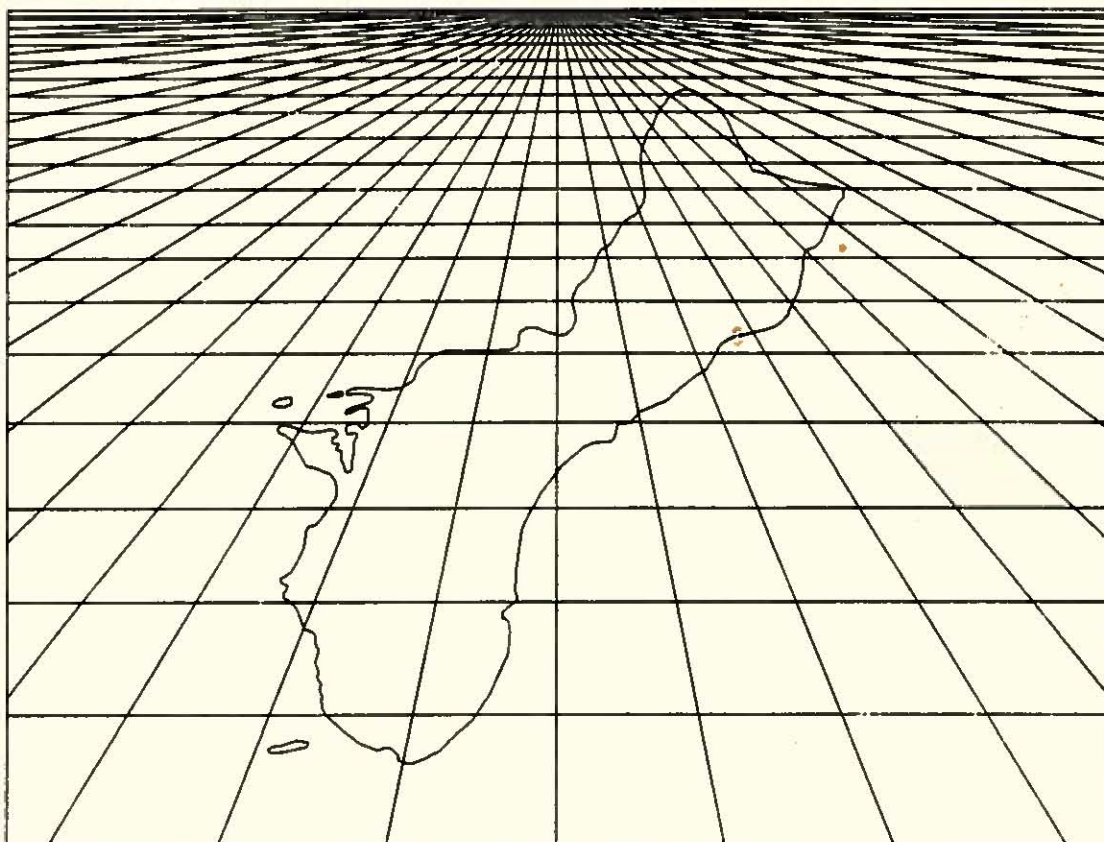


Bureau Of Planning



Annual Report FY 1991



Administration

Administration is responsible for the overall performance of the Bureau of Planning. Aside from the coordination of tasks by the three sections identified within the Bureau, administration is also responsible for several special projects including those listed below:

COMPACT IMPACT

Several milestones were accomplished by the Bureau including the securing of a Two-Year Technical Assistance Grant from the US Department of Interior for an Education and Information Project that will assist migrant Micronesians adjust to the very different culture and laws of Guam. The total grant award is for \$630,000. The program will incorporate two projects, the first an educational and informational media campaign to include print, radio and video presentations that will promote cross-cultural understanding; the second a Micronesian Meetingplace, a focal point from which all Government of Guam and other assistance can be organized and enhanced from the perspective of micronesians migrants that have moved to Guam since the signing of the Compact. The Bureau also administered Technical Assistance Grant projects to implement various data collection projects related to the Compact and prepared a report for Compact Impact FY1990.

CIP/DEVELOPMENT DATABASE

Also developed was a comprehensive data management system from which to base the analysis of new development proposals and development impact fees and taxes. This data system includes a comprehensive listing of all ongoing and planned Capital Improvement Projects within the Government of Guam, and a listing of all planned and ongoing Hotel, Condominium and Golf Course developments.



