 - January '92 timeframe. The move facilitates the realization of fully autonomous status for SPREP and resolves a major problem of office space for both SPC and SPREP. In due time, SPREP will have to manage on its own with little or no financial, administrative and logistical support from SPC.

Agenda Item 6: Staffing and Administration

Sub-Item D-17(d): SPREP vehicle concern should be a non-issue with pending move to Western Samoa supported by a revised annual and relocation budget.

Agenda Item 15: Introduction and Consideration of the Secretariat's Proposed Integrated Work Programme for 1992

Sub-Item 166 (Head IV - Environment Management and Rural Technology): SPC's main thrust on photovoltaic systems is with rural areas among member countries. Although Guam does not have an active profile in photovoltaic systems, we stand to benefit from a comprehensive evaluation. Also, Guam's Energy Office has been involved in specialized applications of photovoltaic systems outside of the rural environment and can contribute information to the effort.

Agenda Item 22B: SPREP Intergovernmental Meeting (IGM)

A very productive IGM was conducted in July 1991 at Noumea, New Caledonia. The New Caledonia Government was a very gracious and hospitable host. Two other meetings were held in conjunction with the IGM; a Ministerial Level Meeting (second one for SPREP) followed the IGM and the First Meeting of the Contracting Parties to the SPREP Convention constituted the third meeting.

The key accomplishments were adoption of the move of SPREP to Western Samoa, the SPREP Work Program and Budgets for financial year 1992. This transition will lead to full autonomy and a stronger SPREP.



"ALL LIVING THINGS OF THE EARTH ARE ONE"

Commonwealth Now:



*2-20-91
Linda*

Joseph F. Ada
Governor

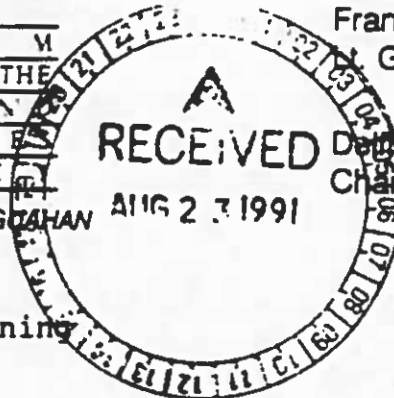
Alberto A. Lamorena V
Executive Director

COUNCIL ON THE
ARTS AND
HUMANITIES
AGENCY

KAHAN I KUTTURAN GUAMAN

Frank F. Blas
Governor

Delon R. Damian
Chairman



TO: Director, Bureau of Planning
Attn: Linda Cruz
FROM: Director, Guam CAHA
SUBJECT: Sixth Festival of Pacific Arts; Rarotonga, Cook
Islands, 1992

Enclosed are the informational materials requested by Mr.
Emile Kairua of Cook Is. via Helene Courte. Please forward
them to him by mail.

Regarding the Thirty First South Pacific Conference:
NUKU'ALOFA, Tonga; October 22-25, 1991: after reviewing the
agenda, I find no issues in the area of culture which need
to be addressed by my agency.



Commonwealth Now!



UNIVERSITY OF GUAM

COLLEGE OF AGRICULTURE AND LIFE SCIENCES

UOG Station, Mangilao, Guam U.S. A. 96923

Cable: UNIVGUAM Telex: 721-6275

FAX: (671) 734-6842 Tel.: (671) 734-2575/9

TRANSMITTAL

☒ FAX ☐ CABLE ☐ TELEX ☐ LONG DISTANCE CALL

Date: August 27, 1991

To: Director, Bureau of Planning Number: 477-1812

Agency/Organization: Bureau of Planning

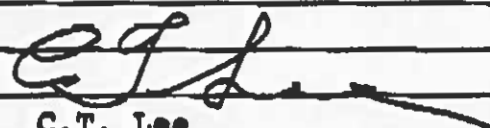
From: C.T. Lee, Dean Number: 734-6842

Agency/Organization: UOG-College of Agriculture & Life Sciences

Subject: 31st South Pacific Conference

MESSAGE:

Kindly note that we do not have any specific
comments on the material provided for the
thirty-first South Pacific Conference.


C.T. Lee

Dean

Total number of pages, including this sheet: 1

If you do not receive all pages please FAX back (671) 734-6842
or call (671) 734-2921, Extension numbers 351 or 354.



lsj millie

NIEVES M. FLORES MEMORIAL LIBRARY
GOVERNMENT OF GUAM
AGANA, GUAM 96910

472-8264/6417



Memorandum

To: Director, Bureau of Planning

From: Territorial Librarian, Nieves M. Flores Memorial Library

Subject: Thirty First South Pacific Conference (SPC); Nuku'Alofa, Tonga;
October 22-25, 1991

Date: September 26, 1991

As Lead Agency for Head VIII, Information Services, my review of the SPConf.31/WP.1 dated June 4, 1991, Fourteenth meeting of the Committee of Representatives of governments and administrations reveals no major impact of concern. The preceding comments are provided to you as a matter of information and suggestions:

SPConf.31/WP.1
4 June 1991
Page 24

Sections: 173 and 174

This is a real library concern and one that is prevalent in most Libraries that provide services to bilingual users. Traditionally, most books and reference materials are printed in English or translated from another language to English. The availability of foreign language books are not always accessible and publishers are not always willing to subscribe to a small volume of circulation. We are better off not offering assistance in this area.

FRANK R. SAN AGUSTIN

FRSA/ams

COMMONWEALTH NOW!

WP 8

BRIEFING PAPER

for

WORKING PAPER 8

Agenda For The

Thirty-Second South Pacific Conference

CRGA.15

WORKING PAPER 8

Agenda for the Thirty-First South Pacific Conference

Briefing Paper

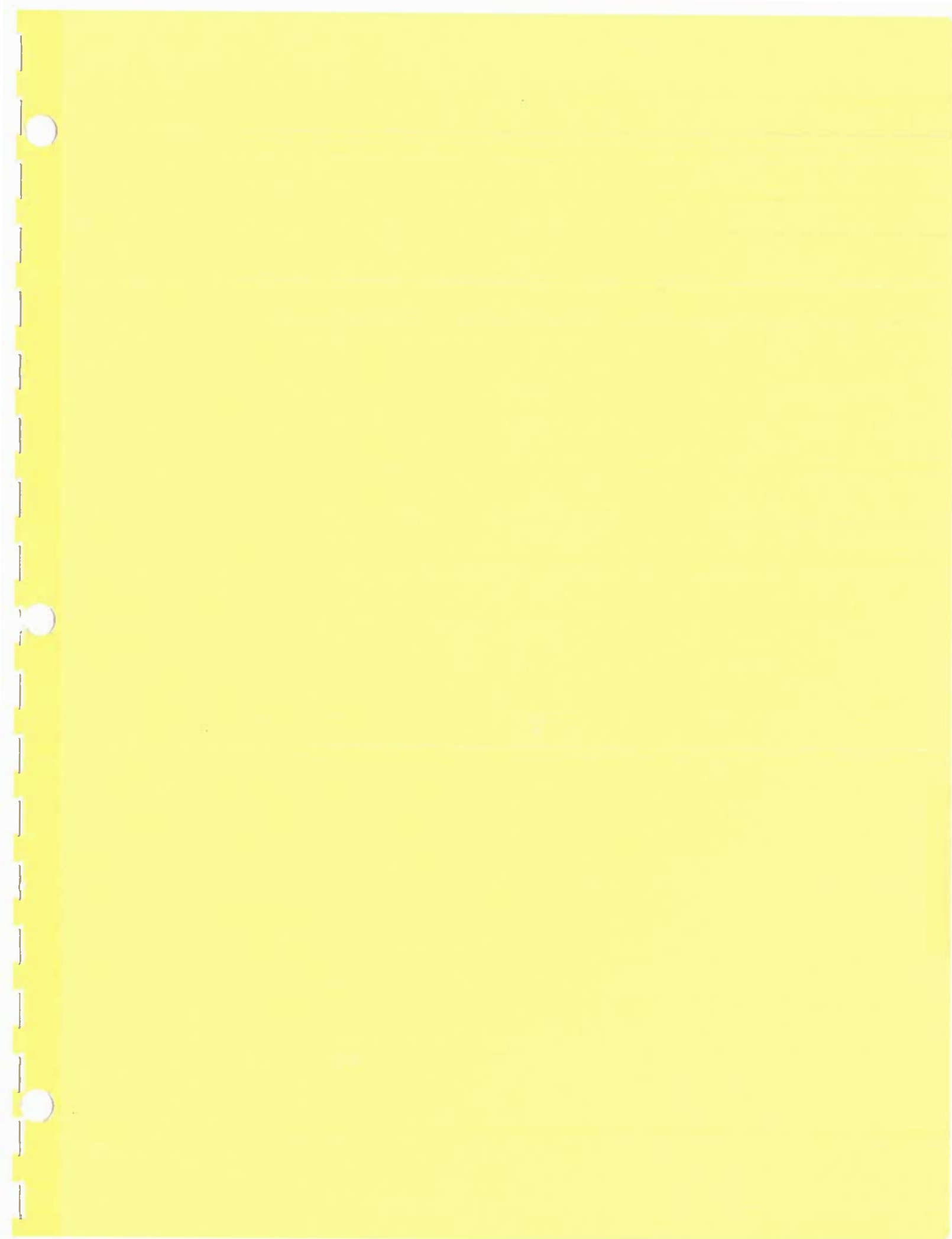
During the Thirtieth South Pacific Conference, the Representative of Papua New Guinea, suggested that, in future, the agenda for the South Pacific Conference should be determined by the CRGA, rather than the Secretariat.

