

ANNUAL REPORT: BUREAU OF PLANNING

October 1986-September 1987

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OCTOBER 1, 1986 - SEPTEMBER 30, 1987**

OVERVIEW

The Bureau of Planning, established by Public Law 12-200, as amended, is a staff agency of the Office of the Governor and is responsible for coordinating planning activities. The coordination function is carried out through committees and task forces, by developing or assisting line agencies in developing plans and by evaluating progress toward the pursuit of identified goals.

OBJECTIVES AND ACCOMPLISHMENTS

The Bureau is composed of three programs to accomplish the statutory objective of coordinating all planning activities. These are Socio-Economic Planning Program, Planning Information Program and Guam Coastal Management Program (GCMP). The significant accomplishments of each program are listed below.

SOCIO-ECONOMIC PLANNING PROGRAM

This program is responsible for coordinating the development of plans in social areas in addition to federal lands and Capital Improvement Projects. The accomplishments of this program during FY 1987 include:

Narcotics Control: This section was designated as the Grant Administrator for the Narcotics Control Program. A State Plan was written and a Program of Use for \$574,000 to eliminate narcotics from Guam was submitted to the U.S. Department of Justice. Guam was awarded the federal funds and will be disbursing the funds to the appropriate departments. It also prepared the grant application for the Governor's Office in order that it can receive \$216,934 in federal funds under the Drug Free Schools and Community Act.

Criminal Justice Block Grant Program: This Section was designated as the Grant Administrator for this federal program. This Section submitted a grant application for \$133,000 in federal funds, which was

awarded to Guam. This Section will be disbursing the funds to the appropriate departments. The funds will be used to combat arson and property crime, enhance crime prevention activities and reduce current court delays.

Pacific Basin Development Council and National Governors' Association: This Section is responsible for providing staff support to the Governor's Office for these two organizations. Briefing papers on various agenda items were prepared for the Governor as well as issues of concern to Guam.

Capital Improvement Projects: This Section continued to provide staff support to the CIP Committee. It prepared Guam's fiscal year 1988 request to Congress for the Oversight and Appropriation hearings. It also prepared Guam's fiscal year 1989 CIP request to the U.S. Department of Interior.

Legislative Review Committee and State Clearinghouse Review: This Section continued to review proposed legislation and requests for federal funds for their impact on Guam.

Federal Lands: This Section continued to monitor federal releaseable land activities. It assessed and prepared comments on House of Representatives Bill No. 2601. It is also actively involved in assessing the impacts of implementing the Navy's AICUZ requirements as a condition to the release of federal lands.

Civilian/Military Relations: This Section is providing staff support to the Governor on issues identified during meetings between the Governor and the Admiral.

Office Space Utilization: This Section continued to be involved in assessing office space requirements of GovGuam agencies. It was actively involved in the relocation of the Department of Education to the Administration Building as well as the relocation of the Passport Office, the Veterans Affairs Office and the Library from the Administration Building to other locations.

Section 2 Impact Funds: This Section began work in determining the amount of federal impact funds which Guam is entitled to under Section 2. Preliminary work in determining property tax lost to Guam in 1953 as a result of the U.S. Department of Defense's 1948-1953 land taking activities has been completed.

State Income Eligibility Verification Systems Taskforce: This Section continued to be an active member on the SIEVS taskforce. The taskforce is responsible for developing a federally mandated automated information system from which public assistance recipients can be crosschecked against wage earners in Guam's public and private sectors. Without the system, Guam's Medicaid, Food Stamps and AFDC programs will be financially sanctioned by the federal government.

Pacific Policies Report: This Section prepared Guam's input to the Pacific Policies Report that is mandated by U.S. Public Law 99-239.

PLANNING INFORMATION PROGRAM

The Planning Information Program is responsible for coordinating the Government of Guam's data management activities to ensure availability of and access to the information required for government-wide planning and policy purposes. Its goal is to coordinate information management within the Government of Guam to develop improved data capabilities including the following: improve communication between the producers and users of data; develop a more coordinated flow of data and information between agencies; identify and eliminate some of the existing gaps in available information; and provide direct assistance to agencies with data needs. Towards these goals, the Section accomplished the following tasks during FY 1987.