The Bureau of Planning, as established by Public Law 12-200, as amended by Public Law 20-147, is a staff agency of the Office of the Governor and is responsible for developing plans, coordinating planning activities, and providing recommendations to the Governor. The coordination and policy recommendation functions are carried out through committees and task forces, by developing or assisting line agencies in developing plans and by evaluating progress toward the pursuit of identified goals. The Governor has designated the Bureau of Planning as liaison with agencies that deal with economic development and natural resources.

The Bureau is composed of four program divisions to accomplish the statutory objectives of coordinating all planning activities and providing policy advice. These are Administration, Socio-Economic Planning Program, Planning Information Program and Guam Coastal Management Program (GCMP). The significant accomplishments of each program are listed in the following report.

NAS RELOCATION

Discussions continue toward the eventual relocation of NAS to Andersen Air Force Base and release of NAS Brewer Field to the Government of Guam. The Bureau assists the Governor's Office and the Guam Airport Authority in pursuing the land release. Efforts include discussions with U.S. Congressional and pertinent federal agencies in identifying proposed land uses for both near and long term needs; assessment of commercial/civilian and military aircraft operations; and proposed terms for dealing with relocation costs. A dual track for NAS relocation is being pursued: one, involving the negotiation to secure 125 acres immediately needed by GAA for airport facilities expansion and two, continuing to press for relocation of all naval operations out of NAS to AAFB.

AIR ROUTES

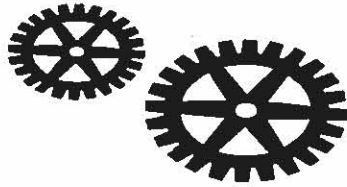
The Bureau, through the Governor's Aviation Policy Task Force, developed position papers for use by the Departments of the Interior, State, and Transportation in their negotiations with foreign governments over expanded air routes to and from Guam. More recent negotiations have included the countries of Thailand, Hong Kong, Malaysia and Korea.

CRITICAL HABITAT

Bureau of Planning efforts continue in the area of Critical Habitat. The Bureau works closely with the Department of Agriculture Division of Aquatic and Wildlife Resources to represent the position of the Administration with regard to declaring large portions of Guam as Critical Habitat for several endangered species.

EEZ

Efforts also continue to reaffirm Guam's position with regard to our 200 mile Exclusive Economic Zone. Various national organizations including the National Governor's Association and the Coastal States Organization have been enlisted to support Guam's claim to the EEZ.



Socio-Economic Planning

This program division is responsible for coordinating the development of plans in socio-economic areas in addition to coordinating federal land activities. This division is also responsible for administering U.S. Bureau of Justice Assistance Grants. Fiscal Year 1991 accomplishments of this division include:

CLEARINGHOUSE REVIEW

This section continued to review, analyze and assess federal grants-in-aid applications, state plan amendments relative to their impact upon the Territory and their consistency with Territorial policies. A total of ninety-one (91) applications were submitted to the Bureau for review. Of the 91 applications, seventy-four (74) were reviewed and assessed by this section in fiscal year 1991.

LEGISLATIVE REVIEW

This section continued to review proposed legislation for their impact upon the Territory.

RETURN OF FEDERAL LANDS

During the past several years, the Governor has been working with the Air Force to identify federal land for a high school site to serve northern Guam. A site with 80 acres of property was finally agreed upon. Initially, GovGuam pursued a lease for the property. At the same time the Governor pursued the conveyance of the property to GovGuam. The Air Force in April 1991 finally agreed to declare the property as excess to its needs. The U.S. General Services Administration received Air Force's report of the excess during November 1991. The land has not been formally declared surplus, but the Department of Education has begun preparing the application to obtain the property at no cost for the high school once the property is formally

seminars, meetings and conferences. Of those events, thirteen (13) courses were attended by sixteen (16) people from different GovGuam agencies at a cost of \$39,405 to the South Pacific Commission. Guam as a member country of SPC paid \$34,996 in assessed contributions for calendar year 1991. Through SPC, Guam hosted the Basic Statistical Operations and Procedures Course (SOAP) with twenty participants from Guam. Department of Commerce and Department of Administration with assistance from the Bureau coordinated the course which ran from August 19 through September 27, 1991. The South Pacific Commission also announced seventeen (17) openings for different SPC positions including the post of Secretary-General. Two applications from Guam have been submitted following the Bureau's dissemination of those announcements. Guam also benefitted from 5 in-country visits by SPC specialists which included a health educator, nutritionist and economist. The Department of Public Health has applied for grants for AIDS/STD prevention offered by SPC. Twenty (20) local professionals and specialists were also able to apply to the SPC for listing in the Registry of Pacific Island Consultants. SPC conducted a competition for poems and short stories, CAHA coordinated efforts on Guam and 16 poems and 12 short stories were submitted. Guam is also a potential participant in a project to propagate varieties of Pathogen-free, Pacific island edible plants, through UOG and the Department of Agriculture.