In the Fourteenth CRGA, Working Paper 5 listed the provisions of the Rules of Procedure for the South Pacific Conference regarding the preparation of the provisional agenda. Under this provision, consideration of the agenda will be determined by either the secretariat or by CRGA. The Bureau of Planning regarded the existing practice of the provisional agenda being set by the Secretariat to be acceptable. The CRGA may want to advise the Secretariat rather than determine the agenda items due to the fact that certain items during the pre-conference may require additional lead time for consideration and discussion and should be prioritized accordingly.

During the 14th CRGA meeting, it was agreed that the Secretariat continue to issue the provisional agenda for the conference in accordance to the Rules of Procedure.

Committee members of the 15th CRGA meeting are invited to revise the provisional agenda so as to reflect the direction of the CRGA 14 discussions.

The Bureau of Planning recommends that Guam's Representative to the 15th CRGA take note of which issue or item of interest and importance should be carried over to the Thirty-First South Pacific Conference for discussion.



BRIEFING PAPER

for

WORKING PAPER 9

Proposal For Addition Of New Members

CRGA.15

WORKING PAPER 9

Proposal for Addition of New Members

Briefing Paper

The Pacific has undergone major changes in the last 10 to 15 years which is reflected in the changing nature of the South Pacific region and its immediate environment. These progressive changes within the Pacific, as well as international contributions and the desire to be admitted to the Commission have been noticed by other governments. The issue of admitting new members started with the 29th CRGA and discussions and considerations will be pursued on to the 15th CRGA meeting.

During the 14th CRGA, it was recommended that a Sub-Committee be established to address the membership issue, the impact it would have on the organization, privileges and immunities for the Commission, the consideration of the cost of expanding membership and to review the Canberra-Agreement. Formulation of a sub-committee would imply budgetary funding to meet the expenses of the committee. At present there is no budget allocation for sub-committee expenses.

The countries interested in becoming members of the commission included Canada, Chile and Japan. Briefing Paper 12 for CRGA 14 indicated opposition to the admission of the above countries. Concern was focused on the impact of international influence on Pacific countries, especially on territorial views, historic perspectives, and support on SPC majority-views. Admission of new members is preferred under the premise of an "observer status" or "special partner or technology partner" without equal voting rights.

AGENCY COMMENT:

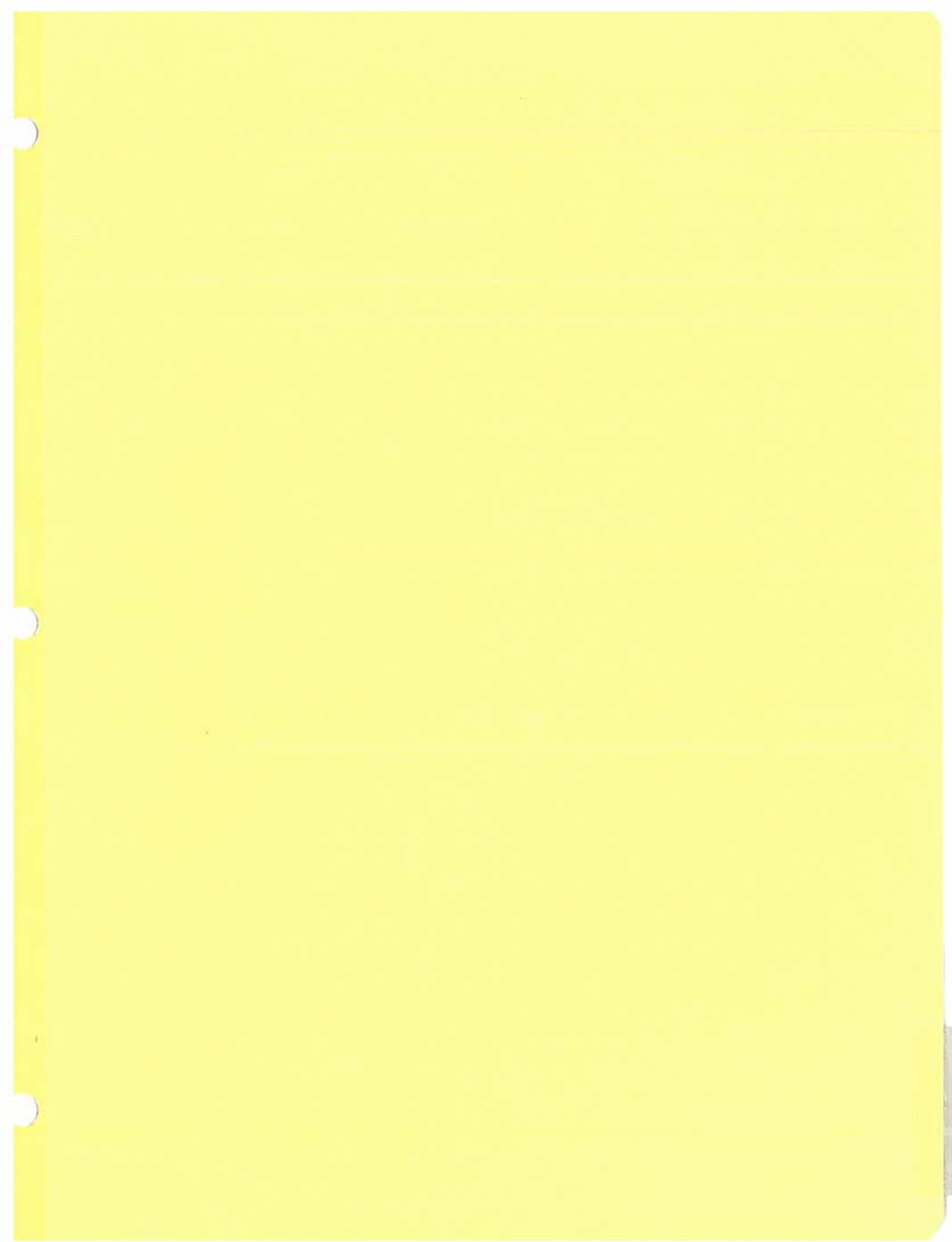
Bureau of Planning

- In reference to the establishment of a Sub-Committee for new membership, the Bureau of Planning wishes to note that Guam be considered as a member to the Sub-Committee. Committee membership would imply regional and national recognition for Guam in terms of economic and political implications and would also mean that territorial perspectives and interest will be protected from influential powers.
- In addition, the possible inclusion of the United States should be considered in the formulation of the Sub-Committee. Inclusion would be another indicative measure of protecting the interest of the Pacific especially those countries affiliated with the US. It would also imply the availability of funding resources to meet the expenses incurred by the Committee.

In the 15th CRGA meeting, committee representatives will be asked to discuss the relative merits of the formulation of a Sub-Committee to update the Canberra-Agreement and to address the membership issue, acceptance of France and Australia to provide funding resources for the revision of the Canberra-Agreement and informal consultations regarding the membership issue, and if required to determine the framework of funds for the sub-committee.

RECOMMENDATION:

The Bureau of Planning recommends that the above concerns be noted during the discussion of the admission of new members to the South Pacific Commission.



BRIEFING PAPER
for
WORKING PAPER 10

SPC Headquarters Reconstruction

CRGA.15

WORKING PAPER 10

SPC Headquarters Reconstruction

Briefing Paper

There have been no substantive developments since the 14th CRGA meeting regarding the reconstruction of the SPC headquarters. Members of the committee will once again consider the following three options:

- Rebuilding at ANSE VATA
- Rebuilding at the Receiving Site near ANSE VATA
- Refurbishment of the Existing SPC Headquarters at the ANSE VATA

To date, a decision on reconstruction has not been taken, the receipt of an offer for a fully funded office structure on the Receiving site in Noumea has been offered by the Governments of New Caledonia and France.

From the Bureau of Planning's perspective, it appears that most SPC members favor reconstruction at the existing ANSE VATA site but on the condition that the Governments of New Caledonia and France make a substantial and firm financial commitment to reconstruction at the ANSE VATA. Costs for rebuilding at ANSE VATA are estimated to be 10 percent more than for refurbishment and 10 percent less than for rebuilding at the receiving site. France has provided verbal assurance that the land agreement for the receiving site would be beneficial to SPC as the agreement for the present site. Island members of the Sub-Committee continue to express concern over the high costs of operating SPC from Noumea.