Task Force on Information Systems and Data Processing: Actively participated on the Task Force to study information management within the Government of Guam and to assess the degree to which the information needs of the government are being met.

Interagency Committee on Population: Served as an active member of the ICP which was established to provide maximum Government of Guam participation in the preparatory phase of the 1990 U.S. Census of

Population and to act as coordinator between the Census Bureau and the Government of Guam in matters related to the Censuses. The IPC has the lead role in the development of a "Guam Monograph," which is an analysis of all population census data reported between 1920 and 1980. The Monograph will be published in FY '88 by the IPC.

1986 Annual Vital Statistics Report: Provided computerized tabulations for birth, death, marriage, and divorce for the Office of Vital Statistics, Department of Public Health and Social Services.

Impact of the Compact of Free Association: Prepared a report to Department of Interior documenting the impact of immigration from the Freely Associated States. This report was mandated by P.L. 99-239, the Compact of Free Association, which permits unlimited immigration to the United States.

Population Survey: Conducted a population survey in cooperation with the Department of Labor, Bureau of Labor Statistics for estimating the size and growth of the civilian population.

Agency Library: Maintained the agency library, available to persons doing research or needing access to particular documents related to Guam.

GUAM COASTAL MANAGEMENT PROGRAM

During Fiscal Year 1987, the Guam Coastal Management Program (GCMP) fulfilled the responsibility of the Governor's liaison for natural resource activities. As part of this responsibility, the GCMP provided information and recommendations on a large number of land-use related issues and applications (land leases, land-use permits, land exchanges, zone changes, etc.). In addition, the GCMP coordinated interagency environmental reviews which included several major military development projects. The GCMP increased its efforts in the review and comments to the Subdivision and Development Review Committee (SDRC), as well as the Territorial Planning Commission/Territorial Seashore Protection Commission (TPC/TSPC). As in the past, the GCMP reviewed Clearinghouse and Federal Consistency applications, and proposed legislation in order to formulate recommendations. Significant documents/projects completed in Fiscal Year 1987 are listed below:

Shoreline Access Study: The GCMP completed a major study of public shoreline access which resulted in two documents, namely, Public Access to Shoreline Study and Public Shoreline Access. These documents include an inventory, evaluation of quality and quantity, and analyses on public access to the shoreline. Copies of the Public Shoreline Access document were distributed to the Department of Parks and Recreation and the Commissioners Council to be made available to the general public at no charge.

Guam Environmental Textbook: An environmental textbook and teachers guide called Our Island. Our Home was completed with assistance from the Department of Education. The textbook describes natural forces, geology, flora and fauna unique to Guam. The purpose of the textbook is to provide our children with a greater awareness of and appreciation for Guam's environment as well as providing them with a solid basis for further education on this subject.

Land-Use Training Video: The GCMP produced a one-hour video which illustrates reasons for land-use controls on development. The video also illustrates the correct process of both large and small development project applications in order to provide a training tool for existing and future TPC members. In addition, this material will be presented to University classes and Community organizations.

Land-Use Law Revision: In order to resolve inequities, gaps, duplications and procedural needs in the current zoning and land-use laws, the GCMP has extracted specific legislation from their previously funded land-use law revision and has submitted bills on zone changes and parking requirements, one of which was reviewed by LRC and forwarded to the Legislature at the Governor's request.

Hospital Point Lease: The GCMP, at the Governor's direction, identified potentials and problems associated with a lease offer for development of GovGuam property at Hospital Point. The GCMP developed a prospectus for developers, coordinated formation of a proposal selection committee, and made the proposal available to interested developers.

Exclusive Economic Zone: As the lead for the Governor's Office in EEZ, the GCMP attended and participated in a PBDC coordinated conference in Hawaii in July of 1987. A followup workshop and activities to further Guam's interest in EEZ will be undertaken in 1988, and other actions to define Guam's long term goals for EEZ exploitation will be a continuing effort for the GCMP, to include coordinating with other GovGuam agencies with narrower interests in specific areas of EEZ development.