B. Economic and Social Committee for Asia and the Pacific (ESCAP)

In fiscal year 1991, the Economic and Social Commission for Asia and the Pacific had invited the Government of Guam to participate in fifteen (15) different training, workshops, sessions, meetings and conferences. Out of this fifteen, four (4) were attended by various GovGuam agencies. With ESCAP activities, Guam participating agencies shoulder all the expenses of the nominees including air fare and per diem.

C. South Pacific Regional Environmental Programme (SPREP)

There were two (2) SPREP meetings that Guam was invited to, the first for the working group on the SPREP Action Plan. Guam (GEPA) was assigned to be a member of the Legal Working Group, and participated in preparation for the 4th Intergovernmental Meeting on the SPREP Action Plan.

D. National Governor's Association and the Pacific Basin Development Council (NGA and PBDC)

The Social Planning Program provides technical support to the office of the Governor in the coordination of regional and national activities for the Pacific Basin Development Council (PBDC) and the National Governor's Association (NGA). The primary purpose of these organizations is to promote collective action in cooperation with the federal government and the private sector, to enhance the quality of life, and to address socio-economic and other needs for Guam and its surrounding areas.

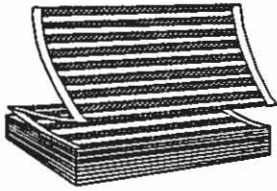
Through membership in NGA and PBDC, the Government of Guam actively participates in a wide variety of activities designed to foster and enhance economic and social development. Activities focus primarily on the formulation of policy positions, briefing papers, and research to address issues of importance within the Pacific island community.

E. Festival of the Pacific Arts

In conjunction with the 1992 6th Festival of the Pacific Arts in the Cook Islands, the Social Planning Section coordinated with the Guam Council on Arts and Humanities (CAHA). Guam, through CAHA participated in designing of the festival flag logo. Brochures, pictures and video tapes depicting Guam's preparation for the festival were sent to the Cook Islands to promote Guam's culture and to assist in gaining public attention for forthcoming activities.

OFFICE SPACE INFORMATION

The section also spearheaded efforts to update office space data within the Government of Guam. For fiscal year 1992, there are twenty-six (26) agencies leasing office space and two (2) agencies leasing warehouse space. Leased office space totals 199,845.50 square feet while warehouse space is tallied at 19,200 square feet. The total cost for leased office space is \$3,624,274.72.



Planning Information

The Planning Information Program is responsible for coordinating the Government of Guam's data management activities to ensure availability of and access to the information required for government-wide planning and policy purposes. Its goal is to coordinate information management within the Government of Guam to develop improved data capabilities including the following: improve communication between the producers and users of data; develop a more coordinated flow of data and information between agencies; identify and eliminate some of the existing gaps in available information; and provide direct assistance to agencies with data needs. The overall objective of this section is to facilitate the delivery of economic, social and physical data to planners and other individuals with information requirements. Toward these goals, the Planning Information Program accomplished the following tasks during fiscal year 1991:

IMPACT OF MIGRATION FROM MICRONESIA

This section administered Technical Assistance Grant projects to implement various data collection projects, assisted with developing an Education Grant Project for migrating Compact citizens, and prepared a report to the Department of Interior and U.S. Congress for Compact Impact FY1990.

POPULATION ANALYSIS

Under population analysis, staff keypunched the results of the June 1990 BLS survey of the demographic make-up of the island's population, attended an intercensal Census Workshop in Hawaii and developed a database of building and occupancy permits to assist with monitoring the amount of housing constructed annually to serve as a sampling frame for household surveys. Data was keyed for years 1987 through April 1991 for Building Permits and 1988 through 1990 for Occupancy Permits.

ECONOMIC AND STATISTICAL DATA BASE PROJECT

This section assisted in providing data for the June 1991 "Information Memorandum for Credit Rating Agencies"

COMPUTER ASSISTANCE

This section tabulated 1989 Vital Statistics data for birth, death, marriage, and divorce to be published by the Office of Vital Statistics, DPHSS.

INFORMATION MANAGEMENT

Serving on various committees, this section deals with data collection and analysis on a wide range of topics including the Tourism Research committee, which consists of monthly meetings and compilation of tourism related figures, and the "Entry Card Working Group" which is devoted to the re-design of the customs declaration form and entry card for the Micronesian Database Project, visitor data, and migration analysis.