During the 14th CRGA Meeting, Guam's representative, Ms. Lourdes Pangelinan, indicated that she had been hoping funds would be made available to rebuild at ANSE VATA because of its historical background. She, along with other island members, expressed

concern that funds were not forthcoming from other member countries who were in a better financial position and regretted that Guam was unable to contribute because of its own internal needs. Due to time constraints, Ms. Pangelinan indicated that she would go along with the consensus for Receiving Site despite her preference for ANSE VATA.

Final consideration for the reconstruction of the headquarters will be deferred to the 15th CRGA and 31st SPC Conference.

BRIEFING PAPER

for

WORKING PAPER 11

Consultancy Report On

SPC Youth And Adult Education Programme

CRGA.15

WORKING PAPER 11

Consultancy Report on

SPC Youth and Adult Education Programme

Briefing Paper

The Youth and Adult Education Programme of the South Pacific Commission has been in operation for the past 25 years. Since its inception, the program is now being evaluated for the first time. Working paper 11 highlights the needs, processes, constraints and outcomes of the programme.

Eight recommendations will be submitted to committee representatives for consideration in the 15th CRGA meeting. The recommendations are as follows:

- Training of Youth and Community Workers
- Special Continuing Education Extension course for Basic Village-Level Workers and Leaders
- Development, Management and Evaluation Education
- Awards for Youth Work Training in the Region
- Seminars and Workshops for Youth and Adult Education Programme
- Pacific Youth Council (YOUTHLINK)
- Establishment of a Regional Youth Seminar
- Confirmation for the Post of Assistant Youth Development Officer

*** Note: Ms. Rowena Punzalan, Special Assistant to the Lieutenant Governor, will be providing the briefing regarding the issues to be addressed in relations to the above.

WP 12

BRIEFING PAPER
for
WORKING PAPER 12

Procedures To Be Used In Preparing
Budget Documents: Proposal To Adjust Assessed
Country Contributions By A Weighted Inflation Rate

CRGA.15

WORKING PAPER 12

Procedures to be used in Preparing Budget Documents: Proposal to Adjust Assessed Country Contributions by a Weighted Inflation Rate

Briefing Paper

The report of CRGA 14 (SPConf.31/WP.1 para 51) requested the Secretariat to produce a report showing how the inflation rate for the calculation of assessed contributions was derived, as well as increases in the average CPI for member island countries and of the CPI for New Caledonia and Fiji; how each main sub-head of expenditure is affected; and how this is in turn reflected in the proposed assessed contribution.

Working Paper 12 is a report presented by the Secretariat justifying the calculation of assessed contributions by a weighted inflation rate. As specified in the report, the actual inflation rate for July was 1.4% (annualized at 2.4%). The rate for August was 1.5%, and increase of 0.1% over July, giving an annualized rate of 2.25%. In December of 1990, figures for September and October indicated monthly changes of 0.0% and -0.2% respectively. Inflation for the first ten months of the year was only 1.3% (giving an annualized figure of 1.56%). This was the figure used to adjust the assessed country contributions. Income from assessed contributions grew at the "no real growth" rate of 1.56%.

Representatives to the 15th CRGA meeting will determine whether:

- To implement the salary weighted index for the calculation of "no real growth" for salaries; or
- That non-salary items, such as travel/pier diem on trips to member countries should be adjusted using the general inflation rates in member countries rather than to any specially designed index; or

- That non-salary items be determined by a simple weighted average of price increases in member countries; or
- That the combination of the salary weighted index (for salaries) and a simple weighted average of inflation rates (for non salary items) is the best indicator of inflation and in determining the "no real growth" rate for assessed country contributions; or
- That proposed changes be incorporated in the 1993 Budget.

BRIEFING PAPER

for

WORKING PAPER 13

Revised Core Budget For 1991

CRGA.15

WORKING PAPER 13

Revised Core Budget for 1991

Briefing Paper

Working Paper 13 provides a summary of the proposed changes to the 1991 Approved Budget. Revisions identify sources of additional funds that are anticipated by the end of 1991. A total of 208,000 CFP units is expected, made up of additional income plus savings due to projected lower expenditures.

Funds anticipated will be applied to salaries and allowances and duty travel.

AGENCY COMMENTS:

- | | |
|---|---|
| University of Guam | • The CALS did not have any additional input on the above subject matter. Areas of concern appear to be clear and directed toward its program objectives. |
| Nieves M. Flores
Memorial Library | • The above mentioned working paper did not reveal any major impact of concern. |
| Dept. of Public Health
& Social Services | • The DPHSS is concerned that a provision for personnel training, injury control and mental health were not provided for in the revised budget for 1991 under Head V-Community Health Services. The DPHSS believes that immediate attention and funding is needed in these areas. |
| Guam CAHA | • No major changes are needed in the areas pertaining to culture and agrees with proposed revisions in the core budget. |
| Depart. of Commerce | • Changes due to internal salary at SPC will not have an effect on any of the programs currently being utilized by the Department of Commerce. |

RECOMMENDATION:

The Bureau of Planning recommends that Guam's delegate to the CRGA meeting endorse the proposed revision of the 1991 Core Budget with attention addressed to the above concern regarding the Department of Public Health and Social Services.

UNIVERSITY OF GUAM
UNIBETSEDAT GUAHAN
COLLEGE OF AGRICULTURE AND LIFE SCIENCES
UOG Station, Mangilao, Guam 96923
Telephone: (671) 734-2575 Fax: (671) 734-8842

September 27, 1991

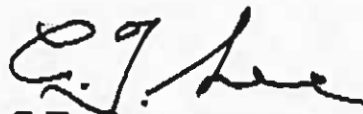
MEMORANDUM

TO: Director
Bureau of Planning

FROM: Dean
College of Agriculture and Life Sciences

SUBJECT: 15th Meeting of the Committee of Representatives of
Governments and Administrations, Oct. 22-25, 1991
and the 31st South Pacific Conference, Oct. 28-31,
1991

We have no additional input on SPC/CRGA .15/WP.13 - Revised Core Budget for 1991, SP Conf. 31/WP.2 - Proposed Integrated Work Programme and Budget and SPC/CRGT.15/Information Paper 2: Climatic Change and Sea Level Rise. It seems to be very clear and directed toward its program.



C.T. Lee

CTL/jtd



*mlc
Tellei*

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GOVERNMENT OF GUAM
AGAN A. GUAM 96910
472-8264/6417



Memorandum

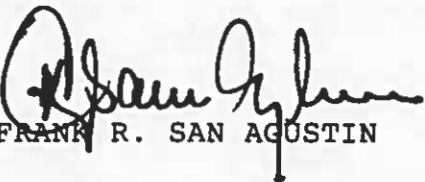
To: Director, Bureau of Planning

From: Territorial Librarian, Nieves M. Flores Memorial Library

Subject: Briefing Paper on SPC/CRGA.15/WP.13 and SPConf.31/WP.2

Date: September 24, 1991

As Lead Agency for Head VIII, Information Services, my review of the Revised Core Budget for 1991 and the Proposed Integrated Work Programme and Budget 1992 reveals no major impact of concern.


FRANK R. SAN AGUSTIN

FRSA/ams

COMMONWEALTH NOW!



GOVERNMENT OF GUAM
AGANA, GUAM 96910

Wesley
Muller

SEP 20 1991



MEMORANDUM

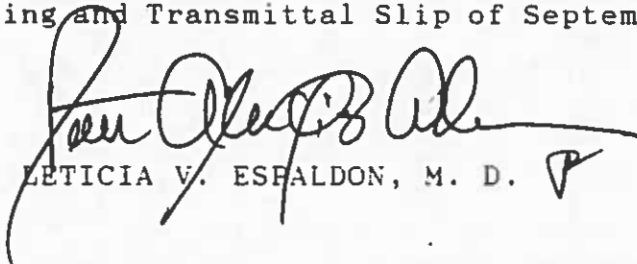
TO: The Governor

VIA: Bureau of Planning

FROM: Director of Public Health and Social Services

SUBJECT: Briefing Paper on Health for the 15th Meeting of CRGA
(10/22-25/91) and 31st SPC (10/28-31/91)

Attached is the DPHSS comments on the Revised Core Budget 1991 and the Proposed Integrated Work Programme and Budget 1992 as requested in the Bureau of Planning Routing and Transmittal Slip of September 18, 1991.


LETICIA V. ESPALDON, M. D.

Attachment



Commonwealth Now!



DEPARTMENT OF PUBLIC HEALTH AND SOCIAL SERVICES

GOVERNMENT OF GUAM
P. O. BOX 2816
AGANA, GUAM 96910



COMMENTS ON THE REVISED 1991 CORE BUDGET AND THE PROPOSED INTEGRATED WORK PROGRAMME AND BUDGET 1992

As per documents received for review, the revised core budget for 1991 for Head V-Community Health Services stayed at 441,100. There was no provision for personnel training, injury control and mental health.