COMPUTER SOFTWARE TRAINING

This section coordinated a 5-week long Integrated Microcomputers Processing System workshop for six (6) Government of Guam agencies, funded by the Department of Interior, and instructed by the U.S. Census Bureau. One staff member from this section attended.

AGENCY LIBRARY

Maintained and updated a library and a bibliographic database file of research documents on information related to Guam.

REGIONAL ORGANIZATIONS

This section also provided support for the facilitation of workshops, conferences, and other regional and subregional meetings. One staff member attended two SPC meetings in Noumea, New Caledonia: Population Census and Development Planners Regional Meeting, and 8th Statisticians Conference.

STATE DATA CENTER AFFILIATE

Stored and provided various census data for public release.



Guam Coastal Management Program

During Fiscal Year 1991, the Guam Coastal Management Program (GCMP) continued its responsibility as the Governor's liaison for economic development and natural resources management activities. Executive Order No. 90-10 expanded the scope of GCMP's responsibilities, through the Development Review Committee (DRC), in its efforts in reviewing development applications which require Territorial Land Use Commission (TLUC) or the Territorial Seashore Protection Commission (TSPC) action. In fulfilling these responsibilities, GCMP coordinated interagency environmental reviews of development projects (hotel development, condominiums, apartments, housing subdivisions, golf courses, piers and docks construction, and dredging, including federal projects and study documents) and prepared recommendations. In addition, GCMP reviewed short term land use permit applications, land lease applications, Clearinghouse and Federal Consistency applications, and proposed legislation in order to formulate recommendations. Significant documents/projects completed or undertaken during the fiscal year are as follows.

TERRITORIAL PLANNING COUNCIL

Public Law 20-147 mandates the creation of a Comprehensive Development Plan for Guam. The Bureau of Planning is mandated by this law to serve as staff to the TPC, and the Director is a voting member and Executive Secretary to the Council. The Council has met regularly during the fiscal year and has made considerable progress toward development of the first of 16 elements of the Comprehensive Development Plan, this being a new Land Use Plan for Guam. Consultants WB Flores and Associates and Strategic Planning Group have been selected to develop the Land Use Plan together with the TPC and staff. About one-third of the project has been completed to date, and a completed plan is anticipated by November of 1992.

HISTORIC PRESERVATION EFFORTS

GCMP awarded the Department of Parks and Recreation \$10,000 during FY 90 to develop a publication entitled "Guide to Historic Preservation Requirements" and a video public service announcement (PSA). These projects were completed in FY 91 and made available to the public. Both the Guide and video (PSA) serve to educate development consultants, developers, contractors, and the general public to understand and appreciate the cultural and economic value of historic sites or objects and the need to preserve them for future generations. GCMP was also active as a member of the Cultural and Historical Working Committee created through Executive Order 91-17. As a member, GCMP staff were instrumental in the development of plans for the establishment of a new Territorial Museum for Guam, location of possible sites, funding sources, and other legislative and administrative suggestions to improve the current system of preserving, storing, and utilizing Guam's historical and cultural resources.

WETLANDS PRESERVATION EFFORTS

Wetlands are one of the most important natural resources but, unfortunately, most people do not understand their value and regard them as "wastelands". GCMP, in its efforts to protect wetlands from ill conceived development, produced, in-house, an 80-page wetlands publication titled "The Wetlands of Guam -- A Guidebook for Decision Makers". This project has been completed during the fiscal year and made available to the public. The Guidebook is designed to help government officials, development consultants, contractors, land owners, and the general public, understand the important economic, social and educational value of wetlands and the need to protect and preserve them for future generations. In conjunction with this book, pamphlets and posters were also produced to raise the level of public awareness concerning wetlands.

CONFERENCES AND WORKSHOPS

Three staff members of GCMP participated in the Annual Pacific Basin Coastal Management Conference hosted by American Samoa from August 5 to 8, 1991. Also, the GCMP Administrator and another staff member participated in "Coastal Zone '91" symposium in Long Beach California from July 8 to 12, 1991. "Coastal Zone '91" was the seventh in a series of multidisciplinary biennial symposia on comprehensive coastal and ocean management. The theme of the conference was "A

Spotlight on Solution, Global Concerns: Multilevel Responsibilities", emphasizing a recurrent focus on practical coastal problem solving.

GEOGRAPHIC INFORMATION SYSTEM

During FY 91 the Bureau completed the base maps and corresponding data base for southern Guam including the villages of Piti, Asan, Talofofo, Merizo, Umatac, Inarajan, and Yona. Maps have been distributed to various agencies and respective mayors. Corresponding attribute data to include document number, lot number, municipality, tenure and recorded area, are on file at the Bureau. Information reflected on the base maps are current to August 1991. The Eastern Coast Project was also completed by the staff. The project encompassed a variety of tasks including data collection, data conversion and formatting of final product. The project area covered all the land parcels on the eastern coast from the intersection of Route 10 and Route 15 to the Andersen Air Force Base boundary. Final products included the completion of the base map and the creation of the following overlays: Limestone Forest and Conservation Sites, Topography, Seashore Reserve and Power, Water, Wastewater, and Telephone facilities. The corresponding data bases include: lot number, recorded area, land use, zoning, Land Management number, ownership, and Guam Land Use Plan information. A windshield survey was conducted to determine existing land use. The Bureau has developed a Federal property map to include all Federal basic parcels. This base map will be integrated with information stored in the agency's data base files. Polygons will be built for all the parcels and attached to the information sorted in the data base. These files will be imported into the Bureau's Geographic Information System.

PUBLIC INFORMATION EFFORT

GCMP continues to publish a monthly newsletter entitled "Man, Land and Sea" featuring issues affecting the utilization and conservation of natural resources such as historical objects and sites, wildlife, sea life, water, flora and fauna, and the environment in general. The intent of the newsletter is to focus public attention on natural resource values and the impacts of development on these resources as well as to encourage public participation in the development decision making process. Distribution has increased to include most of the school system public and private, as well as Guam Community College.

SOPAC (South Pacific Applied Geoscience Commission)

The South Pacific Applied Geoscience Commission (SOPAC) is an intergovernmental organization composed of fourteen countries of the South Pacific of which Guam is a member. Guam's national representative is designated by the Governor and is assisted by the staff of GCMP in coordination with SOPAC's Annual Sessions.

GCMP prepared briefing papers for SOPAC's 20th Annual Session which was held in Port Vila, Vanuatu. Guam was represented by Dr. Frank Kilmer who addressed Part 1 - Technical Advisory Group (TAG) of the Session, and by Mr. Rufo Lujan, Chief of the Department of Agriculture Division of Aquatic and Wildlife Resources who addressed Part 2 of the session - Budget and Policy Session. Due to manpower and time constraints it was necessary to send two individuals rather than one in order to attend both parts of the Session.

RECREATIONAL WATER USE MANAGEMENT PLAN (RWUMP)

The Recreational Water Use Management Plan (RWUMP), Rules and Regulations, of which the Bureau of Planning, through GCMP was responsible and instrumental in developing during its early stages, was passed into Law through the Administrative Adjudication Act Process on December 20, 1991. The RWUMP which was formulated to alleviate and/or eliminate user conflict within the Territorial waters of Guam, was promulgated under Executive Order 89-31. The Rules and Regulations were then developed by a committee for which the Bureau of Planning was lead agency. That committee was subsequently reformed as the Aquatics Law Committee of which Parks and Recreation was lead agency, and the Bureau a member. Public Law 20-117, passed in January of 1990, placed responsibility over motorized water recreational craft under the Department of Parks and Recreation. Although now law, the current RWUMP covers only a portion of the eastern coast of Guam from Satpon Point, Tamuning, to the Piti Channel. The Aquatics Law Committee continues to map out areas to be affected by the RWUMP. The final plan will cover the entire island providing safe and harmonious use of Territorial waters by all those who wish to use it.



Committees and Task Forces

The Director and staff of the Bureau of Planning are members of the following committees:

Territorial Aquarium Advisory Committee
Territorial Planning Council
Aquatics Law Committee
Monorail Marketing Study Review Committee
Land Use Permit Program Task Force
Legislative Review Committee
Fiscal Policy Technical Study Group and Statistical Coordinating Committee
Association of Public Data Users Working Group
Committee of Rep's of Governments and Administrations, South Pacific Commission
National Representative, South Pacific Applied Geoscience Commission
Exclusive Economic Zone Policy Coordinating Committee
Drug Policy Coordinating Council
Compact Impact Task Force
Coastal States Organization
Tourism Industry Relations Subcommittee
Development Review Committee
Interagency Committee on Population
Resource Recovery Task Force
Technical Advisory Committee, PBDC
Fisheries Advisory Committee
Aviation Policy Task Force
Brown Tree Snake Task Force
Aquatic Laws Task Force
Cultural and Historical Working Committee
Pacific Insular Regional Anti-Substance Abuse Program Committee