In the briefing paper for the 31st SPC, which was submitted to the Bureau of Planning on August 29, 1991, there were 4 issues of concern that were discussed. The Proposed budget for 1992, does not provide funding for those issues as follows:

1. Injury control.
2. Mental health.

These are current issues that need immediate attention and funding support.



Joseph F. Ada
Governor

Frank F. Blas
Lt. Governor

Alberto A. Lamorena V
Executive Director

G U A M
COUNCIL ON THE
A R T S A N D
HUMANITIES
A G E N C Y

Delfin R. Damian
Chairman

KAHAN I KUTTURAN GUAHAN

TO: Attn. Linda Cruz
Bureau of Planning
FROM: Judy Flores
Guam CAHA
DATE: September 23, 1991
SUBJECT: 15th Meeting of October 22-25, 1991 and 31st South
Pacific Conference, October 28-31, 1991

I have reviewed the documents sent to us on September 18.
There are no comments or changes needed in the areas
pertaining to culture.



Commonwealth Now!



DEPARTMENT OF COMMERCE
DIPATTAMENTON I KUMETSIO
Suite 601, 6th Floor GTC Bldg.
Tamuning, Guam 96911
Tel: (671) 646-5841/4 Fax: (671) 646-7242
GOVERNMENT OF GUAM
AGANA GUAM 96913

W. C. Miller

SEP 30 1991



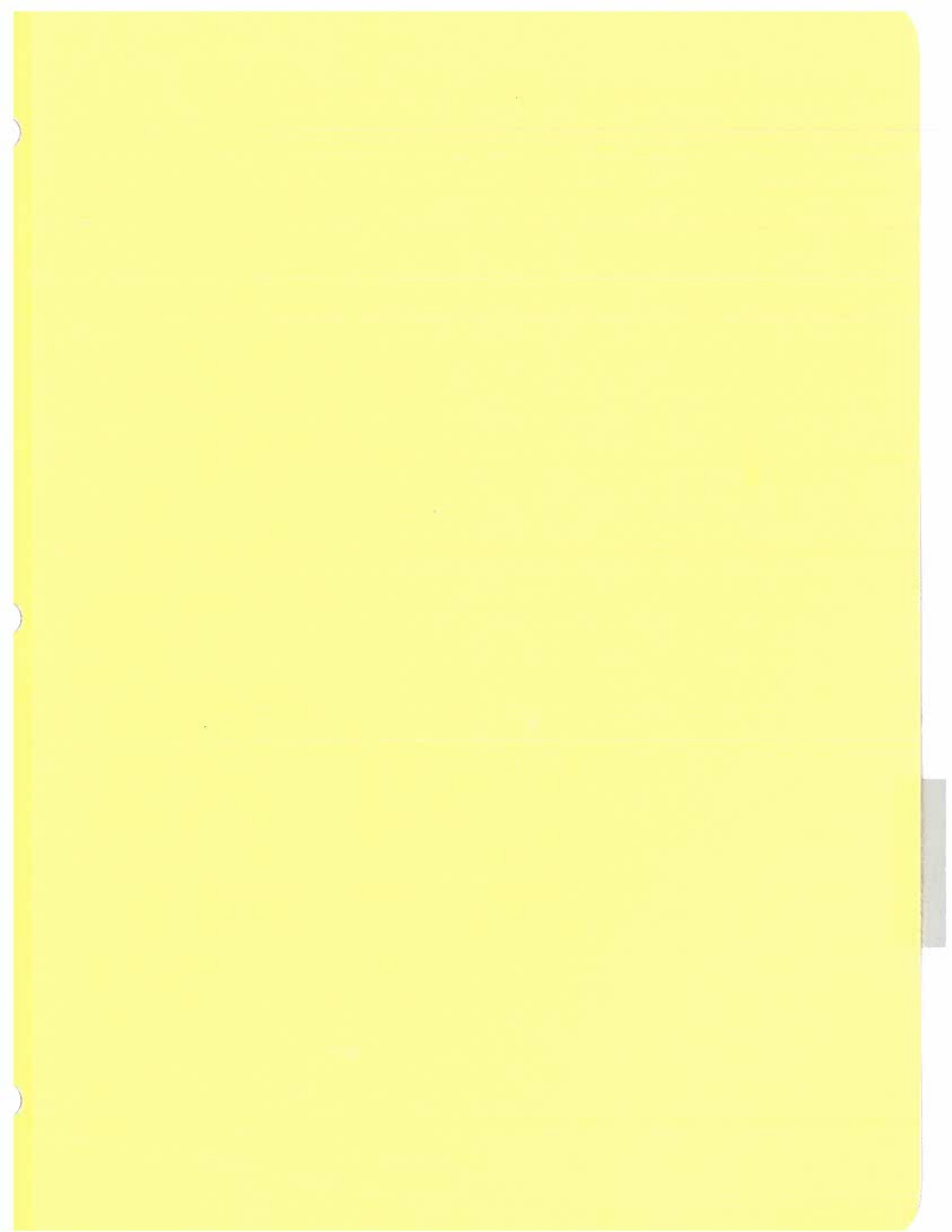
DC\C&P\91-058-A

To: Director, Bureau of Planning
From: Director, Department of Commerce
Subject: SPC Revised Core Budget for 1991/Proposed Integrated Work
Program and Budget for 1992

Upon careful review of the SPC Revised Core Budget for 1991, we have concluded that the changes due to internal salary changes at the SPC will not have an effect on any of the programs we utilize. Similarly, the core budget changes to the Proposed Integrated Work Program and Budget for 1992 were not in any of the areas we had comments on when the budget and work program were first proposed.

Thank you for this opportunity to comment.


PETER R. BARCINAS



BRIEFING PAPER

for

WORKING PAPER 14

First Pacific Islands Environmental Health Conference:

Mobilising Resources for Effective

Environmental Health Programmes

CRGA.15

WORKING PAPER 14

First Pacific Islands Environmental Health Conference: Mobilizing Resources for Effective Environmental Health Programs

Briefing Paper Synopsis

The Thirtieth South Pacific Conference approved the First Environmental Health Conference in 1991. The theme, "Mobilizing Resources for Effective Environmental Health", was initiated in response to the request from member countries to assist environmental health programs to be more effective and efficient.

Focal issues which were discussed include vector control, environmental health management, water supply and sanitation, solid waste disposal, and food safety. Participants to the 15th CRGA meeting are invited to endorse the recommendations of the Thirty-First South Pacific Conference and to approve the sponsorship of a second Environmental Health Conference in two years subject to the availability of funds.

AGENCY COMMENTS:

Dept. of Public Health
& Social Services

- The DPHSS recommends that Guam's delegate endorse the recommendations of conference and the proposal to have a second conference in two years. Potential candidates for sponsoring the conference would be the Government of New Zealand, Fiji, and the French Polynesian/New Caledonia Governments. (comments follow)

Guam Environmental
Protection Agency

- Although Guam may have an advance distribution system of health care and environmental protection

programs, we share similar concerns with other island governments in improving existing health programs, water resources, and improved sewer infrastructure. Those presented in the conference acknowledge the need for funding and awareness to educate Government leaders on the priority of ensuring a healthy environment. GEPA recommends that a regular forum on Environmental Health be sponsored in order for island governments to be informed on inter-regional activities and progress. (comments follow)

RECOMMENDATION:

The Bureau of Planning recommends that Guam's delegate to the 15th CRGA meeting endorse the recommendations of the Thirty-First South Pacific Environmental Health Conference in reference to the above comments from GEPA and DPHSS.



GOVERNMENT OF GUAM
AGANA, GUAM 96910

*Wes
Miller*

OCT 03 1991



Memorandum

To: The Governor
Via: Bureau of Planning
From: Director of Public Health and Social Services
Subject: Briefing Paper for 15th Meeting of the Committee of
Representatives of Governments and Administrations,
October 22-25, 1991 and South Pacific Conference,
October 26-31, 1991

Please find the attached briefing paper on the First Pacific Islands
Environmental Health Conference to be discussed on the 15th Meeting of the SPC
at Nuku'alofa, Tonga in October 1991.

If you need further information please let us know.

Leticia V. Espaldon
LETICIA V. ESPALDON, M.D.

Attachment

cc: Guam Environmental Protection Agency



Commonwealth Now!

Briefing Paper on the First Pacific Islands
Environmental Health Conference

The First Pacific Islands Environmental Health Conference; Mobilising Resources for Environmental Health Programmes was held at SPC Headquarters in Noumea New Caledonia from 19-23 August 1991. Guam's lead delegate for that conference was Dr. O.V. Natarajan, Administrator of the Division of Environmental Health in our Department. Guam's 2nd delegate was Ms. Joanne Brown from the Guam Environmental Protection Agency.

The representatives from seventeen island governments and administration who attended the Conference elected Dr. O.V. Natarajan as their Chairman for the meeting. Annex 1 of the Working Paper are the recommendations that came out of the Conference. Even though Guam delegates would have preferred the recommendations to be more specific than those submitted now, because of the time restrictions and to arrive at a consensus, we went along with the recommendations as prescribed in general terms in the "Pacific Way". In a way, it is better because the recommendations provided some flexibility for the various governments for their implementation.

We feel that Guam should endorse these recommendations and the proposal to have a Second Conference in two years.

The First Conference was funded by the Government of Australia and it would be nice if the U.S. Government can fund the Second Conference. The other potential candidates for sponsoring the Conference would be the Government of New Zealand, Fiji Government and the French Polynesian/New Caledonia Governments.



GUAM ENVIRONMENTAL PROTECTION AGENCY

AHENSAN PRUTEKSION LINA'LA GUAHAN

D-107 Harmon Plaza, 130 Rojas St., Harmon, Guam 98911 Tel. No. 671-6863/5 FAX: 671-646-9402



TELECOPIER INFORMATION

PLEASE DELIVER TO: PETER LEON GUERRERO

Bureau of Planning

FROM: Joanne Brown, Deputy Administrator

TELECOPIER NUMBER: 477-1812

SENT BY: Sandi ON: 10-4-91

Total pages including this page: Cover + 1

NOTICE!!! If you do not receive legible copies of all the pages, please call back as soon as possible: (671) 646-8863/4/5 and ask for sender.

RE: Briefing Paper

Re: SPC/CRGA.15/WP.14

APPROVED ☒

DISAPPROVED ☐

FRED M. CASTRO
Administrator

Date: _____



BRIEFING PAPER

SPC/CRGA.15/WP.14

First Pacific Islands Environmental Health Conference: Mobilizing Resources for Effective Environmental Health Programmes

Guam was represented by Dr. O.V. Natarajan from the Department of Public Health and Social Services and Joanne Brown from Guam E.P.A. The Territory of Guam had the honor of chairing the First Pacific Islands Environmental Health Conference held in Noumea, New Caledonia from August 19-23, 1991.

The main focus of the Conference was to discuss issues on environmental health in relation to the South and Western Pacific Island communities. The topics covered included water supply and sanitation, vector control, solid waste disposal, environmental health management and food safety.

Many of the Pacific Islands are still faced with the most basic problem of providing healthy and nutritious foods for their people as well as a clean living environment. Guam is one of the few islands in the Region that has existing sewer and water infrastructure for its residents. The Islands of Tahiti, for example, have no existing sewer infrastructure on many islands. Raw sewage is constantly being released into the ocean due to the lack of funding resources for sewage treatment plants or repair parts.

While Guam may be considered far more advanced in the distribution of health care and environmental protection, will share similar concerns with other island neighbors to improve existing health programs, upgrade water resources and improve sewer infrastructure.

The social, economic and political structures are entwined in the whole environmental health process in the island communities. All the represented islands at the Conference acknowledged the need for more funding and awareness among respective governments to address the health needs of their people.

National and local politics plays a critical role in distributing much needed resources. Conference participants agreed that there was a need to educate Government leaders on the priority of ensuring that their people lived in a healthy island environment, free of transmittable diseases, vectors and pollution.

The participants agreed that the focus on environmental health has been long overdue. The growing political independence of South and Western Pacific Island countries has created a growing responsibility of respective island leaders to address the most basic health needs of their people.

The Conference participants encouraged their elected leaders to address the need for legislation and funding within their respective islands, primarily to address environmental health issues. In addition, the participants agreed that a regular regional forum on Environmental Health would be highly beneficial in keeping island neighbors informed on inter-regional activities and progress.

BRIEFING PAPER

for

WORKING PAPER 15

Immigration Officers Seminar:

Pacific Island Countries - An Update

CRGA.15

WORKING PAPER 15

Immigration Officers Seminar: Pacific Island Countries

- An Update

Briefing Paper

A Working Paper by the Cook Islands outlining a proposal for an Immigration Officers Seminar was submitted to the 8th CRGA meeting in 1987 and was approved by the 27th South Pacific Conference. The objectives of the Seminar are to: provide the opportunity to discuss its immigration problems with neighboring countries, to establish a communication system within the Pacific Basin, and to create a more efficient working relationship between Pacific Island countries on Immigration matters.

Due to the unsuccessful attempts by the Secretariat to secure the necessary funding, activities have been deferred since 1988. Potential donors are reluctant to support activities which do not include a development component in human resources. A modified proposal will be presented to CRGA creating the awareness of migration and development issues and the training of local immigration personnel in the concept of collection, processing, dissemination and utilization of migration information for the formulation of policies.

AGENCY COMMENT:

Dept. of Commerce

- Guam does not have control of its immigration, it is however, tasked with the responsibility of collecting migration data to assess the impact of the Compacts of Free Association that was thrust upon it. A network system would be beneficial in assisting the impact assessment and in improving the quality of the data collected. The Department of Commerce recommends that support for the modified proposal be given.

RECOMMENDATION:

The Bureau of Planning recommends that Guam's delegate consider the Secretariat's suggestion that a modified proposal for the Pacific Islands Immigration Seminar be developed.



DEPARTMENT OF COMMERCE
DIPATTAMENTON I KUMETSIO
GOVERNMENT OF GUAM
AGANA, GUAM 96910



DC/SE/ERC/91-051

OCT 04 1991

MEMORANDUM

TO: Director of Planning
ATTENTION: Susan Ham
FROM: Director of Commerce
SUBJECT: Working Papers, South Pacific Commission

A routing slip of September 30, 1991 requested Briefing Papers for the Governor about two matters:

1. SPC/CRGA.15/WP.15: Immigration Officers Seminar; and
2. SPC/CRGA.15/Information Paper 3: Reclassification of Assistant Economist and Economist Post.

The Immigration Officers Seminar would provide training in collecting immigration information and would assist in communication on immigration matters with our neighbors. This would be important for Guam. A briefing paper is attached.

The other matter concerns the Assistant Economist and Economist positions in The Rural Development Work Programme of the Commission. Since Guam has never used the services of this Programme, we cannot evaluate the job classifications within the programme. Thus, we have no comments. Further, comments from Guam on the matter would be inappropriate.


PETER R. BARCINAS



BRIEFING PAPER
IMMIGRATION OFFICERS SEMINAR
PACIFIC ISLAND COUNTRIES: AN UPDATE

A proposed seminar for Immigration Officers of the Pacific Islands has been delayed by funding problems since its original inception in 1987. The South Pacific Commission Secretariat was instructed at that time to coordinate the seminar and seek extra-budgetary funding for it. To date, out of an estimated 100,000 units necessary for the seminar to be held, only 20,000 units has been received.

The SPC Secretariat wishes to propose that a modified proposal be prepared. The modifications would include components on creating awareness of both internal and international migration, development issues, and training local immigration personnel on the collection processing, dissemination and utilization of migration information for the formation of policies for strategic national development.

While Guam does not as yet control its own immigration, it has had the responsibility of collecting migration data to assess the impact of the Compacts of Free Association thrust upon it. A network set up with the Compact island nations sending migrants to Guam would be beneficial in assisting in the impact assessment. Data collection methods that were similar in methodology at both ends of the migration stream would greatly improve the quality of any data collected, as well as provide a better means of identifying impacts on both populations. From the data collected, internal development policies for Guam could be formulated.

It is recommended that support for the modified proposal be given.

BRIEFING PAPER

for

WORKING PAPER 16

Administrative Support to the

Coastal Fisheries Programme

CRGA.15

WORKING PAPER 16

Administrative Support to the Coastal Fisheries Programme

Briefing Paper

A certain level of administrative support is necessary for all extra-budgetary projects in order to allow staff to function effectively. In developing extra-budgetary funded projects, the Commission recognizes the need to include the provision for administrative and secretarial support wherever possible.

Two CFP projects, in particular the FHPP and FIP, remain without this level of administrative support. To maximize efficiency and costs, the Secretariat proposes to increase the level of administrative support by establishing two extra-budgetary Project Assistant positions for the Fish Handling and Processing Project and the Fisheries Information Project.

Provisions for administrative support on a shared basis has been included in the budgets for both the Fisheries Development Associate and Womens Fisheries Officer positions. Adequate funds are available to enable the recruitment for the positions.

Participants to the CRGA will determine whether to recommend to the Thirty-First South Pacific Conference the establishment of the positions of Project Assistant - Fish Handling and Processing Project and Project Assistant - Fisheries Information Project, both of which are to be funded from extra-budgetary sources.

WP 17

BRIEFING PAPER

for

WORKING PAPER 17

Official Vehicles

CRGA.15

WORKING PAPER 17

Official Vehicles

Briefing Papers

In CRGA 14, the Secretariat proposed to increase the SPC's Noumea vehicle fleet by one provided that extra-budgetary funds would be available. If funds were not forthcoming, the Secretariat has proposed that the purchase of the additional vehicle be included in the Core Budget for 1993.

The CRGA 14 instructed the Secretariat to provide: (1) a detailed cost-benefit analysis of the proposal; (2) consider the running cost and other costs associated with the proposal; (3) consider the simplification procedure of claiming mileage allowance; and (4) to take into consideration relevant factors such as the new autonomy of SPREP and SPREP's intention to acquire its own vehicles, as well as the move of the Tropical Agriculturalist to Fiji, and their impact on the need for a new SPC vehicle. Consideration of this proposal was deferred to the 15th CRGA Meeting.

An analysis of the above factors has been provided in the above working paper. The Secretariat will once again request members of the CRGA 15 to grant approval to increase the number of official vehicles by one.

WP 18

BRIEFING PAPER

for

WORKING PAPER 18

Project Assistant - SPC/EC Plant

Protection Project

CRGA.15

WORKING PAPER 18

Project Assistant - SPC/EC Plant Protection Project

Briefing Paper

Current staff level of the Plant Protection Service consist of five professional officers and two support staff but will be reduced to two professional officers and four support staff. Under the direction of the Plant Protection Officer (PPO), the reduction in professional support will place a considerable burden on the responsibilities currently being performed.

The Secretariat is proposing the establishment of the Project Assistant position to the PPS. The Project Assistant will be responsible for the day to day management of the Plant Protection Service office. Funding for the position will be covered by the EC Plant Protection Service project for a period of four years after which the post will be moved into the Core Budget.

AGENCY COMMENT:

Dept. of
Agriculture

- According to the Department of Agriculture, Guam already has a strong plant protection program which is carried in conjunction with the College of Agriculture and Life Sciences, University of Guam. The Department of Agriculture supports the appointment of the project assistant for the above.

RECOMMENDATION:

In reference to the above comment, the Bureau of Planning recommends that Guam's delegate extend approval to the Thirty-First South Pacific Conference for the establishment of the Post of Project Assistant to the SPC/EC Plant Protection Project.



Department of Agriculture
P.O. Box 2950
Agana, Guam 96910



ANTONIO S. QUITUGUA
Director

Director's Office	734-3942/43
Aquatic & Wildlife Resources	734-3944/45
Agricultural Development Svcs.	734-3946/47
Forestry & Soil Resources	734-3948
Animal & Plant Industry	734-3940/49

JOSE A. E. MANIBUSAN
Deputy Director

October 15, 1991

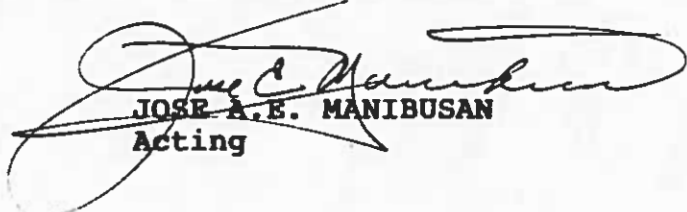
Memorandum

To: Director, Bureau of Planning

From: Director, Department of Agriculture

Subject: Fifteenth Meeting of CRGA, 22-25, October 1991

Attached is a briefing paper for the subject meeting.


JOSE A. E. MANIBUSAN
Acting

Attachment



Commonwealth Now!

**Briefing Paper for 15th Meeting for the Committee
of Representatives of Governments & Administrations**

1. The South Pacific Commission is proposing that local governments strengthen its plant protection programs so that its regional plant protection services can be reduced.

The Government of Guam already has a strong plant protection program which is carried out by the Department of Agriculture and the College of Agriculture & Life Sciences, University of Guam.

2. The Department of Agriculture supports the appointment of a project assistant for the SPC/EC Plant Protection Project and Project Secretary for the Regional Fruit Fly Project.

WP 19

BRIEFING PAPER

for

WORKING PAPER 19

Project Secretary - Regional Fruit Fly Project

CRGA.15

WORKING PAPER 19

Project Secretary - Regional Fruit Fly Project

Briefing Paper Synopsis

The objective of the Regional Fruit Fly Project is to assist island governments in finding a solution to the quarantine problems posed by fruit flies. The project operates in four SPC member countries namely the Cook Islands, Fiji, Tonga and Western Samoa.

Due to the centralization of the project at the Koronivia Research Station in Fiji, administrative support from the SPC staff in Suva can no longer be utilized and since the project has entered a phase whereby technical input from the project leader is required, the Secretariat is proposing the establishment of a Project Secretary for the Regional Fruit Fly Program.

The Project Secretary will be responsible for the day to day administration of the program. The post is only required for the duration of the program which has adequate funds available.

AGENCY COMMENT:

Dept. of Agriculture

- The Department of Agriculture recommends the approval of the appointment for Project Secretary for the above.

RECOMMENDATION:

The Bureau of Planning recommends that Guam's delegate extend approval for the establishment of the post of Project Secretary to the Thirty-First South Pacific Conference.



Department of Agriculture
P.O. Box 2950
Agana, Guam 96910



ANTONIO S. QUITUGUA
Director

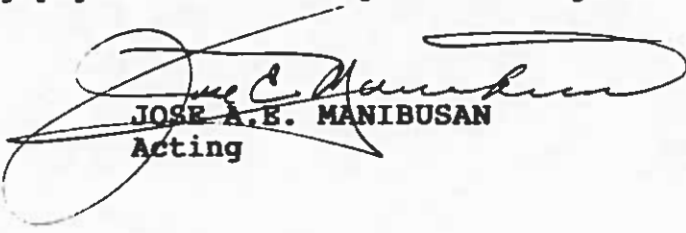
Director's Office	734-3942/43
Aquatic & Wildlife Resources	734-3944/45
Agricultural Development Svcs.	734-3946/47
Forestry & Soil Resources	734-3948
Animal & Plant Industry	734-3940/49

JOSE A. E. MANIBUSAN
Deputy Director

October 15, 1991

Memorandum

To: Director, Bureau of Planning
From: Director, Department of Agriculture
Subject: Fifteenth Meeting of CRGA, 22-25, October 1991
Attached is a briefing paper for the subject meeting.


JOSE A. E. MANIBUSAN
Acting

Attachment



Commonwealth Now!

**Briefing Paper for 15th Meeting for the Committee
of Representatives of Governments & Administrations**

1. The South Pacific Commission is proposing that local governments strengthen its plant protection programs so that its regional plant protection services can be reduced.

The Government of Guam already has a strong plant protection program which is carried out by the Department of Agriculture and the College of Agriculture & Life Sciences, University of Guam.

2. The Department of Agriculture supports the appointment of a project assistant for the SPC/EC Plant Protection Project and Project Secretary for the Regional Fruit Fly Project.

WP 20

BRIEFING PAPER

for

WORKING PAPER 20

Office Accommodation Issues

CRGA.15

WORKING PAPER 20

Office Accommodation Issues

Briefing Paper

Due to the increasing problem of finding adequate office accommodation, the Secretariat during the 14th CRGA meeting was instructed to pursue a solution within the limits of available funds to resolve the problem of office space.

Since the 14th CRGA meeting, significant developments have transpired to include the following:

- Recruitment of staff to new positions.
- Relocation of the Food and Materials program to Suva, the decision of SPREP to relocate to Apia and the decision to move the Fisheries Training Program from Suva to Noumea.
- Due to the relocation of the above programs, an increase of 20 additional staff is foreseen.
- The secretariat has continued to convert existing residential and storage space for office use.
- Due to structural disrepair of the SPC headquarters, electrical and water distribution pose serious problems which requires repeated maintenance and repair. Accommodations at the headquarters has become ill suited to the work environment of the South Pacific Commission.
- The expansion of activities by the Plant Protection Services and the Regional Media Center have all created a need for additional staff and for office space.

In light of the above concerns, committee members to the 15th CRGA will determine whether to recommend to the Thirty-First Conference that a permanent solution regarding office accommodation is the timely reconstruction of a new headquarters building.

BRIEFING PAPER

for

WORKING PAPER 21

EC Support to the Plant Protection Service

CRGA.15

WORKING PAPER 21

EC Support to the Plant Protection Service

Briefing Paper

The 29th South Pacific Conference approved the proposal to seek long-term funding for the SPC Plant Protection Service. This proposal will encompass a five-year project beginning at the completion of the existing UNDP/SPC Project, Crop Protection in the South Pacific. A feasibility study and a draft report was prepared and circulated to all member countries. The report was discussed briefly at the 14th CRGA and several delegates endorsed the proposal to extend the project to non-ACP states.

The project strategy proposes several activities designed to strengthen national capabilities, to improve knowledge and removal of viruses, that project activities are extended encompassing a regional approach and that over a period of ten years, the core budget of SPC will assume the responsibility of funding PPS staff.

AGENCY COMMENT:

Dept. of Commerce

- The Department of Commerce supports the extension of the program to all SPC member countries. Support is predicated on the premise of increased interest in local agriculture with respect to crop production. (comments follow)

RECOMMENDATION:

In reference to the above comment, the Bureau of Planning recommends that Guam's delegate to the 15th CRGA support:

- The extension of the project to all SPC member countries

in order to seek endorsement of the ACP Ministers at their next meeting in Suva.

- The endorsement of the proposal that staff positions to the Plant Protection Service be assumed by the Core Budget.



DEPARTMENT OF COMMERCE
DIPPATAMENTON I KUMETSIO

GOVERNMENT OF GUAM
AGANA GUAM 96910

Y. H. H. H.

DC-DIR-10.15.01G
MEMORANDUM



Date: October 15, 1991
To: Director, Bureau of Planning
From: Director of Commerce
Subject: Project Assistant-SPC/EC Plant Protection Project

I refer to the above subject and offer our comments on this matter.

The endorsement of this project should be supported by Guam particularly the extension of the program to all SPC member countries. In addition, the Secretariat's in-principle stance for the staff positions and the inclusion of this project in the Core Budget of SPC as circumstances permit, should be further supported by Guam.

This project in its scope and regional importance is timely and supports Guam's position with the increasing interest in local agriculture with respect to crop production concerns.


PETER R. BARCINAS

faxed on 10/15/91 at 3:40 p.m.



WP 33

BRIEFING PAPER

for

WORKING PAPER 33

Proposed Increased Assessed Contributions

Based on Weighted Inflation Rate

CRGA.15

WORKING PAPER 33

Proposed Increased Assessed Contributions Based on Weighted Inflation Rate

Briefing Paper

A detailed analysis on the proposed procedure to be used in determining assessed contributions using the weighted inflation rate is provided in Working Paper 12. Working Paper 33 proposes to increase the assessed country contributions from 1.56 percent to 3.91 percent due to the fact that the core budget for 1992 was under-estimated.

Based on the proposed increase of 1.56 percent, the total contribution in CFP units for 1992 would be 32,650 (apx. \$31,095 US). This assessment is a 1.56 percent increase over its 1991 approved contribution. Should the Conference approve an increase of 3.91 percent, the total contribution for Guam in CFP units would be 33,405 (apx. \$31,814 US)

According to Briefing Paper 2 for CRGA 14/WP.2, Guam's contribution for 1990 was approximately \$28,082. For that same period, the value (air fare and per diem paid by SPC) of training and conferences attended by Guam was approximately \$29,768. For 1991, Guam contributed approximately \$34,966. Total value (air fare and per diem paid by SPC in 1991) of training and conferences attended by Guam was approximately \$35,000. This amount should be even greater if Guam participated in all the training, workshops and conferences sponsored by SPC. By comparison with the amount assessed for 1992, Guam has greatly benefitted in terms of the training and conferences sponsored by SPC.

The Bureau of Planning recommends that Guam's delegate endorse the proposal to increase assessed country contributions to the 3.91 percent index level.

IP 1

BRIEFING PAPER

for

INFORMATION PAPER 1

Position Of Executive Assistant

CRGA.15

INFORMATION PAPER 1

Position of Executive Assistant

Briefing Paper

The Twenty-seventh South Pacific Conference established the position of Executive Assistant to be funded from extra-budgetary sources. The Australian Government agreed to provide a suitable officer for a period of 12 months. The filling of the position has proved very beneficial to the Commission by providing resources that can appropriately address project documentation, funding negotiation, activity reporting and issue research on behalf of management. As a consequence, it is important to maintain the continuity of the position in terms of both occupancy and required skills.

Discussions with the New Zealand Government have been initiated in providing a suitable officer following expiration of the post in December 1991. A firm commitment on the proposal has yet to be received but is being favorably viewed by the New Zealand authorities.

The CRGA is invited to note the positive impact that the Executive Assistant has made in terms of management support, the consideration of New Zealand to provide an Executive Officer after December 1991, and also the consideration of funds to be allocated to cover expenses for communication, consumables and travel items.

IP. 2

BRIEFING PAPER

for

INFORMATION PAPER 2

Climatic Change And Sea Level Rise

CRGA.15

INFORMATION PAPER 2

Climatic Change and Sea Level Rise

Briefing Paper Synopsis

The increasing concern over the potential impacts of climatic change and sea level rise due to global warming on the Pacific island countries and territories has resulted in a greatly expanded level of activity in the SPREP Secretariat. Information Paper 2, prepared by SPREP, outlines the developments that have transgressed in relation to the climatic changes in the environment.

The CRGA Committee is invited to take note of the developments to date on this matter, and the actions thereon by the SPREP Secretariat.

AGENCY COMMENT:

Bureau of Planning -
GCMP Division

- The "Greenhouse Effect" or global warming caused through the increase in atmospheric concentrations of carbon dioxide and other gases released by human activity, is likely to cause: the sea level to rise, loss of low-lying coastal areas, changes in rainfall patterns, increase in hurricanes, extinction of species not able to adapt to the changes in the environment, and the disruption of biological communities. As a result of these impacts, the United Nations Environmental Program (UNEP) has devoted considerable efforts to analyze the magnitude of the problem and to bring the results of the analysis to the attention of policy makers. There is no solid evidence to justify that Guam will be adversely impacted due to the changes occurring because of global warming.

Recommendation:

The Bureau of Planning recommends that Guam's delegate take note of the developments that have transpired on this matter and the actions undertaken by the SPREP Secretariat.

15TH MEETING OF THE COMMITTEE OF REPRESENTATIVES OF GOVERNMENTS AND ADMINISTRATIONS, AND THE 31ST SOUTH PACIFIC CONFERENCE

CLIMATIC CHANGE AND SEA LEVEL RISE

1) Experts believe that the "Greenhouse Effect" or global warming, caused by the deterioration of the ozone layer of the atmosphere due to increasing atmospheric concentrations of carbon dioxide and other gases being released by human activities, is likely to cause:

- A] the sea level to rise
- B] accompanying loss of low-lying coastal areas
- C] changing patterns of rainfall
- D] increased incidence and severity of events such as hurricanes
- E] extinction of species which will not be able to adapt to changes
- F] disruption of biological communities

2) Scientists are still in disagreement that this is occurring, and those that believe it is fact disagree on the causes and effects of Sea Level Rise.

3) Estimates for the year 2025 range from 5 to 15 inches above current sea level, while estimates for the year 2100 range from 2 to 7 feet.

4) The Pacific Islands, particularly low islands, due to their physiographic and ecological characteristics, could face particularly severe impacts.

5) As a result of the probable impacts which may be realized due to climatic change and sea level rise, the United Nation Environmental Program (UNEP) devoted considerable efforts to analyze the magnitude of the problem in order to bring the results of the analysis to the attention of the policy makers, managers and administrators of the Pacific through SPREP.

6) UNEP is assisting in formulation of suitable policy options and in implementation of measures which may eliminate or mitigate the negative consequences of the expected climate changes.

7) There is no solid evidence to justify that Guam will be adversely impacted due to climate change. All estimates of sea level rise were based on studies conducted on the continental United States, and effects are based on Northern Hemisphere averages.

IP 3

BRIEFING PAPER

for

INFORMATION PAPER 3

Reclassification of Assistant Economist

and Economist Post

CRGA.15

INFORMATION PAPER 3

Reclassification of Assistant Economist and Economist Post

Briefing Paper Synopsis

Information Paper 3 proposes to change the titles of the named positions of Economist and Assistant Economist to Chief Economist and Economist (Rural Development) due to the increase in the co-ordination and implementation of multi-sectoral inputs in rural development work programme. The post-holder will plan, implement and evaluate the rural development work programme on behalf of SPC.

AGENCY COMMENT:

Dept. of Commerce

- According to the Dept. of Commerce, Guam has never utilized the services of this program. Consequently, the job classification for the specified positions cannot be evaluated. Comments from Guam on the matter would be inappropriate.

Representatives to the 15th CRGA are invited to note the redesignation of the two Economist positions.



DEPARTMENT OF COMMERCE
DIPATTAMENTON I KUMETSIO
GOVERNMENT OF GUAM
AGANA GUAM 96910

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DC/SE/ERC/91-051

OCT 04 1991

MEMORANDUM

TO: Director of Planning
ATTENTION: Susan Ham
FROM: Director of Commerce
SUBJECT: Working Papers, South Pacific Commission

A routing slip of September 30, 1991 requested Briefing Papers for the Governor about two matters:

1. SPC/CRGA.15/WP.15: Immigration Officers Seminar; and
2. SPC/CRGA.15/Information Paper 3: Reclassification of Assistant Economist and Economist Post.

The Immigration Officers Seminar would provide training in collecting immigration information and would assist in communication on immigration matters with our neighbors. This would be important for Guam. A briefing paper is attached.

The other matter concerns the Assistant Economist and Economist positions in The Rural Development Work Programme of the Commission. Since Guam has never used the services of this Programme, we cannot evaluate the job classifications within the programme. Thus, we have no comments. Further, comments from Guam on the matter would be inappropriate.


PETER R. BARCINAS



Commonwealth Now!

M 1

BRIEFING PAPER

***Plant Protection Agreement For The
Pacific Explanatory Memorandum***

CRGA.15

Plant Protection Agreement for the Pacific Explanatory Memorandum

Briefing Paper Synopsis

The draft Plant Protection Agreement for the Pacific is the result of an initiative taken by the Heads of Agriculture of Pacific Island countries in 1989 to define the parameters for an agreement to ensure an appropriate common framework for plant protection which would respond directly to the specific requirements of countries in the Pacific. The SPC Technical Advisory Committee, nominated by the Pacific Heads of Agriculture and assisted by representatives of Australia, New Zealand and the FAO met in Suva on November 1990 to discuss the draft which had been prepared by FAO. In the course of the meeting a wide range of amendments were discussed and endorsed. The two main areas which have yet to be discussed is the determination to include pesticides in the Agreement and the determination of voting arrangements on obligatory regional standards and supplementary arrangements.

It is the intent of the Acting Secretary-General to table the endorsement of the agreement at the CRGA meeting in order to seek approval for signature and ratification at an appropriate meeting, such as the Conference of Plenipotentiaries scheduled for next year.

The Department of Agriculture believes the agreement sets forth guidelines for the purposeful introduction of biological control agents to combat economically important agricultural pests. This method of pest suppression known as biological control, does not require the usage of pesticides and, if successful, is safe, cost effective, and long-lasting. The Department of Agriculture fully supports the intent of the Plant Protection Agreement for the Pacific.



Department of Agriculture

P.O. Box 2950

Agana, Guam 96910



ANTONIO S. QUITUGUA
Director

Director's Office	734-3942/43
Aquatic & Wildlife Resources	734-3944/45
Agricultural Development Svcs.	734-3946/47
Forestry & Soil Resources	734-3948
Animal & Plant Industry	734-3940/49

JOSE A. E. MANIBUSAN
Deputy Director

September 19, 1991

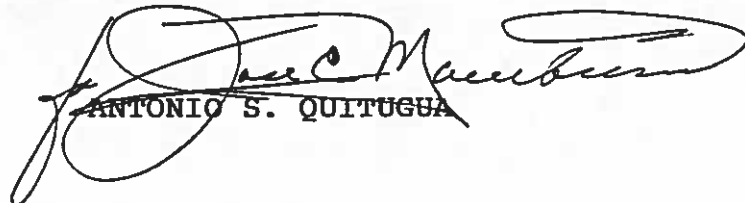
Memorandum

To: Director, Bureau of Planning

From: Director, Department of Agriculture

Subject: 15th Meeting of the Committee of Representatives of Governments and Administrations, October 22-23, 1991

The attached briefing paper for the subject meeting was prepared for the Governor, as requested.


ANTONIO S. QUITUGUA

Attachment



Commonwealth Now!

Briefing Paper

Plant Protection Agreement for the Pacific

Undesirable insects and other pests are often being transported on plants, vegetables, fruits and other agricultural products from one country to another. In general, the Plant Protection Agreement attempts to streamline plant protection standards and guidelines in the Pacific to prevent unwanted pests from gaining entry into a country where they do not occur. The Plant Protection Agreement also sets forth guidelines for the purposeful introduction of biological control agents (beneficial organisms) to combat economically important agricultural pests. This method of pest suppression known as biological control, does not require the usage of pesticides and, if successful, is safe, cost effective, and long-lasting.

There are two (2) main areas in the Agreement which must be addressed as pointed out by the Acting Secretary General of the South Pacific Commission in his Circular Letter dated 14 August 1991. These two areas deal with 1) whether to include pesticides in the Agreement and 2) voting procedures of the Agreement. He indicated that the Agreement will be tabled at this year's meeting due to the above two issues and approval of the Agreement will be sought at an appropriate meeting next year.

The Guam Department of Agriculture fully supports the intent of the Plant Protection Agreement for the Pacific.

M 2

***Special Session of the
SPREP Intergovernmental Meeting***

CRGA.15

SPREP CIRCULAR NO. 11

Special Session of the SPREP Intergovernmental Meeting

Briefing Paper

During the Fourth SPREP Intergovernmental Meeting (IGM), it was decided that a Special Session of the Intergovernmental Meeting will be held simultaneously with the 15th CRGA meeting. The session is scheduled to take place on Thursday afternoon, October 24, 1991. Representatives who are actively involved or concerned with SPREP in the Pacific are asked to attend this special session.

Issues to be addressed in this special session include the consideration of the 1992 budget prior to approval and the consideration of the issue of payments for travel and per diem to the SPREP IGM.

AGENCY COMMENT:

GEPA

- During the Intergovernmental Meeting (IGM), a decision was passed to develop a treaty to recreate SPREP. Due to the complexity of a treaty in terms of ratification procedures, Guam as well as the US preferred that a "plenary" resolution be adopted by SPREP and SPC.
- GEPA recommends that Guam, as well as other U.S. Territories, sign as direct parties to a proposed SPREP treaty with or without federal concurrence provided that such a process is allowed. (comments follow)



GUAM ENVIRONMENTAL PROTECTION AGENCY

AHENSIAN PRUTEKSION LINA'LA GUAHAN

D-107 Harmon Plaza, 130 Rojas St., Harmon, Guam 96911 Tel. No. 646-8863/5 FAX: 646-9402

ATTN: FERRI

TELECOPIER INFORMATION PAGE

PLEASE DELIVER TO: MIKE CRUZBureau of PlanningFROM: Fred Castro, AdministratorTELECOPIER NUMBER: 477-1812SENT BY: Sandi ON: 10-2-91Total pages including this page: Cover + 1

NOTICE!!! If you do not receive legible copies of all the pages, please call back as soon as possible: (671) 646-8863/4/5 and ask for sender.

RE: SPREP InfoAPPROVED ☒DISAPPROVED ☐Fred Castro
FRED H. CASTRO
AdministratorDate: 10/2/91

During the SPREP Intergovernmental Meeting (IGM) held in July 1991 at SPC Headquarters in New Caledonia, the following plenary actions were approved:

1. SPREP will move to Western Samoa, based on acceptance of that government's bid which includes offer for interim office space and land for new facilities and housing.
2. Budget for Fiscal Year 1992 which covers additional staffing and cost of move to Western Samoa.

Although there is virtually a unanimous consensus for full autonomy for SPREP, i.e., delinkage from SPC, and decisions have been made to this effect, a formal agreement (International Instrument) is needed to legally/formally reestablish SPREP.

The decision was made at the IGM to go with the option of a treaty. The U.S. delegation and Guam at the meeting preferred the more expeditious and less complicated process via a SPREP "plenary" resolution and one by SPC as well, knowing well the time and difficulty involved with treaty ratification.

As it stands, SPREP will virtually operate autonomously with limited essential support from SPC during the indefinite period until a treaty goes into force and do so under present enabling status.

There is strong agreement between SPC and SPREP officials on the overall move as well as on monitoring essential official ties in the interim until SPREP's new standing is formalized.

State Department will have very little focus and leverage on what SPC and SPREP and mutually working on the upgrade SPREP's status. My strong recommendation is that Guam, as well as other U.S. Territories, sign as direct parties to a proposed SPREP treaty with or without federal concurrence if there is such an option or international process allowing such.

Federal agencies (State, NOAA, USEPA) are practically unfocused or uninvolved on SPREP matters except during unusual events such as the recent U.S. ratification of the SPREP convention and first meeting of the parties to the Convention. Guam, as well as other Territories, CNMI to a lesser extent, exercises fully its membership role in SPREP and maintains good continuity.

***Management Systems
Of The
South Pacific Commission***

CRGA.15

REPORT

Management Systems of the South Pacific Commission

Briefing Paper

The 30th South Pacific Conference commissioned a review of the Commission's management systems with a report to be available for the 15th CRGA and the 31st South Pacific Conference.

The main emphasis of the report is the recommendation to obtain greater attention to goals and direction, clear managerial reporting lines, improved internal management communication and more effective monitoring of work programs.

AGENCY COMMENT:

Bureau of Planning

- The Bureau of Planning generally agrees with the assessment of the report and the recommendations offered. However, there is a concern with the recommendation to create a subcommittee to review the budget proposed by the Commission. This function should be conferred to SPC's Secretariat rather than creating a whole new committee. Guam may not be a member of this committee, so it is possible that our views will not be heard. In addition, problems are foreseen should the committee decide to overturn a proposal. Proposals are developed directly between SPC Program Staff and Donor countries. Overturning will only serve to create problems between the two.